LICENSING ACT SUB-COMMITTEE AGENDA



Monday 19th December 2011

at 9.30 am

in Committee Room C, Civic Centre, Hartlepool

MEMBERS: LICENSING ACT SUB-COMMITTEE:

Councillors Lawton, Tempest and Wells

- 1. APOLOGIES FOR ABSENCE
- 2. TO RECEIVE ANY DECLARATIONS OF INTEREST BY MEMBERS
- 3. ITEMS FOR DECISION
 - 3.1 Application for a new premises licence, 1-3 Victoria Road, Hartlepool *Assistant Director, Regeneration & Planning*

Licensing Act 2003

Procedure for Hearings

Prior to the commencement of the meeting, a representative of the Democratic Services Section shall establish the identity of those present, who they represent and who intends, or wishes to speak.

- 1. The Chair's opening comments, including introduction of Members of subcommittee and officers present. Explanation of the decision to be considered.
- 2. Representative of the Assistant Director Regeneration and Planning (or representative) outlines the application, any relevant representations and relevancy to Licensing Policy and statutory guidance.
- 3. Members ask any questions of the representative of the Assistant Director Regeneration and Planning (or representative)
- 4. Applicant presents their case (either personally or via legal representation) and introduces witnesses where appropriate.
- 5. Questions by Members to applicant and/or applicant's witnesses.
- 6. Representations by responsible bodies and/or interested parties and witnesses introduced where appropriate.
- 7. Questions by Members to responsible bodies/interested parties and/or their witnesses.
- 8. Parties may question and clarify issues raised with the consent of the Chair.
- 9. If required, responsible bodies/interested parties be given opportunity to sum up.
- 10. If required, the applicant to be given opportunity to sum up.
- 11. Members to have the opportunity to clarify any points raised. The Chair shall ask whether all parties are satisfied they have said all they wish to.
- 12. Members to go into closed session to deliberate.
- 13. Chair informs parties of their decision, with reasons.

Report of: Assistant Director, Regeneration & Planning

Subject: APPLICATION FOR A NEW PREMISES LICENCE,

1-3 VICTORIA ROAD, HARTLEPOOL

1. PURPOSE OF REPORT

1.1 To consider an application for a new premises licence in respect of 1-3 Victoria Road, Hartlepool.

2. SUMMARY OF APPLICATION

2.1 Applicant: Mr Jugit Singh Ladhar

Premises: 1-3 Victoria Road

Hartlepool TS24 7SE

2.2 The applicant has applied for the following activities: -

Supply of Alcohol (Off Sales)

Monday to Saturday 0900 - 2200 Sundays 1000 - 2200

A copy of the application is attached as **Appendix 1**.

3. BACKGROUND

- 3.1 The application has been advertised in the prescribed manner and representations have been received from Cleveland Police and one Interested Party (attached as **Appendices 2 and 3**).
- 3.2 The representation from Cleveland Police alleges that granting the application would exacerbate alcohol related crime and disorder in an area already saturated with alcohol licensed premises.
- 3.3 The representation from the Interested Party alleges that opening an off licence in the vicinity of public houses will increase the risk to children and pose a nuisance to patrons of the public houses and local residents.
- 3.4 The applicant has agreed to a request by Trading Standards for the attachment of four conditions to the licence should it be granted. These relate

to the operation of a Challenge 21 scheme and implementation of a CCTV system.

4. **ISSUES**

- 4.1 As relevant representations have been received within the prescribed time period, a hearing must be held for Members to consider those representations (unless all parties agree a hearing is unnecessary).
- 4.2 Members are advised that whilst Cleveland Police has referred to the premises being situated within the Council's Special Policy area this is not relevant to this application as the Policy only has effect between the hours of midnight to 9:00 a.m. each day.
- 4.3 Having regard to the representations received, Members may take any of the following steps for the promotion of the licensing objectives:
 - i) To approve the application in its entirety
 - ii) To approve the application in part with or without the addition of further conditions
 - iii) To reject the whole or part of the application
- 4.4 The licensing objectives are:
 - i) The prevention of crime and disorder
 - ii) Public safety
 - iii) The prevention of public nuisance, and
 - iv) The protection of children from harm
- 4.5 Members are reminded that they must only consider those aspects of the licence application that are relevant to the representations received.

