

# **COMMUNITY SAFETY AND HOUSING PORTFOLIO DECISION SCHEDULE**



**Friday, 15 January 2010**

**at 10.00 am**

**in Committee Room C, Civic Centre, Victoria Road, Hartlepool**

The Mayor, Stuart Drummond responsible for Community Safety and Housing will consider the following items.

**1. KEY DECISIONS**

No items

**2. OTHER ITEMS REQUIRING DECISION**

- 2.1 Safer Hartlepool Partnership Community Cohesion Fund Proposals -  
*Assistant Director (Community Safety and Protection)*

**3. ITEMS FOR INFORMATION**

No items

**4. REPORTS FROM OVERVIEW OF SCRUTINY FORUMS**

No items

# COMMUNITY SAFETY AND HOUSING PORTFOLIO

Report to Portfolio Holder  
15 January 2010



**Report of:** Assistant Director (Community Safety and Protection)

**Subject:** SAFER HARTLEPOOL PARTNERSHIP  
COMMUNITY COHESION FUND PROPOSALS

## SUMMARY

### 1.0 PURPOSE OF REPORT

To consider the recommendations of the Safer Hartlepool Partnership (SHP) Community Cohesion Grants Panel in respect of applications for community cohesion funding.

### 2.0 SUMMARY OF CONTENTS

Proposed awards for community cohesion grants are as follows:

<u>Project</u>	<u>Recommended</u>
Owton Manor West Neighbourhood Watch & Residents Association	£ 797
Middle Warren Residents Association	£ 300
Funky World Community Interest Group	£5,000
St. Joseph's Church Community Cultural Celebration	£1,200
The Wildlife Foundation	£3,045
Enterprise Schools in North Hartlepool Partnership	£4,600
Central Area Youth Forum	£1,000

<u>Project</u>	<u>Recommended</u>
Owton Manor West Neighbourhood Watch & Residents Association	£ 550
Headland Future Limited	£ <u>1,212</u>
.	
<b>Total</b>	<b>£<u>17,704</u></b>
.	

### 3.0 RELEVANCE TO PORTFOLIO MEMBER

Portfolio holder has responsibility for community safety, which includes community cohesion grants.

### 4.0 TYPE OF DECISION

Non key.

### 5.0 DECISION MAKING ROUTE

Community Safety & Housing Portfolio on 15<sup>th</sup> January 2010.

### 6.0 DECISION(S) REQUIRED

The Portfolio Holder is recommended to agree the recommendation of the SHP Community Cohesion Grants Panel in respect of the application for funding to support community cohesion related projects totalling: £17,704.

**Report of:** Director of Regeneration & Neighbourhoods

**Subject:** SAFER HARTLEPOOL PARTNERSHIP  
COMMUNITY COHESION FUND PROPOSALS

---

**1. PURPOSE OF REPORT**

- 1.1 To consider the recommendations of the Safer Hartlepool Partnership (SHP) Community Cohesion Grants Panel in respect of applications for community cohesion funding.

**2. BACKGROUND**

- 2.1 Community cohesion, as defined by the Department for Communities and Local Government is: "What must happen in all communities to enable different groups of people to get on well together. A key contributor to community cohesion is integration, which is what must happen to enable new residents and existing residents to adjust to one another."
- 2.2 One of the annual priorities for the Safer Hartlepool Partnership under its strategic assessment process is that of public reassurance and community engagement. The lead for delivery of activity under this priority rests with the SHP Reassurance & Community Engagement themed group. This group has the remit to oversee initiatives, which fulfils the criteria for community cohesion funding, a key element of which is positive engagement and integration within communities across Hartlepool. A Community Cohesion grants panel has been formed, which comprises of members from that themed group, with fund administration undertaken by Hartlepool Voluntary Development Agency.
- 2.3 A copy of the application form, which contains examples of cohesion and criteria by which applications will be considered is attached at **Appendix 1**. The maximum grant for organisations in one year has been agreed to be £5,000.
- 2.4 The SHP allocated £15,000 from 2008/09 and £15,000 from 2009/10 to be spent on projects which contributed to community cohesion.

- 2.5 The Safer Hartlepool Partnership Community Cohesion Grants Panel has met considered applications submitted and recommended the applications outlined at Paragraph 3 for approval.

