# Safer Hartlepool Partnership

## **Community Safety Plan 2017 - 2020**

















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#### **Foreword**

I am delighted to introduce Hartlepool's Community Safety Strategy for the next three years. It sets out our bold vision for maintaining and improving community safety in Hartlepool and identifies our priorities to help us achieve this which are to:

- Reduce crime and repeat victimisation
- Reduce the harm caused by drug and alcohol misuse
- Create confident, cohesive and safe communities
- Reduce offending and re-offending



Councillor Christopher Akers-Belcher Chair of the Safer Hartlepool Partnership

During the lifetime of the last Community Safety Strategy which was introduced in 2014 there have been a number of changes to the community safety landscape, and a number of contextual factors that have presented significant challenges to making Hartlepool safer. These include a challenging economic climate, the impact of Welfare Reform, and changes to the way offenders are managed in the community following the introduction of the National Probation Service, and Community Rehabilitation Companies.

Despite these challenges incidents of anti-social behaviour are lower than they were when the previous strategy was introduced in 2014. The rate of repeat victimisation in relation to our high risk domestic abuse cases has also reduced and the number of first time entrants into the youth justice system has decreased. But the number of crimes reported to the Police increased by 7% during 2016, and although we know this is likely to be due to national changes in recording standards the Partnership will continue to work hard to ensure Hartlepool remains a safe, welcoming and attractive place to live work and visit.

We know we continue to be faced with significant budgetary challenges whilst demand for services is rising. We are fully committed to collaborative working both locally and at a Cleveland wide level with the Police and Crime Commissioner. We recognise both fighting crime and tackling the underlying causes of it is key to our success, and in true Hartlepool spirit, we will do it together in Partnership.

#### Introduction

The Safer Hartlepool Partnership is Hartlepool's statutory Community Safety Partnership as defined by the Crime and Disorder Act 1998. The Partnership comprises of a core group of statutory partners, Elected Members and a range of other stakeholders from the public and voluntary sectors. Their main aim and purpose is to reduce crime and disorder, substance misuse and re-offending in Hartlepool. The full current membership is detailed in **Appendix A**.

It is a statutory requirement of all Community Safety Partnerships that they regularly prepare and publish a Plan that shows how they will work together to address community safety issues in the local area. The aim of this Plan is to inform people about the work of the Partnership, its priorities for the next three years and how these will be achieved.

Our priorities continue to be informed through analysis of crime and community safety data, and by listening to the views of those living and working in Hartlepool through surveys and events such as our annual Face the Public event, the Safer Hartlepool Partnership annual on-line survey, and Cleveland Police Public Confidence Survey.



The Partnerships vision is that 'Hartlepool will be a safe place to live, work and visit'. Our approach for achieving this vision will be to focus on 'prevention'. We want to stop problems from happening in the first place by tackling root causes, and where problems do exist we want to stop them from escalating by intervening early and focusing our resources where they are most needed. We also remain committed to safeguarding and protecting vulnerable people from harm, and exploitation in the community. To do this we will work collaboratively and flexibly to deliver integrated models of service delivery, in conjunction with other Boards and Partnerships such as the Safeguarding Children's Board, Tees-wide Safeguarding Adults Board, Health and Wellbeing Board and Local Criminal Justice Board.

### **Local Context**

Hartlepool is the smallest unitary authority in the North East region and the third smallest in the country comprising of some of the most disadvantaged areas in England. Issues around community safety can be understood by a number of contextual factors:

## **Population**

At 92,500 the Hartlepool population has remained relatively unchanged over the last decade.

## **Health & Wellbeing**

There is a higher prevalence of long term health problems, including mental health, in Hartlepool.

## **Deprivation**

Hartlepool is the 18<sup>th</sup> most deprived local authority area out of 326 local authorities.

## Housing

The percentage of long term empty properties in Hartlepool is higher than the Tees Valley average.

