

# FINANCE AND POLICY COMMITTEE AGENDA



26 July 2013

at 9.30 am

in the Council Chamber, Civic Centre, Hartlepool

MEMBERS: FINANCE AND POLICY COMMITTEE

Councillors C Akers-Belcher, Dawkins, Jackson, James, A Lilley, Payne, Richardson, Simmons, Thompson and Wells

## 1. APOLOGIES FOR ABSENCE

## 2. TO RECEIVE ANY DECLARATIONS OF INTEREST BY MEMBERS

## 3. MINUTES

- 3.1 To receive the minutes of the meeting of the Finance and Policy Committee held on 28 June 2013 (*previously circulated*).
- 3.2 To receive the minutes of the meeting of the Safer Hartlepool Partnership held on 21 June 2013.

## 4. BUDGET AND POLICY FRAMEWORK ITEMS

- 4.1 Reviewing the Sustainable Community Strategy for Hartlepool – *Assistant Chief Executive*

## 5. KEY DECISIONS

- 5.1 Seaton Carew Development Sites – *Director of Regeneration and Neighbourhoods*
- 5.2 Senior Officer Structure – *Chief Executive*
- 5.3 Local Authority Mortgage Scheme (LAMS) – *Chief Finance Officer*



## **6. OTHER ITEMS REQUIRING DECISION**

- 6.1 Sale of Crown House Site on Surtees Street for Student Accommodation – *Director of Regeneration and Neighbourhoods*
- 6.2 Delegated Property Transactions – *Director of Regeneration and Neighbourhoods*
- 6.3 Sale of Land at Belle Vue Way – *Director of Regeneration and Neighbourhoods*
- 6.4 Esmée Fairbairn Collections Fund – ‘999 What’s Your Emergency’ – *Assistant Director (Community Services)*

## **7. ITEMS FOR INFORMATION**

- 7.1 Community Pool Category 5 Grant Update 2013/14 – *Director of Regeneration and Neighbourhoods*
- 7.2 Longer Lives – *Director of Public Health*
- 7.3 Measles Outbreak – *Director of Public Health*
- 7.4 Corporate Procurement Quarterly Report on Contracts – *Director of Regeneration and Neighbourhoods*

## **8. ANY OTHER BUSINESS WHICH THE CHAIR CONSIDERS URGENT**

## **9. LOCAL GOVERNMENT (ACCESS TO INFORMATION) (VARIATION) ORDER 2006**

### **EXEMPT ITEMS**

Under Section 100(A)(4) of the Local Government Act 1972, the press and public be excluded from the meeting for the following items of business on the grounds that it involves the likely disclosure of exempt information as defined in the paragraphs referred to below of Part 1 of Schedule 12A of the Local Government Act 1972, as amended by the Local Government (Access to Information) (Variation) Order 2006

### **ITEMS FOR INFORMATION**

**Date of next meeting – 2 August 2013 at 10.30am in the Council Chamber, Civic Centre, Hartlepool**



# **SAFER HARTLEPOOL PARTNERSHIP DECISION RECORD**

21 June 2013

The meeting commenced at 2.00 pm in the Civic Centre, Hartlepool

## **Present:**

Councillor: Christopher Akers-Belcher (In the Chair)

Denise Ogden, Director of Regeneration and Neighbourhoods  
Clare Clark, Neighbourhood Manager, Community Safety  
Louise Wallace, Director of Public Health  
Lucia Saiger-Burns, Tees Valley Probation Trust  
John Bentley, Safe in Tees Valley

Detective Chief Inspector John Chapman was in attendance as a substitute for Steve Jermy, Acting Superintendent, Cleveland Police and Ian Wolstenholme was in attendance as a substitute for Barry Coppinger, Police and Crime Commissioner

Also present: Mike Batty, Independent Chair of the Review Panel, Stockton on Tees Borough Council  
Karen Hawkins, Hartlepool and Stockton on Tees Clinical Commissioning Group

Officers: Angela Armstrong, Principal Democratic Services Officer

## **1. Apologies for Absence**

Apologies for absence were received from Dave Stubbs, Chief Executive; Sally Robinson, Assistant Director, Children's Services; Barry Coppinger, Police and Crime Commissioner; and Ian McHugh, Cleveland Fire and Rescue Authority.

## **2. Declarations of Interest**

None.

### **3. Local Government (Access to Information) (Variation Order) 2006**

Under Section 100(A)(4) of the Local Government Act 1972, the press and public were excluded from the meeting for the following items of business on the grounds that they involved the likely disclosure of exempt information as defined in the paragraphs referred to below of Part 1 of Schedule 12A of the Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) Order 2006.

**Minute 4 – Domestic Homicide Review – Overview Report** – This item contains exempt information under Schedule 12A Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) Order 2006 namely information relating to any individual (para1).

### **4. Domestic Homicide Review – Overview Report**

*(Independent Chair of the Review Panel)* This item contains exempt information under Schedule 12A Local Government Act 1972 as amended by the Local Government (Access to Information) (Variation) Order 2006 namely information relating to any individual (para1)

#### **Purpose of report**

To examine agency responses and support given to a former resident of Hartlepool, prior to the point of the victim's death in 2012. The review considered agencies' contact and involvement with the victim and perpetrator.

#### **Issue(s) for consideration**

The Independent Chair of the Review Panel presented the detailed and comprehensive report that had been compiled by the Panel as a consequence of a Review undertaken from August 2012 to January 2013.

In conclusion, the Review Panel did not find any serious deficiencies in any of the agency responses and to the contrary, found that the process of referral from the court service to the Independent Domestic Violence Advisor at Harbour had worked very well and stood up to scrutiny entirely.

It was noted that the author of the independent review had been very thorough and highlighted only minor defects in paperwork which had no bearing on the outcome of the case. In relation to this issue, the recommendations contained within the action plan included fairly minor points of police procedure. In addition to this, a key action included within the Review was awareness training for General Practitioners (GPs) and included proposals for additional training to be undertaken.

The Panel had recognised the extremely sad nature of this case and forwarded their condolences to the family and friends of the victim.

The Partnership were informed that once the Review was approved it would be submitted to the Home Office for a quality assurance process to be undertaken and subsequent publication of the report.

The Independent Chair of the Review Panel wished to express his thanks for all the hard work and commitment shown by everyone involved in the review process to ensure that a comprehensive review was undertaken.

It was noted that NHS England, as commissioners of GP services, would be responsible for undertaking the action to provide additional training for GPs. It was confirmed that in relation to the actions to be undertaken, the Chief Executive's of all appropriate organisations/agencies would be contacted and the action plan would be reviewed by the Safer Hartlepool Partnership six months from the acceptance of the Review by the Home Office.

The Independent Chair of the Review Panel was thanked for chairing the Panel and for presenting the report as part of the Stockton-Hartlepool reciprocal arrangements.

### **Decision**

- (i) The Overview report of the Domestic Homicide Review was accepted.
- (ii) The report be submitted to the Home Office for quality assurance process to be undertaken and subsequent publication.
- (iii) That the action plan be monitored and submitted to a meeting of the Safer Hartlepool Partnership six months after the acceptance of the Review by the Home Office.

## **5. Any Other Items which the Chairman Considers are Urgent**

None.

The meeting concluded at 2.30 pm

CHAIR

# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Assistant Chief Executive

**Subject:** REVIEWING THE SUSTAINABLE COMMUNITY STRATEGY FOR HARTLEPOOL

**1. TYPE OF DECISION/APPLICABLE CATEGORY**

1.1 Budget and Policy Framework

**2. PURPOSE OF REPORT**

2.1 To present the Committee with the first draft of the new Sustainable Community Strategy for agreement as a draft for consultation. The report will also set out for the Committee the draft 'Then and Now' document, the first version of the Equality Impact Assessment and outline the proposed 8 week consultation which will follow approval of the first draft.

**3. BACKGROUND**

3.1 The Council has a statutory duty to prepare a Sustainable Community Strategy (SCS) for the Borough. The previous SCS was adopted 5 years ago in 2008 and therefore needs to be reviewed to ensure that it remains relevant, reflects local circumstances and responds to national changes.