5. **RECOMMENDATIONS**

5.1 That Members consider the representations made by applicant, Cleveland Police and the Interested Party and determine what aspects, if any, of the application should be granted and, if appropriate, what conditions, if any, should be attached.

Application for a premises licence to be granted under the Licensing Act 2003

PLEASE READ THE FOLLOWING INSTRUCTIONS FIRST

Before completing this form please read the guidance notes at the end of the form.

If you are completing this form by hand please write legibly in block capitals. In all cases ensure that your answers are inside the boxes and written in black ink. Use additional sheets if necessary. You may wish to keep a copy of the completed form for your records.

desc	(Insert name(s) of applicant) y for a premises licence under section 17 of the L ribed in Part 1 below (the premises) and I/we are ant licensing authority in accordance with section	making this application to you as the
Part	1 – Premises Details	
	al address of premises or, if none, ordnance surv	DEPARTMENT 0 1 NOV 2011 LLS 98
Post	town MACALLE, POOL	Post code 7524 155
Tele	phone number at premises (if any)	A 35.4
Non-	domestic rateable value of premises £ 70 a	3: ASSES
	2 - Applicant Details se state whether you are applying for a premises lice Ple	ence as ease tick yes
a)	an individual or individuals *	please complete section (A)
b)	a person other than an individual *	
	i. as a limited company	please complete section (B)
	ii. as a partnership	please complete section (B)
	iii. as an unincorporated association or	please complete section (B)
	iv. other (for example a statutory corporation)	please complete section (B)
c)	a recognised club	please complete section (B)
d)	a charity	please complete section (B)
e)	the proprietor of an educational establishment	please complete section (B)
f)	a health service body	please complete section (B)
	TUNG COMPANY C. 1	PREM01 (01/11)

	Care Standards Act 2000 (c14) in respect of an independent hospital in Wales	orna nace	please comp	olete section (B)
ga)	a person who is registered under Chapter 2 of Part 1 of the Health and Social Care Act 2008 (within the meaning of that Part) in an independent hospital in England		please comp	plete section (B)
h)	the chief officer of police of a police force in England and Wales		please comp	olete section (B)
* If y	ou are applying as a person described in (a) or (b) plea	ase co	nfirm:	
				Please tick yes
0	I am carrying on or proposing to carry on a busines premises for licensable activities; or	s whic	h involves the	use of the
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SECOND INDIVIDUAL APPLICANT (if applicable)

Mr Mrs	☐ Miss ☐	Ms 📙	Other Title (for example, Rev)	
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l am 18 years old	or over		☐ Ple	ase tick yes
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E-mail address (optional)				
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Part 3 Operating Schedule	
When do you want the premises licence to start?	Day Month Year
If you wish the licence to be valid only for a limited period, when you want it to end?	n do Day Month Year
Please give a general description of the premises (please read GENERAL DESCRIPTION, NEWS A LICENSES STEPSIED END OF VICTORIA / AVENUS, 25	
If 5,000 or more people are expected to attend the premises at one time, please state the number expected to attend. What licensable activities do you intend to carry on from the present (Please see sections 1 and 14 of the Licensing Act 2003 and Sci 2003)	emises?
Provision of regulated entertainment	Please tick yes
a) plays (if ticking yes, fill in box A)	
b) films (if ticking yes, fill in box B)	
c) indoor sporting events (if ticking yes, fill in box C)	
d) boxing or wrestling entertainment (if ticking yes, fill in box	D) 🗆
e) live music (if ticking yes, fill in box E)	Art with the second of the sec
f) recorded music (if ticking yes, fill in box F)	
g) performances of dance (if ticking yes, fill in box G)	
h) anything of a similar description to that falling within (e), (f (if ticking yes, fill in box H)	or (g)

Pr	ovision of entertainment facilities:	
i)	making music (if ticking yes, fill in box I)	
j)	dancing (if ticking yes, fill in box J)	
k)	entertainment of a similar description to that falling within (i) or (j) (if ticking yes, fill in box K)	
P	rovision of late night refreshment (if ticking yes, fill in box L)	
S	upply of alcohol (if ticking yes, fill in box M)	
In	all cases complete boxes N, O and P	

