PLEASE NOTE VENUE

CHILDREN'S SERVICES SCRUTINY FORUM AGENDA



Monday, 7 January 2008

at 4.30 pm

in Red Room, Avondale Centre, Dyke House (Raby Road entrance)

MEMBERS: CHILDREN'S SERVICES SCRUTINY FORUM:

Councillors S Cook, Coward, Fleet, Griffin, A E Lilley, London, Plant, Preece, Shaw, Simmons and Worthy

Co-opted Members: Elizabeth Barraclough and David Relton

Leigh Bradley, Jonathan Simpson, Chris Lund, Kelly Goulding, Cassie Jeffries and Gillian Pounder

Resident Representatives: John Cambridge, Evelyn Leck and Michael Ward

1. APOLOGIES FOR ABSENCE

2. TO RECEIVE ANY DECLARATIONS OF INTEREST BY MEMBERS

3. MINUTES

3.1 To confirm the minutes of the meeting held on 10 December 2007 (attached)

4. RESPONSES FROM THE COUNCIL, THE EXECUTIVE OR COMMITTEES OF THE COUNCIL TO FINAL REPORTS OF THIS FORUM

Noitems

5. CONSIDERATION OF REQUEST FOR SCRUTINY REVIEWS REFERRED VIA SCRUTINY CO-ORDINATING COMMITTEE

No items

PLEASE NOTE VENUE

6. CONSIDERATION OF PROGRESS REPORTS / BUDGET AND POLICY FRAMEWORK DOC UM ENTS

6.1 Children's Services Department: Budget and Policy Framework Consultation Proposals 2008/09 – Director Children's Services/Portfolio Holder for Children's Services.

7. **ITEMS FOR DISCUSSION**

7.1 Progress Report on the Joint Area Review 2006 - Follow-Up Action Plan -Director Children's Services

8. ANY OTHER ITEMS WHICH THE CHAIRMAN CONSIDERS ARE URGENT

ITEMS FOR INFORMATION

i) Date of Next Meeting Monday, 21 January 2008, commencing at 4.30 pm in the Owton Manor Community Centre

CHILDREN'S SERVICES SCRUTINY FORUM

MINUTES

10 December 2007

The meeting commenced at 4.30 pm in the Avondale Centre, Dyke House School, Hartlepool

Present:

Councillor: Jane Shaw (In the Chair)

Councillors: Shaun Cook, Mary Fleet, Sheila Griffin, Alison E Lilley, Frances London and Chris Simmons

Co-opted Members: Elizabeth Barraclough

Resident Representatives: John Cambridge and Michael Ward

Young People Representatives: Leigh Bradley, Kelly Goulding, Gillian Pounder and Chris Lund.

- Officers: John Robinson, Children's Fund Manager Peter Davies, Principal Youth Officer Mark Gwilt, Team Manager, Children's Services Department Pam Swainson, Social Worker, Children's Services Department Joan Wilkins, Scrutiny Support Officer Angela Hunter, Principal Democratic Services Officer
- Also Present:Paul Thompson, Hartlepool Families First Karen Gibson, Hartlepool Carers Positive Futures Project Robert Clarke, Hartlepool Carers Positive Futures Project Eileen Cockrill, Children's Fund Laurie Dobson, Children's Fund Susan Sotheran, Children's Fund Liz Ford, Children's Fund David and Veronica Gardner, Middleton/Raby Road Residents Group

48. Apologies for Absence

Apologies for absence were received from Councillors Michelle Plant, Arthur Preece and Gladys Worthy and Co-opted Members David Relton and Evelyn Leck, and Young People Representative Hannah Shaw.

Declarations of interest by Members 49.

None.

Minutes of the meeting held on 5 and 19 November 50. 2007.

Confirmed.

Responses from the Council, the Executive or 51. **Committees of the Council to Final Reports of this** Forum

None.

Consideration of request for scrutiny reviews referred 52. via Scrutiny Co-ordinating Committee

None.

53. **Forward Plan**

None.

Consideration of progress reports/budget and policy 54. framework documents

None.

Scrutiny Investigation into 'Access to Recreation 55. Activities for Children and Young People in Hartlepool

(Director of Children's Services)

The Children's Fund Manager introduced the report which provided information on access to recreation for children and young people who were vulnerable due to special needs, poor life chances or disadvantage. The report examined in detail the existing statutory and voluntary sector services provided for vulnerable children.

Decision

The report was noted.

56. Access to Recreation Activities for Children and Young People in Hartlepool – Feedback from Recent

Seminar (Scrutiny Support Officer)

A co-opted Member of the Forum gave a presentation to the Forum on a seminar she had attended on the provision of recreation activities for vulnerable children and young people on 24 November 2007 – "Everyone is Born In...". The aim of the seminar was to examine how young people with disabilities can be included in day to day activities and ensuring access to recreation facilities was made available.

A discussion ensued in which Members acknowledged that people with disabilities should have the option to access the same recreational activities as everyone, including full integration in schools where possible. Initiatives such as person centred planning and circle of friends were discussed as ways of working with young people with disabilities. It was noted that awareness of Direct Payments should be raised to ensure a greater use of this facility.

The co-opted member of the Forum was thanked for her informative presentation and for answering Members' questions.

Decision

The presentation was noted.

57. Access to Recreation Activities for Children and Young People in Hartlepool – Evidence from a selection of groups supporting vulnerable children and their families (Scrutiny Support Officer)

The Scrutiny Support Officer presented a report which informed Members that representatives from a selection of groups in Hartlepool that provide support for vulnerable children and their families, together with service users, had been invited to attend this meeting to provide evidence in relation to the ongoing investigation.

The question was raised whether there was a sufficient amount of provision but not sufficient access to or advertising of these activities. The Principal Youth Officer indicated that the Youth Service was currently examining the coordination of recreation activities for young people.

A parent in attendance commented that support for parents was a fundamental part of young people accessing recreational activities and questioned how some 'deprived' areas of the town did not have as many recreational activities provided than other areas of the town, for example Seaton Carew. The Chair of Regeneration and Planning Services Scrutiny Forum indicated that they would be examining the regeneration and investment at Seaton Carew over the coming months and extended an invitation to anyone from Seaton to come along and participate.