3.2 Three options for reviewing the SCS were presented to Finance and Policy Committee on the 31<sup>st</sup> May 2013. The Committee agreed with the recommendation for Option 3 '*A change in approach with a downsized Community Strategy focussing on other key strategies to provide the detail.*'

3.3 This option builds on the previous SCS by maintaining the existing long term vision for Hartlepool but enables the priorities for the next five years to be more focused in light of the change in resources, organisational structures and the issues facing the Borough at the present time.

3.4 Therefore the new SCS will be greatly downsized and not duplicate what is already captured in other key strategies and plans for the Borough for example the Health and Wellbeing Strategy, Housing Strategy, Economic Regeneration Strategy and the Community Safety Plan. Sitting alongside the SCS will be a 'Then and Now' document which sets out the progress that

has been made in the Borough since 2004 and which forms part of the evidence base for the Strategy. This document is still being updated however the attached appendix will be use the consultation exercise.

#### **4. PROPOSED DRAFT SUSTAINABLE COMMUNITY STRATEGY**

4.1 The first draft of the proposed SCS is attached as Appendix 1. This has been developed by officers within the Council and includes the following sections:

- Vision & longer term aims (taken from the existing SCS)
- Priorities for the next 5 years (identified by officers within the Council)
- How we'll achieve those priorities and how we'll measure our success
- How we'll work in partnership
- Our principles of working (taken from the existing SCS)
- What our delivery plans are i.e. which strategies and action plans will help us achieve our vision.

Finance and Policy Committee are asked to consider and agree this as the draft for consultation.

4.2 Included as appendix 2 is the draft 'Then and Now' document which sets out how the situation has changed within the Borough since 2004. In part, this reflects the impact of the previous Community Strategies although this impact can not be directly quantified. Appendix 2 is a document in progress and will continue to be amended as new and updated data becomes available.

4.3 In order to fulfil the Council's equality duties an Equality Impact Assessment has been prepared for the SCS review as included as appendix 3. The EIA will be regularly updated and published throughout the review process. In addition the action plan within the EIA will be developed to include actions planned and taken throughout the review process.

#### **5. NEXT STEPS**

5.1 Following approval of the draft for consultation an 8 week consultation will take place. The consultation period on the first draft of the Strategy is scheduled to commence on Monday the 29<sup>th</sup> of July (subject to approval by Finance and Policy Committee on Friday 26<sup>th</sup> July) and will run until the 22<sup>nd</sup> September. During the consultation period we will contact all of the statutory consultees and invite them to submit their views on the draft SCS. The document will also be made available to all Elected Members, Town and Parish Councils and the Voluntary and Community Sector for their views. Consultation with the public will include questionnaires available in all libraries and other Council buildings open to the public. Online consultation will also be available through the Councils website. In addition the consultation will be promoted through Hartbeat, press releases, posters at venues across the Borough including those of partner organisations and through Radio Hartlepool.

5.2 The results of the consultation on the first draft will be considered and used to inform the next draft of the Strategy along with the results of the Hartlepool Household Survey and any other relevant information that emerges during that time. The 'Then and Now' document will also be developed to incorporate new data as it becomes available.

5.3 The second draft of the Strategy will be produced and will be presented to Finance and Policy Committee in November. A further two week consultation will then be undertaken before the final draft of the SCS is produced for consideration by Finance and Policy Committee before being taking to Council for adoption in February 2014.

## **6. LEGAL CONSIDERATIONS**

6.1 The Council has a statutory duty to have a Sustainable Community Strategy.

## **7. RECOMMENDATIONS**

7.1 Finance and Policy Committee is requested to:

- agree the draft Sustainable Community Strategy as set out in appendix 1 as the first draft for consultation;
- note the 'Then and Now' document (appendix 2), Equality Impact Assessment (appendix 3) and proposed 8 week consultation (paragraph 5.1).

## **8. REASONS FOR RECOMMENDATIONS**

8.1 The Council has a statutory duty to have a Sustainable Community Strategy and the current Community Strategy was last reviewed in 2008. It is therefore timely to review and update. As the Strategy is within the Budget & Policy Framework for the Council the process for the development and approval of the Strategy is set out within the Constitution and the first stage involves consulting for 8 weeks on a draft of the Strategy following approval by the relevant Policy Committee.

## **9. BACKGROUND PAPERS**

9.1 Hartlepool's Ambition, Community Strategy & Neighbourhood Renewal Strategy, 2008-2020.

Report to Finance and Policy Committee 31<sup>st</sup> Reviewing the Sustainable Community Strategy for Hartlepool.



**10. CONTACT OFFICER**

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# **Hartlepool's Ambition**

## **The Sustainable Community Strategy for Hartlepool**

**2014 – 2020**

## **Foreword**

In 2008 the Hartlepool Partnership launched the Sustainable Community Strategy which set out the future vision for the Borough in 2020. Since then we have made a lot of progress to turn that vision into reality; crime has fallen, people are living longer, primary and secondary educational attainment is improving and there has been significant investment in the Borough's housing stock, business areas and environment. However, a number of challenges have presented themselves since 2008 globally, nationally and locally with huge financial, economic and demographic challenges now facing us. We know that areas such as unemployment, health inequalities and poverty remain serious issues and we want to ensure that we continue to focus on areas where we can have the biggest impact. We will endeavour to continue to improve the lives of people who live and work in Hartlepool and the physical infrastructure so that people want to live and work here and businesses want to invest.

In spite of the impact of national decisions locally this Sustainable Community Strategy reiterates our commitment to our long term ambition for Hartlepool. We have reshaped our partnership to meet the challenges ahead and focus our efforts on what really matters. This document sets out our priorities for the next five years and how we will continue to work together to meet our aspirations for the community of Hartlepool.

**Councillor Christopher Akers-Belcher**

**Leader of Hartlepool Borough Council and Chair of the Hartlepool Strategic Partners Group**

## What do we want to achieve?

This Sustainable Community Strategy sets out our long-term ambition for the economic, social and environmental wellbeing of Hartlepool. It builds upon the ambition and aspirations set out in 2008 and sets out our priorities for the next 5 years.

Our long-term ambition, as agreed in 2008, remains relevant today:

*Hartlepool will be an ambitious, healthy, respectful, inclusive, thriving and outward-looking community, in an attractive and safe environment, where everyone is able to realise their potential.*

We also remain committed to making improvements across the 8 themes of:

- Jobs and the Economy
- Lifelong Learning & Skills
- Health and Wellbeing
- Community Safety
- Environment
- Housing
- Culture & Leisure
- Strengthening Communities

We have agreed a number of key strategies and plans that set out the detail of how we will achieve our long-term ambition. These are reviewed more frequently than the Sustainable Community Strategy and provide an accurate and timely picture of how we aim to deliver against our long-term ambition:

- Child Poverty Strategy
- Children and Young People's Plan
- Community Safety Plan
- Council Plan
- Economic Regeneration Strategy
- Hartlepool Voluntary and Community Sector Strategy
- Health and Wellbeing Strategy
- Housing Strategy
- Local Transport Plan
- Tees Valley Joint Waste Management Strategy
- The plans and strategies which together comprise the Development Plan
- Vision for Adult Social Care in Hartlepool
- Youth Justice Strategic Plan

We regularly monitor the progress made against each of these plans and we use this to assess whether we are on track to achieve our long-term ambition.

## What are our priorities for the next 5 years?

We have identified a number of key priorities for Hartlepool which will be our main focus for improvement over the next 5 years. This does not mean that we will stop making progress against the other themes we have identified as that will continue through the strategies and plans that we already have in place. Our priorities for the next 5 years are:

### **Increased business and jobs**

- Regenerate key sites and attract investment.
- Improve business infrastructure.
- Support business growth.
- Develop an enterprising culture.
- Develop a competitive workforce.

### **Reduced poverty**

- Ensure that children that live in poverty are safe.
- Increase the parental employment rate.
- Improve skills levels in parents and children.
- Support families to maximise their entitlements.
- Prevent those at risk from falling into poverty.
- Where it is evident that a family is experiencing poverty take action to mitigate its effect.