### 3. PROPOSALS

#### 3.1 Owton Manor West Neighbourhood Watch & Residents Association

This is a well established group, providing social, educational and leisure opportunities for young people primarily as well as working in partnership with both statutory and voluntary organisations for the benefit of all residents in the community.

The group wishes to provide two courses, Russian for beginners and Polish for beginners. The tutor is newly qualified and lives in the area. The group has a list of approximately twenty residents who have shown interest in both courses.

Total cost of project	£797
Grant Panel recommendation	£797

#### 3.2 Middle Warren Residents Association

The Residents Association was formed in 2004 to bring the community together and improve the lives of residents in the area.

The group wishes to hold an 'Open Day' for the residents of Middle Warren, at Hartfields Retirement Village. Information will be available from various organisations, including the Police (security) and HBC (recycling). The local MP will also be available to answer community based questions from residents. Entertainment will be made available to encourage younger members of the community to attend and provide an opportunity for them to mix with the older generation residing at Hartfields.

Total cost of project	£400
Grant Panel recommendation	£300

#### 3.3 Funky World Community Interest Group

The group was set up in 2007 but did not commence operations until August 2009. They provide play, therapy and development opportunities for people of all ages, abilities and backgrounds to come together with their families and friends to meet with others from both similar and distinctly different backgrounds. Facilities include multi-sensory studios, soft play facilities and sensory cave, training and meeting room and bistro. They also provide training opportunities and facilitate support groups.

The group would like to stage a two day event to officially launch the centre and to provide a series of workshops offering structured participation activities e.g. African drumming to people with varying abilities. By staging the events they hope to influence attitudes and behaviours 'towards an inclusive culture without discrimination or prejudice' and bring different communities together (culture, geographical and intergenerational) to support each other.

Total cost of project	£5,700
Grant Panel recommendation	£5,000

### 3.4 St. Joseph's Church

St. Joseph's is a long established Roman Catholic church based in central Hartlepool. A Diversity Officer has recently been appointed to take forward the Church's Community Cohesion Project, strengthening the bond between the BME community and wider white community in Hartlepool.

Following two successful multi-cultural events (one of which was funded through the Hartlepool Community Cohesion Fund - £1,000) the group wishes to hold a third event at the Lynnfield Centre. The event will include ethnic food, cultural dance entertainment, group discussion, brainstorming, and speakers will be invited from the Police, HVDA and Hartlepool PCT. The project seeks to reduce negative perceptions and stereotypes of the BME community and to give a better understanding and tolerance of all members of the local community. It is expected that 200 will attend the event.

Total cost of project	£2,000
Grant Panel recommendation	£1,200

### 3.5 The Wildlife Foundation

The organisation was set up in 2003 but after a period of inactivity has recently been re-launched. The organisation promotes conservation and the protection of wildlife and the natural environment. The project will be delivered in association with ORCEL (Owton Rossmere Community Enterprise Limited)

The organisation wishes to deliver a project which teaches children, young people and parents how to grow their own food with the aim that it will encourage them to grow fruit and vegetables and take an interest in the local environment and enhance the area aesthetically. It will also be a diversionary activity for young people. The project will be based at ORCEL and the application states that the activity will contribute to the sustainability of ORCEL. It is estimated that 50-150 people will benefit from the project that will run from November 2009 to March 2010. There will be 2/3 sessions per week approximately 2 hours per session.

Total cost of project	£5,090
Grant Panel recommendation	£3,045

### 3.6 Enterprise Schools in North Hartlepool Partnership

The organisation was set up in 2007 to provide a wide range of learning opportunities that enhance, enrich and extend life opportunities for people in North Hartlepool.

The project involves organising various workshops for young people to learn about the culture and history of Hartlepool. Topics will include cookery skills (using war-time foods and cookery books), crafts/making costumes from the era and researching both family histories and the history of the local area such as Heugh Gun Battery. It is expected that approximately 150 young people and 300 adults will be involved in the project. The participants will be from a diverse intersection of North Hartlepool (Hart, Brus and St. Hilda) and one of the activities involves the young people interviewing older members of the community. The project is also involving different local voluntary and community organisations in delivering various sessions and workshops.