AT THIS POINT IN THE MEETING COUNCILLOR JANE SHAW (CHAIR) LEFT THE MEETING AND COUNCILLOR ALISON LILLEY (VICE CHAIR) TOOK THE CHAIR FOR THE REMAINDER OF THE MEETING.

The Principal Youth Officer acknowledged that a lot of the provision in Seaton Carew, in particular at the youth centre, was aimed at teenagers but added that proposals to develop the Youth Centre to deliver broader community activities were currently being examined.

The parents and representatives from the Group were thanked for their attendance.

Decision

The report was noted.

58. Access to Recreation Activities for Children and Young People in Hartlepool – Evidence from Hartlepool Constellation (Scrutiny Support Officer)

The Scrutiny Support Officer introduced the Co-ordinator of the Special Needs Support Group (HSNSG) along with members from the group who were in attendance at the meeting to give a presentation to Members on recreational activities undertaken by the Group. The Group were involved in a number of activities for young people with special needs including short holidays, drama and activity clubs. Members were informed that members of the Group had recently attended auditions for the television programme 'Britain's Got Talent' and were awaiting the results. Members thanked the young people for their very informative and colourful presentation.

The young people left the meeting and the Co-ordinator of the HSNG remained to participate in discussions and answer Members questions. Copies of the presentation were distributed to everyone present at the meeting and attached were comments from the young people and their parents on the benefits provided by the Group.

A discussion ensued in which the Co-ordinator of the Group commented that access requirements to recreational activities very much depended on the specific needs of an individual and whether they actually wanted to access the activity. A Member sought clarification on who organisations should contact should they wish to become involved in developing appropriate access for people with disabilities. The Co-ordinator of the Group suggested that Hartlepool Access Group should be the first point of contact in this regard. The Scrutiny Support Officer indicated that further information on the provision

of help to access recreational activities would be reported back to a future meeting and it was suggested that the Council's Disability Access Officer be invited to participate.

A representative from Hartlepool Young Carers suggested that consideration should be given during the investigation to support for carers to undertake recreational activities themselves with the provision of support for the people they cared for. The Scrutiny Support Officer indicated that this would be considered as part of the investigation and welcomed participation from any of the Groups present today throughout this investigation.

The representatives of the Groups were thanked for their attendance and for answering Members questions.

Decision

That the report and discussions that followed be used to inform Members during the investigation.

59. Access to Recreation Activities for Children and Young People in Hartlepool – Consultations with Groups representing residents from minority communities of interest or heritage (Scrutiny Support Officer)

The Scrutiny Support Officer indicated that views had been requested from a selection of groups representing residents from minority communities of interest or heritage as part of this investigation. Attached at Appendix A were the results of this consultation.

Clarification was sought on the view expressed by the Talking with Communities group which stated that the Council needed to have the vision to provide the quality of provision over quantity. The Scrutiny Support Officer indicated that this related to thought being given to what is provided in the right place and developing what was already in place.

Reference was made by Members to the different levels of provision across different areas in the town with some areas having more provision than others for varying reasons including access to appropriate buildings. It was commented that the extended schools initiative should be examined with the aim of enabling better access for groups. However, it was noted that a lot of groups need to be able to store equipment and that schools would not necessary be able to provide storage facilities for this on a regular basis. The Scrutiny Support Officer indicated that the Forum would be examining the sustainability of community initiatives at a future meeting.

Decision

That report and discussion would be used to inform the Forum during its investigation.

JANE SHAW

CHAIRMAN

CHILDREN'S SERVICES SCRUTINY FORUM

7 January 2008



Report of: Scrutiny Support Officer

Subject: CHILDREN'S SERVICES DEPARTMENT: BUDGET AND POLICY FRAMEWORK CONSULTATION PROPOSALS 2008/09

1. PURPOSE OF REPORT

1.1 To provide the opportunity for the Children's Services Scrutiny Forum to consider the Children's Services departmental pressures, contingencies, terminating grants and efficiencies, as part of the Budget and Policy framework consultation proposals for 2008/09.

2. BACKGROUND INFORMATION

- 2.1 At a meeting of the Scrutiny Co-ordinating Committee held on 2 November 2007, consideration was given to the Executive's Initial Budget and Policy Framework Consultation Proposals for 2008/09. At this meeting it was agreed that the initial consultation proposals would be considered on a departmental basis by the appropriate Scrutiny Forum. This occurred during November 2006.
- 2.2 The comments/observations of each Forum were fed back to the additional meeting of the Scrutiny Co-ordinating Committee held on 21 November 2007 and were used to formulate the formal Scrutiny response to Cabinet on 21 December 2007.
- 2.3 The comments/observations made by the Scrutiny Co-ordinating Committee were taken into consideration by Cabinet during the finalisation of its finalised Budget and Policy Framework Proposals for 2008/09 on 21 December 2007. The Executive's finalised proposals were considered by the Scrutiny Co-ordinating Committee on 4 January 2008 and repeating the process previously implemented have again been referred to the appropriate Scrutiny Forum for consideration on a departmental basis.

- 2.4 As such attached as **Appendices A to D** are the Children's Services departmental pressures, contingencies, terminating grants and efficiencies. Any alterations / additions (following the Cabinet's meeting of 21 December 2007) will be made verbally during this meeting.
- 2.5 To assist Members of this Scrutiny Forum in the consideration of the Children's Services departmental proposals, arrangements have been made for the Director of Children's Services to be in attendance and an invitation to this meeting has also been extended to the relevant Portfolio Holder (attendance subject to availability).

3. **RECOMMENDATIONS**

- 3.1 It is recommended that the Children's Services Scrutiny Forum:-
 - (a) considers the Children's Services departmental pressures, contingencies, terminating grants and efficiencies as part of the Budget and Policy Framework consultation proposals for 2008/09; and
 - (b) formulates any comments and observations to be presented by the Chair of this Scrutiny Forum to the additional meeting of the Scrutiny Coordinating Committee to be held on 18 January 2008 to enable a formal response to be presented to the Cabinet on 11 February 2008.