### **Healthier people**

- People live longer healthier lives.
- Strengthen ill health prevention.
- Protect the health of the population.
- Improve early detection of illness.
- Adults with health and social care needs are supported to maintain maximum independence.
- Vulnerable adults are safeguarded and supported while having choice and control about how their outcomes are achieved.

### **Better housing**

- Delivering new homes, contributing to sustainable communities.
- Improving existing homes, supporting sustainable communities.
- Meeting the specific housing needs, this includes homeless households, older people, people with disabilities, and the black and minority ethnic community.

### **Safer stronger neighbourhoods**

- Reduce crime and repeat victimisation.
- Create confident, strong, and safe communities.
- Reduce offending and re-offending.
- Reduce the harm caused by drug and alcohol misuse.

### **Giving every child the best start in life**

- Deliver effective early intervention services for children, young people and families.
- Ensure all children can live safely.
- Provide effective support for looked after children.
- Deliver new approaches for children and young people with special educational needs and disabilities.
- Ensure schools provide the highest quality education for all children.

## How will we know if we are on track to achieve our ambition?

Alongside our priorities we have identified some key measures of success that we will monitor to see if we are on track to achieving our ambition. Through the various parts of the Hartlepool Partnership we will closely manage our performance to ensure success.

### **Increased business and jobs**

#### **What we are going to do:**

- Deliver the Economic Regeneration Strategy 2011-2021.
- Deliver the Seaton Carew Master Plan.
- Development of the Enterprise Zone initiative.
- Development of the Innovation and Skills Quarter.
- Attract economic investment to key employment sites such as the port area at Hartlepool Docks and Southern Business Zone.
- Secure investment in key development sites such as Jackson's Landing and Mill House area.
- Implement the Retail Revival Strategy.
- Deliver the Hartlepool Youth Investment Project.

#### **How we will measure success:**

- Number of new jobs created.
- Number of new businesses on Enterprise Zones.
- Level of investment in key regeneration sites.
- New business registrations.
- Level of self-employment.
- Level of overall employment.

### **Healthier people**

#### **What we are going to do:**

- Prevention and early detection of cancer.
- Promote the healthy heart check programme.
- Focus on prevention and effective treatment of respiratory disease.
- Reduce smoking prevalence.
- Reduce alcohol related harm.
- Promote healthy weight healthy lives.
- Focus on the prevention and effective treatment of sexual transmitted infections.
- Reduce the harm caused by drugs and alcohol.
- Support people to live independently in their own homes
- Support carers to maintain their caring role
- Continue to promote independence and facilitate recovery for people with mental health needs
- Implement the National Dementia Strategy in Hartlepool.
- Safeguard vulnerable adults,

#### **How we will measure success:**

- Male and female life expectancy.
- Under 75 mortality from cancer and Cardio Vascular Disease.
- Teenage pregnancy rate.
- Rate of sexually transmitted infections.
- Smoking prevalence.
- Childhood obesity rates and modelled adult obesity estimates.
- Breast feeding initiation rate and breastfeeding rate at 6-8 weeks.

- Proportion of substance misusers going into effective treatment and proportion who successfully complete treatment and represent back into treatment within 6 months.
- Rate of alcohol related harm admissions to hospital.
- Percentage of Social Care clients receiving Self Directed Support
- Carers receiving needs assessment or review and a specific carer's service, or advice and information
- People supported to live independently through social services (all adults, per 100,000 population)
- Delayed Transfers of Care
- Adults with learning disabilities in settled accommodation
- Adults in contact with secondary mental health services in employment
- Access to equipment and telecare: users with telecare equipment
- % of people who received intermediate care or reablement package on discharge from hospital who remain at home 91 days after discharge

## 4.1

## APPENDIX 1

### **Safer stronger neighbourhoods**

#### **What we are going to do:**

- Tackle acquisitive crime - domestic burglary and theft.
- Tackle domestic violence and abuse.
- Support victims and reduce the risk of victimisation.
- Address substance misuse through a combination of prevention, control and treatment services.
- Protect and support vulnerable victims and communities including victims of hate crime.
- Improve public reassurance and fear of crime by actively communicating, engaging and working with local communities.
- Continue to address anti-social behaviour at a neighbourhood level through effective multi-agency working.
- Tackle offending and re-offending behaviour through a combination of prevention, diversion and enforcement activity underpinned by a strong multiagency approach.

#### **How we will measure success:**

- Overall crime rate per 1,000 population.
- Number of repeat incidents of domestic violence/abuse.
- Perception of people using or dealing drugs in the community.
- Perceptions of anti-social behaviour.
- Perceptions of drunk or rowdy behaviour as a problem.
- Anti-social behaviour incident rate per 1,000 population.
- Deliberate fires per 1,000 population.
- Hate incidents/crimes per 1,000 population.
- Reoffending rate for young offenders.
- First time entrants into the youth justice system .
- Reoffending rate of Prolific and Priority Offenders.
- Number of troubled families engaged and results claimed.

## **Reduced poverty**

### **What we are going to do:**

- Encourage schools to use their pupil premium to target interventions with disadvantaged children that improve their attainment and increase their rates of progress in English and mathematics.
- First Contact and Support Hub to offer information, advice and guidance to support families to maximise their income.
- Implement universal pathway plus in disadvantages hotspots to ensure that families are supported at the earliest opportunity.
- Link Think Families/Think Communities customers onto employment initiatives such as the Work Programme.
- Develop the Family Wise project to engage and support long term unemployed parents to move closer to the labour market.
- Develop the Going Forward Together project to engage and support young people who are at risk of becoming 'Not in Education, Employment or Training' (NEET) in the long term.

### **How we will measure success:**

- Number of children in poverty.
- Proportion of children living in workless households.
- Gap between the 20% lowest performing children and the rest at age 5.
- Number of families needing crisis support.
- Employment Rate.
- Youth Employment Rate.
- Number of Adults on Working Age Benefits.
- Level of participation of young people (16-18) in further learning.

## **4.1**

## **APPENDIX 1**

## **Giving every child the best start in life**

### **What we are going to do:**

- Ensure effective and efficient safeguarding procedures are in place and are followed to protect all children and young people.
- Review and strengthen the Early Intervention Strategy.
- Ensure children and young people are supported at the earliest opportunity to help prevent them entering into care.
- Ensure all looked after children are supported effectively as they grow into adults through access to appropriate placements, high quality education and healthy lifestyles.
- Deliver the Special Educational Needs Pathfinder.
- Work with all schools to improve educational attainment through practical support and guidance.

### **How we will measure success:**

- Number of common assessments completed.
- Number of Children in Need.
- Number of children subject to a Child Protection Plan.
- Number of children re-referred to social care.
- Number of Looked After Children and percentage of Looked After Children placed for adoption within 12 months of the decision that they should be placed for adoption.
- Number of accidental injuries to children.
- School absences and school exclusions.
- Gap between the 20% lowest performing children and the rest aged 5 years old.
- Gap between children eligible for Free School Meals and the rest at Key Stage 2 and Key Stage 4.
- Number of children achieving 5 A\*-C GCSEs including English and Maths.
- All schools to have an Ofsted judgement of Good or Outstanding.



## **Better housing**

### **What we are going to do:**

- Provision of new build affordable accommodation across the town and the provision of new homes on regeneration sites.
- Improvement of housing conditions, reductions of empty homes and good management across tenures.
- Address the impact of welfare reform on tenancy sustainability across tenures and on demand for the rented sector.
- Meet the specific housing needs of vulnerable groups across communities.

### **How we will measure success:**

- Affordable homes delivered (gross).
- Number of new homes built on regeneration schemes.
- Number of properties where identified Housing Health and Safety Rating System (HHSRS) Category 1 and actionable Category 2

## **4.1**

### **APPENDIX 1**

hazards are dealt with through formal or informal enforcement action.