Total cost of project	£7,669
Grant Panel recommendation	£4,600

### 3.7 Central Area Youth Forum

The Forum was set up in January 2009 and is a group of young people who represent the views of all young people living in the central area of Hartlepool.

Funding is requested for a 4 day portable ice rink to be staged at the Historic Quay, for use as a diversionary activity by young people in the school holidays and a seasonal event to launch the ice-skating activity provided by 'Get your skates on'. Through consultation, the Forum has identified this as an activity that young people wish to participate in. The launch event will provide a range of workshops and activities (card craft, Christmas decorations etc) to people of all ages to participate in and learn new skills. It is estimated that 2000 people from across Hartlepool will access the ice rink and/or launch event which will allow for people from different backgrounds to inter-act together.

Total cost of project	£8,360
Grant Panel recommendation	£1,000

### 3.8 Owton Manor West Neighbourhood Watch & Residents Association

The organisation was set up in 2002 and is a well established group providing social, educational and leisure opportunities for residents in the Owton area. The organisation works in partnership with both statutory and voluntary organisation for the benefit of all the residents in the community.

Funding is required to run a series of 15 'Spanish for Beginners' lessons. It is expected that there will be 15 attendees per class as interest has been generated by approximately 20 people for this activity in the last year. The tutor is newly qualified and lives in the area.

Total project cost	£550
Grant Panel recommendation	£550

Note – this was not a unanimous panel recommendation of support.

### 3.9 Headland Future Limited

The organisation was set up in 2000 to promote the benefit of children and young persons living in North East England through delivering three main projects: Youth work, Parenting and Families and Employment/Education/Training.

Funding is required to run two project based activities (fishing and robot building) for Dads and their children (secondary school age). These activities are part of a larger Family Learning project and are not isolated activities, they will be closely linked to schools and one of the aims is to promote cohesion between families and educational communities. It is expected that 50 will benefit from the project.

Total cost of project	£7,407
Grant Panel recommendation	£1,212

## 4. **FINANCIAL IMPLICATIONS**

- 4.1 The Community Cohesion grant budget totals £30,000 in 2009/10. The Portfolio Holder has previously approved applications totalling £12,088. Approval of the application outlined above would leave £208 to allocate.



**5. RECOMMENDATIONS**

- 5.1 The Portfolio Holder is asked to agree the SHP Community Cohesion Grants Panel recommendation in respect of applications for funding to support community cohesion related projects totalling £17,704.

Contact Officer:

Brian Neale  
Crime & Disorder Co-ordinator  
Tel: 01429 405584.  
E.mail : [brian.neale@hartlepool.gov.uk](mailto:brian.neale@hartlepool.gov.uk)

**BACKGROUND PAPERS**

Individual grant applications.

## 2.1 APPENDIX 1 HARTLEPOOL COMMUNITY COHESION FUND APPLICATION FORM

Name of Group:.....

Name of Activity/Project:.....

**Please be specific and confine your answers to the spaces  
provided.**

**Do not use continuation sheets**

**1 Describe the activity that you wish to do**

**2 What evidence do you have that people in your community want/need this activity?**

**3 When do you expect the activity paid for by the Fund to**

**BEGIN ?**

**END ?**

**4 How will the activity contribute to community cohesion principles? (see attached sheet)**

Describe how the activity addresses the difficulties faced by your target group.

**5 What benefits do you expect to achieve and how will you measure how successful you have been?**

6 Please estimate how many people will benefit from the activity/project	
--	--

7 How much will the activity cost in total?	£
---	---

£

<b>8 How much Community Cohesion Funding do you need for this activity?</b>	<b>£</b>
---	----------

£

**9 How do you intend to finance the costs not covered by Community Cohesion funding?**

10 Please give a breakdown of how much will be spent on different aspects of the activity/project and indicate (by ticking) in the first column which items are to be specifically funded by the grant:		£
TOTAL COSTS		£

