



Chief Executive's Department
Civic Centre
HARTLEPOOL

16 March 2009

The Mayor (Stuart Drummond)

Councillors Aiken, Akers-Belcher, Allison, Atkinson, Barker, Brash, R W Cook, S Cook, Coward, Cranney, Fenwick, Fleet, Fleming, Flintoff, Gibbon, Griffin, Hall, Hargreaves, Hill, Jackson, James, Kaiser, Laffey, Lauderdale, A E Lilley, G Lilley, London, A Marshall, J Marshall, McKenna, Dr. Morris, Payne, Plant, Preece, Richardson, Rogan, Shaw, Simmons, Sutheran, Tumilty, Turner, Wallace, Wistow, Worthy, Wright, and Young.

Madam or Sir,

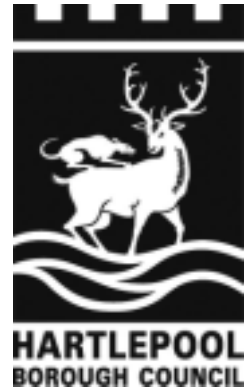
You are hereby summoned to attend a meeting of the COUNCIL to be held on THURSDAY, 26th March 2009 7.00 p.m. in the Civic Centre, Hartlepool to consider the subjects set out in the attached agenda.

Yours faithfully

P Walker
Chief Executive

Enc

COUNCIL AGENDA



Thursday, 26 March 2009

at 7.00 pm

in the Council Chamber, Civic Centre, Hartlepool

1. To receive apologies from absent members.
2. To receive any declarations of interest from members.
3. To deal with any business required by statute to be done before any other business.
4. To receive questions from and provide answers to the public in relation to matters of which notice has been given under Rule 10.
5. To approve the minutes of the last meeting of the Council held on 26 February 2009, as a correct record (copy attached).
6. Questions from Members of the Council on the minutes of the last meeting of the Council.
7. To answer questions of members of the Council under Council Procedure Rule 11;
 - (a) Questions to members of the Executive about recent decisions of the Executive (without notice)
 - (b) Questions to members of the Executive and Chairs of Committees and Forums, for which notice has been given.
 - (c) Questions to the appropriate members on Police and Fire Authority issues, for which notice has been given. Minutes of the meeting of the Cleveland Police Authority held on 17 December 2008 are attached.
8. To deal with any business required by statute to be done.

9. To receive any announcements from the Chair, the Mayor, members of the Cabinet or the head of the paid service.
10. To dispose of business (if any) remaining from the last meeting and to receive the report of any scrutiny forum or other committee to which such business was referred for consideration.
11. To receive reports from the Council's committees and working groups other than any overview and scrutiny committee and to receive questions and answers on any of those reports;
12. To consider any other business specified in the summons to the meeting, including consideration of reports of the overview and scrutiny committees for debate and to receive questions and answers on any of those items;
13. To consider reports from the Executive:-
 - (a) Proposals in relation to the Council's budget and policy framework
 - (i) Children and Young People's Plan 2009 - 2020
 - (ii) Local Area Agreement Annual Refresh Submission 2009
 - (b) Proposals for departures from the budget and policy framework

None
14. To consider any motions in the order in which notice has been received.

None
15. To receive the Chief Executive's report and to pass such resolutions thereon as may be deemed necessary.

COUNCIL

MINUTES OF PROCEEDINGS

26th February 2009

The meeting commenced at 7.00 pm in the Civic Centre, Hartlepool

PRESENT:-

The Chairman (Councillor C Richardson) presiding:

The Mayor, Stuart Drummond

COUNCILLORS:

Aiken	Akers-Belcher	Allison
Atkinson	Barker	Brash
R W Cook	S Cook	Coward
Cranney	Fenwick	Fleet
Fleming	Flintoff	Gibbon
Griffin	Hall	Jackson
James	Laffey	Lauderdale
A Lilley	G Lilley	London
A Marshall	Dr. Morris	Payne
Plant	Preece	Rogan
Shaw	Simmons	Sutheran
Tumilty	Turner	Wallace
Worthy	Young	

Officers: Paul Walker, Chief Executive
Adrienne Simcock, Director of Children's Services
Dave Stubbs, Director of Neighbourhood Services
Andrew Atkin, Assistant Chief Executive
Peter Devlin, Chief Solicitor
Alan Dobby, Assistant Director (Support Services)
Stuart Green, Assistant Director (Planning & Economic Development)
Michael Ward, Chief Financial Officer
Julian Heward, Public Relations Officer
Amanda Whitaker, Jo Wilson, Democratic Services Team

Prior to the commencement of the main business, the Chairman referred in terms of regret to the recent death of Councillor Michael Johnson. Members paid tribute to his qualities as a Councillor and as a friend and stood in silence as a mark of respect.

133. APOLOGIES FOR ABSENT MEMBERS

Councillors Hargreaves, Hill, Kaiser, McKenna, Wistow and Wright.

134. DECLARATIONS OF INTEREST FROM MEMBERS

The Mayor declared a prejudicial interest in agenda item 8(i) and left the meeting during discussion of the item.

135. BUSINESS REQUIRED BY STATUTE TO BE DONE BEFORE ANY OTHER BUSINESS

None

136. PUBLIC QUESTION

None

137. MINUTES OF PROCEEDINGS

The Minutes of Proceedings of the Council held on the 12th February 2009, having been laid before the Council.

RESOLVED - That the minutes be confirmed.

The minutes were thereupon signed by the Chairman.

138. QUESTIONS FROM MEMBERS OF THE COUNCIL ON THE MINUTES OF THE PREVIOUS MEETING OF THE COUNCIL

Minute 122(b)(ii)- Councillor Allison advised that he had not yet received information from the Mayor in response to the supplementary question which he had asked seeking details relating to the £8.2million savings referred to by the Mayor in respect of Business Transformation.

Minute 122(b)(i) – Councillor Allison informed Council that he had been refused the information which he had requested under the Freedom of Information Act. Councillor Allison had referred the matter to the Information Commissioner.

139. QUESTIONS FROM MEMBERS OF THE COUNCIL

- (a) Questions to Members of the Executive about recent decisions of the Executive

None

- (b) Questions to Members of the Executive and Chairs of Committees and Forums, for which Notice has been given

None

- (c) Questions to the appropriate Members on Police and Fire Authority issues, for which notice has been given.

None

140. BUSINESS REQUIRED BY STATUTE

- (i) Report of the Independent Remuneration Panel

Council considered a report which had been prepared by the Independent Remuneration Panel on the Mayoral Special Responsibility Allowance to apply from June 2009. The report also updated Council on the Panel work programme for 2009/10.

The Council's current scheme included a special responsibility allowance payable to the elected mayor of £61,686 (inclusive of a deemed basic allowance). The Panel and Council had previously reviewed this allowance for the period of the next mayoralty with annual increases linked to the local government pay award. In reviewing the allowance the panel had considered the remit, workload and responsibilities of the post and comparisons with other similar allowances elsewhere. In 2008 the Cabinet requested a review of the allowance (together with the position of the Deputy Mayor) from an external firm. That report had been passed directly to the Independent Remuneration Panel for their consideration. The Panel welcomed the conclusions of that report which endorsed and replicated the previous work and assessments of the Panel and had recommended no change to the level of the allowance. Accordingly the Panel had recommended the continuation of the allowance on the current basis for the next Mayoralty.

Although it had not been part of the work programme, the Panel had received and noted the separate report in relation to the role of Deputy Mayor. The Panel's view was that the report had fundamentally failed to differentiate the role of deputy mayor from the portfolio Holder responsibilities and concluded that at this stage it did not wish to make any recommendation in respect of the role of Deputy Mayor. The Panel did recognise that the Council's current scheme did not make provision for any sustained absence or incapacity of the Mayor and determined to recommend that in such an absence the Panel be reconvened to cover such exceptional situations which were of, or likely to be of a sustained nature.

The Panel welcomed the anticipated appointment of a new member of the Panel, which was considered at Council on the 12th February and the fact that this would help the workload of the panel. The Panel also received at its last meeting the resignation of Brian Beaumont who had been a member of the Panel since its inception. It was noted that Council would need to consider a replacement in due course. In the meantime the continued vacancy would have some constraints on the work of the Panel.

It was noted that the panel wished to review the Basic Allowance during the Summer of 2009 for implementation in April 2010, this being an appropriate interval since the last review in 2006. In relation to Special Responsibilities the Panel were informed of the changes to the remit of the Contracts Scrutiny Committee from December 2008. The panel considered that it was appropriate for it to review the remit of all responsibility allowances in the Autumn of 2009 again for implementation in 2010.

RESOLVED –

- (i) That the continuation of the Mayoral allowance at the current level indexed to the annual local Government pay award be approved.
- (ii) That the future work programme of the Panel be noted.

141. ANNOUNCEMENTS

The Chairman reminded Members that the Annual Chairman's Event would be held on 6th March 2009 in aid of two Hartlepool charities.

142. TO DISPOSE OF BUSINESS (IF ANY) REMAINING FROM THE LAST MEETING AND TO RECEIVE THE REPORT OF ANY SCRUTINY FORUM OR OTHER COMMITTEE TO WHICH SUCH BUSINESS WAS REFERRED FOR CONSIDERATION.

None

143. TO RECEIVE REPORTS FROM THE COUNCIL'S COMMITTEES AND WORKING GROUPS

None

144. TO CONSIDER ANY OTHER BUSINESS SPECIFIED IN THE SUMMONS OF THE MEETING

None

145. REPORT FROM THE EXECUTIVE

- (a) Proposals in relation to the Council's budget and policy framework
- (i) Formal Council Tax Setting 2009/10 – Incorporation of Police and Fire Authority Precepts.

The Chief Executive presented a report which enabled Council to set the overall level of Council Tax following the notification by the Police and Fire Authority of their Council Tax levels for 2009/2010. At the Council meeting held on 12th February, 2009, Members had considered and approved the proposed 2009/2010 Medium Term Financial Strategy and this Authority's own 2009/2010 Council Tax level. In accordance with statutory requirements the Council then needed to approve the overall Council Tax, inclusive of the Police and Fire Authority precepts. The Fire Authority had set its precept and Council Tax on 6th February, 2009 and the Police Authority had set its precept and Council Tax on the morning of 26th February 2009.

Members were reminded that the determination of the overall Council Tax level was a statutory function, which brought together the individual Council Tax levels determined by this Council, Cleveland Police Authority, Cleveland Fire Authority and where applicable Parish Councils. A detailed schedule of the statutory Council Tax calculation incorporating the Police and Fire Authority Council Tax levels for 2009/2010 had been circulated prior to the meeting.

Members of the Council debated issues raised by the report. During the debate, Councillor Wallace declared an interest as Chair of the Primary Care Trust.

The taking of a recorded vote on the following was agreed:-

"That the amount of Council Tax including the Cleveland Police Authority and Cleveland Fire Authority precepts, in accordance with Section 40 of the Local Government Finance Act 1992 and the relevant inclusion of amounts of Council Tax for each category of dwelling in accordance with Sections 43 to 47 of the Act, as set out in Appendix A, Table 4. be approved".

Those in favour- The Mayor, Stuart Drummond and Councillors Akers-Belcher, Atkinson, Barker, Brash, R W Cook, S Cook, Coward, Cranney, Fenwick, Fleet, Fleming, Flintoff, Griffin, Hall, Jackson, James, Laffey, Lauderdale, London, A Marshall, Morris, Payne, Preece, Plant, Richardson, Shaw, Simmons, Sutheran, Tumilty, Turner, Wallace, Worthy and Young

Those against – Councillors Aiken, Allison

Those who abstained – Councillors Gibbon, A Lilley and G Lilley

RESOLVED - That the amount of Council Tax including the Cleveland Police Authority and Cleveland Fire Authority precepts, in accordance with Section 40 of the Local Government Finance Act 1992 and the relevant inclusion of amounts of Council Tax for each

category of dwelling in accordance with Sections 43 to 47 of the Act, as set out in Appendix A, Table 4. be approved.

(b) Proposal for Departure from the Budget and Policy Framework

None

146. MOTIONS ON NOTICE

None

The meeting concluded at 19:55

C RICHARDSON

CHAIRMAN

CLEVELAND POLICE AUTHORITY EXECUTIVE

A meeting of Cleveland Police Authority Executive was held on Wednesday 17 December 2008 in the Members Conference Room at Police HQ.

PRESENT : Councillor Caroline Barker, Councillor Barry Coppinger, Councillor Ron Lowes, Councillor Dave McLuckie (Chair), Councillor Hazel Pearson OBE, Councillor Victor Tumilty and Councillor Steve Wallace

Independent Members

Miss Pam Andrews-Mawer, Mr Chris Coombs (Vice Chair), Mr Ted Cox JP, Mr Peter Hadfield, Mr Aslam Hanif, Mr Alf Illingworth TD JP, Mr Mike McGrory JP and Mr Peter Race MBE

OFFICIALS: Mr Joe McCarthy, Mrs Caroline Llewellyn and Mrs Julie Leng (CE) Mr Sean Price, Mr Derek Bonnard, Mr Sean White, Mr Mick Hartnack, Mr Graeme Slaughter, Mrs Ann Hall and Miss Kate Rowntree (CC)

362 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Paul Kirton.

363 DECLARATIONS OF INTERESTS

There were no declarations of interests.

364 LONG TERM FINANCIAL PLAN UPDATE

The Temporary Assistant Chief Officer Finance and Commissioning updated Members on developments in the financial position since their briefing which had taken place on 30 September 2008 on the proposals to deliver a balanced budget in 2009/2010 and financial projections for the years 2010/11 and 2011/12.

The tightening economic climate and the emergence of a number of very significant pressures had created greater risk around the delivery of a balanced position in future years. Updated proposals to deliver a balanced budget for 2009/10 and beyond would be brought to the February meeting for Members' consideration and decision.

ORDERED that:-

1. the contents of the report be noted.
2. the continuing process to deliver a balanced budget for 2009/10 and beyond be noted.
3. further briefings would be arranged during January and February as required prior to Members being asked to agree the budget for 2009/10 be noted.
4. the final proposals would be submitted to the February Police Authority Executive meeting for Members' consideration and decision be noted.

365

ANNUAL STATEMENT ON FORCE PROFESSIONAL STANDARDS

The Chair of the Complaints Panel provided the annual statement on Force Professional Standards in accordance with the Association of Police Authorities 'Guidance on the role of Police Authorities in the Oversight and Scrutiny of Professional Standards Matters'.

Under section 77 of the Police Act 1996 and section 15 of the Police Reform Act 2002, Police Authorities are required to keep themselves informed of the handling of complaints by their Forces. This was part of the general responsibility that Authorities have to ensure that their Forces were efficient and effective. In Cleveland this oversight role is performed by the Complaints Panel which meets quarterly.

Although this report deals with the issue of complaints against Police the Chair of the Complaints Panel informed Members' that during the period 1 October 2007 to 30 September 2008 when 472 complaints were recorded, 610 letters of appreciation were also received from members of the Public.

ORDERED that:-

1. the contents of the report be noted.

366

POLICING PLEDGE

The Assistant Chief Constable updated Members on progress towards the implementation of the Policing Pledge.

The National Policing Pledge, as defined in the Green Paper, sets out the national standards expected from the police service. It had been developed by the Home Office in consultation with ACPO. The national pledge would be underpinned by a local element describing neighbourhood priorities and the neighbourhood policing officers dedicated to addressing them.

Each of the 43 Chief Constables had agreed to adopt the principles of the pledge and it was expected that each Force would deliver the national and local elements of the pledge by 31 December 2008. The latest version of the national element of the pledge was attached at Appendix 1 to this report.

The Force had made great strides in implementing the Policing Pledge. The work that the Force had undertaken in embedding Neighbourhood Policing had assisted the Force in developing the local element of the Policing Pledge.

ORDERED that:-

1. the contents of the report be noted.

367

MINUTES OF THE COMPLAINTS PANEL

ORDERED that the following minutes of the Complaints Panel held on 30 October 2008 were submitted and approved.

COMPLAINTS PANEL

ACTION

A meeting of the Complaints Panel was held on Thursday 30 October 2008 in the Executive Conference Room at Police Headquarters.

PRESENT: Mr Ted Cox JP (Chair), Cllr Mary Lanigan (Vice Chair), Cllr Paul Kirton, Mr Mike McGrory JP, Cllr Caroline Barker, Mr Chris Coombs (ex-officio) and Mr Alf Illingworth.

OFFICIALS: DCC Bonnard, D/Inspector Steve Gillson, Mrs Joanne Monkman and Miss Kate Rowntree (CC).
Mrs Jayne Harpe (CE)

368

APOLOGIES FOR ABSENCE

Apologies for absence were received from Cllr Ron Lowes, and Cllr Dave McLuckie (ex officio).

369

DECLARATIONS OF INTERESTS

There were no declarations of interests.

370 **OUTSTANDING RECOMMENDATIONS**

The outstanding recommendations were noted.

371 **CIVIL CLAIM STATISTICS**

The Legal Advisor presented the Civil Claim Statistics for the period 1st April 2008 – 30th September 2008. The Panel was informed of the number and types of civil claims against the Force received during that period, the amount paid out for those claims finalised during the period and the amount recovered. The report also detailed a comparison between the Basic Command Units.

The Legal Advisor would provide a written answer to the Panel regarding Public Liability Claims.

**Legal
Department**

ORDERED that:

1. Members noted there had been a 7.8% decrease in the number of claims received when compared with the same period last year. Public liability was the leading category.
2. There had been a 2.32% decrease in the number of claims finalised when compared with the same period last year.
3. 21.43% of finalised cases during the period were successfully defended which was to be compared with 11.62% successfully defended during the same period last year.
4. The 33 cases settled during the period cost the Force £190,479. This was to be compared with the 38 cases settled during the same period last year at a cost of £187,450.
5. Middlesbrough had become the area with most claims.
6. The contents of the report be noted.

372 **COMPLAINTS STATISTICS**

An Officer from the Professional Standards Department presented the Complaints Against Police for the period 1st July 2008 to 30th September 2008. The Quarterly Progress Report on Complaint Issues for Cleveland Police for the period July to September 2008 was attached to the report.

There had been an 11% decrease in the number of Cases recorded during this period (113 to 101), with a 7% decrease in the number of complaints (down from 198 to 184).

Complaints of "other neglect/failure in duty" and "Incivility" continued to outnumber those of "Assault" allegations, 40 and 41 complaints respectively, compared to 23 in the "Assault" categories.

42.6% (86) of completed complaints had been locally resolved. During this period 87.2% (75) of locally resolved complaints had been by District and

12.8% (11) by the Professional Standards Department.

151 letters of appreciation had been received.

ORDERED that:

1. The contents of the report be noted.

373

IPCC ANNUAL REPORT 2007/08

The Chair of the Panel updated Members in relation to the IPCC (Independent Police Complaints Commission) Annual Report and Statement of Accounts 2008.

ORDERED that:

1. The contents of the report be noted.
2. The report be presented to the full Police Authority Executive in December 2008.
3. The report be presented annually to the full Police Authority.

374

DELIBERATE DAMAGE STATISTICS

The Deputy Chief Constable informed Members of the cost to the Force of deliberate damage by way of forced entry into premises for the period 1st July 2008 to 30th September 2008 and of the operational results achieved through such forced entry and other premises searches.

Members were informed that the Force had paid out £10,741 in compensation for acts of deliberate damage. Whilst 2693 searches were conducted, only 231 (8.6%) resulted in deliberate damage compared to 9.4% in the previous year. The value of property, cash and drugs seized totaled £610,916 and this compared to £1,338,826 seized during the same period in 2007.