A

Plays Standard days and timings (please read guidance note 6) Day Start Finish			Will the performance of a play take place indoors or outdoors or both – please tick (please read guidance note 2)	Indoors Outdoors	
			(please read guidance note 2)		
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Supply of alcohol Standard days and timings (please read guidance note 6)		nd	Will the supply of alcohol be for consumption (Please tick box) (please read guidance note 7)	On the premises	
				Off the premises	1 2
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	0100	2200	guidance note 4)		
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State the name and details of the individual whom you wish to specify on the licence as premises supervisor

Name	JS. LADHAR
Address	PONIELAND PONIELAND NENERSKE
Postcode	
Personal	Licence number (if known)
Issuing li	censing authority (if known)

Please highlight any adult entertainment or services, activities, other entertainment or matters ancillary to the use of the premises that may give rise to concern in respect of children (please read guidance note 8)

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open to Standa timings	premises to the pub ard days and s (please re nice note 6)	l ic nd ead	State any seasonal variations (please read guidance note 4)
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		2200	
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	1	2200	

P Describe the steps you intend to take to promote the four licensing objectives:

a) General - all four licensing objectives (b,c,d,e) (please read guidance note 9)

AS INDIVIDUALLY DESCRIBED

b) The prevention of crime and disorder

ANY PEDSON SUSPECTED OF BEING INEBRIATED WILL BE REFUSED THE SALE OF ALCOHOL. WE WILL COOPERATE WITH THE POLICE RESPEDING MY POLICY THEY HAY WISH TO ENTRODUCE IN RELATION TO CRIME + THE SALE OF ALCOHOL. AND 24 HR RECORDINGS WILL BE RETTUNETS AND MADE AUPILDRES AT ALL TIMES

c) Public safety

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d) The prevention of public nuisance

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e) The protection of children from harm

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MENTANIED. "PROXY SALES" OF ALCOHOL WILL BE"

NILL BE ONGOING

Please tick yes

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I have enclo	sed the plan of th	e premises			
 I have sent of where application 		lication and the p	olan to responsib	ole authorities and others	d
 I have enclo supervisor, i 		form completed b	y the individual	I wish to be premises	4
 I understand 	that I must now	advertise my app	olication		2
 I understand rejected 	I that if I do not co	omply with the at	oove requiremen	its my application will be	d
IT IS AN OFFENO SCALE, UNDER STATEMENT IN	SECTION 158 OF	F THE LICENSIN	IG ACT 2003 TO	LEVEL 5 ON THE STAND O MAKE A FALSE	ARD
Part 4 – Signatur	es (please read	guidance note 1	0)		
Signature of app note 11). If signi	licant or applica ng on behalf of t	nt's solicitor or the applicant pl	other duly aut ease state in w	horised agent (See guidan hat capacity.	ce
Signature			i dulg ya a romu Makara sahara	A STANDARD OF THE PARTY OF THE	
Date	//11/1	Box or sales not an	Hit arburense	no y Mauri (yimea arxes ar na keess	
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For joint applica authorised agen state in what cap	t. (please read g	of 2 nd applicant uidance note 12)	or 2 nd applican . If signing on	t's solicitor or other behalf of the applicant pl	ease
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associated with	this application HALDE E BUNG SURY TO	(please read gui	dance note 13)	s for correspondence	
Post town	8.27			Post code SMS 146	(/
Telephone num	ber (if anv)	en la sur	2020		
	fer us to corres	oal Mo pond with you b	y e-mail your e	e-mail address (optional)	