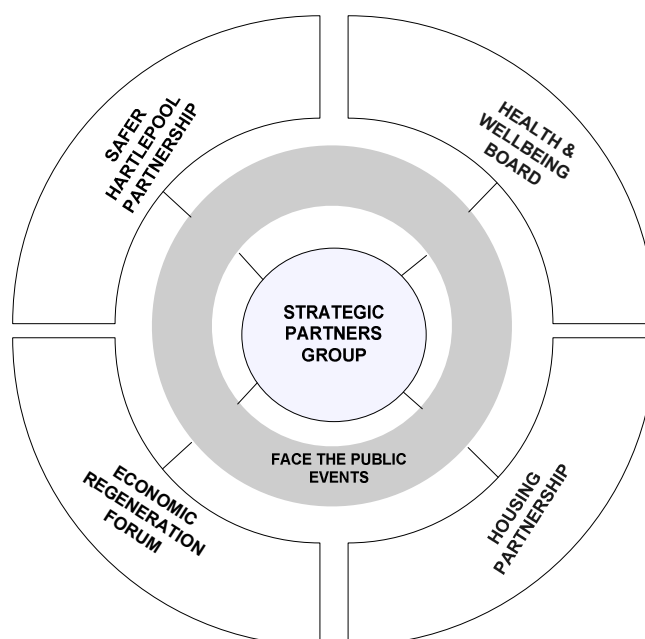
- Numbers of properties improved through the grants or loans schemes
- Number of long term (over 6 months) empty homes brought back into use.
- Number of households where homelessness has been prevented through local authority action.
- Average waiting time for a disabled facilities grant to be completed.
- Percentage of applicants on the Choice Based Letting (CBL) Housing register indicating they are from a minority ethnic origin.

## How we will work together to achieve our ambition?

Only through working together in partnership will we be able to achieve our ambition for Hartlepool. Our collective effort is needed to ensure that we can deliver against our priorities and make real change happen.

Through decisions taken nationally there is less public money available to help us achieve our ambition. This means that we will need to think differently about how we deliver and use new approaches to create lasting change within the Borough. We will need to work even closer as partners, sharing and pooling our resources, financial, physical and human, to make sure we use them to best effect. We will also need to build on our relationships with local voluntary and community groups and businesses as well as forging new relationships with those who can help us to achieve our ambition.

In Hartlepool we already have in place a number of formal partnership arrangements and these will continue to develop so that we are best placed to take advantage of opportunities as they arise. The Hartlepool Partnership is the banner under which all of the partnerships in Hartlepool come together: There are also a number of sub groups operating below the partnerships shown below. One of these is the Children's Strategic Partnership which feeds into the Health and Wellbeing Board.



Together these partnerships will be responsible for ensuring that we make progress on our priorities over the next 5 years and achieve our long-term ambition.

## **Our principles**

In delivering the Sustainable Community Strategy vision, we will strive to apply the following principles:

### **Effective decision making and communication**

Communicating openly and honestly with the community in Hartlepool and being publicly accountable for our decisions. Decision-making will be rigorous and transparent and decisions will be based upon the best information available at the time.

### **Effective partnership working**

Working together as equals to deliver sustainable communities within Hartlepool, having a clear understanding of shared decision-making, risks, responsibilities and accountabilities.

### **Efficient partnership working**

Increasing efficiency and achieving value for money through improved procurement, financial reporting and management. Delivering high quality local services and making the most of the resources available including people, money, property, data and information.

### **Acting with integrity**

Acting with honesty, selflessness, objectivity and trust, declaring interests and dealing with truth and completeness.

### **Ensure widest possible involvement and inclusion**

All parts of the community regardless of where they live, or their gender, race, ethnicity, disability, religion, sexual orientation, family and other circumstances, language, national or social origins, age or any other status, are encouraged to be involved at all stages in the development, delivery and monitoring of this strategy.

### **Demonstrating leadership and influence**

Leading by example with enthusiasm in delivering the strategy by applying these principles and using influence to encourage other partners and providers locally, regionally and nationally to do the same.

### **Effective performance management**

Actively managing the delivery of the strategy by providing clear, robust and reliable information for monitoring purposes, establishing clear lines of accountability, managing risk, reporting by exception, and, when performance is not on track, taking action to address this.

### **Developing skills and knowledge**

Developing our own capacity and skills to improve performance, whilst providing opportunities for the community to improve their skills, capacity and life chances.

### **Contributing to sustainable development**

Considering economic, social and environmental goals equally and in an integrated way ensuring the long term and global aspects of strategy and decision making are considered.

## Then &amp; Now

**Introduction:**

This document focuses on the key themes identified within the Sustainable Community Strategy and sets out what progress has been made across a range of key performance indicators in each theme. Where possible data has been provided from 2004 and 2008 alongside the recent data available. Comparisons are also made against the North East and national averages. Wider achievements have also been captured for each of the themes and this includes areas of significant investment, infrastructure developments and other improvements that have been delivered since the first Community Strategy was adopted in 2002.

**Key:**

😊	Improved	⇒ ⇐	Gap narrowed
😐	Stayed the same	=	Gap stayed the same
😞	Declined	⇐ ⇒	Gap widened
		+	Better than average

**Jobs & Economy**

Indicator		2004	2008	Latest position	Progress	Comment
Employment Rate – percentage of working age in employment (Jan – Dec)	Hartlepool	62.9	65.2	59.3 (2012)	☹	By 2008 improvements had been made in Hartlepool and the gap with the North East and national average reduced. However, following the recent recession the situation has worsened and the gap are now wider than in 2004.
	North East	68	68.5	66.2 (2012)	↔	
	Great Britain	72.6	72.2	70.7 (2012)	↔	
Unemployment Rate – percentage of people claiming Job Seekers Allowance (JSA) (April)	Hartlepool	4.1	4.3	7.7	☹	Unemployment has continually increased since 2004 and the gap has continued to widen against the North East and National averages.
	North East	3.0	3.0	5.4	↔	
	Great Britain	2.3	2.1	3.7	↔	
Long Term Unemployment – 6+ months unemployed	Hartlepool	1.3	1.2	4.6	☹	Although some improvement was made before the recession Hartlepool now has a higher unemployment rate. The gap with the North East and National average has widened.
	North East	1.0	0.9	2.9	↔	
	Great Britain	0.8	0.6	1.7	↔	
Youth Unemployment – percentage of 18-24 year olds claiming Job Seekers Allowance (JSA) (April)	Hartlepool	10.0	10.1	15.3	☹	Youth unemployment has increased significantly since the recession and the gap with the North East and National averages has widened.
	North East	6.3	6.5	10.4	↔	
	Great Britain	4.5	4.3	6.7	↔	

Indicator		2004	2008	Latest position	Progress	Comment
Long Term Youth Unemployment – 12+ months unemployed	Hartlepool	2.0	1.7	8.5	☹	By 2008 some positive progress had been made on long term youth unemployment but unfortunately the recession has hit this area particularly hard and despite increases in the North East and National averages this has not occurred at the same rate and the gap has widened.
	North East	1.1	1.1	4.9	↔	
	Great Britain	0.8	0.7	2.5	↔	
Percentage of adults on out of Work Benefits	Hartlepool	21.3	19.8	20.1	☺	Although this was at its lowest in in 2008 the latest figure shows a reduction from the 2004 level. Although the gap with the North East average has widened the gap with the national average as reduced.
	North East	16.8	14.9	15.5	↔	
	Great Britain	12.0	11.0	11.6	⇒	
Self Employment Rate	Hartlepool	6.9	10.9	7.0	☺	Self employment in Hartlepool peaked in 2008 pre-recession but remains above the 2004 figure. However, the gap with the North East and national average has increased despite significant progress by 2008.
	North East	8.4	9.6	10.1	↔	
	Great Britain	12.5	12.9	14.3	↔	
New Business Registration Rate - The Proportion of New Business	Hartlepool	31	35	38	☺	Business registrations have improved and are now