ORDERED that:

1. The contents of the report be noted.
2. The operational benefits accruing to the Force in terms of property, drugs and cash seized, outweigh the cost of the damage claims be noted.

375

EXCLUSION OF THE PRESS AND PUBLIC

ORDERED that pursuant to the local Government Act 1972, excluding the press and public from the meeting under Paragraphs 1 and 7 of Part 1 of Schedule 12A to the Act.

376

CASES FROM THE COMPLAINTS REGISTER

The Chair of the Panel advised Members that in order to improve the current process and to ensure that APA Guidelines were complied with that in future he would select files from a specific category for examination by Panel

Members. A different theme would be chosen each quarter.

Members of the Complaints Panel were shown the cases from the Complaints Register which they had previously selected.

377 **MINUTES OF THE CLEVELAND POLICE AUTHORITY
EXECUTIVE**

ORDERED that the minutes of the Police Authority Executive held on 4 November 2008 were approved and signed by the Chair as a true and accurate record.

378 **MINUTES OF THE AUDIT AND INTERNAL CONTROL PANEL**

ORDERED that the following minutes of the Audit and Internal Control Panel held on 27 November 2008 were submitted and approved.

AUDIT AND INTERNAL CONTROL PANEL

ACTION

A meeting of the Audit and Internal Control Panel was held on Thursday 27 November 2008 commencing at 10.00 am in the Executive Conference Room, Police Headquarters.

PRESENT Mr Mike McGroarty JP (Chair), Councillor Ron Lowes (Vice Chair), Councillor Caroline Barker, Councillor Hazel Pearson OBE, Mr Aslam Hanif, Councillor Victor Tumilty, Mr Chris Coombs (ex officio).

OFFICIALS Mr Joe McCarthy, Mr John Bage and Mr Paul Kirkham (CE)
Mr Graeme Slaughter and Miss Kate Rowntree (CC).

AUDITORS Mr Ian Wallace (RSM Bentley Jennison).

379 **APOLOGIES FOR ABSENCE**

Apologies for absence were received from Councillor Dave McLuckie (ex officio), Councillor Mary Lanigan, Mr Peter Hadfield, DCC Derek Bonnard, Ms Catherine Andrew (Audit Commission).

380 **DECLARATIONS OF INTERESTS**

There were no declarations of interests.

381 **MINUTES OF THE PREVIOUS MEETING HELD 18 SEPTEMBER 2008**

The minutes were agreed as a true and accurate record.

382 **OUTSTANDING RECOMMENDATIONS**

ORDERED that:-

1. the Outstanding Recommendations were noted.
2. a quarterly report on the Risk Register be submitted to this Panel.

383

AUDIT PANEL SELF ASSESSMENT ACTION PLAN

The Executive Accountant informed Members that as part of the continuous process of development and improvement of the Police Authority, the Chief Executive and the Chair of the Panel commissioned a self assessment of the Audit & Internal Control Panel.

Following the sessions and an analysis of the self assessment questionnaires completed by all of the members of the panel, an Action Plan containing 22 issues intended to address areas for improvement had been developed.

ORDERED that:-

1. the Action Plan attached to the report be agreed.

384

AUDIT PANEL REVIEW OF WORK PROGRAMME

The Executive Accountant informed Members that following the self assessment undertaken by the Panel, an action from the self assessment was to provide an opportunity for the Panel to review on a regular basis its work programme.

Members were informed that the work programme appended to the report was agreed with the programmes for other Panels at the Annual General Meeting (AGM) of the Police Authority in June 2008.

The Executive Accountant informed Members that an action arising from the self assessment was to bring a report on this matter to the November meeting of the Panel, to facilitate further discussion as needed.

ORDERED that:-

1. the Outline Schedule of reports be amended to alter the submission of the Internal Audit Strategy document from May to March.
2. the report be agreed.

385

AUDIT COMMISSION REPORTS

The Executive Accountant presented the report to Members to enable the Panel to consider several Audit Commission reports appended to the covering report and previously reported to the Police Authority Executive and Policy & Resources (Corporate Development) Panel.

Members were informed that as the Audit & Internal Control Panel has a specific remit to receive and review the recommendations of the external auditor, this report and the appended documents enable this remit to be fulfilled.

ORDERED that:-

1. the Annual Audit Letter Report, the Annual Governance Report and the Police Use of Resources Report be noted and agreed.

386

ANNUAL GOVERNANCE STATEMENT 07/08 PROGRESS AND PLANS 08/09

The Executive Accountant informed Members that Authorities, including Police Authorities, are required to prepare an Annual Governance Statement.

The purpose of the statement was to update Members on progress against significant governance issues, the action points for improvement identified in the 2007/2008 Statement and to set out a timetable to produce a Final Statement for the year ending 31st March 2009.

The Annual Governance Statement process is to provide a continuous review of the effectiveness of an organisation's governance arrangements including internal control and risk management systems. This was intended to give assurance on their effectiveness or otherwise leading to an action plan to address identified weaknesses.

ORDERED that:-

1. the current progress against the significant governance issues and action points for 2008/2009 identified in the 2007/2008 Annual Governance Statement be noted.
2. the proposed timetable as outlined for review and production of the 2008/2009 Statement be agreed.

387

CLEVELAND POLICE AUTHORITY PROGRESS REPORT

The Internal Auditor informed Members that the progress report summarised the outcome of work completed to date against the audit plan, and Appendix A from the report provided cumulative data in support of internal audit performance.

Members were informed that there are no issues arising from the work carried out by the Internal Auditor for the year to date that would have a negative impact upon their opinion for 2008/09.

ORDERED that:-

1. the report be noted.

388

EXEMPTIONS REPORT

The Temporary Assistant Chief Officer Finance & Commissioning presented to Members the quarterly report detailing the exemption requests to the Authority's Standing Orders. This report covered exemption requests for the period July to September 2008.

ORDERED that:-

1. Standing Orders had been waived and the details of the exemptions were included in Appendix A to the report be noted.

389

EXCLUSION OF THE PRESS AND PUBLIC

ORDERED that pursuant to the local Government Act 1972, the press and public be excluded from the meeting under Paragraph 3 of Part 1 of Schedule 12A to the Act.

390

CLEVELAND POLICE AUTHORITY RISK REGISTER

The Strategy and Performance Manager informed Members that the Police Authority Risk Register was being updated in line with the policy to review the document at six monthly intervals.

ORDERED that:-

1. the report be agreed.
2. the changes to the Risk Register as set out in Appendix A to the report be noted.

391

CORPORATE RISK REGISTER

The Temporary Assistant Chief Officer Finance & Commissioning provided Members with an update on the Force's current Corporate Risk Register.

To ensure that the Members were able to discharge their oversight duties, a copy of the latest Corporate Risk Register was attached to Appendix 1 of the report.

ORDERED that:-

1. the report be noted.

392

MINUTES OF THE STRATEGIC POLICING & PERFORMANCE PANEL

ORDERED that the following minutes of the Strategic Policing & Performance Panel held on 28 November 2008 were submitted and approved.

STRATEGIC POLICING & PERFORMANCE

A meeting of the Strategic Policing & Performance Panel was held on Wednesday 28 November 2008 commencing at 1.30pm in Conference Rooms 5&6 at Police Headquarters.

PRESENT

Miss Pam Andrews-Mawer, Mr Ted Cox JP, Mr Aslam Hanif (Chair), Mr Alf Illingworth TD JP (Vice Chair), Councillor Mary Lanigan, Mr Peter Race MBE, Mr Chris Coombs (ex officio), Councillor Barry Coppinger, Councillor Ron Lowes and Mr Mike McGrory JP.

OFFICIALS

Mr John Bage and Mr Norman Wright (CE).

Mr Sean White, Mr Mick Hartnack and Miss Kate Rowntree (CC).

ADDITIONAL
MEMBERS
393

Councillor Victor Tumilty.

APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Dave McLuckie (ex officio) and Councillor Hazel Pearson OBE.

394

DECLARATIONS OF INTERESTS

There were no declarations of interests.

395

**MINUTES OF THE STRATEGIC POLICING AND PERFORMANCE PANEL
HELD ON 24 SEPTEMBER 2008**

Action

The minutes were agreed as a true and accurate record.

396

OUTSTANDING RECOMMENDATIONS

ORDERED that:-

1. the Outstanding Recommendations be noted.

397

PERFORMANCE REPORT

The Assistant Chief Constable (Territorial Operations) presented an update on Force performance for the period 1 April 2008 to 30 October 2008.

Recorded crime during this period showed a reduction in the number of crimes. There was a 16.4% decrease in overall crime, which equated to 6,477 fewer victims of crime.

The Force sanction detection rate during the reporting period increased to 38.0%, a 4.9 percentage point improvement from the same period last year.

The performance figures show that the Force continued to make excellent progress in reducing crime and increasing detections.

ORDERED that:-

1. the positive performance figures for the period April 2008 – October 2008 be noted.

398

CIVIL CONTINGENCIES REPORT

The Temporary Assistant Chief Constable (Crime Operations) updated Members on the Force's current position on civil contingencies, and advised Members of the impact of the Civil Contingencies Act 2004.

The Civil Contingencies Act 2004 (CCA) has set the framework for all key agencies to deliver statutory preparedness to manage in the event of an emergency. Within Cleveland the Local Resilience Forum (LRF), under the chair of the Chief Constable oversees the multi-agency preparedness across all key agencies within the Cleveland area.

The Local Joint Emergency Planning Unit (EPU) holds the accolade of HMIC best practice in working arrangements as well as Beacon Status for Emergency Planning (2007/8). Even with this recognition the unit collectively on a multi-agency basis, is very proactive in ensuring resilience preparedness is maintained.

Support to the unit, in staff, resources and maintaining the joint working arrangements will continue to ensure countywide capability and resilience.

ORDERED that:-

1. the report be noted.

399

UPDATE ON CURRENT PERFORMANCE ISSUES

The Strategy and Performance Manager updated Members on the issues regarding areas of performance emanating from the Governments Policing Green Paper.

The Government's response to the Policing Green Paper consultation exercise was expected to be published by the end of November 2008, with a Police and Crime Reduction bill to follow. This report provided an insight into the current status of policing performance issues.

ORDERED that:-

1. the report be noted.

400

EXCLUSION OF THE PRESS AND PUBLIC

ORDERED that pursuant to the Local Government Act 1972 the press and public be excluded from the meeting under paragraph 7 of Part 1 of Schedule 12A to the Act.

401

PROTECTIVE SERVICES AND COLLABORATION REPORT

The Temporary Assistant Chief Constable (Crime Operations) updated Members on the position of Protective Services and collaboration.

Cleveland Police recently conducted a microanalysis of protective services which identified a range of options to bridge or reduce the gap, including staffing requirements and collaboration.

The development of Protective Services remains a key priority for the Force to ensure that it has the right staff mix to deal effectively with terrorism, serious crime and other major challenges to public safety. Progress in this area is being achieved.

ORDERED that:-

1. the report be noted.

402

PREPARATIONS FOR THE 2012 OLYMPIC & PARALYMPIC GAMES

The Assistant Chief Constable (Territorial Operations) updated Members on emerging issues in relation to the 2012 Olympic & Paralympic Games and their local implications.

Within Cleveland Police the Assistant Chief Constable (Territorial Operations) has been appointed the lead Chief Officer for Olympic planning. He is supported operationally by the Head of Specialist Operations & Communications.

The 2012 Olympics planning, both nationally and locally is at an early though rapidly developing stage and the Force is taking all necessary steps to ensure that the implications are comprehensively understood and effectively managed in good time to meet the challenges faced.

ORDERED that:-

1. the report be noted.

403

EXCLUSION OF THE PRESS AND PUBLIC

ORDERED that pursuant to the Local Government Act 1972 the press and public be excluded from the meeting under Paragraph 3 or Part 1 of Schedule 12A to the Act.

404

STRATEGIC PROCUREMENT UPDATE

The Chief Executive and the Chief Constable provided an update on the Strategic Procurement Review.

ORDERED that the recommendations be agreed.

405

CLEVELAND AIR OPERATIONS UNIT UPDATE

The Chair of the Strategic Air Support Panel and the Deputy Chief Constable provided an update to Members on the progress made towards the introduction of an independent Cleveland Air Support Unit from 1 April 2009, and the potential acquisition of a replacement helicopter in 2011.

ORDERED that:-

1. the progress to date towards the 1 April deadline for the new independent Cleveland unit be noted.
2. based on the confirmation of a successful bid for part-funding from the Home Office for the new helicopter (decision expected January 2009) and acquisition of the current T1 aircraft from the consortium, that plenary powers be agreed for the Strategic Air Support

panel to place an order for a new helicopter.

406

**PROCUREMENT OPTIONS REPORT FOR HELICOPTER
POWER BY THE HOUR CONTRACT IN RESPECT OF
CLEVELAND AIR OPERATIONS UNIT**

The Temporary Assistant Chief Officer Finance and Commissioning presented the report to Members. A Power by the Hour (PBH) agreement covers the replacement of a number of major engine and airframe components, enabling maintenance costs to be spread evenly over the period of the contract. This contract is set up from day one of a helicopter being received by a force. In the first instance this would be the EC135 T1 Helicopter which is scheduled to be inherited from the North East Air Support Unit (NEASU) on 1 April 2009.

Payments are monthly and are based on the number of flying hours and the labour element is included within the Force maintenance contract.

PBH contract as seen as industry best practice and were recommended to all air support units.

ORDERED that:-

1. Option 1 to novate and extend the existing NEASU Power by the Hour Contract for reasons of cost effectiveness, efficiency of service and maintenance of positive contractor relations be approved.
2. the buy out of the existing PBH prepayment from other NEASU members at an estimated cost of £200k be approved. This is at a lower cost and risk than other options available to us.

COUNCIL
26th March 2009



Report of: Executive

Subject: CHILDREN AND YOUNG PEOPLE'S PLAN
2009 - 2020

1. PURPOSE OF REPORT

- 1.1 Council is requested to approve and adopt the Children and Young People's Plan 2009 – 2020 as part of the Budget and Policy Framework.

2. BACKGROUND

- 2.1 The local authority is required to produce a Children and Young People's Plan under section 17 of the Children Act 2004 and the Children and Young People's Plan (England) (Amendment) Regulations 2007.
- 2.2 The existing Children and Young People's Plan 2006 – 2009 has been reviewed and following consultation with stakeholders a new plan has been prepared to reflect the present and future needs of children and young people within Hartlepool. The current plan expires on 31st March 2009.

3. PROPOSALS

- 3.1 The plan has been developed following a review of the previous plan and wide ranging consultation with children, young people and their families and carers. There has also been extensive consultation with members of staff from within the Council and Primary Care Trust as well as other partners and stakeholders including the Hartlepool Partnership and representatives from the voluntary and community sector.
- 3.2 Progress reports have been presented to the Portfolio Holder for Children's Services during the course of the preparation of the plan. The Children's Services Scrutiny Forum established a reference group to review and provide feedback to officers who were leading on the preparation of the plan. This group provided representation from elected members and young people.
- 3.3 The involvement of children and young people in the preparation and production of this plan has been very important. Thanks are extended to all

concerned who have worked hard to ensure that children and young people had an opportunity to have their views on the plan heard.

- 3.4 The first round of consultation provided a wealth of information that was used to extract the emerging issues that people wanted to see addressed by the Children and Young People's Plan 2009 – 2020. A second round of consultation was aimed at seeking clarification of the emerging issues and determined whether there were any further concerns that people wished to see addressed. It also provided some indication of what the new priorities to be addressed might be. The third and final round of consultation in October 2008, sought to identify the priorities for action from stakeholders for inclusion within the final draft of the Children and Young People's Plan.
- 3.5 The Plan looks and feels very different to the current version and is considered to be much more user friendly. The Vision Statement is placed at the beginning of the plan so that the reader can see immediately what the aims are.
- 3.6 The whole of the plan is framed around the Every Child Matters, Five Outcomes:
- Be Healthy;
 - Stay Safe;
 - Enjoy and Achieve;
 - Make a Positive Contribution;
 - Economic Well-being.

However, the Department has also identified five priorities which are specific to Hartlepool, that reflect learning from consultations, research and gap analysis. They are:

- Tackling Inequalities;
 - Narrowing the Gap;
 - Eradicating Child Poverty;
 - Living Safely;
 - Promoting Emotional Well-being.
- 3.7 Hartlepool's second Children and Young People's Plan (2009 – 2020) has been drawn up by the Local Authority together with its partners and other stakeholders, under the auspices of the Children's Trust, which will own and drive forward the plan. This Children and Young People's Plan is the over-arching strategic commissioning document that will cover all services available to the children and young people of Hartlepool. Its main aim is to ensure that all partners engaged in providing services for children and young people do so in a coordinated way. In the preparation of this plan, partners have begun to work even more closely together and will continue to do so as this long term aspirational plan is reviewed and refreshed on a regular basis.
- 3.8 The decision to develop the plan for the period 2009 – 2020 is based upon a wish to reflect the lifespan of 'Hartlepool's Ambition' the new Community

Strategy for Hartlepool and the Joint Strategic Needs Assessment: there is a requirement for Hartlepool PCT and the Director's of Children's and Adult Services to produce a joint assessment which provides us with an in depth look at the full spectrum of health and social care services to try to ensure they can respond better to the needs and aspirations of local people. It will allow the Children's Trust to be much more aspirational in its long term planning in order to address a range of deep seated, intergenerational issues within the town.

- 3.9 This Children and Young People's Plan identifies the high level strategic priorities for the next eleven years. A number of operational plans across a range of organisations provide the detail of how these strategic priorities will be implemented. The relationship of the Children and Young People's Plan to these subordinate plans is shown in the "Bookcase" in section 12. Once the plan is in place, a robust system of monitoring and review using Outcome Based Accountability will be established to ensure that the plan remains on track to achieve its outcomes and identify new priorities. Reports on performance and progress will be submitted to the Portfolio Holder for Children's Services on a quarterly basis.
- 3.10 It is important that **all** children and young people benefit from the plan. This includes those children and young people who use mainly universal services: these are services everyone uses such as maternity services at birth, community health services and schools when children get older. To ensure that support is available for children and young people with additional or specialist needs, some cross cutting themes are included in each priority, including support for looked after children and young people, those with Special Educational Needs or disabilities and those from black and minority ethnic communities.
- 3.11 A copy of the final draft of the Children and Young People's Plan 2009 - 2020 is attached at Appendix 1.

4 FINANCIAL CONSIDERATIONS

- 4.1 During their financial planning and budget setting cycles, stakeholder organisations will need to reflect the priorities of the Children and Young People's Plan. Resources will need to be allocated to those activities which seek to address gaps in service and those activities that can be done better. In addition, spending on back office and support functions needs to be minimised so that more funding can be allocated to front line services.
- 4.2 The Children's Services 2009/10 budget submission reflects this approach in its submission of spending pressures and efficiency savings proposals.

5. RECOMMENDATION

- 5.1 Council is requested to approve and adopt the Children and Young People's Plan 2009 – 2020 as part of the Budget and Policy Framework.

6. REASONS FOR RECOMMENDATIONS

- 6.1 The Children and Young People's Plan comes under the Budget and Policy Framework.

7. BACKGROUND PAPERS

Minutes of the Cabinet meeting held on 12th January 2009.

Minutes of the Children's Services Scrutiny Forum meeting held on 24th January 2009.

Minutes of the Cabinet meeting held on the 9th March 2009.