Contact Officer:- Joan Wilkins – Scrutiny Support Officer Chief Executive's Department - Corporate Strategy Hartlepool Borough Council Tel: 01429 523 339 Email: joan.wilkins@hartlepool.gov.uk

BACKGROUND PAPERS

No background papers were used in the preparation of this report.

CHILDREN'S SERVICES DEPARTMENT - SCHEDULE OF BUDGET PRESSURES 2008/2009

Appendix A

Children and	Costs of increased numbers of Looked	R	Since the 2007/08 budget was set the	507	0		D
Families -	After Children. (NB This funding is		department has experienced an				
placements	required for the additional net costs of		unprecedented increase in the number	of			
	children currently in care following the		children coming into care. Based on				
	increase experienced at the start of the		current projections of costs, which are				
	year. Due to the volatility of LAC numb	ers	expected to continue throughout 2008/)9,			
	it may be prudent to provide contingence	y	additional funding will be required to				
	funding for further possible increases).		cover the additional costs of these know	vn			
			children. The Departments placement				
			strategy has effectively reduced relianc	e			
			on external provision but additional cos	ts			
			are envisaged as follows; .				
			a) In house fostering allowances -				
			£100,000				
			b) External foster placement costs -				
			£307,000				
			c) External residential placements -				
			£100,000				
Children and	Many new cases of children coming into	R	Although costly this initiative is aimed a		0	This initiative is aimed at	D
Families -	care are linked to drug issues within		preventing children coming into care an	d		preventing children coming int	
Preventative Car	e families. This priority would provide one		therefore avoiding high costs in future			care	
	social work post in an intensive support		years.				
	team to be joint funded to work with high	h					
	risk families in line with the "Hidden						
	Harm" initiative.						

						Appendix A	
Children and	Shortfall in Special Guardianship Order	R	Savings envisaged from the reduction in	60	0		
Families -	Savings (2007/08 budget)		payments to independent agencies				
placements			arising from long term matched foster				
			carers obtaining SGO's have yet to fully				
			materialise. A significant shortfall of				
			£140,000 is projected in the current yea				
			A number of cases are however being				
			progressed although this involves a				
			lengthy legal process which will delay t				
			savings materialising. In addition the full				
			year savings potential appears to have				
			been overstated and for 2008/09 a				
			£60,000 shortfall is anticipated.				

						Appendix A
Children's and	Additional Social Care staffing in the	R	To avoid continued reliance on the	133		The National Fostering D
Families -	Placement Team to maximise the capac	ity	independent sector a further 30 foster			Network recommend a
Placement Team	and effectiveness of in house fostering		carers are required but there is no			maximum Foster Carer to
staffing	provision. Additional staffing required		capacity to recruit, train or support any			Social Worker ratio of 15:1. Th
	(Manager, 2 x Social Workers plus 0.5		further carers without additional			local Independent Sector ratio
	admin) at an annual cost of £133,000.		resources as the Social Care Placemen	it		is 12:1 whilst the Children's
	There would also be one off costs of		Team has reached capacity. In addition	า		Services department ratio is
	£40,000 to relocate the Leaving Care		there are limits on the number of childre	en		currently 20:1 having
	Team at the Connexions office to		that can be placed with individual carer	6		historically been approx 18:1.
	accommodate extra staff.		without detrimentally affecting placeme	nt		Additional funding would allow
			stability. If staffing levels are not			30 extra foster carers to be
			increased recruitment will not be			recruited bringing the total up
			possible resulting in heavy reliance on			to 120. This will generate
			the independent sector as experienced			capacity to improve placement
			following the recent increase in the			stability for existing children in
			number of Looked After Children. The			care and provide new short
			departments placement strategy is			term placements in house
			currently being reviewed and dependin	9		which is substantially cheaper
			on options emerging from that review,			than external provision.
			capacity might be forthcoming in a			
			different way e.g. via a partnership			
			agreement but in either case additional			
			funding will be required.			
			TOTAL RED PRESSURES	740		
			TOTAL ALL PRESSURES	740	0	

CHILDREN'S SERVICES DEPARTMENT - SCHEDULE OF 2008/09 BUDGET PRESSURES TO BE TREATED AS CONTINGENCY ITEMS

Appendix B

Children and Families - placements	A pressure of £0.507m has been identified for Looker After Children. This additional amount is included to address the volatility of LAC numbers.		Expenditure would exceed budget as the Council has duty to provide care.	250	0	Н
Performance and Achievement	School Improvement Partners	A	School Improvement Partners (SIP's) were introduced into secondary schools in 2006 and primary schools in 2007 as part of the DCSF "New Relationships with Schools" requirement. Grant funding support (£37k) does not meet actual costs. School Improvement services are being reconfigured to accommodate changes in the longer term but pressure exists for 2008/09. Risk of not funding includes service disruption and reducing front line support to schools.	20	0	H
			TOTAL AMBER PRESSURES	270		

CHILDREN'S SERVICES DEPARTMENT – SCHEDULE OF GRANT REGIMES TERMINATING DURING 2007/2008 - PROBABILITY 3

Appendix C

						Grants Te	erminating during 200			
Grant Title	Does Council need			Risk Impact of not funding	Value of	Value of	Total number staff	Provisional	Funding	Service improvement to be
	to consider		∥ ≥	Pressure	Grant	resulting	employed	estimated	available to	achieved by funding grant
	mainstreaming the		e, 2 Ime		terminating	budget	(permanent	cost of	fund	(including details of current
	grant? Please state		ant		in	pressure in	contract/	making staff	redundancy	performance and target for
	Yes/No and		inti er		2007/2008	2008/2009	permanent owing	redundant	costs	2007/2008 performance)
	provide brief	en	o co celv				to roll forward of	based on		
	justification.	Jre(y tc ılik				contract/fixed	HBC		
		r, C	ikely to continue, 2 = = Unlikelv grant mav				term)	employment		
		Risk - Red, Amber, Green	: Li 3 =							
		An	l= le.							
		ed,	Probability 1 = mav continue.							
		. R	lidi							
		sk.	oba av c							
		Ri	Pro							
					£'000	£'000		£'000	£'000	
Human Resources &	Yes - to maintain	R		Supports workforce planning for	40	40	0	0	NA	To recognise the shortfall in
Developing Services (HRDS)	services			Social Care Workers in Local						training and support for
Grant				Authority and Independent Sector						Social Care Staff and to
				to get workforce to National						maintain statutory
				Minimum Standards (NMS)						requirements of the National
										Minimum Standard for Social
										Care workers.
Parenting Commissioners Grant	Yes - This is a role	R	3	This role is part of the	14	14	0	0.0	NA	This is an expanding area of
	that is now			government's wider strategy. We						work and commissioner's role
	expected of the			have been able to integrate the						is important to ensure co-
	Council. Set up			role with other duties but a						ordination of various
	grants have been			budget will be required to						parenting initiatives to ensure
	available in 06/07			continue service development.						efficient use of resources.
	and 07/08. No									
	ongoing funding									
	has been identified.									
				SUB-TOTAL - CHILDREN'S	54	54				
					54	54				