## Geography

Community Safety issues are concentrated in geographic hotspots, particularly in the most deprived wards in Hartlepool.

## Unemployment

Unemployment rates in Hartlepool are above the regional average and double the national average.

## Partnership Activity 2016/17

Over the last year, the Partnership has delivered a number of activities against its strategic priorities to make Hartlepool safer some of which are outlined below:

Strategic Objective 1: Reduce crime and repeat victimisation Strategic Objective 2: Reduce the harm caused by drugs and alcohol Strategic Objective 3: Create confident, cohesive and safe communities Strategic Objective 4: Reduce re-offending

Continued to offer crime prevention advice and awareness raising campaigns.

Provided support to more than 500 victims of crime and antisocial behaviour and improved security to 450 homes.

Developed a new strategy for tackling domestic abuse and commissioned a new domestic abuse service to support families and children affected by domestic abuse.

Delivered a healthy relationships programme to over 3,000 children.

Launched a new Substance Misuse Strategy.

Continued to work with national organisations such as Balance and delivered a series of awareness raising campaigns linked to topics such as FSD at a variety of locations, including schools and colleges.

Improved access to early and preventative treatment.

Provided training to license holders and staff to encourage responsible trading and reduce instances of underage sales.

Delivered our annual Anti-Social Behaviour Awareness Day to 1,500 pupils.

Introduced a new case management system (E-CINS) to improve information sharing and responses to vulnerable victims.

Introduced a community resolution service using restorative approaches to antisocial behaviour and low level

Made more than 2,500 contacts with young people through assertive outreach activity.

We have continued to implement the Troubled Families programme supporting more than 170 to successfully turn their lives around.

The multi-agency Integrated
Offender Management team has
successfully worked with repeat
offenders to address their
accommodation and
employment needs and reduce
their offending behaviour.

The youth offending triage programme has continued to reduced the number of young people entering the justice system.









## Strategic Assessment 2016 – Key Findings (January – December 2016)

The Safer Hartlepool Partnership Strategic Assessment was completed in January 2017 and contains information to aid the Partnership's understanding of the priority community safety issues in Hartlepool. The Assessment forms part of an intelligence-led approach to community safety which enables a more focused, resource-effective and partnership-oriented delivery of options.

#### Strategic Objective 1: Reduce crime & repeat victimisation

- 7% increase in crime, 527 more offences.
- 3% reduction in domestic burglary, 10 less offences.
- 15% increase in violent crime, 270 more offences
- Domestic related violent crime increased by 20.3% however, the number of high risk repeat cases of domestic violence referred to the Hartlepool Multi-agency Risk Assessment Conference (MARAC) reduced by 7%
- 24% of crimes in Hartlepool detected (2295 offences) the highest rate in the Cleveland Police Force area

#### Strategic Objective 2: Reduce the harm caused by drugs & alcohol

- 58% of people in Hartlepool drink alcohol at risky levels
- The cost of alcohol misuse is in excess of £31m and equates to £343 per head of population
- Number of people dependant on drugs is more than double the national average
- Two thirds of the estimated drug dependant population in Hartlepool are receiving treatment
- Heroin is the main drug used by adults who are receiving treatment
- Young people in drug treatment primarily use alcohol and cannabis

#### Strategic Objective 3: Create confident, cohesive & safe communities

- 3% increase in anti-social behaviour, 202 more incidents
- Perceptions of crime and anti-social behaviour are higher in disadvantaged communities
- Correlation between anti-social behaviour and criminal damage hotspots
- 13.5% increase in hate crime, 13 more offences

#### Strategic Objective 4: Reduce offending and re-offending

- Almost 800 offenders charged with offences
- More than 350 offenders committed two or more offences
- 10% of detected crime was committed by less than 10 individuals (206 offences)
- The number of young people entering the criminal justice system is following a decreasing trend

## **Public Consultation**

To ensure that the Partnership is focusing on the issues that residents consider to be a priority, findings from local community consultations have been taken into consideration when setting strategic objectives and priorities.