8. CONTACT OFFICER

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Hartlepool Children's Trust
Children & Young Peoples Plan
2009 – 2020

Final Draft
9th March 2009

23K KNOW THE WAY

22,324 children and young people in Hartlepool

**An inter-agency strategic plan
for the provision of services to the
children and young people of Hartlepool**



**Pupils from Springwell School collecting their
National Healthy School Award
from Iain Wright MP at the celebration event**

OUR VISION

In Hartlepool we will work together through the Children's Trust to keep children, young people and families at the centre of all the services that we provide

We will do this by making sure that:

Children and Young People

- Are healthy in body and mind;
- Are safe;
- Have the right support to help them do well at school, college or in training;
- Can access the right services when they need them and that they are supported appropriately;
- Are encouraged to participate in all aspects of planning whether it is to meet their own individual needs or contribute to strategic planning issues.

Parents/Carers

- Are more involved in helping to make things better for their children;
- Receive guidance to help build good relationships with their children;
- Have access to good quality information;
- Are encouraged to participate in all aspects of planning whether it is to meet their own individual needs, the needs of their children or to contribute to consultation on strategic planning issues;
- Are supported in fulfilling their responsibilities to their children.

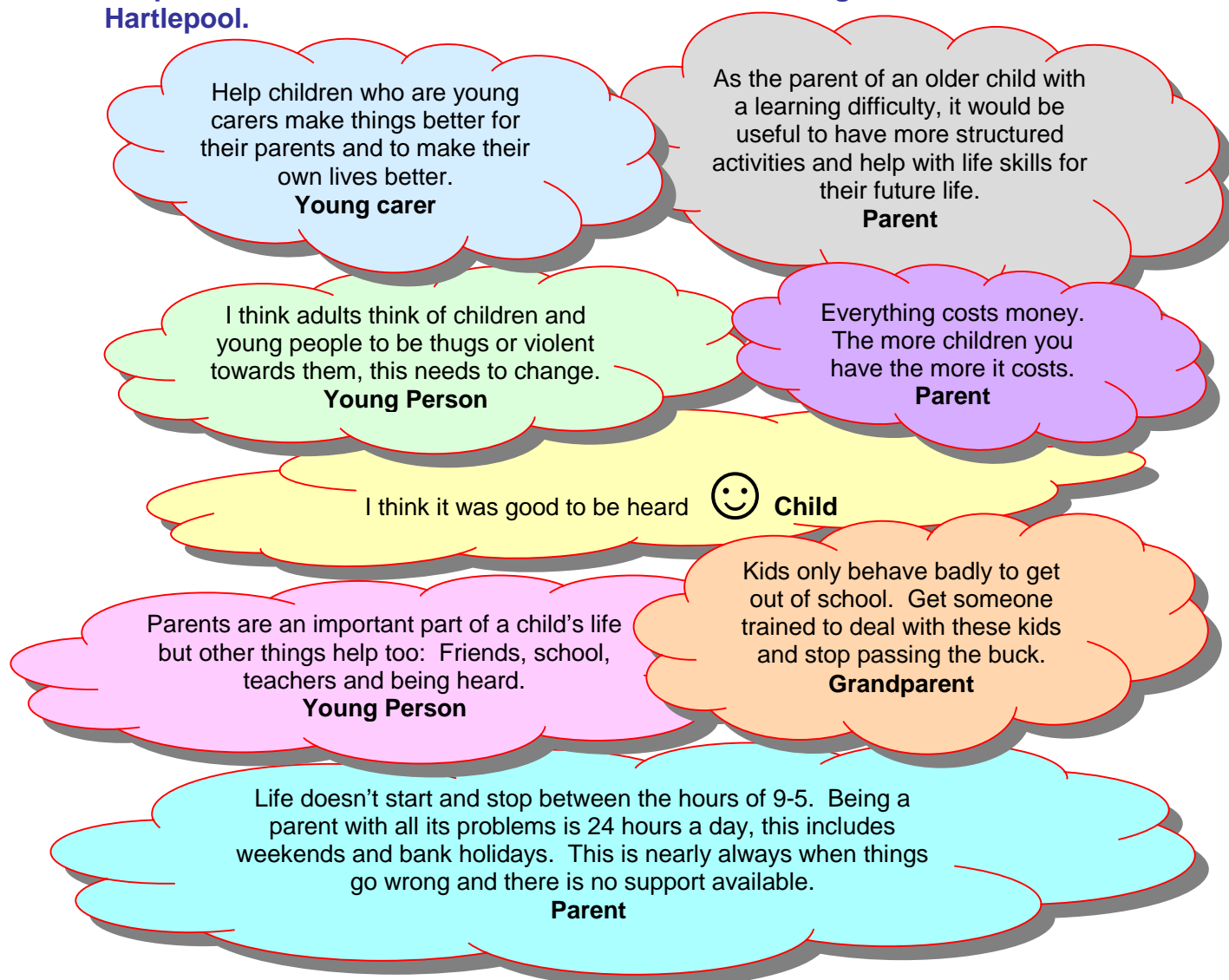
In order to achieve this:

- All services must ensure that support is available to children, young people and families who need it the most and that services meet and are responsive to their needs;
- Services available to all children and young people, such as community health services and schools, continue to provide services that are open and accessible to all;
- The implementation of integrated working practice becomes embedded so that those children and young people with additional needs have earlier access to services;
- All organisations in Hartlepool delivering services that impact on children and young people will have a well trained and knowledgeable workforce equipped to meet the needs of children, young people and their families.

In order to do this we need to develop new skills to respond to the Government's new priorities, which are:

- Building resilience through achievement in education, promoting health and well-being including the development of good social and emotional skills and positive parenting which promote better outcomes for children in childhood and later life;
- Greater personalisation by ensuring that services are more responsive to the needs of families, offer support earlier and tailor support according to need;
- Proactive support for those who need it most – reaching out to those children, young people and families who have the most significant needs, but who may be less willing or able to articulate their needs;
- Helping families to break out of the cycle of low achievement so that in future fewer families require intensive support and intervention.

The following are a selection of comments taken from a variety of members of the public who attended consultation events held throughout 2008 across Hartlepool.



IMPLEMENTING OUR VISION FOR HARTLEPOOL

As commissioners and service providers we will work with and through the Children's Trust to better understand the needs of children, young people, families and communities in Hartlepool, listen to what they want and work with them to design, improve and re-commission services.

By enabling all children and young people to achieve their full potential, they will have the confidence and ability to enjoy a fruitful and successful life. Services in Hartlepool should be organised in such a way that they help all children and young people achieve their full potential and maximise their chances in life by providing integrated provision which is of high quality, effective and excellent value for money.

This vision is underpinned by some key principles:

- Children and young people, together with parents or carers and other members of the community, are consulted and participate in the identification of local needs and shaping of service delivery;
- Children and young people have access to equitable universal services, alongside targeted and specialist services and that these are delivered flexibly to meet individual and local needs;
- There is a shared commitment to integrated working practices which are designed to promote the delivery of the five key priorities;
- There is a commitment to partnership working between all stakeholders from the statutory and community and voluntary sectors;
- Resourcing, planning and commissioning are effective and help to develop sustainable services;
- Evidence based practice is used to develop high quality continuous improvement through monitoring and evaluation;
- Inclusion, both social and educational, together with the recognition of diversity, is central to the Children and Young People's Plan.

The multiple nature of the social problems experienced by a large proportion of Hartlepool's population means that a partnership approach is essential if improvements are to be maintained.

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FOREWORD

Foreword by the Portfolio Holder for Children's Services

I am delighted to introduce the second Children and Young People's Plan for Hartlepool. This plan will commit all of us, who are involved in planning and delivering services to children and young people, to work together to secure the welfare and improve the outcomes for all our children and young people.



**Councillor
Cath Hill
Portfolio
Holder for
Children's
Services
Hartlepool
Borough
Council**

I recognise that the Children Act gives the responsibility for preparing and publishing this plan to Hartlepool Borough Council, but I am particularly pleased to be able to thank all of our partners, children, young people, parents and carers and members of the public who have taken part in the preparation of the drafts and the consultation processes that have led to the plan's publication.

Foreword by the Director of Children's Services

As Hartlepool's Director of Children's Services, it gives me great pleasure to introduce this second Children and Young People's Plan. Although this has been prepared by my Department, it owes its existence to tremendous collaboration between a wide range of partners and stakeholders, not just in Hartlepool, but beyond. It demonstrates the huge commitment we have to working together on the five national outcomes for children.



**Adrienne
Simcock
Director of
Children's
Services
Hartlepool
Borough
Council**

I am particularly pleased that we have been able to focus on listening to our children and young people and reflecting their views and aspirations in 'The Big Plan!', our major strategic planning and commissioning document.

I think that this plan builds upon an excellent beginning and I am sure it will develop even further as we continue to work together over the coming years, especially as we further develop the Children's Trust and work with our partners towards even greater collaboration through integrated commissioning and pooling budgets, for the benefit of the children and young people whom we are all proud to serve.

Foreword by Hartlepool Young Voices

We are genuinely excited to have been so involved in the consultation that has led to the development of this plan for the children and young people of Hartlepool. It has given the team the opportunity, not only to find out what young people in Hartlepool have to say, but to be able to tell them that what they say is really influencing the plans for the future. We love the fact that we are working hand in hand with the adults to create a positive and friendly atmosphere for all the young people in Hartlepool to live in.

We think that there will be challenges, making sure everything in the plan is acted on, but that by working together and listening to each other nothing is impossible. We believe that it is important that young people carry on being involved in making it happen.



Members of Hartlepool Young Voices
at the Children and Young People Now award ceremony in 2007

EXECUTIVE SUMMARY

Delivering 21st century services to a 21st century generation can be a challenge. However, it is important to ensure that children and young people in Hartlepool have the best opportunities that life can offer them no matter what their circumstances.

The Children and Young People's Plan for 2009 – 2020 is a document which has been written on behalf of Hartlepool's Children's Trust and sets out the vision and the direction of travel for commissioning and service improvements for the next eleven years. The Children's Trust is a themed partnership of the Hartlepool Partnership and is the main body which brings together organisations providing services for children, young people and parents and carers. Other themed partnerships address different issues that impact on a child's life and contribute to this plan, these are highlighted in the new Community Strategy, Hartlepool's Ambition, for 2008 – 2020 under the following headings:

- Jobs and the Economy (achieve economic well-being);
- Lifelong Learning and Skills (enjoy and achieve);
- Health and Well-being (be healthy);
- Community Safety (stay safe and positive contribution);
- Strengthening Communities (positive contribution);
- Culture and Leisure (enjoy and achieve);
- Housing (achieve economic well-being); and
- Environment (achieve economic well-being).

Whilst this timescale seems very long, particularly in the life of a child, there are some significant changes required to services that will take a long time to achieve such as 'eradicating child poverty'. However, there will be major milestones that can be achieved over this period of time, some of which will be addressed within the first one to two years of the plan, others of which will take a little longer over three to five years. There are a number of influences that can change the content of this plan over its lifespan including: a change of government, new government legislation or guidance, funding regimes, or a significant change in local priorities.

To support the development of the new plan a consultation programme was launched in May 2008 and lasted until the end of October 2008. A wide range of people were consulted including children, young people, parents/carers, statutory, voluntary and community sector organisations. The consultation was facilitated in a number of different ways through events, focus groups, questionnaires and meetings. The plan has been enriched by the range of views gathered as part of the consultation process.

Thank you to everyone who has contributed to and supported the development of this plan, by providing their views and offering their ideas.

INTRODUCTION

The Children and Young People's Plan is about improving outcomes for children and young people in Hartlepool. They face great opportunities and pressures in our modern day society and we believe that by working together we can improve their lives both now and into the future, creating 21st century services for a 21st century generation. The involvement of children and young people in the development of the plan has enriched the process and has ensured that we remain focused on achieving positive outcomes for each of them.

Hartlepool's second Children and Young People's Plan (2009 – 2020) has been drawn up by the Local Authority together with its partners and other stakeholders, under the auspices of the Children's Trust, which will own and drive forward the plan. This Children and Young People's Plan is the over-arching strategic commissioning document that will cover all services available to the children and young people of Hartlepool. Its main aim is to ensure that all partners engaged in providing services for children and young people do so in a co-ordinated way. In the preparation of this plan, partners have begun to work even more closely together and will continue to do so as this long term aspirational plan is reviewed and refreshed.

The decision to develop the Plan for the period 2009 – 2020 is based upon a wish to reflect the lifespan of 'Hartlepool's Ambition', the new Community Strategy for Hartlepool and the Joint Strategic Needs Assessment. It will allow us to be much more aspirational in our long term planning in order to address a range of deep seated, intergenerational issues within the town.

There has been agreement nationally on the five outcomes that really matter to the lives of children and young people and these are now law in the Children Act 2004. The five outcomes are:

- Be Healthy;
- Stay Safe;
- Enjoy and Achieve;
- Make a Positive Contribution;
- Achieve Economic Well-being.

Consultation with children, young people and their parents/carers as well as other key stakeholders has led to the establishment of five key priorities for the short, medium and long term. The five outcomes are enshrined within the key priorities adopted by the Children's Trust, which are:

- Tackling Inequalities;
- Narrowing the Gap;
- Eradicating Child Poverty;

- Living Safely;
- Promoting Emotional Well-being.

This Children and Young People's Plan identifies the high level strategic priorities for the next eleven years (2009-2020). A number of operational plans across a range of organisations provide the detail of how these strategic priorities will be implemented. The relationship of the Children and Young People's Plan to these subordinate plans is shown in the "Bookcase" on page 51. Once the plan is in place, a robust system of monitoring and review using Outcome Based Accountability will be established to ensure that the plan remains on track to achieve its outcomes and identify new priorities.

It is important that **all** children and young people benefit from the plan. This includes those children and young people who use mainly universal services; these are services everyone uses such as maternity services at birth, community health services and schools when children get older. Some children and young people need extra support, for example, if a child has a disability or is fostered. To ensure that this support is available, some cross cutting themes are tackled in each priority such as, looked after children and young people; those with Special Educational Needs or disabilities; and those from black and minority ethnic communities.

About Hartlepool

Hartlepool is located on the North East coast of England within the Tees Valley sub region. It is a compact town, which is linked to the rest of the region and country by road, rail and sea.

Approximately 90,000 people live in the town of which **22,324 or 24.8%** are children and young people aged 0-18. 1.2% of the overall population are from black and minority ethnic communities and almost a fifth of the population are at or above retirement age. The town combines dense urban areas, an established marina and expanding suburbs with a number of distinct rural villages. It is a proud town steeped in history and maritime heritage and the people of the Borough have a strong sense of local identity.

Hartlepool is a unitary local authority covering the town with a directly elected mayor and cabinet political structure. Other major service providers sharing the local authority boundary are the Hartlepool Primary Care Trust, the Police Basic Command Unit and the Fire and Rescue Service Headquarters. The Learning and Skills Council, Jobcentre Plus and the Probation Service have established locality teams. There is a strong tradition of partnership working in the Borough, more recently through the work of the Hartlepool Partnership, which brings together the public, private, community and voluntary sectors.

Statistical information for Hartlepool

According to the 2007 Index of Multiple Deprivation (IMD), seven out of Hartlepool's seventeen wards are among the top 10% most deprived in England, with five of these wards being in the top 3%. Unemployment in April 2007 stood at 4.7% compared to 2.5% nationally. The 2001 census indicated that 60.1% of households (22,684) had a car, 8.7% (3,234) were single parent families and 21.4% (7,986) were households with dependant children.

In Hartlepool approximately 372 private landlords are registered on the voluntary landlord accreditation scheme and own 1,551 of the properties in the Borough that are privately let. There is a significant shortage of affordable single room accommodation that can be rented by young people.

Close to a quarter (23.8%) of Hartlepool's residents identified themselves as having a limiting long-term illness in the 2001 census, compared to less than one in five nationally (17.6%). In 2006, boys born in Hartlepool could expect to live for an average of 74.5 years, and girls for an average of 78.3 years. Both of these are significantly worse than the England averages which are almost three years longer for both boys and girls. Life expectancy between different wards within Hartlepool is more striking still, with a gap of over 13 years between boys born in Stranton and boys born in Hart.

In Hartlepool, in 2008, there were:

- 155 looked after children;
- 57 children with a child protection plan;
- 303 children with a statement of special educational needs;
- 636 children in need receiving social care services.

There are six secondary schools (until August 2009 when Brierton Community School closes), thirty primary schools, one nursery school, one pupil referral unit and two special schools. The schools cater for 1,029 nursery children, 7,472 primary pupils and 6,100 (excluding sixth form) secondary pupils. Of these 2.3% had a statement of special educational needs in 2007, which is in line with national averages. Attendance in primary schools in 2007/08 is slightly higher than the national average at 94.9%. In secondary schools it is 92.8%, which is slightly higher than the national comparator of 92.7%. 26.2% of primary pupils and 20.36% of secondary pupils were eligible for free school meals; both figures are in line with national averages. There are 13 full day care settings and 66 childminders offering day care places to under fives.

The proportion of 16-19 year olds in education or training is good and the number of young people classified as Not in Education, Employment or Training is below that of statistical neighbours. The number of young people classified as Not in Education, Employment or Training has fallen from 9.8% in 2005 to 8.5% in 2007.

Teenage pregnancy rates in Hartlepool are high (64.5 per 1000 females aged 15-17 in 2006) in comparison with the national average (40.7 per 1000) and regional comparators. This is despite achieving the 2004 interim target of a 15.2% reduction on the 1998 baseline.

465 young people offended in 2007, which represents 4.4% of the 10-17 years population. The overall re-offending rate after 12 months has reduced year on year from the 2002 cohort at 39.6% to the current 2005 cohort at 28.8%, a percentage reduction of 27.3% over the period.



The World Music Festival was held at the town's Borough Hall as part of the build up to The Tall Ships' Races 2010

HAVE WE MADE A DIFFERENCE?

WHAT WAS ACHIEVED 2006 - 2009

'The Big Plan', Hartlepool's first Children and Young People's Plan, was published in 2006. The requirement for a plan came from The Children Act 2004, which indicated that the Local Authority department with responsibility for education and children's social care should lead the development of an overarching strategic plan in conjunction with partner organisations such as the Primary Care Trust, Youth Offending Service and Police Authority as well as other stakeholders including children, young people, parents/carers and voluntary and community sector.

In May 2008 a comprehensive programme of consultation was launched to help shape and develop the new plan. The first element of the consultation was to determine from children, young people and parents/carers where they thought actions arising from the plan had made a difference.

What children and young people tell us:

- They knew they should be eating healthily, reducing their intake of fatty foods and drinking more water;
- They knew that in order to lead a healthier lifestyle they needed to be more active;
- They thought doing vaccinations in schools was positive;
- They thought that workers were well trained;
- They thought there were more children and young people enjoying school;
- They thought the Connexions service was good;
- They thought there were more opportunities to give their opinions;
- Some young people had clear ideas about what they wanted to do when they grew up.

What parents/carers tell us:

- They were aware of the importance of measles, mumps and rubella vaccination and that uptake of immunisations had risen;
- They thought there was positive progress with diet, exercise and healthy lifestyles. They thought the idea of schools being awarded healthy eating star ratings was good;
- They thought awareness of teenage pregnancy issues had improved;

- They said short break care was good when available for children and young people with disabilities;
- They thought Care Co-ordination for children and young people with complex needs was a good experience in terms of information received, sharing of information and one person taking the lead;
- Resource workers for disabled children and their families provide good support;
- They thought that bullying was being tackled in schools;
- They thought community policing was working well in some areas and that there was a good relationship between the Police and the Anti-Social Behaviour Unit;
- They thought that speed bumps were a good idea;
- They thought there was more support in schools;
- They thought that children were enjoying school more and are happy;
- The increase of sports in school is seen as a positive;
- They thought that Children's Centres had improved in every area across the town and opened services up to many;
- They thought there were a lot of services for the under five's;
- They got good support from voluntary sector agencies;
- They thought respect was slowly changing;
- They thought there was hope for the future;
- They thought consultation events were positive;
- They thought that benefits information had improved for some.



