# COMMUNITY SAFETY AND HOUSING PORTFOLIO DECISION SCHEDULE



Friday, 23 April 2010

at 10.00 am

in Committee Room C, Civic Centre, Hartlepool

The Mayor, Stuart Drummond responsible for Community Safety and Housing will consider the following items.

# 1. KEY DECISIONS

No items

## 2. OTHER ITEMS REQUIRING DECISION

- 2.1 Elw ick Conservation Area Appraisals *Director of Regeneration & Neighbourhoods*
- 2.2 Greatham Conservation Area Appraisals *Director of Regeneration & Neighbourhoods*
- 2.3 Additional Rail Services For Tall Ships Event Assistant Director (Transportation and Engineering)

# 3. ITEMS FOR INFORMATION

3.1 Planning Policy Statement 5: Planning For The Historic Environment – Director of Regeneration & Neighbourhoods

# 4. REPORTS FROM OVERVIEW OF SCRUTINY FORUMS

No items

# **COMMUNITY SAFETY & HOUSING PORTFOLIO**

REPORT TO PORTFOLIO HOLDER 23 April 2010



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** ELWICK CONSERVATION AREA APPRAISALS.

# **SUMMARY**

# 1.0 PURPOSE OF REPORT

To seek Portfolio Holder approval of a conservation area appraisal report for Elwick Conservation Area.

### 2.0 SUMMARY OF CONTENTS

The report outlines the background to the appraisals. It summarises the public consultation that was carried out and the responses to this. These responses were incorporated into the documents prepared by officers who carried out physical surveys alongside looking at existing documents. In addition the conclusions drawn in the appraisal are outlined along with action plans addressing the main issues that have arisen.

## 3.0 RELEVANCE TO PORTFOLIO MEMBER

Conservation falls within this Portfolio.

## 4.0 TYPE OF DECISION

Non - key decision.

### 5.0 DECISION MAKING ROUTE

Portfolio holder only

# 6.0 DECISION(S) REQUIRED

That the Portfolio Holder notes the appraisal and agrees to the action plans.

**Report of:** Director of Regeneration and Neighbourhoods

Subject: ELWICK CONSERVATION AREA APPRAISAL

**REPORT** 

## 1. PURPOSE OF REPORT

1.1 To seek Portfolio Holder approval of a conservation area appraisal report for Elwick Conservation Area.

### 2. BACKGROUND

- 2.1 Appraisals are a means of assessing the key factors contributing to the appearance and character of existing and potential conservation areas, local authorities are encouraged to undertake periodically conservation area appraisals. There is no formal requirement for the form and content of appraisals, or the methodology to be used.
- 2.2 The appraisal report for Elwick follows a similar format for the earlier reports on Church Street and Seaton, based on the framework given by English Heritage in its advisory documents "Guidance on conservation area appraisals". The appraisal describes the conservation area giving its location, setting, main architectural qualities and a history of the area. An assessment is included of the current condition of the conservation area in terms of its strengths and weaknesses and how the latter might be improved.

# 3. PUBLIC CONSUTATION

- 3.1 The document was prepared by Officers who carried out research looking at existing documents alongside physical surveys of the conservation areas. The documents that were produced outlined the current position of the conservation areas however the conclusions and action plans were compiled on completion of the public consultation.
- 3.2 The conservation area appraisal for Elwick has been subject to public consultation. The consultation took the form of inclusion on the Council's website, and a letter sent to the Ward Member including a copy of the report inviting comments. Further direct consultation with Elwick residents was undertaken by means of a drop in session with display boards, appraisal documents and questionnaires to record public views of the appraisal. All properties in Elwick were notified of the drop in session by way of a leaflet delivered directly to their property.

- 3.3 The response to the consultation is shown in **Appendix 1**. The drop in session was well attended with 7 questionnaires returned by four people that lived in the Conservation Area and three that lived outside (though all respondents lived in Elwick).
- 3.4 The positive responses to the questionnaire indicate that residents of the village support the conservation of the historic character of existing properties along with the sympathetic extension of buildings. Part of the questionnaire provided for open comments and from this question there was clearly concern with the traffic in the village as all who responded commented on this issue.