Indicator		2004	2008	Latest position	Progress	Comment
Registrations Per 10,000 of the Resident Population (aged 16 plus)	North East	37	36	33	+	above the North East average and significantly reduced the gap with the national average which has declined over the same period.
	Great Britain	59	54	52	⇒ ⇐	
Business Deaths Per 10,000 of the Population (The number of business closures per 10,000 of the population who are aged 16 plus)	Hartlepool	24	29	28	☹	Business deaths have increased since 2004 but rates remain below the North East and national averages.
	North East	31	30	29	+	
	Great Britain	51	45	45	+	
Business Stock Per 10,000 of Population (The number of businesses that are currently operating per 10,000 of the population who are aged 16 plus)	Hartlepool	230	276	287	☺	Business stock has increased significantly since 2004 which has reduced the gap with the North East and national averages.
	North East	276	301	295	⇒ ⇐	
	Great Britain	449	467	458	⇒ ⇐	
New Business Survival – 1 Year (Percentage of newly born businesses surviving over 1 year)	Hartlepool	93.3	94.2	88.4	☹	New business survival at 1 year has declined since 2004 but remains above the North East and national average.
	North East	93.5	93.4	88.3	+	
	Great Britain	94.2	92.2	86.7	+	
New Business Survival – 2 Years (Percentage of newly born businesses surviving over 1 year)	Hartlepool	78.0	78.6	71.7	☹	New business survival at 2 year has declined since 2004 and the gap with the North East and national average has increased.
	North East	77.3	80.1	73.4	⇐ ⇒	
	Great Britain	78.0	81.3	73.9	⇐ ⇒	

### Wider Achievements:

- In 2002, the first business units were created at the prestigious Queens Meadow Business Park. In 2005, the UK Steel Enterprise Innovation Centre to encourage business start ups opened, with a subsequent extension and development of Hub 2 as well as new units built by Rivergreen Developments. The UK Steel Enterprise Innovation Centre has proved highly successful not only in occupation levels but also in driving up awareness of business start up and self employment opportunities due to the high profile of the development. After detailed discussions with UK Steel Enterprise plans were put in place to build an additional 18,000 sq ft which was subsequently opened in 2011 at a cost of £5m. Letting rates have been good particularly set against the economic climate and is currently around 70% let.
- Following the launch of the Enterprise Zone Hartlepool delivered the first 2 Enterprise Zone projects in Tees Valley, Omega and Propipe and subsequently Queens Meadow has now attracted two further projects, Durable Technologies and Solomons. Omega Plastics based in Blyth has undertaken a major expansion project of 10,000 sq ft at Queens Meadow, manufacturing high quality plastic moulding and customers include Aston Martin, McLaren Mercedes and Unilever. The project will generate around £800K of private sector investment and create a minimum of 21 new jobs. Propipe started up in Hartlepool in 1998 manufacturing pipe line investigatory equipment and export product all over the world. The company has expanded from its original factory at Park View to 17,000 sq ft at Queens Meadow and will invest at least £700k and create around 24 new jobs. Propipe is already undertaking additional expansion with the development of a 4,000 sq ft dedicated fabrication shop which will create an additional 6 skilled jobs. Durable Technologies started up in Hartlepool in 2007 and occupied 600 sq ft in the Innovation Centre. They will now occupy 2,400 sq ft at the Innovation Centre, Queens Meadow. The company design and manufacture innovative energy saving lighting control products and clients include Balfour Beatty and the company currently export 15% of its products. The company currently employ 4 staff and will create a further 9 jobs. Solomons is new to Tees Valley and will occupy 2012 sq ft Innovation Centre, Queens Meadow creating 8 new skilled jobs in the process industry supply chain.
- In 2006, the completion of major redevelopment enhancement scheme at Hartlepool Enterprise Centre providing improved facilities for business improvement
- From 2008 to 2011, £15 million of Working Neighbourhood Funding was made available to improve employment, enterprise and skills levels.
- Through joint partnership working between the public, private and third sector, 720 jobs were created via the Future Jobs Fund.
- Long term investment in the town centre and surrounding area, including building and public realm improvements and a programme to bring empty buildings back into use, including Park Towers and Titan House.



- Major regeneration programme in the Longhill and Sandgate Estate that has uplifted some of the older estates in the Borough, including enhancements to Newburn Bridge Industrial Estate.

**Lifelong Learning & Skills**

Indicator		2004	2008	Latest Position	Progress	Comment
Key Stage 2 - Percentage of pupils achieving Level 4 or above in Maths	Hartlepool	78	85	85 (2012)	☺	In 2004 and 2008 Hartlepool achieved above the North East and England average. However, latest figures show that improvement in Hartlepool has levelled out and is now in line with the North East and National average
	North East	75	79	85 (2012)	⇒ ⇐	
	England	74	79	84 (2012)	+	
Key Stage 2 - Percentage of pupils achieving Level 4 or above in English	Hartlepool	78	85	87 (2012)	☺	Hartlepool remains above both the North East and National average.
	North East	77	81	85 (2012)	+	
	England	78	81	85 (2012)	+	
Key Stage 3 - Percentage of pupils achieving Level 5 or above in Maths	Hartlepool	69	79	82 (2012)	☺	Since 2004 achievement in Hartlepool at key stage 3 has improved to be just below the North East average and just above national average. Although the gap has narrowed improvement in Hartlepool continues to be made.
	North East	72	76	83 (2012)	⇒ ⇐	
	England	74	77	81 (2012)	+	

Indicator		2004	2008	Latest Position	Progress	Comment
Key Stage 3 - Percentage of pupils achieving Level 5 or above in English	Hartlepool	63	72	86 (2012)	😊	Since 2004 achievement in Hartlepool at key stage 3 has improved to be above the North East and national averages. Although the gap narrowed in 2011 improvement in Hartlepool continues to be made.
	North East	68	70	85 (2012)	+	
	England	69	74	82 (2012)	+	
Key Stage 3 - Percentage of pupils achieving Level 5 or above in Science	Hartlepool	72	68	87 (2012)	😊	In 2004 Hartlepool was above both the North East and National average. However, there was a decline in 2008 and with much improvement made in recent years Hartlepool is again above both the North East and National average.
	North East	67	71	86 (2012)	+	
	England	70	71	83 (2012)	+	
Key Stage 4 – 5 A*-C GCSEs including English & Maths	Hartlepool	35.8 (2005)	39.2	48.8 (2012)	😊	Although improvement has been made in Hartlepool this has not matched the rate of improvement across the North East or the rest of England and this has resulted in the gap widening with both the North East and National average.
	North East	38.1 (2005)	44.9	58.5 (2012)	↔	
	England	44.9 (2005)	47.6	59.4 (2012)	↔	

Indicator		2004	2008	Latest Position	Progress	Comment
Percentage of working age population with NVQ Level 2 or above	Hartlepool	55.9	61.6	63.7 (2011)	☺	Improvement has been made in Hartlepool and the gap narrowed by 2008 however, the latest picture shows that the gap has again widened to 2004 levels.
	North East	61	64	68.7 (2011)	=	
	England	62.1	63.9	69.7 (2011)	=	
Percentage of working age population with NVQ Level 3 or above	Hartlepool	44	45.9	48.8 (2011)	☺	Improvement has been made in Hartlepool and it has remained consistently higher than the national average. However, it remains below the North East average with a widening gap.
	North East	46.8	48.2	52.7 (2011)	↔	
	England	38.4	41.3	44.0 (2011)	+	
Percentage of working age population with no qualifications	Hartlepool	21.6	18.0	17.0 (2011)	☺	Improvement has been made in Hartlepool and the gap narrowed by 2008 however, the latest picture shows that the gap has again widened to 2004 levels with the national average and widened against the North East average.
	North East	17.1	14.9	12.2 (2011)	↔	
	England	15.1	13.5	10.6 (2011)	=	

Wider Achievements (to be further developed):

- Investment in school and college facilities including HCFE & 6<sup>th</sup> Form College investment, Primary School investment (Jesmond Road), Redevelopment of Dyke House School, Rebuild of St Hilds School (£10m)

- In 2012, Hartlepool College of Further Education opened its £50million new build.
- The Adult Education service has engaged 17,143 learners since 2004. The service has expanded its work to include apprenticeships, close working with Job Centre Plus including provision of bespoke courses for their clients, wider selection of skills courses including additional National Vocational Qualifications (NVQs) and a greater range of English and Maths courses including Functional Skills.
- Through the ESF Community Grants programme (2009-11) 9 projects in Hartlepool received funding with helped 194 unemployed/economically inactive residents, 74 of these progressed to further learning and 2 gained employment.
- The Adult Education service was the lead on the Tees Valley wide ESF Event Volunteering - Personal Best project. In total 202 unemployed / economically inactive people were recruited and 92 achieved the volunteering qualification, many progressing to volunteer at major events such as the Tall Ships Races and the London Olympics.