In the autumn of 2016, members of the public were invited to complete the Partnership's on-line survey. Accessed via the Safer Hartlepool website, more than 250 people responded with more than 40% stating that reducing crime and repeat vicitimisation should be the first priority.

From a community cohesion perspective almost two thirds of respondents said that they feel part of the local community, with almost one quarter feeling able to Influence local decisions. Whilst more than three quarters of respondents said they feel safe or fairly safe while out in their local area during the day, this reduces to 51% when outside after dark.

Respondents continue to identify litter, speeding traffic, groups of young people hanging around the streets, alcohol related anti-social behaviour and drug misuse as problems. When asked how the Partnership could improve safety in Hartlepool responses overwhelmingly included more police/police presence on the streets, more council enforcement officers, the need for the Police and Council to work together and the need to take a proactive rather than a responsive approach.



Priority	% of respondents
Reduce crime and vicitmisation	42%
Create confident, strong and safe communities	32%
Reduce the harm caused by drug and alcohol misuse	16%
Reduce offending and re-offending	10%

## Partnership Strategic Objectives 2017 - 2020

Based on the findings in the annual Strategic Assessment and consultation with the local community, the Partnership will retain the following four strategic objectives during the lifetime of the three year plan:

Strategic Objectives 2017 - 2020	
Reduce crime and repeat victimisation	Reduce the harm caused by drug and alcohol misuse
Create confident, cohesive and safe communities	Reduce offending and re-offending

## Partnership Priorities 2017-2018

Annual Priorities 2017 - 2018	
<b>Re-offending</b> - reduce re-offending through a combination of prevention, diversion and enforcement activity.	<b>Acquisitive Crime</b> – reduce acquisitive crime through raising awareness and encouraging preventative activity with a particular focus on domestic burglary.
<b>Domestic Violence and Abuse</b> – safeguard individuals and their families from violence and abuse and implement programmes to tackle those identified as 'high risk'.	Anti-social behaviour – reduce anti-social behaviour through a combination of diversionary, educational, and enforcement action and restorative interventions.
<b>Substance misuse</b> – reduce the harm caused to individuals, their family and the community, by drug and alcohol misuse and alcohol related violence.	Vulnerable Victims - work together to identify and support vulnerable victims and communities experiencing crime and anti-social behavior.

### **Key Activities 2017 - 2018**

**Partnerships** 

**Crime Prevention** 

**Anti-Social Behaviour** 

**Vulnerable Victims** 

Improving partnership
working through the creation
of an integrated Community
Protection Team that will
bring together Council
Community Safety and
Enforcement officers with
Neighbourhood Police to
tackle local issues with a
focus on our most vulnerable
neighbourhoods

We will increase the use of social media to promote crime prevention advice and key community safety messages, and continue to deliver our home and personal security service to reduce the opportunity of crime

Alongside education and diversionary activity we will also make effective use of enforcement tools and powers to protect the community and environment, including Injunctions, Dispersal, and Public Space Protection Orders.

We will introduce a multiagency "Team around the Individual" approach for adults living in our community identified as having complex needs and vulnerable to exploitation.

**Domestic Violence & Abuse** 

Substance Misuse

Offenders

**Community Engagement** 

Implement our Domestic
Abuse Plan and develop
training for practitioners to
ensure risk is adequately
assessed with timely
interventions put in place
to reduce risk of serious
harm to domestic abuse
victims and their families.