## 4. SUMMARY OF APPRAISAL FINDINGS

- 4.1 Elwick Conservation Area Appraisal Overall the Conservation Area appraisal report conduded that the character of Elwick was finely balanced between the positive aspects which support Elwick being a conservation area and those negative aspects which would not support it being so. The quality of Elwick and its status as a conservation area comes from why it was established around 1100, which was agriculture and the influence this activity has had since on the character and appearance of Elwick in terms of its buildings, The Green and surrounding countryside, together with the relative isolation until comparatively recently. However negative aspects have been introduced in terms of a suburban feel either by farm buildings and houses being removed and replaced with houses of a suburban design or the removal of original details to remaining original properties.
- 4.2 The issues for consideration in Elwick Conservation Area are how the character and appearance can be managed to reinforce the positive aspects of the area and reduce those negative influences. Listed below are a number of key issues to be addressed.
- 4.3 **Design Statement for Elwick** A Village Design Statement for Greatham was completed in August 1999. The statement was undertaken by local residents, with support from the Countryside Agency and the Council. The design statement assessed the quality of Greatham Conservation Area and provided detailed advice on the design of items like doors and windows and use of materials to assist building owners on the most appropriate ways to undertake alterations to their properties. The appraisal proposed that a similar statement is prepared for Elwick to address two separate issues, firstly the design and alterations of properties in the conservation area and the second being the treatment of both hard and soft landscaping within the conservation area.

- 4.4 Existing Article 4 Direction An Article 4 Direction already exists at Elwick covering all the residential buildings and some of the fam buildings facing onto The Green. The appraisal noted that there is creeping change in the character of the conservation area, particularly to the western end of the village. In response to this the appraisal proposes that the Article 4 Direction is re-considered and consideration is given to targeting Council Conservation Grant, if available, at properties covered by the Direction to try and reverse the changes that have occurred.
- 4.5 **Environmental Investment** The Appraisal Report indicates there has been limited investment in the environment of Elwick village. Substantial mature tree cover within The Green is a positive aspect of its appearance but a suburban quality introduced by tarmac roads and negative visual clutter introduced by road and parking signs detract from potential quality of The Green. The amount of traffic through the area was also noted in the appraisal and by respondents to the questionnaire. The appraisal proposes investment in the environment of Elwick to bring back some of the quality of the public realm and consider the traffic movement through the area.
- Alteration to the Conservation Area Boundary Reference to the 4.6 historic plans in the appraisal document shows a typical medieval village layout consisting of a central green with buildings around the green, set in building plots which extend a substantial distance to the rear of the buildings. The conservation boundary is tightly drawn around the rear of the buildings on both sides of the village green but excludes the plots to the rear which also form the historic core. This contrasts with Greatham Conservation Area which is a local village of a very similar age and origin where the historic plots to the rear of properties have been included in the conservation area boundary. A further part of the historic core of Elwick is the fish ponds located to the north west of Elwick Hall which are likely to have been associated with an earlier manor house. The document proposed that the conservation area boundary be re-aligned to include the identifiable historic core of Elwick on the following basis:
  - The scheduled ancient monument site consisting of the fish ponds north west of Elwick Hall be included within the boundary.
  - Consideration is given to re-aligning the boundary to include the historic plots to the rear of properties on The Green. On the south side this would be a minor amendment but on the north side of the village this would include extensive areas of housing infill.
  - The boundary is re-aligned to exclude those houses on the eastern approach to Elwick on the basis that this area lies outside the historic village core.

4.7 **Potential Properties for Local List** – Whilst the Borough does not currently have a list of locally important buildings it was felt that as part of this exercise local buildings of note should be acknowledged with the intention of creating a local list in the future. A number of buildings and structures were proposed for such a list. These will be included within the document and consideration will be given to setting up a local list in the future.

# 5. NEXT STEPS FOR ELWICK CONSERVATION AREA

A plan has been produced outlining the issues in the conservation area and the way in which these can be addressed through existing working practices. A copy of this plan can be found in **Appendix 2**.