CHILDREN'S SERVICES DEPARTMENT PROPOSED EFFICIENCIES/SAVINGS

Budget Heading	Description of Efficiency/Saving	Risk - Red, Amber, Green	Risk Assessment of implementing efficiency/saving	Impact of efficiency/saving service performance)	Value of efficiency/ saving £'000's
Transport	Full year savings arising from 1st September 2007 renewal of home to school and school to swimming pools transport contracts including agreed rationalisation of escort service LESS £100,000 allocated against the corporate efficiency target.	G	The exact transport requirements of children varies from year to year depending on pupil numbers. In addition the requirements of special needs pupils can vary at any time. Projected savings are based on the costs of current needs and provide limited scope to absorb increases above inflation.	indicators	61
·	Part saving on Senior Adviser salary following recruitment to a lower graded redesigned post. Savings assume regrade from Soulbury sp 27 to Soulbury sp 13.	G	Re-allocation of responsibilities to Assistant Director and other Senior Advisers required.		20
Retirement Costs	Reduced base budget to meet level of current spending on former employees and their dependants deleting scope to fund new costs.	A	base budget will delete any contingency for new cases. Over time the departments commitments will reduce as former teachers/staff and their dependants die.	The departments policy since 2002 has been that schools must meet the costs of any premature retirements from their delegated budgets. Schools can however, in exceptional financial circumstances, approach the department to request financial assistance.	60
Centre - Usage	Increased income assumption from Hartlepool schools and other customers following reopening of the centre.	A	customers may not return following closure during refurbishment. Increased income of approximately £15,000 will be received if schools take up their full allocation of days and the centre's external income target for summer and weekend customers is achieved.	Council's net cost of running the centre would reduce by 25%.	15
	13% Increased charges to Hartlepool schools for attendance at the centre (up to the levels charged by Redcar and Cleveland) will reduce the net costs of Hartlepool's subsidy.	A	which would adversely affect overall income levels - see above	Although joint user authorities pay proportionate contributions towards Carlton centre costs each Council sets its own charges for schools in their areas. Hartlepool charges are currently substantially below Middlesbrough and Redcar.	5
	Review of Service Level Agreements to provide savings on overheads with minimal impact of front line delivery.	A		There is a risk of a reduction in service delivery depending on how services are reconfigured.	10

APPENDIX D

			APPENDIX D	
Departmental Contingency	Delete contingency fund held by Director		If deleted the department will be unable to absorb any unexpected cost pressures	64
Departmental Administration	Reduction in admin support	Reduced admin support will have an impact on the operations of various departmental teams and some areas of work will have to be absorbed. It may be possible to automate some functions via use of ICT.		110
Children and Families Admin	Reduction of admin support in Social Care	· · · · · · · · · · · · · · · · · · ·	The new ICS system will streamline the administration of care records and as this is embedded admin support will be reviewed.	40
Department wide Salaries	Increase to salary abatement target from 2.4% to 3.0%	reviewed by CSMT prior to submission to the MOV panel and "forced delays" in the recruitment process may need to be	The projected saving assumes a 25% increase in vacancy / turnover savings, requiring savings of 3.0%. CSMT would try to focus this on (non grant funded) support services rather than frontline services wherever possible.	40
Childcare - Summer Play scheme	Deletion of the summer play scheme.		Overall provision may be slightly reduced but should be better matched to local need.	65
			TOTAL OF 3% EFFICIENCIES	490

CHILDREN'S SERVICES SCRUTINY FORUM REPORT

7 January 2008

Report of: Director of Children's Services

Subject: PROGRESS REPORT ON THE JOINT AREA REVIEW 2006 FOLLOW-UP ACTION PLAN

1. PURPOSE OF REPORT

The purpose of this report is to provide members with an update on the progress that has been made in completing the activities identified in the follow-up action plan which was prepared in response to the Joint Area Review of Children's Services conducted in November and December 2006.

2. BACKGROUND

Following the publication of the Joint Area Review report in March 2007, a follow-up action plan was compiled. This was based on issues identified by the review for action in the immediate, short term and longer term. The deadline for submission of the plan to the OfSTED inspectorate was 17th July 2007.

The draft of the action plan was circulated as part of the review of the Children and Young People's Plan that was completed in May 2007. Further work was undertaken on the draft between May and July and the final version was submitted by the due deadline. This was circulated to all partners and stakeholders who contributed to the Joint Area Review and to the delivery of outcomes in the Children and Young People's Plan.

The action plan was drawn up by the Children's Services Department Management Team working with their divisional teams, the Children's Services Planning and Evaluation Group and the Children and Young People's Plan Outcomes Steering Groups.

The action plan is structured in five sections:

- Immediate action
- Action for the next six months
- Action for the longer term

1



- Areas for development from the Hartlepool Youth Service inspection report
- Strategy for monitoring and evaluation

The plan identifies actions, timescales, responsible officers, linkages to other plans and has space for progress updates. The plan with its most recent update is attached at **Appendix 1**. Progress is marked as green (action completed), amber (in progress, expecting to complete on time) or red (not expected to be complete within timescale). A summary of progress is attached at **Appendix 2**.