## Health &amp; Care

Indicator		2004	2008	Latest Position	Progress	Comment
Male life expectancy	Hartlepool	73.4 (2002-4)	75.2 (2006-8)	75.9 (2008-10)	☺	Although improvement has been made male life expectancy in Hartlepool is still below the North East and National average. When looking at old ward level data (2006-10) the variation within the Borough demonstrates large inequalities with 8.3 years between the best and worst performing ward.
	North East	74.9 (2002-4)	76.4 (2006-8)	77.2 (2008-10)	⇒ ⇐	
	England	76.5 (2002-4)	77.9 (2006-8)	78.6 (2008-10)	⇒ ⇐	
Female life expectancy	Hartlepool	78.2 (2002-4)	79.0 (2006-8)	81.0 (2008-10)	☺	Although improvement has been made female life expectancy in Hartlepool is still below the North East and National average. When looking a old ward level data (2006-10) the variation within the Borough demonstrates large inequalities with 6 years between the best and worst performing ward.
	North East	79.6 (2002-4)	80.6 (2006-8)	81.2 (2008-10)	⇒ ⇐	
	England	80.9 (2002-4)	82.0 (2006-8)	82.6 (2008-10)	⇒ ⇐	
Mortality rates from cancer in people under 75 years old	Hartlepool	160.7	168.4	131.6 (2010)	☺	There has been significant improvement in Hartlepool and although still higher than the North East and national averages the gaps have reduced.
	North East	138.3	132.8	123.0 (2010)	⇒ ⇐	
	England	118.8	112.2	108.1 (2010)	⇒ ⇐	

Indicator		2004	2008	Latest Position	Progress	Comment
Mortality rates from stroke in people under 75 years old	Hartlepool	14.1	11.3	17.6 (2010)	☹	Despite improvement by 2008 the rate had increased again by 2010. The rate was better than the North East and national average in 2004 but latest figures show that this has reversed and a negative gap has opened up.
	North East	21.1	14.2	13.1 (2010)	↔	
	England	17.2	13.7	11.9 (2010)	↔	
Mortality rates from coronary heart disease in people under 75 years old	Hartlepool	94.9	45.7	43.0 (2010)	☺	The mortality rate has reduced by over 50% and the gap with the North East and national average has greatly reduced.
	North East	65.2	47.6	39.7 (2010)	⇒	
	National	52.1	40.1	35.1 (2010)	⇒	
Smoking prevalence amongst adults (Household Survey)	Hartlepool	34	30	30 (2010)	☺	Although smoking prevalence in Hartlepool has reduced it is still significantly higher than the North East and national average. The gap with the North East average has widened.
	North East	29.1 (2003-5)	27.9 (2006-8)	22.4 (2010/11)	↔	
	England	N/A	22	22 (2010)	=	
Percentage of those setting a quit date who had successfully quit (4 weeks)	Hartlepool	56 (2004/5)	42 (2008/9)	41 (2011/12)	☹	The percentage of those who set quit dates who successfully quit at 4 weeks has reduced since 2004 however the actual number of 4 week quitters has increased. The gap with the North East and national average has widened.
	North East	51 (2004/5)	46 (2008/9)	45 (2011/12)	↔	
	England	56 (2004/5)	50 (2008/9)	49 (2011/12)	↔	

Indicator		2004	2008	Latest Position	Progress	Comment
Under 18 conception rate per 1,000	Hartlepool	63.9	66.1	37.7 (2011)	😊	The under 18 conception rate in Hartlepool has greatly improved and is now better than the North East average. The gap with the national average has also reduced significantly.
	North East	50.8	49.0	38.4 (2011)	+	
	England	41.6	39.7	30.7 (2011)	⇒ ⇐	
Percentage of Social Care clients receiving Self Directed Support	Hartlepool	N/A	10.6	31.4 (2010/11)	😊	There has been a significant increase in the number of clients receiving self-directed support within Hartlepool. The latest figure for Hartlepool is 39.8% (2012/13) which is a further improvement.
	North East	N/A	5.3	31.1 (2010/11)	+	
	England	N/A	6.7	28.89 (2010/11)	+	
Delayed Discharges attributable to social care (Average daily rate of delayed transfers of care per 100,000 population aged 18+)	Hartlepool	N/A	0.0 (2011/12)	0.0 (2012/13)	😊	The figure for Hartlepool is excellent and is much better than both the North East and national average.
	North East	N/A	2.9 (2011/12)	3.2 (2012/13)	+	
	England	N/A	3.7 (2011/12)	3.3 (2012/13)	+	
Percentage of clients receiving a Review	Hartlepool	62.7	74.7	82.0 (2012/13)	😊	This has greatly increased in Hartlepool. The National guide from when this data was collected nationally) was for top level performance to be 75% or above. Hartlepool is significantly above this level.
	North East	71 (2005/6)	Data not available			
	England	63.1				



Indicator		2004	2008	Latest Position	Progress	Comment
Carers receiving needs assessment or review and a specific carer's service, or advice and information	Hartlepool	18.3	17.1	43.9 (2010/11)	☺	The percentage in Hartlepool has more than doubled since 2004 and is significantly above both the North East and national average. The latest figure for Hartlepool is 39.8 in 2012-13.
	North East	N/A	28.2	31.4 (2010/11)	+	
	England	N/A	23.1	28.3 (2010/11)	+	
People supported to live independently through social services (all adults, per 100,000 population)	Hartlepool	N/A	4191	4699 (2009/10)	☺	There has been a significant increase in the number of adults supported to live independently in Hartlepool with the latest figure being 5264 in 2012/13. Hartlepool has been consistently above the North East and national average.
	North East	N/A	3194	3384 (2009/10)	+	
	England	N/A	3289	3067 (2009/10)	+	

Wider achievements (to be further developed):

- Investment in smoking cessation has consequently lead to the lowest prevalence rate ever recorded.
- Delivery of the 10 year teenage pregnancy strategy has consequently lead to the lowest recorded rate of under 18 teenage conception.
- Investment in cardiovascular disease programmes and services has lead to better outcomes for people who have had heart attacks and strokes.
- Further development of services to support people to live independently in their own homes, including low level support services, telecare and reablement. Over 1,200 people are now in receipt of telecare.

- Collaborative work with health partners to implement the National Dementia Strategy, through a North of Tees Dementia Collaborative.
- Increased uptake of personal budgets and direct payments within adult social care, enabling people to have choice and control over how their needs are met. There are approximately 2,100 people who now have a personal budget, with nearly 600 of these using direct payments to manage their own support in the last year.
- Continued to support carers through commissioned services, such as the Carers Emergency Respite Service and access to direct payments, while the 2012 Carers Survey demonstrated a high degree of satisfaction from Hartlepool Carers.
- Introduction of a Quality Standards Framework to measure quality of care in care homes for older people and link quality and fees.