### 6. RECOMMENDATIONS

6.1 That the Portfolio Holder notes the appraisal and agrees to the action plans.

# 7. CONTACT OFFICER

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# **APPENDIX 1**

# **Public Consultation - Questionnaire**

# 22 People attended the drop in consultation session

# 7 Questionnaire responses

Question / number of responses	Yes	No	Not Sure
Do you agree that it is important to protect the spatial character, historic plot boundaries and			
rhythm by protecting plot shape size and density levels?			
Do you agree with the importance of responding well to the architectural characteristics of existing historic buildings when looking at new developments (including extensions and alterations)?	7		
Do you agree that particular attention should be paid to the design and quality of doorways, windows and roofscape when considering new developments (including extensions and alterations)?	6		1
Do you think there is a need to reconsider the protection on houses in the conservation area to preserve details such as windows and doors?	7		

# **General Comments**

Comment	Response if required	
Need to control the volume of traffic	Noted- issue of traffic included in	
	document and a design statement is	
	proposed which would consider traffic	
	movement within the village	
By pass round village is needed to protect the village	Noted – see above	
Church and approach should be kept in character. Keep trees etc	Noted - see above	
• It's important to maintain, and perhaps in some cases, reinstate the traditional look (of pre-ward housing). The village should NOT be expanded any further or you will loose the very essence of the village.	design statement addressing public realm works is induded in the	
• Traffic through the village is becoming a real problem (we are on a "rat run" to the		
A19) and traffic calming/slowing measures are urgently needed (e.g. constriction/pinchpoint of the road from Hartlepool before village entry)	Noted - see above.	
My biggest worry is the increased road traffic due to extra houses. We already gave	Noted – see above.	
heavy traffic at peak times and in fact cars start going through at 5:00am		

# **APPENDIX 2**

# **Action Plan**

Issue	Potential Action
Poor design detailing and detailing to existing properties and infill sites within the village.	available) to achieve building designs which contribute to the character of the conservation area.
Article 4 Direction and potential amendments to conservation area boundary	<ul> <li>Undertake a re-survey to establish boundaries and properties to be included in the Article 4 Direction.</li> <li>Consider the existing boundary of the conservation area and carry out further investigate and consultation on potential extensions and retractions to the boundary.</li> </ul>
Investment in the environment of Elwick.	<ul> <li>Identify budgets to appoint an environmental design consultant to undertake an environmental design study for Elwick covering traffic movement through the village along with the treatment of public spaces.</li> <li>Identify budgets to implement the recommendations of an environmental design study.</li> </ul>

The above table provides a list of issues relating specifically to the conclusions drawn in the Elwick Conservation Area Appraisal. The implementation of the potential actions may depend on the existing and future financial and staff resources that Hartlepool Borough Council departments work within

# **COMMUNITY SAFETY & HOUSING PORTFOLIO**

REPORT TO PORTFOLIO HOLDER 23 April 2010



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** GREATHAM CONSERVATION AREA APPRAISALS.

# **SUMMARY**

# 1.0 PURPOSE OF REPORT

To seek Portfolio Holder approval of a conservation area appraisal report for Greatham Conservation Area.

### 2.0 SUMMARY OF CONTENTS

The report outlines the background to the appraisals. It summarises the public consultation that was carried out and the responses to this. These responses were incorporated into the documents prepared by officers who carried out physical surveys alongside looking at existing documents. In addition the conclusions drawn in the appraisal are outlined along with action plans addressing the main issues that have arisen.

## 3.0 RELEVANCE TO PORTFOLIO MEMBER

Conservation falls within this Portfolio.

## 4.0 TYPE OF DECISION

Non - key decision.

### 5.0 DECISION MAKING ROUTE

Portfolio holder only

# 6.0 DECISION(S) REQUIRED

That the Portfolio Holder notes the appraisal and agrees to the action plans.