What our own assessment tells us:

As well as gathering the views of children, young people and parents/carers, organisations providing services can gauge how well they are performing through national targets and indicators, inspections and local surveys, questionnaires and consultations. One main area of work is the production of the Annual Performance Assessment. This is a self-assessment tool where a significant proportion of the information gathered identifies how well services are being delivered and what needs to change. A brief summary of the Annual Performance Assessment for 2008 is provided below.

In relation to the health of children and young people:

- Overall, information and support is available to children and young people and targeted appropriately;

- Children and young people in Hartlepool receive good services which address mental health and emotional needs. The Child and Adolescent Mental Health Service are providing a comprehensive service to children and young people in Hartlepool and they are actively working on improving waiting times and specific services in respect of learning disabilities e.g. Primary Mental Health Worker. There is a comprehensive range of services to assist young people in addressing their substance misuse including HYPED, which is a drugs service specifically for young people, and Straightline, which is a locally developed alcohol awareness programme for young people who have been identified as drinking whilst under age;



- 38 of the 39 schools in Hartlepool are registered with the National Healthy Schools Programme and 27 have achieved National Healthy School Status, which at 69% is above the national target. The local target is for 36 schools to have achieved National Healthy School Status by August 2009. 100% of primary schools take part in the national fruit and vegetable scheme;
- The quality of provision for physical education and sport in schools is good overall (OfSTED inspection outcomes).

In relation to being safe from maltreatment, neglect, violence and sexual exploitation:

- The results of a survey carried out in November 2007 have been used to inform the Anti-bullying Strategy and develop a "Pledge for Hartlepool" with 42 sections, agencies and teams having made a commitment to the zero tolerance ethos towards bullying behaviour;
- Work to minimise the incidence of child abuse and neglect is good;
- All children subject to a Protection Plan have an allocated social worker and all reviews were completed within the required timescales;
- The rate of looked after children per 10,000 population is broadly in line with statistical neighbours;
- All schools, leisure clubs and residential children's homes have health and safety assessments of facilities and activities. Every premises that provides for children, has a Health & Safety Officer;
- The effects of domestic abuse on children and young people are regularly considered within the Multi Agency Risk Assessment Conference process;
- An E-Safety group for Children's Services has been established to support schools and this will be consolidated with the LSCB E-Safety subgroup, which is developing an E-Safety Strategy.

In relation to the opportunities for children and young people to do well within education and enjoy life:

- All three and four year olds have access to a free early education place;
- Primary school performance is outstanding overall when compared to similar authorities, with performance at the end of Key Stage 1 in line with national averages and Key Stage 2 performance compared with statistical neighbours is excellent;
- Performance of vulnerable children and young people in relation to behaviour and attendance is excellent;
- Secondary school performance is improving consistently and when compared with statistical neighbours is strong;
- Inspection outcomes show that attendance and behaviour are judged good or outstanding in all schools;
- The number of exclusions from school has fallen significantly over the last two academic years;
- Re-integration rates for excluded pupils are now good, attendance at the Pupil Referral Unit has improved significantly and all pupils have the opportunity to access education suitable to their needs;
- Home and Hospital Provision has a strong impact on improving outcomes for potentially vulnerable children and young people.

In relation to children and young people having an opportunity to make a positive contribution:



- Children and young people are routinely engaged in consultation and systems are in place to ensure that children and young people are listened to when key decisions are made about their future, resulting in very good outcomes for them;
- A Participation Strategy has been implemented and is providing a framework for continued progress to be made;
- Young people are also represented at Children's Services Scrutiny and have made a clear impact on the democratic process of the council;
- The secondary school councils are now linked by a central forum that meets each half term and is providing a range of opportunities for young people to debate current issues. Despite the fact that this is a new concept for schools, the new system is starting to have an impact;

- Volunteering in the Borough is well supported and the Local Millennium Volunteer's scheme is central to this programme as is the department's partnership with Hartlepool Voluntary Development Agency;
- The work of the young people's forum to support Building Schools for the Future has included 40 young people from across the town going to London to meet with design consultants on two separate occasions;
- A youth resource in Café 177 has been identified as a focal point for young people's voices and is developing services that encourage all young people to engage in a democratic process.

In relation to economic well-being:

- The strengths include the wide ranging curriculum, high quality careers education, improving impartial advice and guidance, improved post-16 training and the improvements in the number of young people's participating in post-16 education or training supporting Not in Education, Employment or Training reduction;
- Diploma plans are well developed and there are continued improvements in outcomes in all key judgement areas for young people who are looked after, leaving care or are identified as having specific learning difficulties and/or disabilities;
- All secondary schools offer vocational programmes;
- Re-engagement programmes targeting the most disaffected and disadvantaged groups of young people are well developed. Examples include Wake Up to Work, NDC Raising Aspirations, Aim Higher Vulnerable Pupil Programme but need to be expanded and are a priority in 2008 which will be financially supported by the NDC Raising Aspirations and ESF Going Forward Project;
- The Hartlepool Connexions Service provides universal access to high quality careers information, advice and guidance to young people aged 12-19 (and up to 25 where there is additional need);
- Action is taken to ensure that 14-19 education and training is planned and delivered in a co-ordinated way, and to ensure that education and training for 16-19 year olds is of good quality;
- Inspection grades for all post-16 Hartlepool colleges are good or outstanding with good or very good leadership and management, good levels of achievement and good teaching;
- The Local Authority works closely with schools to ensure School Improvement Plans are implemented;
- Key planning documents are in place which includes Partner Plans and the Tees Valley & Hartlepool Aim Higher Plan.



In relation to pupils with learning difficulties and/or disabilities and Special Education Needs:

- The Care Co-ordination process has been extended to cover all ages up to 18 including those going through the transition process to adult services. Children and young people with disabilities as well as their parents/carers' needs are identified early and services delivered to meet assessed need;
- Special Education Needs provision is kept under regular review and resources are redirected as necessary;
- Schools are able to meet the needs of a broad range of pupils and access funding has been targeted to support individual pupils through their neighbourhood schools;
- Self-evaluation for inclusion, including use of the Manchester Inclusion Standard, has been promoted both in schools and in other settings, e.g. activity centres funded by Children's Fund;
- Support for children and young people with a learning difficulty and/or disability to make a positive contribution is very good and is reflected in the strategy and action plan for Special Education Needs 2006/07;
- A variety of ways have been used to try and ensure meaningful participation of children and young people with disabilities both in decision-making about their own lives and about wider issues.

In relation to looked after children:

- The small cohorts in Hartlepool make statistical comparisons difficult. Numbers in any one year are usually less than 10;
- Nearly all children are making progress on previous levels of attainment;
- Educational achievement of looked after children is a high priority in Children's Services and across partner agencies and shows an improving picture;
- A strategy is in place to identify out of school opportunities for looked after children and young people;
- Very good support is provided to ensure that children and young people looked after are helped to make a positive contribution. Systems are in place to support the participation of looked after children and their carers in the decision making process through the Corporate Parent Forum and as part of the broader Children and Young People's Participation Strategy.

KEY PRIORITIES FOR 2009 – 2020

Why key priorities?

The format of Hartlepool's first Children and Young People's Plan 2006 – 2009 followed the Every Child Matters outcomes of: be healthy, stay safe, enjoy and achieve, make a positive contribution and achieve economic well-being; which was appropriate at the time as it followed the government's thinking about how services needed to respond to children and young people to improve their outcomes in the wake of the Victoria Climbié inquiry. However, as time progressed it was evident that whilst some local issues follow national trends, Hartlepool has its own very specific challenges that need to be addressed.

Feedback from wide ranging consultation undertaken as part of the review of the previous plan and development of this plan highlighted issues that did not naturally fall under the five outcomes and therefore, a decision was taken to refocus the framework of the plan.

The new plan is structured around five key priorities:

- Tackling Inequalities;
- Narrowing the Gap;
- Eradicating Child Poverty;
- Living Safely;
- Promoting Emotional Well-being.

Each of the key priorities will have a number of actions highlighted against them, which will target local need and also any national priorities that the government expects to be met within the timeframe.

Why 2009 – 2020?

There are a number of reasons why this plan will have a timescale of 2009-2020. During the consultation process it was clearly identified that there were a number of issues from the first plan that were still being highlighted as concerns and priorities for children, young people and their parents/carers. Whilst most of these priorities were being addressed, the positive impact on outcomes will take longer to materialise.

TACKLING INEQUALITIES

**“Personally, I hate needles
but see that it is a good thing to be vaccinated.”**

Young Person

What do we mean by inequalities?

“Inequality is a difference in status, characterised by unequal opportunity or treatment between people or groups on grounds of age, gender, race, disability, sexual orientation or religious belief.”

Experiencing inequality can have a significant effect on outcomes for children and young people not least in terms of the effect it can have on their immediate and long-term health. There are a number of indicators that the government use to determine how each Local Authority and Primary Care Trust area is performing against these targets.

What does the data tell us about need in Hartlepool?

- The infant mortality rate in Hartlepool was 5.3 per 1,000 live births in 2004-06, which is similar to the England average;
- Only 38% of new mothers initiate breastfeeding as opposed to the national average of 69%;
- The childhood obesity rate within Hartlepool for 11 year olds is 24.4% which is significantly higher than the national average of 17.5%;
- Smoking in Hartlepool is higher than the national average and 27.8% of pregnant women smoke during pregnancy;
- The immunisation rates in Hartlepool are good with over 91% being completed at all recorded stages i.e. 1st, 2nd and 5th birthdays. However there is an issue in relation to uptake of boosters particularly uptake of 2nd MMR (measles, mumps & rubella) where uptake is only 79%;
- 94% of looked after children benefited from regular health assessments in 2007/08 which is very high compared to similar authorities and national comparisons;
- 100% of looked after children are registered with a GP;
- 72% of schools and one nursery have achieved National Healthy School Status award;

- Although the proportion of expectant mothers smoking remains high there has been a 12% reduction in smoking at the point of delivery since 2003/04;
- Teenage conception rates in Hartlepool continue to fluctuate, however, there is an overall downward trend since 1998. Hartlepool achieved the national 2004 interim target to reduce teenage conceptions by 15%. The conception rate for 2006 reduced from 78 to 64.5 (per 1,000) and resulted in a percentage decrease in the rate of 14.7% since 1998, which is similar to similar authorities and national rates;
- Care Co-ordination needs to be further developed to meet the needs of young people with disabilities and complex needs.

What children, young people and their parents/carers told us.

- They think more needs to be done to tackle teenage conception rates and that young people need to understand the impact of sexual health issues;
- Parents whose children are awaiting a health diagnosis for particular conditions can find it difficult to access support services;
- They want more understanding from professionals, information and support where drugs and alcohol impact on the lives of children and young people not just in relation to young people with drug and alcohol problems but also substance misuse by adults;
- Extend the awareness raising programme relating to living healthier lifestyles to ensure that parents have access to the same information as their children;
- They want a more innovative approach to keeping fit for example access to Nintendo Wii Fit and young people only gym sessions;
- More advertising of services through schools;
- One to one support for those children and young people who want to lose weight;
- Healthier options on menus in schools, cafes, restaurants and take-aways.



What are our priorities?

- Encourage more women to instigate and maintain breastfeeding for as long as possible;
- Obesity among children and young people locally is a cause for concern as it has a significant impact on their long term health;
- Teenage pregnancy and sexual health remains a key issue across Hartlepool, that needs to be tackled in partnership with children, young people and parents and carers;

- Engagement with health partners to address issues relating to length of time parents wait for a diagnosis for certain medical conditions and subsequent access to support services;
- Addressing the issues of substance misuse by young people and adults;
- The improvement in raising awareness about living healthier lifestyles is seen as a positive but parents need to have access to the same information as their children;
- Care Co-ordination needs to be extended to meet the needs of young people with disabilities;
- Better organisation and co-ordination of services, so that when a service closes a case, parents are not left without support.

How do we intend to address the gaps in service?

- Continue to promote the positive benefits of breastfeeding and the negative impact of smoking and ensure that women during pregnancy and after their baby's birth receive appropriate information and support to help them address these issues;
- Work with all stakeholders to address obesity of children and young people within the town;
- Improve the uptake of childhood vaccinations and implement the new national Human Papilloma Virus vaccination programme to protect against cervical cancer;
- Continue to work with the Primary Care Trust to support the implementation of the Bercow report recommendations to transform speech and language therapy for children and young people with speech, language and communication difficulties;
- Ensure that integrated working tools (the Common Assessment Framework, Lead Practitioner role and Team around the Child) and practices are embedded within the children and young people's workforce to support a smoother transition for those children, young people and families accessing services;
- Ensure that the 11 standards of the National Service Framework for Children, Young People and Maternity Services continue to be rolled out;
- Implement the recommendations of the national review of Child and Adolescent Mental Health Services;
- Ensure that all services work effectively together to support pregnant women to stop smoking;
- Ensure access and continued effectiveness of local stop smoking services so that everyone who smokes can easily find the support they need to stop, close to where they live or work;
- Ensure that the relevant services are in place to support children and young people with alcohol or drug problems by implementing the Young Person Specialist Substance Misuse Treatment Plan;

- Implement the `Hidden Harm` Strategy particularly in respect of the development of dedicated services for children affected by parental drug and alcohol misuse;
- Develop focussed work with parents who have problem drug and alcohol issues through parenting programmes and/or intensive intervention for families where there are children with a high risk of being taken into care;
- Implement the recommendations of the Teenage Pregnancy National Support Team ensuring the delivery of the 10 priority areas for action;
- Implement the recommendations of the Teeswide Sexual Health National Support Team in particular the integration of contraception and sexual health services for young people;
- Support those schools yet to achieve the National Healthy School Status award and ensure that those who already have the award continue to maintain the relevant standards required;
- Protect children against disease through high uptake of immunisation and screening programmes;
- Ensure that all parents have the information that they require to support their children to make healthy choices;
- Reduce the number of children who have untreated tooth decay.

In addition, we need to ensure that we recognise the additional needs of some young people:

In relation to children and young people with disabilities:

- All partners will work with health care colleagues to ensure that parents receive relevant and timely information relating to medical diagnosis for their children;
- Ensure that those children and young people with disabilities who are not known to the appropriate services and require support, receive information and the support they need;
- Promote direct payments or independent budgets to families of children with disabilities, by providing better access to information about the support available;
- Ensure that all young people with learning difficulties and/or disabilities are involved in their Section 140 assessments.

In relation to looked after children:

- We will develop a database which collates information and identifies key health care issues for looked after children. This will support the development of services based on the identified health care needs of looked after children in order to further improve targeting of resources.

In relation to children and young people from black and minority ethnic communities:

- We will ensure that advice and information about healthy diets and lifestyles is accessible to children, young people and parents/carers from black and minority ethnic backgrounds and is sensitive to cultural dietary requirements.

National indicators

In relation to tackling inequalities the local authority and its partner organisations must work to improve services for children and young people and there are a number of National Indicators that are aimed at improving outcomes in this priority area:

- NI 51 - Effectiveness of child and adolescent mental health services.
- NI 52 - Percentage of pupils who have school lunches.
- NI 53 - Prevalence of breastfeeding at 6 - 8 weeks from birth.
- NI 54 - Parents' experience of services for disabled children and the 'core offer'.
- NI 55 - Obesity among primary school age children in Reception year.
- NI 56 - Obesity among primary school age children in Year 6.
- NI 57 - Percentage of 5-16 year olds participating in at least two hours per week of high-quality PE and sport at school and the percentage of 5-19 year olds participating in at least three further hours per week of sporting opportunities.
- NI 112 - Under 18 conception rate.
- NI 115 - Reduce the proportion of young people frequently using illicit drugs, alcohol or volatile substances.
- NI 120 - All-age all cause mortality.



West Park WOW day
(Walk on Wednesdays)

ERADICATING CHILD POVERTY

“Social housing is a must for parents in Hartlepool. A more compassionate approach to parents who are facing difficulty or eviction is necessary.”

Parent

What do we mean by child poverty?

“Despite significant increases in support for families with children in recent years, income inequality remains high, driven by high levels of wage and wealth inequality. The benefits of our rich society – in the distribution of income and employment opportunities – are not evenly shared”
Harker (2006)¹

In its Children’s Plan, the Department for Children, Schools and Families have pledged to halve child poverty by 2010 and eradicate it by 2020.

What does the data tell us about need in Hartlepool?

- 28.6% of Hartlepool’s children are living in poverty;
- The unemployment rate is 4.6%, twice the national average;
- Working age people on out of work benefits is 21.1%;
- 51.6% of all 16-24 year olds are in employment;
- 30% of adults in Hartlepool have low numeracy skills and a similar number have problems reading and writing;
- 68.53% of social housing property achieve the minimum decent home standard;
- There is an imbalance in housing stock with higher than average levels of terraced housing stock (41.1% compared to 19.2% nationally in 2001) and the proportion of detached dwellings is relatively small (14.2% in 2001 compared to 22.8% nationally);
- 40% of households within Hartlepool do not have a car, 13% below the national average.

What children, young people and their parents/carers told us:

- There are a range of housing issues that need to be investigated further including the availability of single tenancies for young adults and a reduction in the levels of housing stock;

¹Harker, L (2006), Delivering on Child Poverty: – What would it take? – Department of Work and Pensions

- Some families struggle to make ends meet on a weekly basis;
- There needs to be better access to benefits advice and information for all;
- Improve services to meet the needs of the growing number of single fathers and grandparents who are looking after grandchildren;
- Issues relating to the routing and timing of the public transport networks within Hartlepool need to be reconsidered for some young people to access activities, particularly in the evening;
- Better information about education and training options for parents and young people;
- People want clean and healthy environments in which to live;
- A better approach to dealing with issues about anti-social behaviour;
- In order to raise the aspirations of young people in Hartlepool there needs to be an improvement in employment prospects and a range of occupations;
- More information should be available on current and future job opportunities;
- It would be helpful to have employers visit schools to advise young people on 'the world of work';
- Young people would like to visit different employers (and sectors) to get a feel for what it is like to be employed;
- Young people would like to understand and be consulted on what work placements are available to them; and
- It would be beneficial if there were training sessions for young people on subjects relating to the skills and behaviours required to be a 'good employee'.

What are our priorities?

- Working with partners to increase the availability of supported housing for vulnerable young people;
- Families with low incomes have particular issues in relation to transport and access to activities for children and young people which need to be more affordable;
- Issues relating to the transport network within Hartlepool need to be looked at in more detail;
- Some families struggle to make ends meet on a weekly basis;
- There needs to be better access to benefits advice and information for all;
- Improve services to meet the needs of the growing number of lone parents and grandparents who are looking after grandchildren;
- Better information about courses for parents and young people;
- We want all children and young people in Hartlepool to grow up in an environment free from the effects of poverty and go on to achieve economic well being;
- People want clean and healthy environments in which to live.

How do we intend to address the gaps in service?