3. ANNUAL PERFORMANCE ASSESSMENT 2007

Scrutiny of progress on the Joint Area Review 2006 recommendations action plan formed part of the 2007 Annual Performance Assessment of services for children and young people. Of STED inspectors visited Hartlepool in September 2007 as part of this process and their findings were summarised in a letter published on 26th November 2007. Children's Services received a Grade 3 (good) overall. The letter comments specifically on the Joint Area "The Council has responded positively report. Review to the recommendations raised in the Joint Area Review report and has made good progress since that time." The OfSTED summary is structured around the five Every Child Matters outcomes and within the letter the following specific comments are made under those headings in relation to recommendations from the Joint Area Review. A further section comments on capacity to improve and management of services.

Being Healthy

For action over the longer term:

• Improve the provision of occupational therapy and speech and language therapy services.

"Since the Joint Area Review, the Council, working with schools and its own Special Educational Needs service, has increased the provision of occupational therapy and speech and language therapy services."

Staying Safe

Two recommendations emerged from the Joint Area Review.

For immediate action:

• Develop inter-agency guidance in relation to thresholds for referrals for children's social care.

For action in the next six months:

• Improve joint commissioning and contracting arrangements in relation to out of authority placements for looked after children.

"The Council has made very good progress and has effectively addressed these two Joint Area Review recommendations. Since the Joint Area Review, the Council has developed and implemented guidance in relation to thresholds for referrals to children and young people's social care. A comprehensive review has been undertaken of joint commissioning and contracting arrangements and budgets for out of borough placements have been aligned."

Enjoy and Achieve

Two recommendations emerged from the Joint Area Review.

For action in the next six months:

- Improve the quality of provision for children and young people with behavioural, emotional and social difficulties in order to meet their needs.
- Improve the quality of provision for pupils excluded from secondary schools and the rates of reintegration into mainstream schools.

"The Council has taken urgent and appropriate action to meet the findings of the Joint Area Review and significant improvements have already been made in relation to both recommendations."

Making a Positive Contribution

No recommendations emerged from the Joint Area Review for this area.

Achieve Economic Well Being

One recommendation emerged from the Joint Area Review.

For action in the longer term:

• Develop a wider range of courses for post-16 young people with learning difficulties and/or disabilities.

"Although some of the work is at an early stage, much has already been done to improve provision for young people aged 16 and over who have learning difficulties and/or disabilities. The Council has consulted parents about possible developments and acquired additional funding from a number of organisations to support a range of appropriate projects and initiatives."

Capacity to improve and management

Three recommendations emerged from the Joint Area Review for action in the next six months:

- When the Children and Young People's Plan is reviewed, a high level assessment of its financial implications should be incorporated.
- Undertake benchmarking of costs on a systematic basis.
- Engage service users in the evaluation of services they receive on a systematic basis.

"The Council has responded promptly and directly to these recommendations and has taken appropriate action in respect of all of them."

4. SUMMARY OF PROGRESS

Within the main report, one recommendation was identified for immediate action and this was completed in May 2007. Six issues were identified by the inspectors for action over the next six months. Five of these are currently rated as amber, indicating that actions are progressing within identified timescales and one has been completed. Two actions were identified for the longer term and these have been identified as amber.

The Annual Performance Assessment process did not look specifically at the areas of development which have been included in the follow-up action plan from the Hartlepool Youth Service inspection report. Five specific issues were identified in the separate report on the Youth Service and three of these are currently rated amber and two green.

5. **RECOMMENDATIONS**

Members are asked to note the progress to date in relation to completion of the actions identified within the Joint Area Review recommendations action plan and,where felt appropriate, seek clarification about these.

6 CONTACT OFFICER

Sue Johnson, Assistant Director Children's Services Telephone (01429) 523773

APPENDIX 1



Joint Area Review 2006

Recommendations Action Plan

December 2007 Review

CHILDREN'S SERVICES in Hartlepool



080121 JAR action plan progress App 1

SECTION 1: IMMEDIATE ACTION

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
1.	Develop inter-agency guidance in relation to thresholds for referrals into children's social care.	Jan – May 07	Margo McIntosh, Assist. Dir. Safeguarding & Specialist Services	Integrated Working & Information Sharing (IWIS) programme	Green - w ritten guidance issued May 07. It should be noted that GONE are planning a 'Thresholds' conference/ workshop in Feb 08 to facilitate regional agreement. We will
1.1	Convene a Performance Management Workshop.	Mar 07	(SSS)		contribute.
1.2	Develop draft guidance.	Mar 07	MM		
1.3	Consult on draft guidance.	Apr 07	MM	↓	
1.4	Issue guidance.	May 07	ММ		

Issue 1: Develop inter-agency guidance in relation to thresholds for referral into children's social care

Success Criteria

 Inter agency guidance issued and operating successfully, monitored by Business Unit Managers as part of self assessment process – ACHIEVED May 07.

SECTION 2: ACTION FOR NEXT SIX MONTHS

Issue 2: Improve the quality of provision for children and young people with behavioural, emotional and social difficulties in order to meet their needs.

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
2.	Improve the quality of provision for children and young people with behavioural, emotional and social difficulties in order to meet their needs.	Apr 07 – May 08	John Collings, Assist Dir. Performance & Achievement (PA) Sue Johnson, Assist Dir. Planning & Service	Planning & Service Integration (PSI) Divisional Plan	Amber overall:
2.1	Establish a Service Level Agreement (SLA) for secondary aged children with Behavioural, Emotional and Social Difficulties (BESD) with Catcote Special School as an initial step.	Apr 07	Integration (PSI)		 Green - SLA with Catcote in place.
2.2	Consult on a prescribed alteration to Catcote School to accommodate secondary age BESD pupils.	Oct 07	SJ		 Green – formal consultation completed
2.3	Issue formal notices of proposals for the prescribed alteration.	Dec 07	SJ		• Amber
2.4	Seek Cabinet approval for the prescribed alteration.	Feb 08	SJ		• Amber
2.5	Notify the Secretary of State for Children, Schools and Families.	Mar 08	SJ		• Amber
2.6	Implement the prescribed alteration.	Apr 08	SJ	¥	• Amber

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
2.7	Work with primary schools to agree a range of provision for primary age pupils with BESD and implement agreed proposals.	Apr – Oct 07	Zoe Westley School Improvement Adviser (Social Inclusion)		 Amber – Formal consultation in October. Proposals to be draw n up in favour of locality based model. Proposals in place and to be agreed at Directors meeting on January 15th.