**Report of:** Director of Regeneration and Neighbourhoods

Subject: GREATHAM CONSERVATION AREA APPRAISAL

REPORT

## 1. PURPOSE OF REPORT

1.1 To seek Portfolio Holder approval of a conservation area appraisal report for Greatham Conservation Area.

# 2. BACKGROUND

- 2.1 Appraisals are a means of assessing the key factors contributing to the appearance and character of existing and potential conservation areas, local authorities are encouraged to undertake periodically conservation area appraisals. There is no formal requirement for the form and content of appraisals, or the methodology to be used.
- 2.2 The appraisal report for Greatham follows a similar format for the earlier reports on Church Street and Seaton, based on the framework given by English Heritage in its advisory documents "Guidance on conservation area appraisals". The appraisal describes the conservation area giving its location, setting, main architectural qualities and a history of the area. An assessment is included of the current condition of the conservation area in terms of its strengths and weaknesses and how the latter might be improved.

# 3. PUBLIC CONSUTATION

- 3.1 The document was prepared by Officers who carried out research looking at existing documents alongside physical surveys of the conservation areas. The documents that were produced outlined the current position of the conservation areas however the conclusions and action plans were compiled on completion of the public consultation.
- 3.2 The conservation area appraisal for Greatham has been subject to public consultation. The consultation took the form of inclusion on the Council's website, press coverage, a letter sent to the Ward Member including a copy of the report inviting comments and a short presentation on the appraisal to the Parish Council. Further direct consultation with Greatham residents was undertaken by means of a "coffee and conservation" afternoon with displays of old photographs of the village and appraisal documents available during the event organised by the Parish Council. This was followed by a drop-in

- session with display boards, appraisal documents and questionnaires to record public views of the appraisal. All properties in Greatham were notified of the drop in session by way of a leaflet delivered directly to their property.
- 3.3 The response to the consultation is shown in **Appendix 1**. The drop in session was well attended with 12 questionnaires returned with an equal split between those that lived in the Conservation Area and those that lived outside (though all respondents lived in Greatham).
- 3.4 The positive responses to the questionnaire indicate that residents of the village support the conservation of the historic character of existing properties along with the sympathetic extension of buildings. Part of the questionnaire provided for open comments and from this question there was further support to extend the Article 4 Direction within the Conservation Area (2 replies) and for environmental improvements (also 2 replies).
- 3.5 Three e-mail responses were received following the drop in session. The first made comments about the design and appearance of street lighting which could be to higher standard in some parts of the village and more general comments about the environment of the village. These comments will be addressed in the appraisals considerations on environmental improvements. The second email made comments about the importance of surrounding wildlife and natural habitats to Greatham and how this could be integrated into the village via the system of extensive footpaths nearby which are popular with visitors. The email went onto suggest that one of the significant empty buildings i.e. the Methodist Church within Greatham could be utilized as a wildlife centre and local museum linked to the RSPB Centre at Saltholme. Although these comments cannot be addressed in this appraisal alone they have been noted and those officers with an interest in this topic will be notified of the comments to discuss any ways in which they can be addressed.
- 3.6 A third e-mail was received from the Hospital of God. The Hospital is a major property owner in the village and therefore their actions influence the character of the conservation area. The e-mail was supportive of the conservation area and provided a number of points regarding the Hospital of God, it's remit and recent investment within the village that will be incorporated within the final document.

### 4. SUMMARY OF APPRAISAL FINDINGS

4.1 **Greatham Conservation Area Appraisal** – Overall the Conservation Area appraisal report concluded that Greatham was in a good condition. However the appraisal identified four issues which impact upon the character and appearance of the conservation area with

corresponding recommendations to address these issues. These are as follows:

- Poor design and detailing of buildings to infill sites within the village.
- Inappropriate alterations to dwellings which have resulted in the removal of details which make a positive contribution to the character of the Conservation Area.
- Investment in the environment of Greatham.
- The inclusion of properties on a local list of significant buildings.
- 4.2 The issues for consideration in Greatham Conservation Area are how the character and appearance can be managed to reinforce the positive aspects of the area and reduce those negative influences. Listed below are a number of key issues to be addressed.
- 4.3 Design Statement for Greatham - In August 1999 a Village Design Statement was produced. The Statement was undertaken by the Greatham Design Statement Committee with consultation of village residents to ensure the document was as representative of views as possible. The Design Statement assessed the quality of Greatham Conservation Area and provided detailed advice on the design of items like doors and window and use of materials to assist building owners on the most appropriate ways to undertake alterations to their properties. Despite the existence of a Village Design Statement, inappropriate alterations have occurred mostly to privately owned properties which have not had a positive impact on the character of the Conservation Area. The appraisal proposes a revised Design Statement is compiled to address both alterations to existing properties within the village and infill development. This could be combined with an environmental design study (see below) to produce a document which could address both building design, detailing and environmental investment.
- 4.4 Potential Extension to the Article 4 Direction Location within a conservation area does not remove any rights that a homeowner has to alter their property unless an Article 4 Direction is made which removes homeowners permitted development rights to alter and extend their dwelling. The appraisal report indicates that there have been inappropriate alterations to dwellings, mostly those in private ownership. An Article 4 Direction would provide the means to intervene to protect the character of the Conservation Area. The public consultation indicated that there is support for an Article 4 Direction at Greatham. If an Article 4 Direction was considered this should in include all residential properties within the Conservation Area, including those owned by the Hospital of God. Prior to the introduction of such a direction there would be further consultation with residents and the Hospital of God to gauge more detailed opinions on the proposal.

- 4.5 Management Agreement with the Hospital of God. – As indicated in the appraisal report an alternative approach may be to combine an Article 4 Direction in Greatham with a Management Agreement with the Hospital of God (as proposed in Section 157 of the draft Heritage Protection Bill). Section 157 of the draft Bill allows Local Planning Authorities to enter into Management Agreements with single owners of complex and extensive heritage assets with multiple designations (i.e. listed buildings, properties in conservation areas or archaeological sites) to manage and maintain these assets without the need for repeated applications for consent. However the draft Heritage Protection Bill has not been presented to Parliament for consideration and is unlikely to be presented in the near future. Without the legislation being in place a Management Agreement with the Hospital of God would not be possible however it is worth noting as an action to consider in the future
- **Environmental Investment** The Appraisal Report indicates there 4.6 has been limited investment in the environment of Greatham village mostly on the High Street and around The Green. The quality of The Green, the area to the front of the Hospital of God (reinforced by the area within the grounds of the Estate Office and Church), the High Street and the area around Vicarage Row indicates that a substantial improvement could be achieved with investment in the environment of the village. The public consultation also indicated concerns over the quality of the village environment and support for environmental improvements. An email response to the public consultation indicated the importance of the extensive public footpath network around the village and the connections this allowed to surrounding wildlife. An environmental design study for the area considering The Green, High Street and the area of the Estate Offices, Church etc could be integrated with a village Design Statement which can consider the building character. The recommendations of such a study could be implemented over a period when resources allow.
- 4.7 **Potential Properties for Local List** Whilst the Borough does not currently have a list of locally important buildings it was felt that as part of this exercise local buildings of note should be acknowledged with the intention of creating a local list in the future. A number of buildings and structures were proposed for such a list. These will be included within the report and consideration will be given to setting up a local list in the future.

# 5. NEXT STEPS FOR GREATHAM CONSERVATION AREA

A plan has been produced outlining the issues in the conservation area and the way in which these can be addressed through existing working practices. A copy of this plan is attached at **Appendix 2**.

# 6. RECOMMENDATION

6.1 That the Portfolio Holder notes the appraisal and agrees to the action plans.

# 7. CONTACT OFFICER

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# **APPENDIX 1**

# **Public Consultation - Questionnaire**

# 19 People attended the drop in consultation session

# 12 Questionnaire responses

Question / number of responses	Yes	No	Not Sure
Do you agree that it is important to protect the spatial character, historic plot boundaries and			
rhythm by protecting plot shape size and density levels?			
Do you agree with the importance of responding well to the architectural characteristics of existing historic buildings when looking at new developments (including extensions and alterations)?	12		
Do you agree that particular attention should be paid to the design and quality of doorways, windows and roofscape when considering new developments (including extensions and alterations)?	11		1
Do you think there is a need for additional protection on houses in the conservation area to preserve details such as windows and doors?	11		1