£

<b>TOTAL COSTS</b>	<b>£</b>
--------------------	----------

## About you and your group

<b>Main Contact</b>		<b>Second Contact</b>	
<b>Address</b>		<b>Address</b>	
<b>Postcode</b>		<b>Postcode</b>	
<b>Tel no. (day)</b>		<b>Tel no. (day)</b>	
<b>Tel no. (evening)</b>		<b>Tel no. (evening)</b>	
<b>e-mail</b>		<b>e-mail</b>	
<b>What are the best times to telephone the main contact ?</b>			
<b>If you have any communication needs, what are they?</b> <i>(please tick as appropriate)</i>			
Textphone <input type="checkbox"/> Sign Language <input type="checkbox"/> Other language <input type="checkbox"/> please say which:			
Other (please specify)			
<b>In which geographical area(s) (e.g. district, borough, ward, or estate) does your group work?</b>			
<b>Considering the activity you wish to undertake, which sections of the community is specifically targeted (ie young people, elderly, BME etc):</b>			
<b>If your group is not based in Hartlepool then you must obtain a letter of endorsement from a relevant Hartlepool based group in support of the application.</b>			
<b>Please describe what your group does:</b>			
<b>PLEASE ENCLOSE A COPY OF YOUR CONSTITUTION OR SET OF RULES</b>			

<b>How many people are involved in running your group?</b>			
Number of Committee Members		Number of paid Staff working 30 hours or more	
Number of Volunteers		Number of paid Staff working under 30 hours	

<b>When was your group formed?</b>	
------------------------------------	--

<b>Please enclose a set of your most recent accounts. If you are a new group please provide projected income and expenditure for the next 12 months.</b>
--

<b>Name of group's bank account to which cheque will be made payable</b> (If you do not have a bank account please contact HVDA on 01429 262641)	
--	--

<b>HVDA will need to share information regarding your application with third parties (Grants Panel members), please state if you agree to this:</b>	<b>YES / NO</b> <i>(delete as appropriate)</i>
---	--

**Declaration: to be signed by two authorised signatories from the group, as detailed in the Contact Section of this form.**

We, the undersigned representatives of the group making this application, confirm that the information provided is accurate to the best of our knowledge. Should the application be successful we agree to ensure that proper records are maintained of the funded activities and to provide monitoring and financial information as and when required.

<b>Signature</b>	<b>Name in Block Capitals</b>	<b>Position in Group</b>	<b>Date</b>
1			
2			

**Check list:**

Have you included the following documents with this application (✓)

Your group's rules or constitution	
Your annual accounts or statement of income and expenditure for the last 12 months	

**Please return the complete application to the Grants Administrator,  
Hartlepool Voluntary Development Agency,  
Rockhaven, 36 Victoria Road, Hartlepool TS26 8DD**

**Tel. 01429 262641**

**Fax. 01429 265056**

**PLEASE NOTE:** Information in this form will be used for monitoring purposes and will be recorded in a database. However, individual details will not be made public without permission.

NAME OF GROUP.....

**TO ASSIST THE COMMUNITY COHESION FUND GRANTS PANEL MAKE THEIR DECISION THEY NEED TO KNOW THE TYPES OF PEOPLE WHO WILL BENEFIT FROM YOUR PROJECT**

Please indicate the **expected/estimated number of people in each category who are likely to benefit** from your project. It is likely that the people that your project will benefit can be classed under a number of categories but please limit the categories you select to a **maximum of five**.

Categories of beneficiary	Number
Local Residents	
Children (up to 13 years)	
Young People aged 13 - 25	
People aged 26 - 49	
People over 50 years	
People who are from black and ethnic minorities	
People with disabilities	
Unemployed people	
Lone Parents	
Ex-offenders	
Drug users	
Refugees/Asylum seekers	
Homeless people/rough sleepers	
People with basic skills needs	
Travellers	
Bisexual, Gay, Lesbian & Transgendered	
Other (please describe)	

**IF YOUR APPLICATION IS SUCCESSFUL YOU WILL NEED TO KEEP:**

- Records of the number of people who benefit under the categories that you have indicated above
- Copies of relevant receipts/invoices for items or services purchased with the award

THIS INFORMATION WILL BE REQUIRED TO COMPLETE A MONITORING FORM APPROXIMATELY 1 MONTH AFTER YOUR PROJECT ENDS.