**Community Safety**

Indicator		2004	2008	Latest Position	Progress	Comment
Domestic burglaries per 1,000 households	Hartlepool	22.0	13.5	8.7 (2012/13)	☺	There has been a significant reduction in the number of domestic burglaries in Hartlepool. The gap with the North East average has greatly reduced and Hartlepool is now better than the national average.
	North East	14.0	9.8	6.8 (2012/13)	⇒ ⇐	
	England	15.1	13.4	10.3 (2012/13)	+	
Vehicle Crime per 1,000 population	Hartlepool	14.3	9.0	4.7 (2012/13)	☺	Vehicle crime in Hartlepool has greatly reduced and it is now lower than the North East and national average.
	North East	12.6	7.8	5.0 (2012/13)	+	
	England	14.2	10.4	7.8 (2012/13)	+	
Percentage of people in effective drug treatment	Hartlepool	91.8% (2005/6)	96.6%	95.6% (2011/12)	☺	The percentage of people in effective drug treatment in Hartlepool remains above the North East and national average. The last 8 years have seen an increase in the number of people entering and receiving effective treatment services in Hartlepool, in line with regional and national trends.
	North East	89.7% (2005/6)	95.4%	93.8% (2011/12)	+	
	England	82.4% (2005/6)	92.2%	94.0 (2011/12)	+	

Indicator		2004	2008	Latest Position	Progress	Comment
Successful treatment completion as a percentage of those in effective treatment	Hartlepool	5 (2005/6)	5	13 (2011/12)	☺	The direction of the central governments new drug strategy (2010) has changed the focus of substance misuse treatment from maintenance to one of recovery, as such this has seen an increase in the number of people successfully completing effective treatment in Hartlepool bringing us closer to the North East and national averages.
	North East	7 (2005/6)	9	15 (2011/12)	=	
	England	7.7 (2005/6)	8	16 (2011/12)	+	
Percentage of people feeling safe in their area after dark	Hartlepool	63	62	71 (2010)	☺	There has been a great improvement in people feeling safe after dark in Hartlepool and it is now slightly above the national average.
	North East	No data available				
	England	66	69	70 (2010)	+	
Percentage of people feeling that teenagers hanging around on the streets is a problem in their area	Hartlepool	54	51	42 (2010)	☺	There has been a significant reduction in the percentage of people feeling that teenagers hanging around on the streets is a problem in their area.
	North East	No data available				
	England	N/A	47	N/A	N/A	
Percentage of people feeling that drug dealing and use is a problem in their area	Hartlepool	33	24	24 (2010)	☺	There has been a reduction in the percentage of people feeling that this is a problem and it has remained well below the national average.
	North East	No data available				
	England	N/A	38	38 (2010)	+	

Wider achievements:

- The alignment of Neighbourhood Policing and Neighbourhood Management in Hartlepool has played a vital role in creating confident, cohesive and safer communities. The co-location of Neighbourhood Police, Anti-Social Behaviour Officers, Victim Support, Community Development Officers, a Crime Prevention Officer and Safer Cleaner Greener Co-ordinator has provided the community with an accessible 'one stop shop' to report community issues. Awarded exemplar status in 2010 and recognised as best practice, the successful integration of Neighbourhood Management and Neighbourhood Policing in Hartlepool has provided communities with a rapid and co-ordinated response to quality of life issues, achieving significant improvements in partnership working, community safety, and reductions in crime & disorder.
- The adoption of an intensive Integrated Offender Management model in Hartlepool has been a key component in reducing crime and disorder. Since the introduction of the Dordrecht project 2001 the approach to tackling Prolific and Priority Offenders has expanded both nationally and locally. The local Criminal Justice Intervention Team (CJIT) comprises of staff from Hartlepool Borough Council, Cleveland Police, Durham & Tees Valley Probation Trust, HMP Prison Service and the voluntary sector. This multi-agency team works with the most prolific offenders who are responsible for committing a large number of crimes and those offenders who are on substance misuse orders issued by the Courts. The team is dedicated to offering support to address the problems associated with offending and promotes rehabilitation, but will also challenge and take enforcement action against offending behaviour. In 2012/13 the reconviction rates of offenders managed by this team had reduced by 48%, clearly demonstrating the effectiveness of this multi-agency approach.
- The Team around the Household was developed in response to an identified need to prevent persistently problematic households from having a negative impact on community cohesion and levels of crime and disorder in their neighbourhoods. It was established to break the cycle of the persistent unruly behaviour of some families from reoccurring across generations. It would also deliver operational efficiencies and financial savings. It has its origins in a Community Safety *Restorative Practice* approach. This means it seeks to involve those responsible for creating problems in the development of solutions, shaping services to best meet those needs. Its aims are to better coordinate services, streamline resources, deliver on shared aims and break down barriers between service areas. The Team around the Household approach tackles negative relationships within the household and conflict with neighbours and peers by requiring household members to accept responsibility for their behaviour and improving their ability to change. Stabilisation of the household through addressing issues such as alcohol and drug misuse, poor parenting skills and criminal and anti-social behaviour are the first stage in a long process that aims to turn these households around and achieve long lasting benefits for local neighbourhoods. An evaluation of Team around the Household noted that there had been significant reductions in the number of recorded anti-social behaviour incidents and crimes at involving households. The support received through Team around the Household is highly valued and was said to have made a difference in terms of reducing the number

crime committed. Furthermore Team around the Household has had a positive impact on partnership working with agencies and has influenced the local delivery of the Troubled Families Programme.

**Environment**

Indicator		2004	2008	Latest Position	Progress	Comment
Percentage of people who think that litter and rubbish in the streets is a problem in their area	Hartlepool	51	52	44 (2010)	☺	There has been a significant reduction in the percentage of people who think litter and rubbish is a problem. There has been no shift in the national figure and therefore the gap has greatly reduced.
	North East	No data available				
	England	N/A	42	42 (2010)	⇒ ⇐	
Percentage of household waste reused, recycled or composted	Hartlepool	19.1 (2004/5)	37.3 (2008/9)	47.8 (2012/13)	☺	There has been a continuous increase in the percentage of household waste reused, recycled or composted. Hartlepool continues to perform above both the North East and national average.
	North East	18.1	28.4	37.9	+	
	England	22.5	34.5	43	+	
Number of people killed or seriously injured in road traffic accidents	Hartlepool	N/A	29 (2008)	27 (2012)	☺	There has been a consistent year-on-year reduction in the number of people killed and seriously injured on our roads. (Note For comparison purposed the Dept for Transport require areas to compare collision statistics based on a 2005-09 average. This figure in Hartlepool is 35.4 and 216.2 for The North East)
	North East	N/A	203 (2008)	175 (2012)	N/A	
	England	No data available				

Indicator		2004	2008	Latest Position	Progress	Comment
Number of children (aged under 16 years) killed or seriously injured (KSI) in road traffic accidents	Hartlepool	N/A	3 (2008)	6 (2012)	☹	There has been a slight increase in children killed and seriously injured. Work is ongoing locally and regionally to address these safety issues. (Note - For comparison purposed the Dept for Transport require areas to compare collision statistics based on a 2005-09 average. This figure in Hartlepool is 7.2 and 34.6 for the North East)
	North East	N/A	30 (2008)	36 (2012)	N/A	
	England	No data available				
Percentage per capita reduction in CO2 emissions in the Local Authority area	Hartlepool	N/A	3.0	7.9 (2010)	☺	Hartlepool is on target to achieve the 21% CO2 reduction target that has been set under the Council's European Union Covenant of Mayors Commitment. However, Hartlepool's performance is below the national and regional average. The regional average has been affected by the closure of large plants on Teesside, most notably the Redcar blast furnace, which has since restarted production due to the delay in reporting of figures this is not reflected in the latest figures (2010).
	North East	N/A	5.3	28.2 (2010)	↔	
	England	N/A	7.0	14.0 (2010)	↔	



Indicator		2004	2008	Latest Position	Progress	Comment
Percentage of people who feel that the speed and volume of traffic is a problem in their area	Hartlepool	50	43	41 (2010)	😊	There has been a significant reduction in the percentage of people who feel that the speed and volume of traffic is a problem and this remains greatly below the national average.
	North East	No data available				
	England	N/A	52	52 (2010)	+	
Percentage of people who feel that vandalism, graffiti and other deliberate damage to property is a problem in their area	Hartlepool	40	33	23 (2010)	😊	There has been a highly significant reduction in this indicator whilst there has been no shift in the national average. Therefore Hartlepool remains well below the national average.
	North East	No data available				
	England	N/A	45	45 (2010)	+	

Wider achievements (to be further developed):

- In 2006 it was agreed for Hartlepool to be linked to the mainline east coast rail network with access through to London
- A 7.9% reduction in carbon dioxide emissions across Hartlepool from 2005 to 2010
- Introduction of a new recycling service for households that will help to increase recycling tonnages by up to 20% and prevent litter from previous containers
- St Hilds Steps Raised pedestrian area rebuilt with handrails to improve accessibility for local residents £12,000
- Parton Street / Wharton terrace regeneration works to improve Aesthetics £90,000
- Mapleton road/ St Oswald's regeneration works to improve parking £50,000
- Beautification to Key routes into the North area Spring Bulb Planting £5,000

- Tree Strategy major tree planting project in North area £50,000
- Various Seafaring sculptures around the headland area Cobble fishing boats Anchors and ships bells placed on prominent areas around the Headland £5,000
- Rogeri Place Parking Project to improve parking and the Aesthetics of the area £35,000
- Bruntoft Avenue Parking Project to improve parking and the Aesthetics of the area £19,000
- In 2012 Hartlepool Borough Council was voted the top performing UK Council for the delivery of its schools road safety education, training and publicity function by the National Highway and Transport Survey.
- 896 Fixed Penalty Notices (FPNs) issued for litter and dog fouling in 2012/13.
- 207 under 18's have attended the Litter Awareness Course to learn about the implication of littering, as an alternative to receiving a Fixed Penalty Notice (FPN)
- The Council has purchased new mechanical sweepers that use 40% less fuel.