Notes for Guidance

- Describe the premises. For example the type of premises, its general situation and layout and any other information which could be relevant to the licensing objectives. Where your application includes off-supplies of alcohol and you intend to provide a place for consumption of these off-supplies you must include a description of where the place will be and its proximity to the premises.
- 2. Where taking place in a building or other structure please tick as appropriate. Indoors may include a tent.
- For example the type of activity to be authorised, if not already stated, and give relevant further details, for example (but not exclusively) whether or not music will be amplified or unamplified.
- For example (but not exclusively), where the activity will occur on additional days during the summer months.
- 5. For example (but not exclusively), where you wish the activity to go on longer on a particular day e.g. Christmas Eve.
- 6. Please give timings in 24 hour clock (e.g. 16:00) and only give details for the days of the week when you intend the premises to be used for the activity.
- 7. If you wish people to be able to consume alcohol on the premises please tick on, if you wish people to be able to purchase alcohol to consume away from the premises please tick off. If you wish people to be able to do both please tick both.
- 8. Please give information about anything intended to occur at the premises or ancillary to the use of the premises which may give rise to concern in respect of children, regardless of whether you intend children to have access to the premises, for example (but not exclusively) nudity or semi-nudity, films for restricted age groups, the presence of gaming machines.
- 9. Please list here steps you will take to promote all four licensing objectives together.
- 10. The application form must be signed.
- 11. An applicant's agent (for example solicitor) may sign the form on their behalf provided that they have actual authority to do so.
- 12. Where there is more than one applicant, both applicants or their respective agents must sign the application form.
- 13. This is the address which we shall use to correspond with you about this application.

The Licensing Section
Hartlepool Borough Council
Bryan Hanson House
Hanson Square
Hartlepool
TS24 7BT

Your Ref:

Our Ref: LICE/20/770/MN

When telephoning please use (01642) 301231 to contact Marie Nevison Marie.Nevison@cleveland.pnn.police.uk

4th November 2011

Dear Sirs

Re:- Application for Premises Licence - General Dealers, 1-3 Victoria Road, Hartlepool

I refer to the above application for a Premises Licence and make the following representations on behalf of Cleveland Police.

The premises is situated in an area which already suffers from alcohol related crime and disorder and Cleveland Police have received a number of reports of under age drinking. It is of further concern that the premises is situated in a residential area.

In addition to the above, the premises is situated in an area already declared saturated by Hartlepool Borough Council and as such, a Special Policy has been adpted. It is therefore, the opinion of Cleveland Police that if the above application is granted, it will exacerbate the problems already encountered and undermine the Crime and Disorder, Public Safety, Public Nuisance and Protection of Children from Harm objectives.

In the event that this application is not withdrawn, further evidence will be provided by Cleveland Police.

I confirm that a copy of the representations have been sent to the applicant, Mr Jugjit Singh Ladhar.

Should you have any further queries in relation to this application, please do not hesitate to contact me.

Mr Ian Harrison
Principal Licensing Officer
Hartlepool Borough Council
Bryan Hanson House
Hanson Square
Hartlepool
TS24 7BT

lan Harrison

From: Tim | Wynyard Leisure [tim.gilbert@wynyardleisure.co.uk]

Sent: 18 November 2011 15:38

To: lan Harrison

Subject: Objection to a Licence Application

Hello Ian

On behalf of Wynyard Leisure I would like to raise concerns regarding an application for an off licence on Victoria Road

I believe opening an off licence on the door step of pubs will increase the chances of children hanging around the area, and trying to gain entry to the licensed premises. These children will be hanging around the town, trying each put in turn and causing a nuisance to the bars, our customers and residents in the area.

Having an off licence close to bars could also see a rise in customers buying alcohol from shop and sneaking their purchases into the bars. Not only does this affect the profitability of the bars but also stops the monitoring of alcohol consumption.

Regards

Tim Gilbert General Manager, Wynyard Leisure Limited

01429 264 166 07572 464 952

facebook.com/skyyloungehartlepool facebook.com/redroomhartlepool facebook.com/loonshartlepool facebook.com/barparishartlepool facebook.com/shadeshartlepool

RESTRICTED (when complete) CLEVELAND POLICE WITNESS STATEMENT

(CJ Act 1967, s9 MC Act 1980, ss5A(3)(a) and 5B; Criminal Procedure Rules 2005, r.27.1(1)