- Improve job opportunities within Hartlepool;
- Support parents to maximise their income and increase the number of people who are economically active;
- Further develop the work of the Hartlepool Financial Partnership to ensure that there are better routes to financial advice and support;
- Ensure that information about the range of benefits available to vulnerable young people and families is consistent and of high quality;
- Ensure that every young person has a goal to continue their education, enrol on a training course or gain employment;
- Increase the number of people who are 'work ready' with the right skills to get local employment;
- Help people understand that they could have their own business, and help them to develop their entrepreneurial ideas;
- Keep people healthy so that they are able to remain in employment;
- Continue the expansion of re-engagement programmes for the most disaffected and disadvantaged young people;
- Continue to build on the work already undertaken to increase the number of young people who participate in education and training post-16 and reduce the number who are Not in Education, Employment or Training including those from vulnerable groups e.g. leaving care;
- Support families to break the cyclic patterns of unemployment;
- Eradicate the inappropriate use of bed and breakfast accommodation for young people who are homeless;
- Raise the awareness of the business community of the positive benefits of employing young people with learning disabilities, learning difficulties and mental health problems.

In addition, we need to ensure that we recognise the additional needs of some young people:

In relation to children and young people with disabilities:

- Ensure that the review of the current transitions arrangements results in the agreement of a robust transitions policy that is agreed and owned by all the relevant partners;
- Ensure that young people with disabilities have the opportunity to access education, employment and training with the relevant support.

In relation to children and young people looked after:

- Continue to work with the Leaving Care team to ensure that all young people leaving care are given the relevant advice, information and support to help them access adequate housing, the relevant benefits and further education, employment or training.

In relation to children and young people from black and minority ethnic communities:

- Support children and young people from black and minority ethnic communities to access information about further education, employment or training, paying particular attention to those whose first language is not English.

National indicators

National indicator targets that local authorities and their partners must work towards to improve services for children and young people in relation to eradicating child poverty are set out below:

- NI 91 - Participation of 17 year-olds in education or training.
- NI 116 - Proportion of children in poverty.
- NI 117 - 16 to 18 year olds who are not in education, training or employment (NEET).
- NI 118 - Take up of formal childcare by low-income working families.
- NI 151 - Overall employment rate.
- NI 152 - Working age people on out of work benefits.
- NI 153 - Working age population claiming out of work benefits in the worst performing neighbourhoods.
- NI 155 - Number of affordable homes constructed.
- NI 161 - Learners achieving a Level 1 qualification in literacy.
- NI 162 - Learners achieving an Entry Level 3 qualification in numeracy.
- NI 163 - Working age population qualified to at least Level 2 or higher.
- NI 164 - Working age population qualified to at least Level 3 or higher.
- NI 166 - Average Earnings of employees in the area.

NARROWING THE GAP

“More individual learning is required, each child has a specific way of learning - no one size fits all.”

Parent

What do we mean by narrowing the gap?

“Raising the aspirations of children, young people and their parents is vital if we are to narrow the attainment gap. We want all children to expand their horizons and consider opportunities beyond their immediate locality, so that their future is not constrained by the choices of previous generations”
DCSF²

By ‘narrowing the gap’ there will be an improvement in outcomes for vulnerable children and young people who are most at risk. The intention is to concentrate on reducing the differences in outcomes between these groups and children and young people as a whole – whilst continuing to improve outcomes for all.

What does the data tell us about need in Hartlepool?

- The gap between the lowest achieving 20% in Foundation Stage Profile has narrowed from 45.7 (2007) to 43.6 (2008) compared to a national gap of 35.6;
- The number of pupils achieving a grade A*-C at GCSE was 55% for English and 56% for maths. However, there is a need to narrow the gap between boys’ and girls’ achievement;
- 9% of 16 – 18 year olds were recorded as Not in Education, Employment or Training at the end of December 2007. 91% of 16 – 18 year olds are in Education, Employment and Training;
- 74 young people dropped out from education, employment or training opportunities after leaving full-time education in 2007;
- There are 165 children and young people with learning difficulties or disabilities in Hartlepool known to and in receipt of support from Children’s Services;
- 42% of children with Special Educational Needs statements are placed in a special school;
- The proportion of young people with a learning difficulty or disability aged 16-19 Not in Education, Employment or Training is 9.4%;
- The number of families accessing direct payments on behalf of their children is 25;
- 80.5 % of young people with learning difficulties or disabilities were involved in their section 140 assessments;

² Narrowing the Gap, DCSF

- The 14-19 Partnership is working to implement the national curriculum entitlement by 2013 to all 17 Diploma lines;
- Opportunities for Young Apprenticeship Programmes and vocational studies are available for all Key Stage 4 pupils. The range of courses available to pre-16 has expanded from 183 in 2003/04 to 251. (Hartlepool Curriculum Audits 2004/08);
- 98% of Y10 pupils accessed work placement programmes in 2006/07;
- Level 3 attainment by 19 has risen from 34.6% in 2005 to 39.6% in 2007 with an increase in the same period for Level 2 from 62.2% to 67.4%. Both figures are above statistical neighbours. (OfSTED Toolkit and LSC data set);
- The number of young people completing an apprenticeship has shown an overall success rate increase from 50.3% in 2003/04 to 66.3% in 2006/07;
- 100% of looked after children have an up-to-date Personal Education Plan. All looked after children are encouraged to attend their Personal Education Plan meetings;
- Whilst in 2004/05 65% of permanent excluded pupils received 20 hours or more tuition a week, all pupils excluded for six days or more now receive a full time alternative;
- 83% of Hartlepool schools have activities that meet the extended schools 'core offer';
- Inspection outcomes for day care settings are improving and 66% of full day care settings have received a good or outstanding inspection rating;



- In 2007 national averages were achieved for mathematics at Key Stage 3 and English is also now in line with the national average;
- Boys' performance is improving and the gender gap is better than national rates;
- National averages were achieved for five A*-G, five A*-G including English and maths and one A*-G at age 16 in 2007;
- GCSE performance in 2007 was very good with record performances achieved;
- 63% of 16 year olds achieved five A*-C which is in line with national averages;
- 90% of schools in Hartlepool currently have a travel plan, which relates to alternative ways of travelling to school other than by car. There are two schools outstanding, the remaining schools are engaged in the development process and it is expected that 100% of schools will have travel plans in place by March 2009;

- The percentage of young people accessing the September Guarantee is high; well above statistical neighbours – 78% access full time education, 9.1% work-based training, 4.2% employment with training and 0.8% employment classified as 'other' including part-time and voluntary (Government Office: Not in Education, Employment or Training statistics).

What children, young people and their parents/carers told us:

- Access to a range of affordable activities for all age ranges and abilities proved to be very important to children, young people and parents/carers;
- Parents want the Council to stop selling off land for houses and keep some land for children's play areas;
- Training needs to be improved for teaching and non-teaching staff to help them manage challenging behaviours;
- There should be more support for those children and young people who struggle with their schooling;
- Young people want adults and Police Officers to be able to differentiate between anti-social behaviour and groups of young people congregating for their own safety.

What are our priorities?

- There needs to be better access to a range of affordable activities for all ages and abilities;
- Ensure that all children and young people have the opportunity to achieve better outcomes through their education;
- Provide more support for those children and young people who struggle with their schooling;
- Address the issue of access to more open spaces that are children and young person friendly;
- Identify the training needs of teaching and non teaching staff around challenging behaviours;
- Involve more parents in long term planning of all services;
- A better approach to dealing with issues about anti-social behaviour;
- Support to ensure that parents/carers can fulfil their responsibilities to their children.



How do we intend to address the gaps in service?

- Work to raise attainment within the Foundation Stage Profile particularly in relation to Communication, Language and Literacy and Personal, Social and Emotional Development;
- Raise the quality of early years provision; including provision within Children's Centres and Extended Schools to ensure all children and families have access to the support they require;
- Sustain the levels of achievement in relation to GCSEs and tackle the issue of boys' under-achievement in certain subjects;
- Continue to increase the number of children attaining GCSEs and going into further and higher education;
- Improve the quality of services for children and young people that enable them to enjoy their education, improve their well being, enrich their lives and raise aspirations;
- Improve the educational achievement of vulnerable children and young people to further narrow attainment gaps including boys' performance;
- Improve performance in GCSE in English and mathematics;
- Contribute to other Local Authority departmental strategies, for example the Open Space Strategy to ensure that play areas and open spaces are more accessible to children, young people and their families;
- We will continue to review childcare sufficiency and intervene where necessary;
- Ensure that children and young people with disabilities who are not known to the appropriate services and require support, receive information and the support they need;
- Promote direct payments or independent budgets to families of children with disabilities by providing better access to information about the support available;
- Provide more support for those children and young people who struggle with their schooling;
- Access to a range of affordable activities for all age ranges and abilities proved to be very important to children, young people and parents/carers;
- Parents want the Council to stop selling off too much land for houses, keep some land for children's play areas;
- Continue to improve the training programmes available for teaching and non-teaching staff around challenging behaviours;
- Ensure that effective collaboration is in place between schools and the Children's Trust to improve educational outcomes for children and young people;
- There has been a significant rise in the number of grandparents who are looking after their grandchildren. Support from services should address their needs as carers which can be very different from parents;

- Continue to implement the core offer within the Children's Centres and Extended Services Strategy to address issues such as access to affordable childcare and activities;
- Implement Targeted Youth Support to ensure that vulnerable young people who require additional support have access to the help that they need;
- Ensure all training issues are addressed under the Workforce Development Strategy;
- Develop a programme of education to bring together adults, children, young people and the relevant professionals (including Police Officers and Police Community Support Officers) to develop an understanding of what anti-social behaviour is and improve tolerance towards children and young people;
- Continue to promote partnership working between all relevant organisations in conjunction with children and young people to address issues of crime and anti-social behaviour;
- The Youth Offending Service will continue to work with partner agencies to ensure early identification and support to those young people and their families who are at risk of entering the youth justice system. They will also work to reduce offending and continue to develop programmes of intervention to address the needs of those young people who offend.

In addition, we need to ensure that we recognise the additional needs of some young people:

In relation to children and young people with disabilities:

- We will work towards the implementation of Aiming High through the delivery of a local core offer;
- Implement the Inclusion Development Programme;
- Ensure that all young people with learning disabilities and/or difficulties are involved in their transitional planning arrangements.

In relation to children and young people looked after:

- Continue to work with schools to ensure that children and young people looked after receive the relevant support to help them achieve their potential;
- Ensure that the five Every Child Matters outcome areas improve outcomes for children looked after.

In relation to children and young people from black and minority ethnic communities:

- Ensure that all children and young people from minority ethnic groups receive appropriate support to help their learning.

National indicators

There are a number of national indicator targets that local authorities and their partners must work towards to improve services for children and young people in relation to narrowing the gap:

- NI 17 - Perceptions of anti-social behaviour.
- NI 22 - Perceptions of parents taking responsibility for the behaviour of their children in the area.
- NI 72 - Achievement of at least 78 points across the Early Years Foundation Stage with at least six in each of the scales in Personal, Social and Emotional Development and Communication, Language and Literacy.
- NI 73-74 Proportion of pupils achieving Level 4 or above in both English and maths at each of Key Stage 2 and Key Stage 3.
- NI 75 - Proportion of pupils achieving five or more A*-C GCSEs (or equivalent) including English and maths.
- NI 76 - Reduction in number of schools where fewer than 65% of pupils achieve Level 4 or above in both English and maths at Key Stage 2 (Floor).
- NI 78 - Number of schools where fewer than 30% of pupils achieve five or more A*-C grades at GCSE and equivalent including GCSEs in English and maths (Floor).
- NI 79 - Achievement of a Level 2 qualification by the age of 19.
- NI 80 - Achievement of a Level 3 qualification by the age of 19.
- NI 81 - Inequality gap in the achievement of a Level 3 qualification by the age of 19.
- NI 82 - Inequality gap in the achievement of a Level 2 qualification by the age of 19.
- NI 83 - Achievement at Level 5 or above in science at Key Stage 3.
- NI 84 - Achievement of two or more A*-C grades in science GCSEs or equivalent.
- NI 86 - Secondary schools judged as having good or outstanding standards of behaviour.
- NI 85 - Post-16 participation in physical sciences (A Level physics, chemistry and maths).
- NI 87 - Secondary school persistent absence rate.
- NI 88 - Percentage of schools providing access to extended services.
- NI 89 - Reduction in number of schools judged as requiring special measures and improvement in time taken to come out of the category.

- NI 90 - Take up of 14–19 learning diplomas.
- NI 92 - Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest.
- NI 93-98 Proportions of pupils progressing by 2 levels in English and maths at each of Key Stage 2, Key Stage 3 and Key Stage 4.
- NI 99-100 Looked after children reaching Level 4 in each of English and maths at Key Stage 2.
- NI 101 - Looked after children reaching five A*-C GCSEs (or equivalent) at Key Stage 4 (including English and maths).
- NI 102 - Achievement gap between pupils eligible for free school meals (FSM) and their peers achieving the expected level at Key Stage 2 and Key Stage 4.
- NI 103 - Special Education Needs - statements issued within 26 weeks.
- NI 104 - The Special Education Needs / non-Special Education Needs gap - achieving Key Stage 2 English and maths threshold.
- NI 105 - The Special Education Needs / non-Special Education Needs gap - achieving five A*-C GCSEs including English and maths.
- NI 107 - Key Stage 2 attainment for black and minority ethnic groups.
- NI 108 - Key Stage 4 attainment for black and minority ethnic groups.
- NI 109 - Delivery of Sure Start Children's Centres.
- NI 114 - Rate of permanent exclusions from school.



Pupils from Jesmond Road Primary School

LIVING SAFELY

"We want to feel safe on the streets, we need better lighting, the streets are too dark."

Children

What do we mean by living safely?

"Safeguarding and promoting the welfare of children requires effective co-operation amongst all those who work with or who are involved with children in Hartlepool",

Partner organisations statement of commitment to the Local Safeguarding Children Board 2008. Annual Review 2007/08³

"Together we will reduce crime and drugs misuse to build a safer, healthier Hartlepool",

Safer Hartlepool Partnership Vision, 2008.⁴

What does the data tell us about need in Hartlepool?

In relation to being safe from maltreatment, neglect, violence and sexual exploitation:

- A high proportion (74.7% at March 2008) of initial assessments are completed within seven working days;
- 100% of children subject to a Protection Plan have an allocated social worker and all reviews were completed within the required timescales;
- We achieved 87% placement stability for looked after children and 64% long term stability of looked after children. The latter figure is within the context of 8% of children and young people with the most stable placements becoming the subject of special guardianship orders giving a figure of 72% overall which exceeds the national average;
- 38% of young people said that they had been bullied, 73% had witnessed bullying (bystander) and 13% said that they had bullied (perpetrator).

What children, young people and their parents/carers told us:

- Earlier intervention and more availability of preventative services are needed to prevent families reaching crisis point;
- More effective information sharing needs to be embedded into practice;
- Continuously improve services and structures that are there to protect;

³ Hartlepool Local Safeguarding Children Board, Annual Review 2007 - 2008

⁴ Safer Hartlepool Partnership, Crime, Disorder and Substance Misuse Strategy 2008 – 2011

- Although it is acknowledged that work has been done to address the issue of bullying, particularly in schools, the problem still exists and there is concern about the increase in the instances of 'cyber bullying' via the internet and mobile phones;



- The availability of help and support when services are closed at night and weekends;
- A significant number of young people live in fear of crime in their neighbourhoods;
- Community policing needs to be strengthened in some areas of the town;
- The promotion of better and safer driving within the town.

What are our priorities?

- Reduce the number of placements being made beyond 20 miles from home and further improve value for money and placement choice using a Preferred Provider Partnership with the independent sector (a partner has now been chosen following a formal tendering process);
- Reduce the numbers of children looked after by strengthening integrated preventative work and targeting services to those most vulnerable;
- Embed the Integrated Children's System and ensure this is an effective tool to improve performance;
- Ensure that there are sufficient links in place to support the smooth transition into specialist services from universal and targeted services by promoting the use of integrated working tools (i.e. Common Assessment Framework, Lead Practitioner, Team around the Child and effective Information Sharing);
- Ensure that the issue of 'cyber' bullying is addressed;
- Ensure that parents/carers are supported in their responsibility to keep their children safe;
- Improve road safety within the town.

How do we intend to address the gaps in service?

- Continue to roll out and embed the bullying strategy and address the emerging issue of 'cyber bullying' via the internet and mobile phones which children and young people are increasingly concerned about;
- Address the issue of e-safety by ensuring that the relevant policies and procedures are in place across organisations and promoted to children and young people;

- Continue to promote models of good practice in early intervention and increase the availability of preventative services to stop families reaching crisis point and aid a smoother transition between services;
- Continuously improve services and structures within child protection;
- Ensure that there are good governance arrangements in place and robust linkages between the Local Safeguarding Children's Board and the Children's Trust;
- Strengthen the leadership and management of child protection services in Hartlepool;
- Seek to determine what can be done to help and support children, young people and their families when services are closed at night and weekends;
- Influence the work to develop and strengthen community policing;
- Promote better and safer driving within the town and improve traffic calming measures;
- Ensure that safe recruitment and safe workforce practice is in place across all organisations that provide services to children and young people;
- Ensure that children and young people who are the victims of crime are supported and feel confident to report the crime;
- Ensure that children and young people who are the victims of crime receive relevant and timely support.

In addition, we need to ensure that we recognise the additional needs of some young people:

In relation to children and young people with disabilities:

- Effective planning and support is in place to safeguard children with learning difficulties and/or disabilities.

In relation to looked after children:

- We will continue to ensure that looked after children are well supported to live in safe environments and be protected from abuse and exploitation;
- Review the arrangements for children and young people's participation in looked after reviews to achieve better involvement and participation.

In relation to children and young people from black and minority ethnic communities:

- Ensure that all children and young people coming into Hartlepool from another country, particularly unaccompanied asylum seekers are safeguarded against exploitation, by working closely with the relevant organisations to put preventative measures in place to secure their welfare.

National indicators

The following is a list of national indicator targets that local authorities and their partner agencies must work towards to improve services for children and young people in relation to living safely:

- NI 59 - Percentage of initial assessments for children's social care carried out within seven working days of referral.
- NI 60 - Percentage of core assessments for children's social care that were carried out within 35 working days of their commencement.
- NI 61 - Timeliness of placements of looked after children for adoption following an agency decision that the child should be placed for adoption.
- NI 62 - Stability of placements of looked after children: number of placements.
- NI 63 - Stability of placements of looked after children: length of placement.
- NI 64 - Child Protection Plans lasting two years or more.
- NI 65 - Percentage of children becoming the subject of a Child Protection Plan for a second or subsequent time.
- NI 66 - Looked after children cases which were reviewed within required timescales.
- NI 67 - Percentage of child protection cases which were reviewed within required timescales.
- NI 68 - Percentage of referrals to children's social care going on to initial assessment.
- NI 69 - Percentage of children who have experienced bullying.
- NI 70 - Hospital admissions caused by unintentional and deliberate injuries to children and young people.
- NI 71 - Children who have run away from home/care overnight.
- NI 111 - Reduce the number of first time entrants to the Criminal Justice System aged 10–17.
- NI 175 - Access to services and facilities by public transport, walking and cycling.

PROMOTING EMOTIONAL WELL-BEING

“We need someone to talk to who we can trust.”

Young Person

What do we mean by emotional well-being?

*“When background factors or the characteristics of the family build a child’s resilience they are ‘protective’: they help to mitigate any negative influences to which the child is exposed”
DCSF, (2007).⁵*

*“Resilience doesn’t prevent shock, suffering or disappointment, but it does enable a rapid bounce back. It’s good for kids to get knocked but only if they learn that they can survive them”
Livingstone T, (2008).⁶*

The preceding sections highlighted issues faced by children, young people and their parents/carers, what the priorities are and how they are to be addressed. This section considers what needs to be done to build resilience in children and young people so that they have the opportunity to deal with factors that affect their health, education and safety.