# **General Comments**

Comment	Response if required
Althought I now live outside of the conservation area I was raised in the village and lived here for 20 years	Noted
Please use the conservation area to boost / promote wildlife in to area – creeping suburbanisation.	Noted – consultation with Council's Ecologist regarding reinforcing the element of the document relating to the natural environment.
Love the village, would like to see street lights continued the same at the entrance to the village from the A689, so they are 'Victorian' type as in the main village	Noted – consider the provision of streetlighting in the section of the document on public space
Agree with Article 4	Comments noted
<ul> <li>Article 4 should be used to protect parts where positive development has improved the character thus preventing a reversal.</li> <li>Need some improvements to the hard landscape in particular Greatham Hospital Estate should not be treated differently from private owners</li> </ul>	<ul> <li>Comments noted.</li> <li>Comments on hard landscape to be included in the appraisal</li> </ul>
I believe that Article 4 should cover all properties within the conservation area	Comments noted
Road alterations could impact on the character of the village and lead to a proliferation of signs.	Comments noted; highway improvements and signage to be included in the document.

# **APPENDIX 2**

# **Action Plan**

Issue	Potential Action
Poor design detailing and detailing to infill sites within the village.	<ul> <li>Appropriate pre-application negotiations using a revised village design statement to achieve building designs which contribute to the character of the conservation area.</li> <li>Use development control powers to refuse consent to inappropriately design buildings.</li> </ul>
Inappropriate alterations to dwellings which are detrimental to the conservation Area.	<ul> <li>Undertake survey to establish boundaries and properties to be included in an Article 4 Direction for Greatham</li> <li>Where consent is required, resist unsympathetic alterations and loss of traditional architectural details through positive use of existing development control powers.</li> <li>Encourage appropriate reinstatement of traditional architectural details in future development negotiations.</li> <li>Take enforcement action against unauthorised removal of traditional architectural details where a breach of planning control has occurred.</li> </ul>
Investment in the environment of Greatham.	<ul> <li>Identify budgets to appoint an environmental design consultant to undertake an environmental design study for Greatham.</li> <li>Identify budgets to implement the recommendations of an environmental design study.</li> </ul>

The above table provides a list of issues relating specifically to the conclusions drawn in the Greatham Conservation Area Appraisal. The implementation of the potential actions may depend on the existing and future financial and staff resources that Hartlepool Borough Council departments work within

# COMMUNITY SAFETY AND HOUSING PORTFOLIO

Report to Portfolio Holder 23 April 2010



**Report of:** Assistant Director (Transportation and

**Engineering**)

Subject: ADDITIONAL RAIL SERVICES FOR TALL

SHIPS EVENT

# SUMMARY

# 1. PURPOSE OF REPORT

To advise on proposals to improve rail links to the town during the Tall Ships event and to seek approval for the funding of such

# 2. SUMMARY OF CONTENTS

Details of the improved services and associated cost

# 3. RELEVANCE TO PORTFOLIO MEMBER

It is the responsibility of the Portfolio Holder.

# 4. TYPE OF DECISION

Non-Key

# 5. DECISION MAKING ROUTE

Directly to Portfolio Holder

# 6. DECISION(S) REQUIRED

That approval is granted to fund the provision of addition trains and back up buses to provide additional public transport capacity to the town for the duration of the Tall Ships event

**Report of:** Assistant Director (Transportation and

**Engineering**)

**Subject:** ADDITIONAL RAIL SERVICES FOR TALL

SHIPS EVENT

# 1. PURPOSE OF REPORT

1.1 To advise on proposals to improve rail links to the town during the Tall Ships event and to seek approval for the funding of such