- SLA with Catcote operational **AC HIEV ED**.
- Catcote School re-designated to include pupils with BESD by Mar 08 SLA in place pending formal process for redesignation.
- Primary behaviour group established by Apr 07 ACHIEVED.
- Proposal for primary aged pupils agreed by Dec 07. ACHIEVED
- Quality of provision for BESD improved.

Issue 3: Improve the quality of provision for pupils excluded from secondary schools and the rates of reintegration into mainstream schools

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
3.	Improve the quality of provision for pupils excluded from secondary schools and the rates of re- integration into mainstream schools.	Apr 07 – May 08	JC/SJ	PSI Divisional Plan	 Amber overall: Green – new model for Sept 08 agreed. Transitional model for 07 in place. BESD pupils under management of Catcote deputy head.
3.1	Work with the new ly formed Behaviour & Attendance Partnership to ensure services for permanently excluded pupils and those at risk of permanent exclusion are planned to reflect identified need.	Jan - Jul 07	ZW		 Amber - Re-integration of permanently excluded pupils has continued. In/Outreach Service now in operation. Only six pupils on roll at A2L in Nov 07.
3.2	Agree and implement a new structure and strategy for service delivery.	Sept 07	ZW		 Amber – Supporting Headteacher in place w ho has revised the action plan supported by SIP (School
3.3	Update A2L/School Improvement Plan in light of Ofsted Notice to Improve.	May 07	ZW		Improvement Partner). Of STED monitoring visit was successful.
3.4	Report termly to Management Committee setting out progress against the success criteria.	Mar 08	ZW	↓	Green.
					 Amber – new Managmeent Committee structure agreed.

- Agreed new structures in place for Sept 07 ACHIEVED
- Notice to Improve removed by Jun 08.
- The number of permanently excluded pupils from secondary schools remains below 10 for 07/08 No permanent exclusions to date.
- All permanently excluded pupils are re-integrated into a mainstream school within appropriate timescales Only 4 permanently excluded pupils remain on roll at A2L.
- Permanently excluded pupils re-integrated into mainstream provision attend and achieve All positive to date.

Issue 4: Incorporate a high level assessment of financial implications when the Children & Young People's Plan (CYPP) is reviewed.

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
4.	Incorporate a high level assessment of financial implications when the Children & Young People's Plan (CYPP) is review ed.	Apr 07 – May 08	SJ	PSI Divisional Plan	Green overall:
4.1	Undertake a review of the CYPP in accordance with DfES regulations and Annual Performance Assessment (APA) guidance.	Apr/May 07	SJ		 Review undertaken with steering group. Stakeholder event 24/04/07
4.2	Refresh actions as determined by the review and include financial implications.	May 07	SJ		 Revised section on financial management / commissioning included.
4.3	Publish the review .	Jun 07	SJ	Ļ	 Review published May 07.

- Review published in line with Jun 07 APA deadline **ACHIEVED**.
- Financial implications embedded in CYPP and other plans **ACHIEVED** High level financial implications in CYPP Review. Operational plans include financial resource available to each function for 07/08.

Issue 5: Undertake benchmarking of costs on a systematic basis

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
5.	Undertake benchmarking of costs on a systematic basis.	Apr 07 – May 08	SJ/JC/ Steve Haley (SH) Senior Finance Officer	Children's Services Departmental Plan and all associated Divisional Plans	Amber overall:
5.1	Investigate the use of a cost calculator toolkit (placement costs) to enable benchmarking to develop.	Oct 07			 Green - Agreed by Association of Directors of Children's Services Group for implementation in March 08. Project group established. Regional comparisons available from Apr 08 (all 12 LAs engaged)
5.2	Convene a working group to look at cross- departmental benchmarking activity.	Jun 07	SJ		 Green - First meeting of group held in Jun 07.
5.3	Identify key areas for regular benchmarking and implement mechanisms to achieve this.	Aug 07	SJ/SH/JC		 Amber – SH has met with each assistant director and identified
5.4	Implement new departmental system for financial monitoring (Budget Book).	Oct 07	SH	•	priority areas for benchmarking.Amber – budget book ready.

- NE regional comparisons in use **ACHIEV ED** Mar 07.
- Cross departmental working group established **AC HIEV ED** Jun 07.
- Key areas for systemic benchmarking agreed by CSMT.
- Regular reporting in place via routine departmental systems.

Issue 6: Improve joint commissioning and contracting arrangements in relation to out of authority placements for Looked After Children

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
6.	Improve joint commissioning and contracting arrangements in relation to out of authority placements for Looked After Children.	Apr 07 – May 08	JM	Children's Services Departmental Plan and SSS Divisional	Amber overall:
6.1	Create single budget code for Children with Disabilities (Cw D) care packages.	Mar 08	Sheila O'Connor (SO'C) Head of Business Unit	Plan	• Amber - current -v- anticipated expenditure being mapped. Joint commissioning model being developed for Children's Trust. New target date to align with this Mar 08.
6.2	Establish consistent criteria for funding with Primary Care Trust (PCT).	Oct 07	JM		• Amber - Sub-regional discussion with PCT has taken place. Strategic Health Authority w ant to develop regional agreement on criteria and
6.3	Review Placement Strategy and commissioning/ containing arrangements for placements.	Mar 08	JM Head of Business Unit	Ļ	 have started that w ork. Amber - Comprehensive Review and Project Plan in place. Presentation to providers has been done and informal discussions are ongoing. Formal tender process planned for
6.4	Review residential care needs and implications for commissioning placements.	Mar 08	JM		Nov 07. • Amber - Needs analysis in progress.

- Aligned budget in place by Apr 08.
- Clear criteria for joint funding agreed and operating.
- Arrangements in place to retain children and young people in local placements.
- Arrangements in place to access appropriate residential placements.
- More cost effective placements being used.