**DOCUMENTS STORED AT HVDA RELATING TO GRANT APPLICATIONS ARE INSPECTED BY AUDITORS ON BEHALF OF HARTLEPOOL BOROUGH COUNCIL TO ENSURE THAT THE DECISIONS MADE BY THE GRANTS PANEL HAVE BEEN BASED UPON THE APPROPRIATE CRITERIA AND THAT THE FUNDED ACTIVITY HAD TAKEN PLACE AND WAS PAID FOR BY THE AWARD.**

# THE COMMUNITY COHESION FUND

PROMOTING GREATER COHESION WITHIN COMMUNITIES HAS FORMED AN IMPORTANT STRAND OF GOVERNMENT POLICY SINCE 2001. IN 2007 THE MAJOR RESPONSIBILITY FOR COMMUNITY COHESION MOVED TO THE DEPARTMENT FOR COMMUNITIES AND LOCAL GOVERNMENT WHO DEFINED COMMUNITY COHESION AS "... WHAT MUST HAPPEN IN ALL COMMUNITIES TO ENABLE DIFFERENT GROUPS OF PEOPLE TO GET ON WELL TOGETHER. A KEY CONTRIBUTOR TO COMMUNITY COHESION IS INTEGRATION WHICH IS WHAT MUST HAPPEN TO ENABLE NEW RESIDENTS AND EXISTING RESIDENTS TO ADJUST TO ONE ANOTHER."

## COMMUNITY COHESION PRINCIPLES

- ② Provide support to build capacity, confidence and trust within communities, which leads to greater resilience and sense of belonging to their neighbourhood.
- ② Encourage greater cross cultural, cross community (communities of interest and geographical) activities to encourage meaningful interactions between people from different backgrounds.
- ② Strengthen communities using community safety themes of crime prevention and addressing anti social behaviour.
- ② Ensure that people from different backgrounds can have similar life opportunities.
- ② Building the capacity of local people to participate in the improvement of their own areas
- ② Enabling different communities to come together to improve greater understanding and cohesion between groups in Hartlepool.
- ② Generate and create opportunities to work constructively with a broad range of agencies enabling people from different backgrounds to come together and experience new opportunities collectively.
- ② Shared future vision and a safe sense of belonging to the whole community.

## WHAT IS COMMUNITY COHESION?

Community cohesion can seem intangible, making it hard to explain or justify what works to build cohesion and so get support for it. A community in which nearly everyone is similar is not automatically cohesive.

Cohesion is not about trying to make everyone the same; it is about giving people the skills to respect difference, to cope with change and welcome new residents.

Differences between people go much wider than race or faith – age, income, class or even lifestyle may be the cause of divides in some areas.

Cohesion is about trying to influence attitudes and behaviours.

Cohesion is about people pulling together – people helping each other.

Even the level of deprivation, which is the strongest influence on cohesion, can only explain a few percentage points of difference.

Improving cohesion is about addressing multiple issues at the same time.

Research suggests that there are relationships between cohesion and a number of areas, including:

- Community empowerment including people helping each other out, coming together to solve problems and trusting one another
- Volunteering
- Equalities and perceptions of fair treatment
- Preventing crime and anti social behaviour
- Sense of belonging and having friends from different backgrounds, which will bring other benefits.

There is a risk that cohesion can become over focussed on ethnic minorities – when it is about everyone in society.

## **FACTORS WHICH CAN AFFECT COMMUNITY COHESION**

- Low level of pride in local area or some groups not feeling they belong.
- Low level of trust of others, or of or by some particular groups.
- Fear of crime, feeling unsafe after dark or fear of racist crime.
- Low levels of people having friends in another ethnic group.

## **EXAMPLES OF COMMUNITY COHESION**

Delivery of English for Speakers of Other Languages (ESOL)

Connecting Cultures sessions involving minority and minority ethnic groups sharing food and talking about their history and culture with each other

Events organised with the aim of bringing the community together to recognise similarities rather than differences (evidenced outcomes necessary)

Mini clean sweeps organised in areas

A service giving young people from a range of different backgrounds and communities the opportunities to interact in a structured and creative environment

Reducing the negative perceptions of young people and increase intergenerational understanding of all young people. By engaging different generations together, stereotypes can be challenged, and the fear of crime reduced and cohesion strengthened. Encourage more intergenerational activities, bringing different generations together in structured environments to learn new skills, enjoy fun events, and participate in sport, art and culture and to share life experiences and learn from each other

Positively working to bring young people from a range of backgrounds together to engage in positive structured activities, and in so doing, create better understanding of each other.