Children and young people need to be ready to cope with the stresses that modern day life can place upon them. Parents/carers and professionals who come into contact with them need to be able to provide the right skills and emotional support to help them through difficult periods that they may face in their lives. The more prepared children and young people are to cope with a wide range of pressures the more likely their outcomes will improve.

The pressures are many and varied and some examples are provided below:

- Exam pressures;
- The pressure to fit in with peer groups;
- Coping with parents’ separation and divorce;
- Bereavement of a significant adult role model in their lives;
- Any form of abuse or harassment including bullying;

⁵ Aiming High for Children: Supporting Families, DfES (2007)

⁶ Livingstone , T (2008) Child of Our Time - Early Learning: How to achieve your child’s full potential

- Poverty, particularly when it is a consequence of parental substance misuse, domestic violence, poor parental mental health or long term worklessness.

Mental health and emotional well-being is affected positively and negatively by a child's own make-up; the influence of their parents, carers, families and wider communities; and by their everyday experiences in places such as nurseries, schools and youth services. Unless a person is feeling mentally healthy, it is difficult for them to have the best physical health and well-being.



The exposure to risk begins very early in a child's life even before their birth and most of these factors will be linked to maternal behaviour i.e. smoking, diet, substance misuse, accessing ante-natal care and support available from friends and family. In the intervening years prior to primary school, parental influences/pressures remain significant such as: household income, living environment and parent's ability to engage their children in learning.

Once at school factors can change significantly in relation to the influence of other adults and peers on a child where positive experiences can have a significant impact on their coping mechanisms and counter to that negative experience can be detrimental to a child's ability to cope. It is also at this point that any child with specific needs would require effective management in relation to their transition into the school environment.

Parents, carers and everyone in day-to-day contact with children and young people need a better understanding of child development, the causes of mental health problems and things they can do themselves to build resilience and deal with issues as they emerge, whatever age their child is.

What does the data tell us about need in Hartlepool?

- A recent Child and Adolescent Mental Health Services survey in four secondary schools in Hartlepool showed that of the 1400 surveys returned 14% of respondents self harmed as a method of coping with stress.

The national picture

The most comprehensive statistical survey of the prevalence of mental disorders in Great Britain found that:

- In 2004, 10% of children and young people aged between five and 15 had a clinically diagnosable mental disorder that is associated with "considerable distress and substantial interference with personal functions" such as family and social relationships, their capacity to cope with day-to-day stresses and life challenges, and their learning;

- Mental health problems are more common in boys than girls;
- Problems are more common among 11 to 15 year olds;
- Children who face three or more stressful life events, such as family bereavement, divorce or serious illness, are three times more likely than other children to develop emotional and behavioural disorders;
- The factors most commonly associated with emotional disorders were serious physical illness, stressful family situations and mother's mental health;
- Nearly one third of children diagnosed as having emotional disorders in 2004 still had them in 2007, with family, household and social characteristics again strongly linked to persistence;
- Children in special schools for behavioural, emotional and social difficulties or pupil referral units are significantly more likely to experience mental health difficulties than the general population;
- Over a third of children and young people with an identified learning disability also have a diagnosable psychiatric disorder;
- Approximately 40% of children and young people in contact with the youth justice system have a mental health problem. This rises to more than 90% for those in custody;
- Children and young people with physical disabilities are twice as likely to develop emotional problems as those without, as are those who experience serious or chronic illness;
- Teenage mothers are three times more likely than older mothers to suffer postnatal depression and mental health problems in the first three years of their baby's life. This is of importance as pregnancy and the first years of life are a critical stage, when the foundations of future health and well-being are laid down.

What children, young people and their parents/carers told us:

- More needs to be done to tackle emotional health problems at a lower level and more quickly;
- Children and young people who contributed to the recent National Child and Adolescent Mental Health Services Review were asked what things they thought were important for children and young people's well-being:
 - having good support networks – across family, friends and school;
 - being able to do things they enjoy – ranging from sports and community based activities, to having time with family and friends, and time to relax;
 - building self-esteem – in particular by having their achievements recognised and by having goals to work towards;

- Develop better approaches to partnership working with parents;
- Strengthen participation of children and young people in the planning and decision making processes, both in relation to their individual support needs and service development;
- Promote the positive contribution that the majority of children and young people make to their communities and the town;
- Children and young people say that services are not as well known, accessible, responsive or child-centred as they should be;
- Those who access specialist services do not always have the opportunity to develop trusting relationships with staff for the length of time they need.



What are our priorities?

- Understand the emotional and mental health needs of children and young people in Hartlepool and engage effectively with children, young people and their families in developing approaches to meet those needs;
- Promote access to better mental and emotional support at all levels for children and young people;
- Support all parents to achieve better outcomes for them and their children and help them to fulfil their responsibilities in this area;
- Explore the opportunities to extend the good practice achieved by pilot projects across Hartlepool so that more can be done to address emotional health problems at a lower level;
- Ensure that no child or young person experiences isolation or social exclusion;
- Ensure that any child or young person who has been the victim of bullying, physical or emotional abuse or neglect is adequately supported to prevent a decline in their emotional well-being;
- Involve children, young people, parents and carers in the planning and development of services.

How do we intend to address the gaps in service?

- Promote good mental and emotional health and prevent deterioration in low level mental health problems;
- When problems arise, parents, carers, children and young people and the practitioners working with them on a daily basis need swifter, more effective input from practitioners who are able to address the full range of needs;

- Promote a holistic approach to meeting need in a flexible and responsive way;
- Up-skill the children's workforce in promoting mental health and well-being including improved knowledge of risk and resilience factors and improve skills in early identification and early intervention as part of a common core of basic knowledge and skills;
- Raise parents' awareness of the importance of emotional well being and how to promote it and to support them in doing so;
- Co-ordinate support to families with children identified as needing help with emotional well being delivered through a model that has consistent approaches and equity across the Borough;
- Provide swift easy access to specialist services including Child and Adolescent Mental Health Services, Education Psychology Services and Acorn for assessment and intervention and enable joint work where appropriate;
- Identify and promote what works best if things go wrong;
- Continue to work with schools to support the delivery of the Social and Emotional Aspects of Learning in school for all children and young people;
- Continue to promote and develop the YP Smile awards as a method of improving and increasing the participation of children and young people in the decision making processes;
- Continue to roll out and embed the Parenting Strategy;
- Ensure that the participation of children and young people is promoted across all organisations;
- Ensure that all children and young people are adequately supported in the major transitional points within their lives;
- Ensure those who have more complex mental health issues can access the care and treatment that is right for them, especially when making the transition into Adult Mental Health Services;
- Promote the use of the Vulnerability Assessment Screening Tool within Hartlepool's schools, to identify children at risk of self harming;
- Develop a more robust framework for the involvement of parents, grandparents and carers in strategic planning;
- Continue to progress plans to develop integrated working teams;
- Provide support for children and their families to better access services through Children's Centres;
- Consider commissioning additional low-level emotional support for children and young people.

In addition, we need to ensure that we recognise the additional needs of some young people:

- Nine looked after children; two children with disabilities and the child of a foster carer have completed accredited training in recruitment and are actively involved in supporting interviewing panels.

In relation to looked after children:

- Deliver safeguarding services based on a thorough assessment of the needs of children and young people and maintain the focus on the child throughout;
- Deliver continuous improvements in services for looked after children providing high quality placements to deliver continuity of care, education, health and social and emotional development.

National indicators

These are the list of national indicator targets that local authorities and their partner agencies must work towards to improve services for children and young people in relation to emotional well-being:

- N6 - Participation in regular volunteering.
- NI 23 - Perceptions that people in their area treat one another with respect and dignity.
- NI 50 - Emotional health and well-being - children and young people user perception.
- NI 58 - Emotional and behavioural health of looked after children.
- NI110 - Young people's participation in positive activities.



More than 500 children took part at the World Music Festival in Hartlepool in 2008

OTHER IMPORTANT AREAS OF WORK

Hartlepool's Children's Trust

The Children's Trust was established in 2005 and its primary purpose is to provide a forum within which consideration will be given to the way in which children and young people's services could be developed and improved.

In April 2007 the Children and Young People's Strategic Partnership became the Children's Trust. Its primary roles and responsibilities currently are as follows:

- To provide leadership in relation to the overall vision and strategic direction for children and young people's services through the Children and Young People's Plan;
- To promote positive outcomes for all children and young people;
- To prevent children and young people experiencing negative outcomes and social exclusion;
- To develop integrated and joint commissioning arrangements within Hartlepool in line with statutory guidance. This will include identifying the services currently commissioned, prioritising those services for review, identifying appropriate resources and establishing the basis for collaborative, integrated and joint commissioning, including recommendations for the introduction of pooled budgets where appropriate;
- To establish an appropriate range of multi agency planning and commissioning sub-groups who will report regularly to the Board in terms of needs analysis, performance against outcomes and potential new developments;
- To commission specific pieces of work from individuals or time limited task groups;
- To lead and promote effective consultation with service providers (statutory and non-statutory), users of services and carers in relation to the development of children's services (including consultation with children and young people).

The Children's Trust is a 'Theme Partnership' of the Hartlepool Partnership (Local Strategic Partnership). It also has direct link to the Local Safeguarding Children Board.

The Continuous Development of the Children's Trust

There is a statutory duty on agencies and bodies delivering children's services to co-operate in arrangements to improve the well-being of children and young people in their area. This duty is expected to manifest itself in the establishment of Children's Trusts designed to improve outcomes for all children and young people through integration at all levels: frontline delivery; processes; strategies; and all supported by inter-agency governance arrangements.

A critical element of service integration will be the alignment or pooling of budgets and resources under the powers of either Section 31 of the Health Act 1999 or Section 10 of the Children Act 2004. Through the use of these powers partners will have the ability to be more flexible in targeting services and funding to where children and young people's needs can best be met.

The continuous development of the Children's Trust in Hartlepool is a crucial element of the Children and Young People's Plan for Hartlepool. A three day workshop in February 2008 led by the Office for Public Management, produced a draft Integrated Commissioning Framework, which was formally approved by the Children's Trust in June 2008. At the same meeting the Partnership also agreed to a full review of the governance and functions of the Trust including the potential pooling of budgets. The review will also take into account the DCSF Statutory Guidance on Children's Trusts issued in November 2008.

Children's Workforce Strategy

In implementing the Children and Young People's Plan, careful consideration needs to be given to the workforce implications arising from needs analysis and service delivery plans.

The impact of services for children and young people is largely dependent on the hard work, commitment, competence, quality and skills of the workforce who provide these services.

Critical to the success of reforms to improve outcomes for all children and young people is increasing the skill, confidence, competence and stability of the workforce so that it makes as much difference to children's life chances as possible.

The Government's vision for the children's workforce, as expressed in "2020 Children and Young People's Workforce Strategy", is that everyone who works with children and young people should be:

- **Ambitious** for every child and young person;
- **Excellent** in their practice;
- **Committed** to partnership and integrated working;
- **Respected** and valued as professionals.

Workforce variability and instability would pose a significant risk to successful delivery of the Children and Young People's Plan and in supporting the integration of services and workforce reform. The workforce strategy will, in conjunction with national strategies and initiatives, seek to:

- Ensure consistency of approach in workforce development across the wider children's workforce and that the Common Core of Skills and Knowledge for all who work with children and young people is integral to the development of staff;
- Analyse workforce numbers and skills and progress towards integrated working to ensure workforce planning takes into account strategic development opportunities and commissioning of services;
- Introduce drives to strengthen standards of leadership, management and supervision;
- Bring coherence and renewed focus to training and development activities to eliminate any unnecessary duplication and wastage;
- Support people in the workforce to develop the skills and behaviours they need to work effectively in partnership with children, young people and parents, and with each other, in ways that help to secure better outcomes;
- Improve recruitment and retention measures;
- Address locally identified priorities arising from the Hartlepool Children and Young People's Plan.

Schools Transformation

Hartlepool Borough Council expects to undertake significant capital investment in schools, through its Schools Transformation Programme, supported by government funding through the Primary Capital Programme and Building Schools for the Future. It is expected that Primary Capital Programme developments will begin during the financial year 2009/10, followed by Building Schools for the Future works in 2010/11, 2011/12 and concluding in 2012/13.

It is difficult to estimate the total investment under the Primary Capital Programme, as government has indicated its intention to provide 14 annual capital allocations and Authorities have to date been informed of their first two only. In Hartlepool the first two allocations amount to £8.4 million and are likely to be spent on a mixture of new build, remodelling and refurbishment, initially benefiting a small number of Hartlepool's 30 primary schools, with priority being given to transformation, deprivation, standards of school performance, condition of buildings and surplus capacity.

The Building Schools for the Future programme will see the replacement or remodelling of buildings at all the town's secondary schools, including Catcote Special School. The Council also expects to create a Community Campus on the site currently occupied by Brierton Community School, which will close in the summer of 2009. Building Schools for the Future funding for capital construction and Information and Communications Technology, provided through Partnerships for Schools, will exceed £90 million and be supplemented by other resources, particularly in relation to the Community Campus.

It is the Council's intention to ensure that all schools are helped to deliver world class teaching and learning and to meet the needs of children and young people, their families and their communities through extended school provision and partnership working, potentially leading to co-location of services on school sites.

Children and young people have already played a significant part in Building Schools for the Future development, supported by the Sorrell Foundation, and it is intended that this involvement will continue and develop. It is also intended to involve children of primary school age significantly in the Primary Capital Programme.

Joint Commissioning Arrangements

Commissioning and Joint Planning are key to the effective delivery of the Children and Young People's Plan. A Joint Commissioning Framework is in place for the Children's Trust. Integrated commissioning is being developed and will continue to grow over the next three years (2009-12), we will also develop a joint funding framework over the same period of time.

Resources

In all public services demand exceeds the resources available and all organisations must continuously ensure that funding is targeted to meet priorities and objectives. During their financial planning cycles all stakeholders will therefore need to focus capital and revenue resources on those activities in the plan which seek to "address gaps in service" and things that "can be done better".

Efficiency savings will need to be identified which ensure that back office and support costs are minimised so that more funding can be allocated to front line services. The Children's Services 2009/10 budget submission includes requests for additional funding relating to the following key Children and Young People' Plan priorities:

- Increased cost of care packages for looked after children;
- Hartlepool Intervention Project;
- Consultant Social Worker post to support staff in children's centres, youth services, schools etc;
- Electronic assessments and social care records;
- Acorn Therapeutic Team;
- Public Law outline family groups conferences.

In addition extra funding has been allocated from the Area Based Grant for extended schools start up costs. The Local Authority has also secured additional grant funding for a Child Poverty Family Intervention Project.

Appropriate procedures will need to be put in place by all stakeholders so that procurement activities are co-ordinated and services are jointly commissioned wherever possible.

The funding allocated to schools via the local fair funding formula will need to be kept under review and amended where necessary to target resources to narrow the attainment gap between pupils from deprived and affluent backgrounds. Furthermore Local Authority staff will need to effectively challenge all schools to ensure that all the funds they receive are used effectively.

Maximum advantage will need to be derived from the Building Schools for the Future and Primary Capital Programmes so that educational outcomes are improved over the life of the Children and Young People's Plan.

The Tall Ships' Races 2010

Hartlepool is the destination port for The Tall Ships' Races 2010. The countdown has begun to what will be the largest celebration ever to hit our shores.

Between Saturday 7th August and Tuesday 10th August, an anticipated fleet of 100 ships will plot their course and arrive in Hartlepool as they finish the final leg of this prestigious international event – a spectacle not to be missed.

To keep up to speed as the story unfolds, log on to
www.hartlepooltallships2010.com



HOW THIS PLAN LINKS WITH OTHER PLANS

Hartlepool's Ambition 2008 - 2020

The Community Strategy Review was launched in May 2006, a year that also marked the 200th anniversary of the birth of Ralph Ward Jackson. The founder of West Hartlepool lived in Greatham Village and was responsible for establishing the layout of the town and erecting the first public buildings. He improved education and welfare facilities for local residents and developed the town's railways and docks. In the mid 1800s his vision and aspiration brought key individuals together to work in partnership to expand the town.

The Hartlepool Partnership

The Hartlepool Partnership has worked to prepare a new Community Strategy. The Partnership brings together all of the Borough's partnerships delivering local services and is a network of partnerships. It provides opportunities for involvement for a wide range of organisations and individuals in the development and implementation of policy.

Community Strategy 2008 – 2020

The updated Community Strategy builds on the 2002 Strategy and provides a revised policy framework for Hartlepool. It describes a long-term vision – Hartlepool's ambition and aspirations for the future:

Hartlepool will be an ambitious, healthy, respectful, inclusive, thriving and outward-looking community, in an attractive and safe environment, where everyone is able to realise their potential

The Vision is further articulated through a set of aims, outcomes and associated objectives grouped into eight priorities:

1. Jobs and the Economy
2. Lifelong Learning & Skills
3. Health & Well-being
4. Community Safety
5. Environment
6. Housing
7. Culture & Leisure
8. Strengthening Communities



A selection of Hartlepool schools taking part in the Healthy Schools Award

THE BOOKCASE

The table below shows the different plans at work in Hartlepool that contribute to improving outcomes for children, young people and families.

Planning Level 3	<u>Hartlepool's Ambition (The Community Strategy)</u>	<u>Local Area Agreement</u>	<u>Corporate Plan Part 1</u> <u>Corporate Plan Part 2</u>	<u>Joint Strategic Needs Assessment</u>	
Planning Level 2	The Children and Young People’s Plan 2009 - 2020				
Planning Level 1	<u>Crime Disorder and Drug Strategy</u>	<u>Children with a Disability / Special Educational Needs Strategy</u>	<u>Children’s Centres & Extended Services Strategy</u>	<u>PCT Annual Operating Plan</u>	<u>Participation Strategy</u>
	<u>Local Policing Plan</u>	<u>Transitions Policy</u>	<u>Hartlepool's Play Strategy</u>	<u>Public Health Strategy</u>	<u>Hartlepool Learning Partnership 14-19 Strategy</u>
	<u>Youth Justice Plan</u>	<u>Corporate Parent Forum Action Plan</u>	<u>Parenting Strategy</u>	<u>Child and Adolescent Mental Health Strategy</u>	<u>Youth Service Strategic Plan 2008 - 2009</u>
	<u>Young People’s Substance Misuse Plan</u>	<u>MALAP Action Plan</u>	<u>Hartlepool Housing Strategy</u>	<u>Healthy Schools Programme Plan</u>	<u>Schools Transformation Secondary</u> <u>Schools Transformations Primary</u>
	<u>Probation Area Annual Plan</u>	<u>Carers Strategy</u>	<u>Local Transport Plan</u>	<u>Cleveland Emergency Planning Unit Annual Plan</u>	<u>ICT Strategic Plan</u>
	<u>E-safety Strategy</u>	<u>Local Safeguarding Children Board Annual Review</u>	<u>Domestic Violence Strategy</u>	<u>Hidden Harm Strategy</u>	<u>Alcohol Strategy</u>
	Service Specific – Implementation and Action Plans (Business Plans)				

HOW THE PLAN WILL BE MONITORED

“Writing the ‘Big Plan’ is one thing. What we need to know is how you will deliver it?”

Parent

Arrangements for Monitoring and Evaluating the Plan

Each of the priorities within the Children and Young People’s Plan will have an Assistant Director, either within the Local Authority Children’s Services or the Primary Care Trust, who will act as the lead officer and be responsible for ensuring that appropriate action plans are developed to deliver the priorities. Each priority will be assigned to a responsible officer who will ensure the relevant actions are delivered to address the priorities. The actions are part of the service planning cycle and delivery is monitored via the individual organisation’s performance management processes, where the actions and priorities are key deliverables for individual officers.