Issue 7: Engage service users in the evaluation of services they receive on a systematic basis

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
7.	Engage service users in the evaluation of services they receive on a systematic basis.	Jan 07	JR/SJ		Amber overall:
7.1	Continue with current good practice, e.g. annual Tellus survey, Participation Strategy, parental surveys, Local Strategic Partnership (LSP) workshops, engagement with Children's Trust and its working groups.	Mar 08	SJ	Participation Strategy	 Amber – Young people on Scrutiny Parenting Strategy Launch in Oct 07. New Local Area Agreement – consultation through LSP workshops. Building Schools for the Future (BSF) participation plan agreed Oct 07. Extended schools in North Hartlepool considering Community Interest Company.
7.2	Develop a commissioning strategy for the Children's Trust w hich includes policies and procedures for the engagement of service users.	Mar 08	lan Merritt (IM)	Children's Services Departmental Plan	 Amber - First of a series of "Commissioning Workshops" held in Apr 07. OPM Workshop Feb 08.
7.3	Children's Trust to lead the systematic engagement of service users in evaluation of services. All agencies w orking w ith children and young people adopt the participation strategy vision statement.	Mar 08	SJ	Policy Dev & Strategic Man Operational Plan	 Amber - Participation Strategy of seven vision statements endorsed by Cabinet Jun 07. Dissemination to Departmental Management Teams Oct 07.

- Policy and procedures for engagement of service users in evaluation of services in place.
- Joint commissioning arrangements in place for the Children's Trust.
- Adoption of the seven vision statements by agencies working with children and young people Cabinet endorsement Jun 07.

SECTION 3: ACTION FOR LONGER TERM

Issue 8: Improve the provision of occupational therapy and speech & language therapy services

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
8.	Improve the provision of occupational therapy and speech & language therapy services.	Apr 07 – May 08	SJ	Children's Services Departmental Plan	 Amber overall: 23 schools contributing to pooled funding for up to tw ofte Speech and Language Therapists.
8.1	Develop a Commissioning Strategy for the Children's Services Department.	Mar 07	SJ	Children's Services Departmental	 SEN funding employing Occupational Therapist assistant. SJ met with PCT lead officers Jul 07.
8.2	Develop the Commissioning Strategy for the Children's Trust.	Mar 08	SJ	Plan & Policy Dev & Strategic	Green - Commissioning Strategy for Children's Services Department agreed
8.3	Set up w orking group w ith PCT to Commission therapy services in line w ith agreed, overarching commissioning strategy.	Mar 08 onw ards	SJ	Man't Operational Plan	 Amber – report on Commissioning Strategy to Trust PMG on 2nd Oct 07. OPM Seminar scheduled for Feb 08.

- Commissioning strategy for therapy services in place by Mar 08.
- Agreement on provision for children and young people in place by Mar 08.
- Outcomes for children and young people accessing therapy services improve.

Issue 9: Develop a wider range of courses for post-16 young people with learning disabilities and difficulties

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
9.	Develop a wider range of courses for post-16 young people with Learning Disabilities and Difficulties.	Apr 07 – May 08	SJ/JC	Children's Services Departmental Plan	Amber overall
9.1	Raise the aspirations of vulnerable children and young people through Aimhigher and other targeted initiatives.	Mar 09	ТА	Departmental Plan	 Green - HOT project implemented at Catcote School
9.2	Implement with partner agencies the wider local and regional 14-19 strategies which will deliver a wider range of courses and opportunities for LDD.	Mar 09	ТА		 Green - September Guarantee implemented.

- Children and young people receive the advice they need for education, employment and training post 16, are properly prepared and given support they need.
- All young people leaving statutory education aged 16 have access to the September Guarantee. ACHIEVED
- Wider range of courses delivered. **Amber Ongoing**

SECTION 4: AREAS FOR DEVELOPMENT FROM THE HARTLEPOOL YOUTH SERVICE REPORT

Issue 1: Very low numbers of young people achieve accredited outcomes

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
1.	Increase the number of young people achieving accredited outcomes.	Mar 07 onw ards	Peter Davies (Principal Youth Worker)	Children's Services Departmental Plan	Amber overall:
1.1	Develop, implement and review strategy to tackle low accreditation.	By Apr 07	AH/PD		Green: complete.
1.2	Deliver training programme to staff during development week.	May 07	AH/Steve Sproston (SS)		Green: complete.
1.3	Introduce project specific targets for outcomes based on staffing allocations.	Jul 07	PD		• Green
1.4	Support and monitor effectiveness of outcomes.	Jul 07 – Feb 08	All supervisory staff.	V	• Green

- Review ed strategy developed ACHIEVED
- Training delivered ACHIEVED
- Targets introduced ACHIEVED
- Outcomes increased. Target for: 06/07 = 10% - AC HIEV ED 07/08 = 15% 08/09 = 20%; 09/10 = 25%.
 (BVPI for accredited outcomes).

Issue 2: Curriculum management is weak

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
2.	Strengthen curriculum management.	Jan 07 onw ards	D	Children's Services Departmental Plan	Amber overall:
2.1	Set up w orking group to review curriculum and management thereof. Re-w rite curriculum document to reflect current situation and future requirements.	By Aug 07	PD		 Green – Document produced and distributed widely.
2.2	Introduce new document to service during development week.	Sept 07	PD		• Now January 08.
2.3	Support implementation of document throughout service.	Sept-Mar 08	All supervisors		
2.4	Review and underpin management responsibilities for curriculum.	Dec 07	PD		Interview s for lead post scheduled.
2.5	Revise other policy documents on a rolling programme.	Annually	PD	↓ ▼	 Further documents on Commissioning and Standards revised and developed.

- New curriculum document completed ACHIEVED
- Document introduced to service AMBER Consultation
- Staff deliver curriculum effectively. Measured by impact on ECM outcomes and review of curriculum breadth.
- Improved management of curriculum in place by Mar 08 AMBER
- Policies review ed and revised as appropriate **AMBER**, revised once curriculum document complete
- New responsibilities agreed with staff by Dec 07 **AMBER**

Issue 3: The service's strategic plans and priorities are insufficiently defined

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
3.	Develop and clarify the service's strategic plans and priorities.	Apr 07 onw ards	PD	Children's Services	• Green
3.1	Develop service's needs assessment and strategic priorities.	By Apr 07	PD	Departmental Plan	• Green
3.2	Establish operational plan to reflect the priorities established.	Apr 07	PD		• Green
3.3	Youth project leaders develop plans to reflect needs and priorities.	Jun 07	Professional workers and Project leaders	Project Plans	• Green

- Service plans in operation and monitored/ revised as part of self assessment process.
- Plans in operation and monitored/ revised as appropriate.