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		URN	17		
Statement of	Jonathan Wrigley				
Age if under 18	Over 18 (If over 18 insert "Over 18") Oc	cupation Poli	ce Sergea	nt 1814	
and I make it know	onsisting of 4 page(s) each signed by me wing that if it is tendered in evidence I shoch I know to be false, or do not believe to be	all be liable to pro			
Signature		Date:	7 th Dece	mber 201	1
Tick if witness evice	dence is visually recorded \(\supply \text{ (supply witness)}	details on rear)			
I am Police	Sergeant 1814 Wrigley of the D	istrict Alcohol	Licensing	Unit, pr	esently
stationed at Ha	artlepool.				
Hartlepool Pol	ice have received an application to	open an Off I	_icence on	Victoria F	Road in
the former Ba	r One premises. Alcohol will be av	ailable from th	ne premise	es betwee	n 0900
and 2200 hour	rs Monday to Saturday, between 10	00 and 2200 h	rs on Sund	lays.	
Hartlepool Tov	wn Centre has a lively Night Tim	e Economy w	hich is cei	ntred on '	√ictoria
Road and the	Church Street area. The 2 areas	are considera	bly differer	nt. Church	Street
comes alive of	only on a weekend. During the	week it is ho	me to a i	number o	f small
businesses bu	ut in terms of alcohol driven act	vity it can re	asonably I	oe descril	bed as
dormant.					
In contrast, V	/ictoria Road, particularly in the	area adjacent	to the M	iddleton (Grange
Shoppina Cen	ntre (MGSC) is usually thriving and	d can be prop	erly descri	bed as th	e retail
0	, , ,		·		
Signature	Signature V	Vitnessed by			

MG 11-00(T)

RESTRICTED (when complete)
CLEVELAND POLICE

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Continuation of Statement of

Jonathan Wrigley

commercial hub of the Town. It is invariably busy during the day with shoppers and vehicular traffic. The locale is heavily invested with 5 public houses, four of which are shoulder to shoulder and inhabit a full block with one public house opposite and facing them from across Victoria Road. Beyond them is the King Johns Public House and also nearby is the Changes public house. Another public house, the SKYY Bar is seconds away from the main body of public houses situated on Victoria Road.

All of the above premises have an Off Licence function.

In terms of other outlets, the area also hosts 2 mini supermarkets in nearby Murray Street which retail alcohol until 23:00pm daily.

The MGSC contains a further 3 outlets which vend alcohol until 17:30pm daily and York Road is home to a Tesco Express supermarket which also sells alcohol until 23:00 daily.

In total and within easy walking distance of one-another there are 13 outlets which retail alcohol. Alcohol can be available within this area between 06:30am and 04:00 hours. It is therefore reasonable to suggest that the area has in fact reached saturation point in respect to alcohol provision.

Hartlepool Police take the view that the area is more than sufficiently served by the 13 establishments selling alcohol and that the introduction of an Off Licence to the area will

Signature	Signature Witnessed by	

MG 11-00(T)

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only exacerbate current problems. Furthermore, the temptation for revellers to purchase alcohol from the proposed outlet with a view to sneaking it into the public house premises of their choice may prove irresistible to some. This issue has manifested in recent months and can be the catalyst for ASB, refused entry and ejection from the premises when discovered leading to the aforementioned ASB problems.

Ordinarily, the location of an Off Licence is no great cause for concern but this premises brings nothing new in terms of service provision to the immediate area and metaphorically speaking, is "a bridge too far".

On another note, recent analysis of the impact of the new licensing laws on the health of the nation revealed a 64% national increase in hospital admissions for alcohol related liver disease among people in their early 30's. However in the North East of England that figure rose by an astonishing 400% over eight years. The health campaign group Balance North East which is funded by North East Primary Care Trusts produced the figures which show that in 2002, hospital admissions for 30 to 34 year olds were 37 compared to 189 in 2010.

The introduction of yet another outlet in an already saturated environment can hardly ameliorate the situation. If anything, it simply adds to the problems in terms of the management of the NTE. The police have significant concerns around the Protection of Children from Harm because the area is frequently used by teenagers to congregate, particularly on a weekend and in school holidays. The above report by Balance North East

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MG 11-00(T)

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also highlighted that the North East has the highest rate of 11 to 15 year olds who drink in England and the highest rate of under-18's admitted to hospital because of alcohol.

The introduction of yet another outlet within this area cannot promote the 4 Licensing Objectives and in the view of Cleveland Police will go some way to reverting them. Additionally the police have particular concerns around the Prevention of Crime and Disorder and Public Safety because of its proposed proximity to the NTE.

Hartlepool Police vigorously oppose the application.

Signature	Signature Witnessed by	