In many areas a key issue is territorialism among young people. You may wish to engage with them or youth workers to identify where they feel unsafe or where they feel the borders or flashpoints are.



Helping young people develop the skills necessary to participate positively in the local community.

Encourage intergenerational understanding (ie war veterans talking with pupils about their wartime experience, or a local history project promoting intergenerational insight)

One off events ie cross cultural/intergenerational cooking project

Continue to develop initiatives and work in partnership to counter anti social behaviour (including homophobic abuse/racism/ageism etc) and counter the fear of crime.

Promote the positive initiatives involving diverse communities

Bringing together owner occupiers and tenants on estates

Hold specific events that will bring different communities together either geographical communities or communities of interest/culture, enable different groups of people to come together to share a common experience. Ensure that these events have a clear purpose and outcome.

Develop a project to counter negative stereotyping and common perceptions to promote the achievements of all groups working towards community cohesion.

Stereotypes and common perceptions instead of myths and myth busting

Bringing different communities together in constructive positive activities or alternatively offering pro social activities to those who have become disengaged from the community, helping to build strong and positive relationships between people from different backgrounds.

Enable different groups of people to come together to share their different perspectives, and work together to reach a common and better vision for them all giving groups a strong sense of shared belonging and focus on commonalities rather than difference.

Challenge stereotypes and encourage genuine cross cultural and cross faith relationships to be developed.

Ability to bring people together in a supportive environment offering a range of activities to improve and enhance their life opportunities.

Enabling members of the local community to interact in a structured environment creating a sense of shared local values and community across cultures and generations.

Community structures can be key to bringing people together and also in calming tensions. Questions which can be asked are:

- What youth provision is there?
- What are the range of organisations involved in community cohesion and the operational links between them?
- What voluntary and community groups are active in what area? What services to they provide?
- Are faith groups undertaking service or support provision? Where are they and what do they do? Are there interfaith groups?

The Community Cohesion Fund Grants Panel has a responsibility to ensure a balance of small to large grants. Grants of up to £5,000 can be awarded for single projects or activities. The maximum award per group in any one year is £5,000.

### **THE CRITERIA BY WHICH APPLICATIONS WILL BE CONSIDERED**

- Specific items and a breakdown of the costs must be provided in the application. If the amount required is less than the cost of the entire project the specific items that require funding must be indicated
- Does it respond to local needs and priorities?
- Does it have the support of the relevant community?
- Will it increase community involvement or empowerment?
- Does it add to existing levels of community activity?
- Does it provide value for money in increasing skills and knowledge and encouraging community participation?
- Does it contribute to a distribution of funding which reflects the needs of a diverse community?
- Does the group have a commitment to equal opportunities in its working practices?

### **ITEMS INELIGIBLE FOR COMMUNITY COHESION FUNDING**

- Activities undertaken outside of England
- Any costs that do not represent an additional cost exclusively incurred as a result of work carried out for the purposes of the Community Cohesion programme
- Overheads allocated or apportioned at rates materially in excess of those used for similar work carried out by the organisation
- Costs paid or liabilities incurred before signature of any funding agreement letter
- The cost of work or activities that any other person has a statutory duty to undertake
- Political or exclusively religious activities
- Payments made for contracts worth £5,000 or more, not let by competitive tender
- The construction or acquisition of buildings/the acquisition of freehold or leasehold rights over land
- Unpaid liabilities/provisions/contingent liabilities/contingencies
- Payments in advance of need/interest charges
- Service charges arising on finance leases, hire purchase and credit arrangements
- Costs resulting from the deferral of payments to creditors
- Depreciation and amortisation of fixed assets, or any part of the cost of fixed assets, paid for by this grant
- Payments for unfair dismissal/redundancy payments and compensation for loss of office
- Payments into private pension schemes/payments for unfunded pensions
- Bad debts arising from loans to trustees, proprietors, partners, employees, directors, shareholders or guarantors of the programme manager, or a person connected with any of these
- Gifts, prizes and alcohol
- Entertaining/Travel and subsistence that would give rise to a taxable benefit were the cost to be incurred by, but not borne by, an individual.
- VAT that is reclaimable by the funded organisation or becomes reclaimable during the period that the organisation benefits from grant funding/other tax (except PAYE)
- Statutory fines and penalties/criminal fines and damages