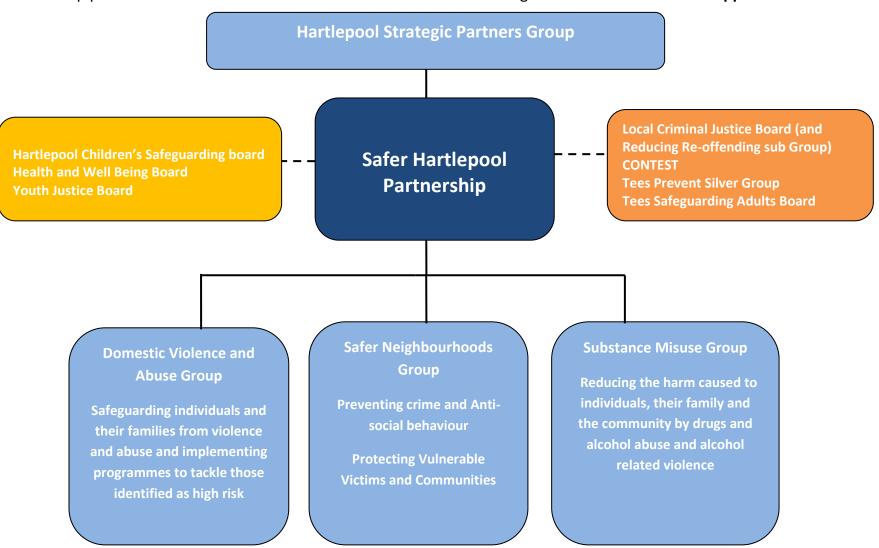
We will continue to provide range of specialist drug and alcohol treatment services and interventions for children, young people, and adults affected by substance misuse, and implement a new 'psychosocial and recovery support service' based on behaviour change to give substance misusers the best chance of recovery

Working with the Tees
Reducing Re-offending
group we will continue the
work of the multi-agency
Integrated Offender
Management Team to
target and support
persistent offenders, with a
focus on those committing
acquisitive crime, and
domestic abuse

We will help strengthen the neighbourhoods and communities of Hartlepool by involving and supporting residents, listening to what action they think will help their area, and improving their confidence to take action themselves.

## **Delivering and Monitoring Performance**

This chart outlines the Partnership delivery structure. Performance monitoring will be undertaken on a quarterly basis to assess progress against key priorities drawn from the strategic assessment and identify any emerging issues. Partnership performance will be monitored over the next 12 months using the indicators outlined in **Appendix B** 



#### Safer Hartlepool Partnership Plan 2017-2018 SHP Vision "Hartlepool is a safe place to live, work and visit" Increased crime in Hartlepool Reduce re-offending Reduce crime and Create confident, cohesive Reduce the harm caused by Strategic Objectives repeat victimisation and safe communities drug and alcohol misuse Reduce Acquisitive Crime with a Reducing offending and Reduce the harm to individuals, focus on domestic burglary Reduce Anti Social Behaviour and the community by drug and re-offending by a **Priorities** alcohol misuse and alcohol and support Vulnerable combination of education, Safeguard individuals and their Victims and Communities related violence diversion and enforcement families from domestic abuse Cross Cutting Early intervention Vulnerable individuals with Substance misuse Domestic abuse Child sexual & prevention Reduce crime and Create confident, cohesive Reduce the harm caused by Reduce re-offending repeat victimisation And safe communities drugs and alcohol misuse Anti-social behaviour rate per % of opiate users Number of first time entrants Total recorded crime rate per 1,000 population successfully completing into the criminal 1,000 population treatment justice system Number of reported hate Performance crimes and incidents % of violent crime that is % of non opiate users that have Re-offending rate of prolific and Measures domestic related successfully completed priority offenders % of people who think the treatment Police & Local Authority are % of repeat cases of % of offenders that dealing with crime & ASB domestic abuse (MARAC) Rate of alcohol related re-offend issues that matter hospital admissions per 10,000 locally Domestic Burglary Rate per population Average number of 1,000 households re-offences per offender % of people who feel that they Number of young people known belong to their local area to substance misuse services

## Membership of the Safer Hartlepool Partnership

Membership of the Partnership reflects the statutory requirements and consists of senior representatives from the five responsible authorities<sup>1</sup> plus additional stakeholders as follows:

#### **Responsible Authorities**

Hartlepool Borough Council – Two Elected Members including Leader of the Council

Hartlepool Borough Council – Chief Executive

Hartlepool Borough Council - Director of Regeneration and Neighbourhoods

Hartlepool Borough Council – Head of Community Safety and Engagement

Cleveland Police – Chief Superintendent – Neighbourhoods and Partnerships

Cleveland Fire and Rescue Authority – District Manager

Durham Tees Valley Community Rehabilitation Company - Director of

Operations

Cleveland National Probation Service - Head of Area

Representative of Hartlepool and Stockton on Tees Clinical Commissioning

Group

Youth Justice Board - Chair

#### **Other Members**

Hartlepool Borough Council – Director of Public Health
Office of Police and Crime Commissioner for Cleveland
Hartlepool Borough Council – Director of Children's Services
Hartlepool Borough Council – Director of Adult Services
Representative of Voluntary & Community Sector – Chief
Executive, Safe in Tees Valley

Thirteen – Director of Customer Support Services Hartlepool Magistrates Board – Chair of the Bench

This group is the 'strategy group' for the purposes of the statutory Regulations. New members may be added to the Partnership by agreement of existing members. There is also the potential for co-opting members onto the Partnership to undertake specific pieces of work or for specialist knowledge and skills as and when required.

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<sup>&</sup>lt;sup>1</sup> Responsible Authorities – Police, Local Authority, Fire and Rescue Authority, Clinical Commissioning Group, National Probation Service, Durham Tees Valley Community Rehabilitation Company

Strategic Objective	Performance Indicators
Reduce crime and repeat victimisation	Total recorded crime rate per 1,000 population
	Domestic burglary rate per 1,000 household
	Vehicle crime rate per 1,000 population
	Robbery rate per 1,000 population
	Shoplifting rate per 1,000 population
	Violent crime (including sexual violence) rate per 1,000 population*
	% of violent crime (including sexual violence) that is domestic related
	% of repeat cases of domestic violence (MARAC)
	Violent crime (including sexual violence) hospital admissions for violence per 100,000 population*
Reduce the harm caused by drug and alcohol misuse	Drug offences per 1,000 population
	% of people who think drug use or dealing is a problem
	% of opiate drug users that have successfully completed drug treatment*
	% of non-opiate drug users that have successfully completed drug treatment*
	% of alcohol users that have successfully completed alcohol treatment
	Alcohol related hospital admissions rate per 100,000 population*
	Number of young people known to substance misuse services

<sup>\*</sup>Indicators link to the Public Health Outcome Framework

Strategic Objective	Performance Indicators
Create confident, cohesive & safe communities	Anti-social behaviour incidents per 1,000 population
	Public order offences per 1,000 population
	Criminal damage rate per 1,000 population
	Deliberate fires rate per 1,000 population
	Number of reported hate crimes & incidents
	% of the population affected by noise - number of complaints about noise
	% of people who feel safe during the day
	% of people who feel safe after dark
	% of people who think rubbish or litter lying around is a problem
	% of people who think groups hanging around the streets is a problem
	% of people who think people being drunk or rowdy in a public place is a problem
	% of people who think vandalism, graffiti and other deliberate damage to property is a problem
	% of people who think noisy neighbours or loud parties is a problem
	% of people who think abandoned or burnt out cars are a problem
	% of people who think that they belong to their local area
	% of people who feel that they can influence decisions that affect their local area
	% of people who believe that people from different back grounds get on well together
	% of people who think that people in the area pull together to improve the local area
Reduce offending & re- offending	Rate of first-time entrants to the Youth Justice System per 100,000 population*
	Re-offending levels - percentage of offenders who re-offend*
	Re-offending levels - average number of re-offences per offender*
	Re-offending rate of Prolific & Priority Offenders
	Re-offending rate of High Crime Causers
	% of Troubled Families who have reduced their offending behaviour

<sup>\*</sup>Indicators link to the Public Health Outcome Framework