The progress of the plan will be monitored four times a year by the lead officers and a progress report will be presented to the Children’s Trust. These quarterly reports will also be used to form the basis of the annual review of the plan and any self-assessment or inspection process that partner organisations, with a duty to co-operate in respect of the Children’s Trust, are subject to.

How will improvements in outcomes be measured?

It is important that improvements in outcomes can be measured as part of the monitoring and reporting process. By measuring improvements it can be demonstrated clearly and transparently what progress has been made and where there needs to be further developments.

There is no shortage of documents detailing what needs to be done but there is currently a lack of clarity as to how this will be achieved and how the outcomes will be demonstrated. To address this, it is proposed that a Report Card system is introduced (please see the example below). These are short one-page documents that summarise performance against a given outcome or target (e.g. Children and Young People’s Plan or Local Area Agreement). The benefits of the Report Card format are that they can:

- Reduce duplication of effort;
- Support joint decision making;
- Provide performance information in a simple and accessible format;
- Promote consistency in terms of language and therefore reduce ambiguity;

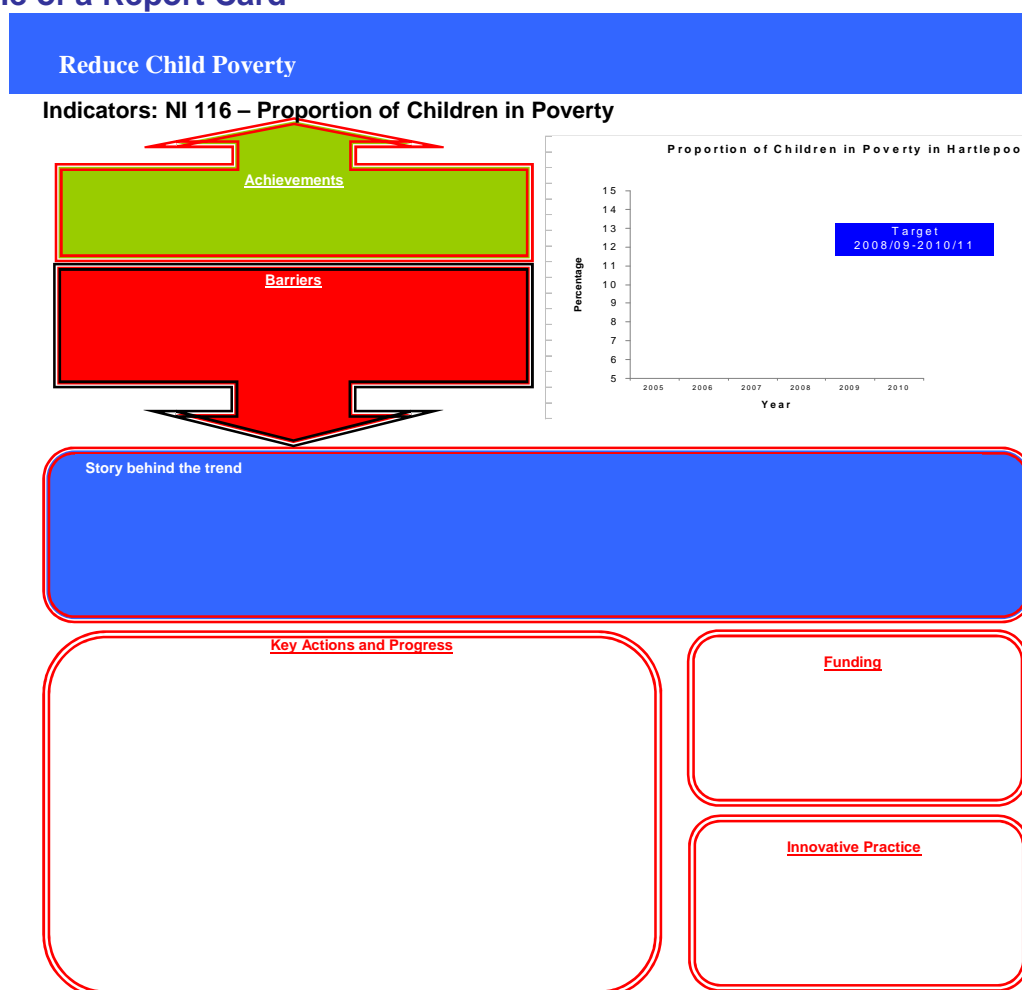
- Hold partners to account for poor performance or “coasting”;
- Provide a consistent approach to capturing improved outcomes for children and young people in Hartlepool.

The Annual Review

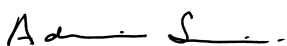



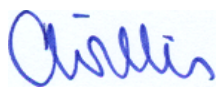
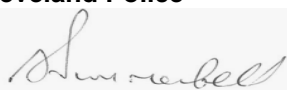











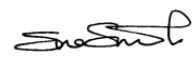

A formal annual review of the plan is important for a number of reasons:

- It checks the progress of the plan;
- It is an opportunity to revise the status of the priorities;
- It can identify relevant new priorities;
- It is a chance to reflect any new requirements laid down by legislation or government guidance;
- It will provide an opportunity to build a robust consultation mechanism with children, young people and parents/carers as part of the ongoing commitment to their participation in the strategic planning processes.

Sample of a Report Card



SIGNATURE PAGE

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এই ডকুমেন্ট অন্য ভাষায়, বড় প্রিন্ট আকারে এবং অডিও টেপ আকারেও অনুরোধে পাওয়া যায়।

(Bengali)

本文件也可應要求，製作成其他語文或特大字體版本，也可製作成錄音帶。

(Cantonese)

अनुरोध पर यह दस्तावेज़ अन्य भाषाओं में, बड़े अक्षरों की छपाई और सुनने वाले माध्यम पर भी उपलब्ध है

(Hindi)

ئەم بەلگەيە ھەروەھا بە زمانەکانی کە، بە چاپی درشت و بە شریتی تەسجیل دەس دەکەوێت

(Kurdish)

هذه الوثيقة متاحة أيضا بلغات أخرى والأحرف الطباعية الكبيرة وبطريقة سمعية عند الطلب.

(Arabic)

Dokument ten jest na życzenie udostępniany także w innych wersjach językowych, w dużym druku lub w formacie audio.

(Polish)

درخواست پر یہ دستاویز دیگر زبانوں میں، بڑے حروف کی چھپائی اور سننے والے ذرائع پر بھی میسر ہے۔

(Urdu)

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COUNCIL
26th March 2009



Report of: The Executive

Subject: LOCAL AREA AGREEMENT ANNUAL REFRESH
SUBMISSION 2009

1. PURPOSE OF REPORT

- 1.1 To seek Council's approval for the LAA annual refresh submission 2009

2. BACKGROUND

- 2.1 A LAA is a three year agreement based on local Community Strategies that sets out the priorities agreed between Central Government (represented by the regional Government Office) and a local area (represented by the local authority and other key partners through Local Strategic Partnerships). Hartlepool's LAA is structured around the themes of the Community Strategy and sets out agreed priorities that the Local Strategic Partnership will progress.
- 2.2 Hartlepool's LAA is structured around the themes of its Community Strategy. It is, in effect, a three year delivery agreement for the long term objectives identified in Hartlepool's Community Strategy.
- 2.3 In March 2008 the Secretary of State made a direction which required Local Authorities to prepare and submit a draft Local Area Agreement on or before 30 May 2008. The direction was made under section 106 of the Local Government & Public Involvement in Health Act 2007. Further guidance in September 2008 detailed requirements for a refreshed LAA submission by 27 March 2009. This will enable a final and fully adopted refreshed LAA for approval by the Secretary of State in early April 2009.
- 2.4 In legal terms, the LAA is simply a collection of improvement targets submitted to the Secretary of State for approval.
- 2.5 Hartlepool's current LAA was agreed by Council at its meeting in May 2008 and subsequently signed-off by Government in June 2008.

3. REFRESH PROCESS

- 3.1 The refresh process allows the opportunity to revise designated targets and set targets for those indicators where it has not been possible to set targets and also to consider any emerging priorities and potentially any new targets.
- 3.2 The process for revising targets in the refresh started back in October 2008 with the identification of Indicators that required consideration. Throughout the refresh process a number of update reports have been presented to the Hartlepool Partnership, HBC Cabinet and Scrutiny Co-ordinating Committee. Most recently consultation took place in February through the Theme Partnership Workshops and HBC Members Seminars.
- 3.3 Officers from the relevant organisations were identified as leads for each indicator to be considered as part of the refresh. Working through the Partnership Support Team, negotiations have taken place with Government Office to agree the refresh submission. These proposed changes were also considered by the Hartlepool Partnership (20 March) and Cabinet (24 March).

4 PROPOSED CHANGES

- 4.1 The refresh does not propose any radical changes to the LAA and in most instances the changes conclude unfinished business to take account of revised baselines and new survey data.
- 4.2 Appendix 1 shows all of the 35 designated improvement targets in the LAA along with the educational achievement targets agreed in a separate negotiation process with the Department for School and Families. The indicators that are affected by refresh are clearly marked **R** in the status column.
- 4.3 Appendix 2 shows all the proposed changes to local priority targets.
- 4.4 Appendix 3 shows the current Tees Valley Multi Area Agreement (MAA). The targets contained in the MAA are complementary to the LAA and sit alongside the local priority targets. The MAA sets out key investment priorities, related resources, governance arrangements and the regeneration, housing and transport outcomes sought for the Tees Valley.
- 4.5 The Story of Place narrative that accompanies the LAA has also been updated to reflect recent developments and the refresh proposals. This is available on the Partnership Website www.hartlepoolpartnership.co.uk
- 4.6 The refresh also takes account of the changes to the housing outcomes in line with the new Housing Strategy as shown in the table below. Appendix 4 shows the full outcome framework for the LAA.

Previous Outcome	New Outcome
Meeting the Housing Needs of Vulnerable People	Changing housing needs and meeting the housing needs of vulnerable people
N/A	Access to housing

5. FINANCIAL CONSIDERATIONS

- 5.1 The Comprehensive Spending Review announced a third round of reward for LAAs. Reward will be paid in relation to performance across the 35 designated improvement targets agreed with Government.
- 5.2 The conclusion of the refreshed LAA will finalise the designated improvement targets and thereby agree the basis upon which any performance reward grant will be calculated.
- 5.3 The latest guidance indicates there is in the region of £700,000 available across the LAA. Reward will be calculated based upon average performance across the 35 designated improvement targets. If all targets are achieved then all of the reward on offer will be payable, however no reward will be payable if the average performance is below the minimum level of 60% of targets achieved.
- 5.4 Any performance reward grant will be paid to the Local Authority in two instalments during 2001-12 and 2012-13, each with a 28% capital element.

6. RECOMMENDATIONS

- 6.1 Council is recommended to adopt the refreshed LAA Improvement Targets and statutory education and early years targets as set out in Appendix 1 and the Local Priority Targets as set out in Appendix 2 and 3.

7. BACKGROUND PAPERS

- Local Area Agreement annual review guidance: 2008/09
- Local Area Agreements reward guidance: 2009
- LAA Story of Place, Hartlepool Partnership, revised March 2009

These reports are available on the Partnership website
www.hartlepoolpartnership.co.uk

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Hartlepool Local Area Agreement 2008-11
Agreed Improvement Targets – Refresh Submission March 2009

Symbol	Status
✓	Targets agreed in 2008 Sign Off
R	Submitted for approval in Refresh
WNF	Indicators which are to be used to determine WNF reward.

Priority	Indicator(s)	Baseline	LAA Improvement Targets			Lead partners	Status
			08/09	09/10	10/11		
NI 151 Local Economy	Overall employment rate	Outturn 2007/08 65.8% Data Source: Annual Population Survey	66.8%	67.8%	68.8%	HBC, Jobcentre Plus, Business Link, One North East	✓ (WNF)
NI 171 Local Economy	New business rate registration	Average annual increase 2002-2007 = 34.65 businesses		41.07	47.49	Business Link, HBC, Jobcentre Plus, One North East	R
NI 166 Local Economy	Average Earnings of employees in the area	£440.60 per week ONS/NOMIS 2007	£460	£480	£499	Business Link Jobcentre Plus, HBC, One North East	✓
NI 152 Local Economy	Working age people on out of work benefits	Outturn 2007/2008 21.7%, Data Source Working Age Client Group: Nomis	20.7%	19.7%	18.7%	Jobcentre Plus, HBC	✓ (WNF)
NI 153 Local Economy	Working age population claiming out of work benefits in the worst performing neighbourhoods	33.2% Datasource 8 wards with 25% or higher from NOMIS May 2007	31%	28%	26%	Jobcentre Plus, HBC	✓
NI 117 Children & Young People	16 to 18 year olds who are not in education, training or employment (NEET)	9.0% Period ending: 31/12/07	8.4%	8.0%	7.6%	Connexions, HBC, Jobcentre Plus, LSC	✓ (WNF)
NI 116 Children & Young People	Proportion of Children in Poverty	28.6% JSU/DWP (2007)	25.6%	23.60%	19.7%	Jobcentre Plus, HBC, One North East	✓

Priority	Indicator(s)	Baseline	LAA Improvement Targets			Lead partners	Status
			08/09	09/10	10/11		
NI 161 Local Economy	Learners achieving a Level 1 qualification in literacy	388 learners achieving a literacy level 1 qualification (w hich includes GCSE English, KS Comms, Language and Literacy)	400	420	445 (cumulative 3 year total 400+420+445 = 1,263)	Learning and Skills Council, Hartlepool College of Further Education, HBC, Probation	✓
NI 162 Local Economy	Learners achieving an Entry Level 3 qualification in numeracy	115 learners achieving a numeracy qualification	122	132	134 (cumulative 3 year total 122+132+134 = 388)	Learning and Skills Council, Hartlepool College of Further Education, HBC, Probation	✓
NI 163 Local Economy	Working age population qualified to at least Level 2 or higher	64.7% (2006)	67.1%	69.6%	72.2%	Learning and Skills Council, Hartlepool College of Further Education, HBC	✓ (WNF)
NI 164 Local Economy	Working age population qualified to at least Level 3 or higher	42.6% (2006)	44.2%	44.5%	46.5%	Learning and Skills Council, Hartlepool College of Further Education, HBC	R
NI 120 Adult health & wellbeing	All-age all cause mortality	2006 result Males 859.54 Females 662.93	Males 801 Females 579 (2008)	Males 767 Females 558 (2009)	Males 735 Females 539 (2010)	PCT, NHS Trust, HBC	✓
NI 123 Adult health & wellbeing	16+ current smoking rate prevalence	Ave. 2004/5-2006/7 1769	1769 (2008)	1769 (2009)	1769 (2010)	PCT, HBC	✓

Priority	Indicator(s)	Baseline	LAA Improvement Targets			Lead partners	Status
			08/09	09/10	10/11		
NI 112 Children & Young People	Under 18 conception rates	64.08 (2005 rate)	49.6 (-35%) (2009)	41.3 (-45%) (2010)	34.0 (-55%) (2011)	PCT, HBC, Connexions, Schools	✓
NI 130 Adult health & wellbeing	Social Care clients receiving Self Directed Support (Direct Payments and Individualised Budgets)	4.5% (2007/08)	50%	70%	90%	HBC, PCT	R
NI 135 Adult health & wellbeing	Carers receiving needs assessment or review and a specific carer's service, or advice and information	12% (2006/07)	19%	20%	21%	HBC, PCT	✓
NI 16 Safer Communities	Serious acquisitive crime rate	1500 crimes = 16.47 per 1000 population	1470 = 16.14 per 1000 population	1440 = 15.81 per 1000 population	1410 = 15.48 per 1000 population	Police, HBC	✓
NI 20 Safer Communities	Assault with injury crime rate	8.1 per 1000 population (estimated April 08 - Jan 09)		8% reduction on baseline by 2011		Police, HBC	R
NI 38 Safer Communities	Drugs related (class A) offending rate	Out-turn for Jan-Mar 2008 cohort. Final data available July 2009. Emerging baseline: 1.49	N/A (Deferred indicator introduced April 2009)	Average 24.5% below baseline across 09/10 and 10/11 cohorts		Police, HBC, PCT, Probation	R

Priority	Indicator(s)	Baseline	LAA Improvement Targets			Lead partners	Status
			08/09	09/10	10/11		
NI 17 Safer Communities	Perceptions of anti-social behaviour	20.9% (2008)		Not set as Place Survey is taken bi annually	17.7%	HBC, Police, Fire Authority, RSLs	R
NI 195 Environmental Sustainability	Improved street and environmental cleanliness	NI 195 (i) 19% (ENCAMS 2006/7)	15%	14%	13%	HBC	✓
NI 175 Local Economy	Access to services and facilities by public transport, walking and cycling	50% (Year: 2006/07) (Source: Tees Valley JSU)	50%	50%	55%	HBC	✓
NI 192 Environmental Sustainability	Tonnage of household waste recycled and composted	27.62% (2006/07)	35%	39%	42%	HBC	✓
NI 186 Environmental Sustainability	Per Capita CO ₂ emissions in the LA area	Revised baseline: 8.62 Tonnes Per Capita CO ₂ emissions in the LA area (2005)	11.25% reduction on baseline (7.5% National measures and 3.75% Local intervention) by 2011			HBC, Environment Agency	R
NI 188 Environmental Sustainability	Adapting to climate change	Baseline level 0 2007/2008	Level 1	Level 2	Level 3	HBC, Environment Agency	✓
NI 155 Local Economy	Number of affordable homes constructed	2006/7 10 (2007 Housing Strategy Statistical Appendix)	20	60	80	HBC, RSLs	✓

Priority	Indicator(s)	Baseline	LAA Improvement Targets			Lead partners	Status
			08/09	09/10	10/11		
NI 141 Tackling exclusion and promoting equality	Number of vulnerable people achieving independent living	66.67% (2007/08)	72%	73%	75%	HBC, RSLs, PCT	✓
NI 142 Tackling exclusion and promoting equality	Number of vulnerable people who are supported to maintain independent living	99.14% (2007/08)	99.15%	99.15%	99.15%	HBC, RSLs, PCT	✓
NI 8 Stronger Communities	Adult participation in sport	Corrected revised baseline = 18.9% (2005/06)	21.1%	22.1%	23.1%	HBC, Sport England	R
NI 11 Stronger Communities	Engagement in the arts	Active People Survey Baseline = 34.4% (2008)		35.4%	37.4%	HBC, Arts Council, Museums Libraries and Archives Council	R
NI 10 Stronger Communities	Visits to museums or galleries	Active People Survey Baseline = 51.7 (2008)		52.7%	54.7%	HBC, Arts Council, Museums Libraries and Archives Council	R
NI 9 Stronger Communities	Use of public libraries	Active People Survey Baseline = 48.1 (2008)		49.1%	51.1%	HBC, Museums Libraries and Archives Council	R

Priority	Indicator(s)	Baseline	LAA Improvement Targets			Lead partners	Status
			08/09	09/10	10/11		
NI 6	Participation in regular volunteering	18.7% (2008)		Not set as Place Survey is taken bi annually	21.8%	HVDA, HBC	R
NI 110 Children & Young People	Young people's participation in positive activities	70.2% (2008)		73.1% (TellUs 4 survey in Autumn 09)	75.9 (TellUs 5 survey in 2011)	HBC	R
NI 5 Stronger Communities	Overall/General satisfaction w ith local area	76.3% (2008)		Not set as Place Survey is taken bi annually	79.4%	HBC	R

The following targets have been agreed in a separate negotiation process with the Department for School and Families