Issue 4: Strategies and plans to support equality, inclusion and diversity are underdeveloped

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
4.	Strengthen strategies and plans to support equality, inclusion and diversity.	Apr 07 onw ards	PD	Children's Services Departmental	Green
4.1	Review and develop strategies to work with Lesbian, Gay, Bisexual, Transgender (LGBT), Looked After Children (LAC), Learning Disabilities / Difficulties (LDD), Black Minority Ethnic (BME) and Young Women's groups.	Sept 07	PD/AH/SMc/ HW	Plan	Amber - Front line youth service has delivered work to specific groups e.g. LGBT, Deaf. Green Amber Amber Green
4.3	Develop contacts and partnership w orking.	Mar 08	PD/AH/SMc/ HW		Amber Amber
4.4	Positively promote race and "difference" issues in all projects.	Mar 08	All staff	↓ ↓	Amber
	Pilot and roll out "Starpow er" exercise appropriately in schools.	Sept 07 - Mar 08	Full time team		Amber

- Stronger strategies and plans developed which support equality, inclusion and diversity ACHIEVED
- Partnerships are more effective in implementing strategy to support equality, inclusion and diversity AMBER
- All projects promote race & difference **AMBER**
- Pilot established and rolled out appropriately to schools AMBER

Issue 5: The involvement of young people in planning and evaluating youth service provision at strategic and operational level is limited

	Actions	Timescale	Responsible officer(s)	Linkages	Progress (Dec 07)
5.	Increase the involvement of young people in planning and evaluating youth service provision at strategic and operational levels.	Apr 07 onw ards	PD	Children's Services Departmental Plan	Amber overall:
5.1	Each project to develop its ow n youth "voice".	By Dec 07	Helen White (HW) lead		Amber - Training input delivered to staff in May 07.
5.2	Each project to develop and support a min. of two young people as their reps. for a town wide youth service forum.	Dec 07	supported by all staff		Amber - Young people are being invited to planning events in the local
5.3	Each project to involve young people in the planning and evaluation of the programme.	Dec 07			provision. Green
5.4	Develop young persons' groups for the self- inspection and positive activities processes.	Mar 08			Amber
5.5	Extend and implement the service User Survey and develop and implement a Non-User Survey.	Oct 07			Green
5.6	Continue development of Youth Opportunities Fund/Youth Capital Fund, UK Youth Parliament, North East Regional Youth Assembly, International work and the involvement of under represented groups.	Mar 08			Green

- Projects have their own Young People "voice", a minimum of two representatives on town wide forum, and involve Young People in the planning and evaluation of their programmes **AMBER**
- YP part of self-assessment and positive activities processes AMBER
- Involvement of young people measured through user and non-user surveys implemented GREEN
- Development continues positively with a broader representation established.

SECTION 5: STRATEGY FOR MONITORING AND EVALUATION

MONITORING OF THE ACTION PLAN

The monitoring of the plan will be led by the identified lead officer(s). Progress will be checked at six monthly intervals and reported to Children's Services Management Team, the Portfolio Holder for Children's Services and the Children's Trust (Children and Young People's Strategic Partnership).

The monitoring process will consider the following questions:

- Are the planned activities relevant/valid?
- Are there gaps?
- Do the activities reflect national/local priorities?
- What impact have the activities had on the outcomes for children and young people.

A progress report will detail those activities that are completed (green), those expecting to meet target with some progress made (amber) and those where no progress has been made and where targets are not expected to be met (red). Where no or only some progress has been made, explanations will be required. In light of these progress checks, activities may be amended. These amendments will be written into linked strategic and operational plans.

Children and young people will be central to the process of monitoring the implementation of the plan, and most particularly the progress which is being made towards achieving targets.

EVALUATION OF THE ACTION PLAN

The LA has established an evaluation group for each of the five outcomes for children and young people that make up the CYPP. This JAR Recommendations Action Plan should be seen as part of the CYPP framew ork and will be evaluated as such.

In addition and where appropriate, independent consultants with appropriate credentials and credibility will be used to evaluate the successful implementation of the plan or aspects of it, against criteria which will include actual improvement in outcomes for children and value for money. Reports will be produced for the CYPSP, Portfolio Holder and Director of Children's Services.

Where external consultants are used for evaluation they will be responsible for:

- Gathering and collating information from relevant services including the Children Services Department and other stakeholders.
- Writing reports for the Director of Children's Services and other appropriate audiences.

As well as being part of the CYPP evaluation strategy this plan is also subject to the evaluation requirements of the LA Performance Management Framework and will feature in returns to Corporate Strategy. In addition and where appropriate, aspects of the plan will be evaluated and reported as part of the Local Strategic Partnership monitoring and evaluation strategy, four times a year.

A range of measures will be used in evaluating the plan, including service performance; changes in attitude and findings identified during monitoring or external inspections.

CHILDREN'S SERVICES SCRUTINY FORUM

7 January 2008

Joint Area Review Action Plan

Summary of Progress

	Rating Green = completed Amber = on target Red = not on target
Immediate action	
Develop inter-agencyguidance in relation to thresholds for referral into children's social care	Green
<u>Action for next six months</u>	
Improve the quality of provision for children and young people with behavioural, emotional and social difficulties in order to meet their needs	Amber
Improve the quality of provision for pupils excluded from secondary school and the rates of reintegration into mainstream school	Amber
Incorporate a high level assessment of financial implications when the Children and Young People's Plan (CYPP) is reviewed	Green
Undertake benchmarking of costs on a systematic basis	Amber
Improve joint commissioning and contracting arrangements in relation to out of authority placements for Looked After Children	Amber
Engage service users in the evaluation of services they receive on a systematic basis.	Amber

Action for longer term	
Improve the provision of occupational therapy and speech and language therapy services	Amber
Develop a wider range of courses for post-16 young people with learning disabilities and difficulties	Amber

What the inspectors said when they visited in September 2007:

"The Council has responded positively to the recommendations raised in the Joint Area Review report and has made good progress since that time."