## 2. BACKGROUND

- 2.1 The Tall Ships event in August is expect to attract up to one million visitors to the town over the four days of the event.
- 2.2 Current public transport provision, both bus and rail, is limited in respect of the number of visitors that it can transport to and from the town putting additional pressure on the road network and Park and Ride sites, due to the fact that the majority of visitors will have to travel by private car. This situation is also restrictive to those people who have no access to a private car and who rely on public transport.
- 2.3 At present the existing rail service can transport 3392 passengers in and out of the town between the hours of 6:00am and 9:30pm on a daily basis.
- 2.4 Negotiations have taken place with Northern Rail, Network Rail and Grand Central in respect of the provision of additional trains, to both strengthen the existing service (by the provision of additional carriages) and provide additional trains throughout the day and up until 12:30am on an evening.
- 2.5 As the entertainment programme extends beyond the current last train time of 9:30pm, this will give visitors the benefit of being able to maximise their experience of the event.

# 3. PROPOSALS

3.1 The current Northem Rail service will run to timetable with each service being strengthened with another unit. This will run from 0700hrs-2120hrs as per current timetable.

- 3.2 Grand Central will run a normal service throughout each day, however an additional 2 trains will be run from Sunderland to York in between 2200hrs and 2330hrs.
- 3.3 An additional hourly shuttle service will run from approximately 0800hrs-0000hrs from Sunderland to Darlington calling only at Hartlepool. Exact timings of this service will be given once full train plan has been written and agreed. This will be 2 shuttle services each consisting of 5/6 coaches top and tailed (diesel engines).
- 3.4 The above will facilitate the following capacities:
  - The hourly capacity of both Northern Rail and the additional shuttle will be 1,112 seats per hour from 0800hrs to 2100hrs. From 2100hrs to 0000hrs this will reduce to approx 688 seats but this will offset by Grand Central services that will hold 350 per journey. Additional space is available on each train with standing capacity.
- 3.5 An additional bus provision will be provided by the rail industry as part of their costs, at various key locations throughout the day and will be managed on the day depending on demand. Buses will be stationed at Hartlepool Interchange in the evening to provide cover for any passengers unable to travel on full capacity trains. Due to the possibility that large numbers of passengers may choose to leave by later trains than capacity allows, it is intended to provide an additional 20 buses between 5:00pm and 1:00am, on stand-by, to transport any stranded passengers to their point of origin.
- 3.6 Strategically placed additional staff will be provided throughout the rail network, which will provide a safe environment for the public. An additional crowd management plan will be produced in conjunction with HBC to manage crowds at Hartlepool Station/Interchange. This will be a queuing system outside the station as gathering large amounts of people on such a restricted platform is highly dangerous.

# 4. RISK IMPLICATIONS

- 4.1 The risks associated with **not** providing the additional rail provision is that access to the event for those people with no access to a private car will be restricted to such an extent that it may be detrimental to the overall success of the event.
- 4.2 With current rail provision visitors who choose to visit the event by train will not be able to stay for the firework display nor the bands that are due to perform after this time, as the last train leaves at 9:20pm, with the fireworks starting at 9:45pm.

## 5. FINANCIAL CONSIDERATIONS

- 5.1 The overall cost of providing the extra services as detailed above is £179,000, plus £6000 for British Transport Police requirements. The rail industry have agreed that the cost to Hartlepool Borough Council will be £140,000, with the rest being covered by themselves.
- 5.2 The cost of the additional buses, to provide cover for potentially stranded passengers, is in the order of £28,000 for the four days (£7k per day)
- 5.3 All costs would be met from the Tall Ships Event budget.

### 6. RECOMMENDATIONS

6.1 That approval is granted to fund the provision of addition trains and back up buses to provide additional public transport capacity to the town for the duration of the Tall Ships event

# 7. REASONS FOR RECOMMENDATIONS

7.1 To ensure that visitors to the Tall Ships Event are able to travel to and from the town on public transport and at the same time enjoy the full

# 8. CONTACT OFFICER

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# **COMMUNITY SAFETY & HOUSING PORTFOLIO**

REPORT TO PORTFOLIO HOLDER 23 April 2010



**Report of:** Director of Regeneration and Neighbourhoods

Subject: PLANNING POLICY STATEMENT 5: PLANNING FOR

THE HISTORIC ENVIRONMENT

# **SUMMARY**

### 1.0 PURPOSE OF REPORT

To make the Portfolio Holder aware that on the 25 March the Department for Communities and Local Government introduced Planning Policy Statement 5: Planning for the Historic Environment.