Priority (Children & Young People - Enjoy and Achieve)	Indicator(s) Including those from national indicator set (shown with a *)	Baseline (2006-07 Academic Year)	LAA Improvement Targets			Lead partners
			08/09	09/10	10/11	
NI 72	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	38.4%	45.7%	44.9%	45.8%	HBC, Primary Schools
NI 73	Achievement of level 4 or above in both English and Maths at Key Stage 2	75.2%	78%.	82%	84%	HBC, Primary Schools
NI 75	Achievement of 5 or more A-C grades at GCSE or equivalent including English and Maths	39%	44%	52%	49%	HBC, Secondary Schools
NI 83	Achievement at level 5 or above in Science at KS3	69.20%	77%	80%	83%	HBC, Secondary Schools
NI 87	Secondary School persistent absence rate	6.00%	5.80%	5.55%	5.53%	HBC, Secondary Schools
NI 92	Narrowing the gap between the lowest achieving 20% in the Early Years Foundation Stage Profile and the rest	45.70%	39.30%	39.06%	36.7%	HBC, Primary Schools
NI 93	Progression by 2 levels in English between Keystage 1 and Keystage 2	84.4%	95%	97%	97%	HBC, Primary Schools

Priority (Children & Young People - Enjoy and Achieve)	Indicator(s) Including those from national indicator set (shown with a *)	Baseline (2006-07 Academic Year)	LAA Improvement Targets			Lead partners
			08/09	09/10	10/11	
NI 94	Progression by 2 levels in Maths between Key Stage 1 and Key Stage 2	80.70%	93.4%	97.00%	97%	HBC, Primary Schools
NI 99	Children in Care reaching level 4 in English at Key Stage 2	Summer 2007 = 33%	Current Y6 cohort 20%	Current Y5 cohort 43%	Current Y4 Cohort 25%	HBC, Primary Schools
NI 100	Children in Care reaching level 4 in Maths at Key Stage 2	Summer 2007 = 50%	Current Y6 Cohort 30%	Current Y5 Cohort 43%	Current Y4 Cohort 25%	HBC, Primary Schools
NI 101	Children in Care achieving 5 A – C GCSE's (or equivalent) at Key Stage 4 (including English and Maths)	Summer 2007 = 9%	Current Y11 Cohort 11%	Current Y10 Cohort 18%	Current Y9 Cohort 25%	HBC, Secondary Schools

The Department for Children Schools and Families (DCFS) confirmed that following the Secretary of State's announcement in October 2008 that Key Stage 3 National Curriculum tests will not take place from 2009 onwards, the following indicators will become redundant and removed:

NI 83 The proportion of pupils achieving level 5+ in science	R
NI 74 Achievement at level 5 or above on both English and Maths at Key Stage 3	R
NI 95 The proportion of pupils making 2 levels progress in English Key Stage 2-3	R
NI 96 The proportion of pupils making 2 levels progress in maths Key Stage 2-3	R
NI 97 The proportion of pupils making 2 levels progress in English Key Stage 3-4	R
NI 98 The proportion of pupils making 2 levels progress in maths Key Stage 3-4	R

LAA Refresh Submission March 2009: Local Priority Targets

Indicator	Baseline and year	2008/09	2009/10	2010/11	Notes
NI 4 Percentage of adults who feel they can affect decisions that affect their own area (Place Survey)	31.8% (2008)		Not set as Place survey is taken bi annually	35.5%	It has not been possible to set targets until this refresh
NI 111 First time entrants to the Youth Justice system aged 10–17	Baseline date 2005/06 (determined by Youth Justice Board) = 234	Not more than 234	223 (Provisional still to be agreed with Youth Justice Board)	211 (Provisional still to be agreed with Youth Justice Board)	It has not been possible to set targets until this refresh The improvement over 3 years equates to 10% reduction. These targets are provisional and are likely to change in line with new Home Office guidelines.
NI 18 Adult re-offending rates for those under probation	To achieve a positive statistically significant difference between predicted and actual rates of reoffending		-9.9% by end of 2010/11		This is a new local target to will help strengthen the reducing reoffending strategy with the Probation service.
NI 19 Re-offending rate by young people	Jan – March 2005 Conviction rate per 100 young offenders = 162	conviction rate per 100 young offenders = 156	conviction rate per 100 young offenders = 150	conviction rate per 100 young offenders = 145	It has not been possible to set targets until this refresh.
NI 30 Re-offending rate of prolific and priority offenders	Baseline 2007/08 = 215	reduction of 18% to 176 convictions	reduction of 19% to 174 convictions	reduction of 20% to 172 convictions	It has not been possible to set targets until this refresh.
NI 32 Repeat incidents of domestic violence	Not able to establish baseline. It is proposed to remove this indicator and re-consider inclusion in year 3 of the LAA.				

Indicator	Baseline and year	2008/09	2009/10	2010/11	Notes
NI 40 Drug Users in Effective Treatment	717 (2007/08)	4%	4.5%	6.7% increase on baseline	Confirmation of baseline and interim targets
Drugs Intervention Programme Targets	Targets have now been set for the designated improvement target NI 38 Drugs Related Offending, so these local targets now fall out of the LAA as originally intended.				
Youth Unemployment rate	Under review due to the current economic situation. Targets will remain as already agreed but will need re-considering for year 3 of the LAA.				
Youth Unemployment rate (narrowing the gap)					
Unemployment rate					
Percentage of GP practices offering extended hours to their patients	18.75 (29 Feb 2008)	50%	56%	61 %	Confirmation of targets for 2009/10 and 2010/11
NI 55 Obesity among primary school age children in Reception year	9.5 (2006/07)	Actual = 13%	14%	14.5%	PCT Vital Signs revisions contain new targets
NI 56 Obesity among primary school age children in year 6	24.2% (2006/07)	Actual = 25.6%	27%	27.5%	PCT Vital Signs revisions contain new targets
NI 65 The percentage of children who become the subject of a CP plan or were registered during the year, and were the subject of a CP plan, or were registered at 31 March who had been previously registered	This is a helpful operation indicator; however it is not particularly meaningful from an LAA perspective. It is proposed to remove this local indicator. This measure will still be monitored and reported through the statutory mechanisms in place via Children's Services.				
NI 62 Percentage of Children Looked After at 31 March with three or more placements during the year	15% 2006/07	14%	12.5%	12%	Confirmation of targets correct a drafting error in the original LAA
The Percentage of S47 enquiries which led to initial case conference and were held with 15 working days	This is a helpful operation indicator; however it is not particularly meaningful from an LAA perspective. It is proposed to remove this local indicator. This measure will still be monitored and reported through the statutory mechanisms in place via Children's Services.				
Increase the proportion of boys' two level	The Department for Children Schools and Families (DCFS) confirmed that following the				

Indicator	Baseline and year	2008/09	2009/10	2010/11	Notes
gains from key stage 2 to key stage 3 in English	Secretary of State's announcement on 14 October 2008 that Key Stage 3 National Curriculum tests will not take place from 2009 onwards, these indicators will become redundant.				
Increase the proportion of boys' achieving two level gains from key stage 3 to key stage 4 in English					
Increase the proportion of NRA pupils achieving two level gains in English & Mathematics from KS2 – KS3.					
Increase the proportion of NRA pupils achieving two level gains in English & mathematics from KS3 – KS4.					
NI 150 Adults in contact with secondary mental health services in employment	Unable to set target until first year (08/09) baseline data produced. It is proposed to remove this indicator and re-consider inclusion year 3 of the LAA.				
NI 172 Percentage of small businesses in an area showing employment growth	It is proposed to remove this local indicator.				
No. of learners achieving a level 1 qualification in literacy (NI 161 Neighbourhood Renewal Area)	276 (2007/08)	287 (4%)	301 (5%)	319 (6%)	It has not been possible to set targets until this refresh.
No. of learners achieving an entry level 3 qualification in numeracy (NI 162 Neighbourhood Renewal Area)	87 (2007/08)	93 (7%)	100 (8%)	109 (9%)	It has not been possible to set targets until this refresh.
All-age all cause mortality (NI 120 Neighbourhood Renewal Area narrowing the gap indicator)	It is proposed to remove this local Indicator. The PCT have confirmed that they are unable to set meaningful targets for neighbourhood renewal areas and are exploring any other measures that could possibly be used as an indicator for improvements in health in the NRA in Hartlepool.				
Mortality Rates from heart disease, stroke and related diseases in people under 75 (NI 121 Neighbourhood Renewal Area narrowing the gap indicator)	It is proposed to remove this local Indicator. The PCT have confirmed that they are unable to set meaningful targets for neighbourhood renewal areas and are exploring any other measures that could possibly be used as an indicator for improvements in health in the NRA in Hartlepool.				
Smoking during pregnancy	28% smoking prevalence	26%	24%	22%	It has not been possible to set targets until this

Indicator	Baseline and year	2008/09	2009/10	2010/11	Notes
	(2007/8)				refresh.
NI 125 Achieving independence for older people through rehabilitation/intermediate care.	Unable to set target until first year (08/09) baseline data produced. It is proposed to remove this indicator and re-consider inclusion in the 2010/11 refresh.				
NI 127 Self reported experience of service users	Unable to set target until first year (08/09) baseline data produced. It is proposed to remove this indicator and re-consider inclusion in the 2010/11 refresh.				
NI 128 User reported measure of respect and dignity	Unable to set target until first year (08/09) baseline data produced. It is proposed to remove this indicator and re-consider inclusion in the 2010/11 refresh.				
NI 136 People supported to live independently through social services	4148 – End Q2 2008/09	4698	4698	4698	Target revised from 3231 to 4698 which is now based on per 100,000 figure.
Improving Access to Psychological Therapies	It is unlikely that targets will be able to be set within the refresh timeframe. It is proposed to remove this indicator and re-consider inclusion in the 2010/11 refresh.				
NI 146 Adults with learning disabilities in employment	53 people (April 08)	5% increase	6% increase	6.5% increase	Confirmation of targets correct a drafting error in the original LAA
Achieving decent homes standard in private sector housing including those occupied by private tenants	64.85% 2005/6	70.44%	71.77%	71.94%	Targets now confirmed.
Access to the Youth Opportunity/Capital Funds	2007/08 1. Number of applications 134, of which 73 were approved. Number of YP involved in application process was 190	Target – 250 applications – 200 approved Actual – 140 received Approved – pending, end of financial year	200 applications received 150 approved 300 young people involved in the application process	250 application received 150 approved 300 young people involved in the application process	Targets now confirmed for 2009/10 and 2010/11
	2. Number of YP (grant givers), trained	Target 45 young people	35 young people involved in	40 young people involved in	

Indicator	Baseline and year	2008/09	2009/10	2010/11	Notes
	and involved in allocating funds 24.	involved in grant givers. Actual - 30	allocating funds.	Grant Givers	
	3. Total number of beneficiaries resulting from successful applications 6,575.	Target for beneficiaries -12,000 Actual – pending end of financial year and beneficiary feedback	8000 beneficiaries resulting from successful applications	9000 beneficiaries resulting from successful applications	
NI 187 Tackling fuel poverty – people receiving income based benefits living in homes with low energy efficiency ratings	The methodology needs to be agreed with Government Department. It is unlikely that targets will be able to be set within the refresh timeframe. It is proposed to remove this indicator and re-consider inclusion in the 2010/11 refresh.				
Deliberate Fires	812 (2007/08)	771	741	711	It has not been possible to confirm targets for 2009/10 and 10/11 until this refresh.
Deliberate fires in the <i>Whatever it takes</i> area	Baseline April 08 – projected March 09 = 67		7% reduction on 08 baseline	7% reduction on 09 figure	This is a new indicator to target the <i>Whatever it takes</i> area and replace the NRA deliberate fires targets. The Baseline area is still to be confirmed.
Number of Credit Union Current Accounts and Savings Accounts opened by adults	3801 Savings accounts, zero current accounts (March 2009)		Increase by 500 accounts by 31/03/2011		These are new local targets
Number of bank and savings accounts opened by school age and college age individuals	1637 young savers accounts (March 2009)		Increase by 300 accounts by 31/03/2011		
Take up of Council Tax reductions	Zero (the target relates to new recipients)		200 new households by 31/03/2011		

Hartlepool Local Area Agreement 2008-11 Tees Valley Multi Area Agreement Indicators and Targets

INDICATOR	DEFINITION	DATA SOURCE	TARGET OBJECTIVE	BASELINE (2007/8)	YEAR 1 (2008/9)	YEAR 2 (2009/10)	YEAR 3 (2010/11)	YEAR 5 (2012/13)	YEAR 10 (2017/18)
M1 (Linked to RPI – Productivity, SNR and HMRC - DSO)	GVA (gross value added per capita) – measure of the total value of the economy	ONS	Narrow the gap between the economic performance of the Tees Valley and the UK average	78 <i>Index: UK=100 (2005 based. Available in Dec 2008)</i>	79 <i>(2006 based. Available in Dec 2009)</i>	79 <i>(2007 based. Available in Dec 2010)</i>	80 <i>(2008 based. Available in Dec 2011)</i>	81 <i>(2010 based. Available in Dec 2013)</i>	84 <i>(2015 based. Available in Dec 2018)</i>
M2 (NI 171) (Also linked to RPI – Enterprise)	New Business Registration Rate – the number of new VAT business registrations per 10,000 adult population	SBS/ONS	Narrow the gap between the Tees Valley and the Regional average	<i>(2007 based – based on new methodology. Available in Oct 2008)</i>	<i>A placeholder has been set up for this indicator since relevant data will not be available until Oct 2008. Targets will not be set until the data is available in the required format</i>				
M3 (NI 152)	Working Age People on Out of Work Benefits – proportion of working age population on benefits	NOMIS (Work and Pensions Longitudinal Survey - WPLS)	Narrow the gap between the percentage of people on out of work benefits in the Tees Valley compared to the national rate	5.2% Higher <i>(2007 based – only first 2 quarters currently available)</i>	5.0% Higher <i>(2008 based)</i>	4.8% Higher <i>(2009 based)</i>	4.5% Higher <i>(2010 based)</i>	4.1% Higher <i>(2012 based – 8 month lag)</i>	2.8% Higher <i>(2017 based)</i>
M4 (NI 151)	Overall Employment Rate – proportion of working age population in employment	Annual LFS and APS	Narrow the gap between the percentage of people in employment in the Tees Valley compared to the national rate	3.2% Below <i>(2007) based – 8 month lag)</i>	3.8% Below <i>(2008 based – 8 month lag)</i>	3.8% Below <i>(2009 based 8 month lag)</i>	3.5% Below <i>(2010 based – 8 month lag)</i>	2.7% Below <i>(2012 based – 8 month lag)</i>	1.0% Below <i>(2017 based – 8 month lag)</i>

INDICATOR	DEFINITION	DATA SOURCE	TARGET OBJECTIVE	BASELINE (2007/8)	YEAR 1 (2008/9)	YEAR 2 (2009/10)	YEAR 3 (2010/11)	YEAR 5 (2012/13)	YEAR 10 (2017/18)
M5 (Linked to PSA 5 and to RPI – Sustainable Development)	Reliability of City Region Road Network – on the strategic road network	Based on journey time surveys performed locally	Demonstrate that the planned transport interventions maintain a reliable network that can be used to market the City Region to businesses, in line with the regeneration strategy	<i>Undertaken in Sept/Oct 2008 and Mar/May 2009; repeated annually</i>					
M6 (NI 154)	Net Additional Homes Provided – overall increase in dwelling stock	Housing Flows Reconciliation return	Increase the net additional homes, based on the RSS figures, plus the 20% enhancement offered by the Growth Point Bid (cumulative figures over 10 years are in brackets)	1,900 (0) <i>(2006/7 based. Available Jan 2008)</i>	1,500 (1,500) <i>(2007/8 based. Available Jan 2009)</i>	2,000 (3,500) <i>(2008/9 based. Available Jan 2010)</i>	2,500 (6,000) <i>(2009/10 based. Available Jan 2011)</i>	2,750 /pa (11,500) <i>(2011/12 based. Available Jan 2013)</i>	2740 /pa (25,200) <i>(2016/17 based. Available Jan 2018)</i>
M7 (Linked to NI186 and to RPI – Sustainable Development)	CO₂ Emissions from Industrial Premises – measure the resource efficiency of the industrial sector	TBC	A measure of CO ₂ emissions efficiency per 'unit of production' (e.g: per tonne of steel) will be designed. Aim: reduce the rate of emissions per unit of production	<i>TBC</i>					

Hartlepool LAA 2009/11 Outcome Framework

Jobs and the Economy

1. Attract Investment
2. Be Globally Competitive
3. Create more employment opportunities for local people
4. Achieve economic wellbeing for all children and young people ensuring that they are prepared for working life.

Lifelong Learning and Skills

5. Enjoy and Achieve
6. Provision of high quality learning and skills opportunities that drive economic competitiveness, widen participation and build social justice.

Health and Wellbeing

7. Improved Health
8. Be Healthy
9. Exercise of choice and control and retention of personal dignity
10. Improved Mental Wellbeing
11. Access to Services

Community Safety

12. Reduced (total) crime
13. Reduced harm caused by illegal drugs and alcohol
14. Improved neighbourhood safety and increased public confidence, leading to reduced fear of crime and anti-social behaviour
15. Reduced offending and re-offending
16. Stay safe

Environment

17. Deliver sustainable communities through high quality planning, new build and sensitive conservation and protect and enhance the local natural environment
18. Improve the quality of the local environment by having cleaner, greener and safer public, private and community spaces
19. Provide a sustainable, safe, efficient, effective and accessible transport system
20. Make better use of natural resources and reduce the generation of waste and maximise recycling
21. Prepare for the impacts of and secure local and global action to tackle Climate Change
22. Promote community involvement in positive action to reduce poverty through fair trade and promoting peace and security

Housing

- 23. Balancing housing supply and demand
- 24. Improving the quality of existing housing
- 25. **Changing housing needs and** meeting the housing needs of vulnerable people
- 26. **Access to housing**

Culture and Leisure

- 27. Enrich individual lives, strengthen communities and improve places where people live through enjoyment of leisure, culture and sport
- 28. Cultural and leisure services, including libraries, better meet the needs of the community, especially disadvantaged areas

Strengthening Communities

- 29. Empower local people to have a greater voice and influence over local decision making and the delivery of services
- 30. Make a positive contribution
- 31. Improving quality of life and ensuring service providers are more responsive to neighbourhood needs with particular focus on disadvantaged areas
- 32. Improving financial inclusion
- 33. Freedom from discrimination or harassment

COUNCIL
26th March 2009



Report of: Chief Executive

Subject: BUSINESS REPORT

1. COMPREHENSIVE PERFORMANCE ASSESSMENT

This is the last year of the Audit Commission Comprehensive Performance Assessment (CPA) rating for local authorities. It will be replaced from 2009 by the Comprehensive Area Assessment (CAA). The public announcement of the results of the national CPA reassessment for 2008 was made on 5 March 2009. The Council have again been rated as 4* (the highest possible rating). The other element to the rating is in respect of the rate of improvement of the Council. The Council has again been rated as Improving Strongly (the highest possible rating). The Council has been rated as 4* since the introduction of this rating system.

2. APPOINTMENT TO FORUM AND OUTSIDE BODIES

The following vacancies have arisen as a result of the recent sad death of Councillor Johnson:-

South Neighbourhood Consultative Forum – **Chair**

Pride in Hartlepool (as South NF chair)

Hartlepool Partnership (as South NF chair)

Housing Hartlepool – term of office 2007-10

Hartlepool Citizen's Advice Bureau

Owton Rossmere Community Enterprise Ltd

Council's instructions are requested in respect of the filling of the above vacancies.