# 2.0 SUMMARY OF CONTENTS

The report outlines the background to the policy statement and briefly summarises the content of the new policy along with the impact it may have on conservation issues in Hartlepool. Details are also provided on the practice note produced by English Heritage to support the new policy.

### 3.0 RELEVANCE TO PORTFOLIO MEMBER

Conservation falls within the Portfolio Holder's remit.

### 4.0 TYPE OF DECISION

Non - key decision.

# 5.0 DECISION MAKING ROUTE

Portfolio holder only

# 6.0 DECISION(S) REQUIRED

That the Portfolio Holder notes the report.

**Report of:** Director of Regeneration and Neighbourhoods

PLANNING POLICY STATEMENT 5: PLANNING FOR Subject:

THE HISTORIC ENVIRONMENT

### 1. **PURPOSE OF REPORT**

1.1 To make the Portfolio Holder aware that on the 25 March the Department for Communities and Local Government introduced Planning Policy Statement 5: Planning for the Historic Environment.

### 2. **BACKGROUND**

- 2.1 The Government is reforming particular aspects of the heritage protection system. The white paper Heritage Protection for the 21<sup>st</sup> Century which was published in March 2007 set out its intentions which are based on three central principles:
  - The need to develop a unified approach to the historic environment
  - Maximising opportunities for inclusion and involvement
  - Supporting sustainable communities by putting the historic environment at the heart of an effective planning system.
- 2.2 A key area in supporting this white paper was the development of a new planning policy statement bringing together all aspects of the historic environment i.e. the built environment, archaeology and landscape. The new Planning Policy Statement (PPS) replaces the existing Planning Policy Guidance Documents relating to the historic environment and archaeology (PPG 15 and 16).
- 2.3 Alongside the Planning Policy Statement English Heritage has put together a 'Historic Environment Planning Practice Guide' which was introduced to assist individuals and groups implementing the Planning Policy Statement. The guide provides supporting information and advice and should be read in conjunction with the PPS.

### 3. PLANNING POLICY STATEMENT 5

3.1 The document deals with all types of heritage. It brings together an integrated approach to the historic environment with a single system for all heritage assets. Heritage assets are defined as a 'building, monument, site, place, area or lands cape positively identified as having a degree of significance meriting consideration in planning decisions. Such assets can have an existing designation such as a listing or scheduling but can also be buildings of local significance.

- 3.2 There is a greater emphasis placed on research into sites and buildings to define the significance of assets prior to planning any developments or alterations. This is centred on a more prominent role for Historic Environment Records. These databases are seen as the central point for the research into heritage assets and also for the storing of any new, significant information which may come out of new research carried out as part of applications.
- 3.3 Applicants will be required to provide statements of significance which would assess the heritage asset noting significant features and provide an explanation of how this would be affected by development. The lengthen and depth of a statement will be influenced by the scale of the proposal.
- 3.4 There is also an emphasis on local authorities monitoring the heritage assets in their area and how these are affected by planning policies and decisions relating to the historic environment.

### IMPACT IN HARTLEPOOL 4.

- The Historic Environment Record in Hartlepool is held by Tees 4.1 Archaeology. The implementation of PPS 5 in line with the guidance provided by English Heritage will mean a great reliance on this central source of data. This may result in the need for further resources in the future to support and develop this record.
- 4.2 It is likely that officers will experience an increase in work load with the additional requirements brought about by the introduction of statements of significance. This will be due to the additional requirements of assessing such statements, along with advising applicants on compiling statements in some instances.
- 4.3 The impact of both of these elements of the policy will be difficult to quantify fully until the policy has been widely implemented and embedded into the planning system.

### 5. **RECOMMENDATIONS**

5.1 That the Portfolio Holder notes the report.

# 6. CONTACT OFFICER

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