**Housing**

Indicator		2004	2008	Latest Position	Progress	Comment
Percentage of people satisfied with their accommodation	Hartlepool	95	93	95 (2010)	☹	The percentage of people satisfied with their accommodation in Hartlepool has remained very high and consistently above the national average.
	North East	No data available				
	England	N/A	91	91 (2010)	+	
Percentage of people satisfied with their area as a place to live	Hartlepool	83	86	86 (2010)	☺	The percentage of people satisfied with their area as a place to live has improved and is higher than the national average.
	North East	No data available				
	England	N/A	85	85 (2010)	+	

Wider achievements:

- Delivery of key regeneration schemes including Trinity Square, Trinity Court, Headway, Easington Road and Belle Vue has brought in over £44m of investment. This has included the provision of 448 new homes which are for social rent, shared-ownership, equity share, assisted purchase and low cost home ownership, plus outright sales to owner occupiers. There are an additional 88 units with planning permission on regeneration sites.
- The Local Authority has invested £8.4m in the construction of 82 new homes for social rent. These homes have been built to Code for Sustainable Homes Level 4 meaning that they are energy efficient and affordable to run. These were let to people with housing need from the housing waiting list.
- Selective licensing has been designated and implemented in 6 areas across the borough. Anti-social behaviour has decreased in most areas and 98% of licensable properties have been licensed.
- The implementation of the Empty Homes Strategy has progressed with the commencement of two incentive schemes (purchasing and lease scheme) and the proactive use of enforcement powers such as Compulsory Purchase Order (CPO) with 106 long-term empty properties being brought back into use during 2012/13

- Homelessness prevention work has continued to keep homelessness in the borough to an absolute minimum. In 2008/9 the number of households where homelessness was prevented through Local Authority action per 1,000 households was 9.32 by 2012/13 this had increased to 10.46.
- The Housing Options Centre was opened in 2009 and during 2012/13 over 5,000 people accessed the centre for housing advice and assistance.
- Sub Regional Choice Based Lettings was introduced in 2009 and has provided an open and transparent way of allocating social housing. It is popular with customers and there have been no delays in re-let times.
- Over 450 extra care housing units have been developed including a major scheme at Hartfields with £35m of funding secured in 2005, a scheme at Laurel Gardens and re-provision at 3 Housing Hartlepool schemes. 105 units of bedsit accommodation have also been decommissioned across the borough. This has resulted in a different offer for older people and a wider choice to meet the needs of an ageing population.
- The Local Authority transferred its housing stock to the not-for-profit Housing Hartlepool in 2004 and over £115m was spent through a housing investment programme to bring the homes up to decent standard with the organisation reaching its target for decent homes by the government deadline of 2010.
- Financial assistance has been available to improve homes in the private sector. During 2012/13 95 households were assisted through loans and grants. 10 loans were completed at an average value of £6,565 and 85 grants at an average of £2,300. This has led to homes being made decent, the removal of category 1 hazards and improved energy efficiency meaning that the health of occupiers should be improved.
- In 2012/13 42 new homes were built on regeneration schemes, 46 sustainable homes were constructed and 50 affordable homes (gross) were constructed.

**Culture & Leisure**

Indicator		2004	2008	Latest Position	Progress	Comment
Overall attendance at Mill House, Brierton and Headland leisure centres	Hartlepool	397,579 (2004/5)	411,737 (2008/9)	333,197 (2012/13)	☹	Reduction in leisure centre usage reflects reduced opening hours and overstatement of Brierton attendance figures in previous years when outside of Council control.
	North East	No data available				
	England					
Percentage of people satisfied with the quality of museums/art galleries in their area	Hartlepool	57	76	78 (2010)	☺	The percentage of people satisfied with the quality of museums/art galleries in Hartlepool has significantly increased. However, no North East or national averages are available for comparison.
	North East	No data available				
	England					
Percentage of people satisfied with the quality of libraries in their area	Hartlepool	77	89	93 (2010)	☺	The percentage of people satisfied with the quality of libraries in Hartlepool has greatly increased. However, no North East or national averages are available for comparison.
	North East	No data available				
	England					

Indicator		2004	2008	Latest Position	Progress	Comment
Number of home library users per 1000 population	Hartlepool	5.7 (2004/5)	6.75 (2008/9)	6.7 (2011/12)	☺	The number of home library users in Hartlepool has increased and is above the North East and National average because there has been a focus on providing this critical area of social support within the community to ensure that those who are largely 'housebound' are assisted in maintaining their quality of life.
	North East	No data available		2.1 (2011/12)	+	
	England			1.7 (2011/12)	+	
Population per library (including vehicle services)	Hartlepool	9010 (2004/5)	11463 (2008/9)	15350 (2011/12)	☹	The rise in population served per library in Hartlepool has increased due to local branch library closures. This appears to be above the North East average however since 2011/12 other areas have reduced services so this gap will have reduced.
	North East	11066 (2004/5)	11601 (2008/9)	12423 (2011/12)	↔	
	England	14419 (2004/5)	14907 (2008/9)	16375 (2011/12)	+	
Total book stock per 1000 population	Hartlepool	2070 (2004/5)	1735 (2008/9)	1564 (2011/12)	☹	Hartlepool's book stock has reduced but remains good. The real issue is one of quality of book stock, not quantity. The gap with the North East average has increased but remains above the national average
	North East	1843 (2004/5)	1695 (2008/9)	1804 (2011/12)	↔	
	England	1688 (2004/5)	1533 (2008/9)	1399 (2011/12)	+	

Indicator		2004	2008	Latest Position	Progress	Comment
Percentage of people satisfied with the quality of sports clubs/facilities in their area	Hartlepool	49	74	69	☺	The percentage of people satisfied with the quality of sports clubs/facilities in Hartlepool has greatly increased although this is reduced from the 2008 high of 74%. No North East or national averages are available for comparison.
	North East	No data available				
	England					
Percentage of people satisfied with the quality of youth and community centres in their area	Hartlepool	27	63	66	☺	The percentage of people satisfied with the quality of youth and community centres in Hartlepool has significantly increased. However, no North East or national averages are available for comparison.
	North East	No data available				
	England					

#### Wider achievements:

- Refurbishment of Hartlepool Maritime Experience, Museum of Hartlepool, Wingfield Castle and HMS Trincomalee through £2.2m European Regional Development Fund grant. This enabled an improved visitor experience leading to higher numbers of visits, on site facilities for education groups and visitor access were improved.
- Hartlepool hosted the Tall Ships Races in 2010 which was attended by 970,000 visitors. This influx of visitors and the high profile publicity for the town in the national and international media has continued to have an ongoing benefit for the visitor economy.
- Redevelopment of Grayfields football and changing facilities through Football Foundation investment of £2m, providing for quality improvements, football development activity, street league creation, increased usage and the new the 3<sup>rd</sup> generation artificial turf pitch which extends the site offer.

- Development of Headland Sports Hall, the total investment was £2m which complements the site integration with the Borough Hall, the 4 court size sports hall and associated fitness suite provides a Headland facility which completes the town wide strategic offer.



**Strengthening Communities**

Indicator		2004	2008	Latest Position	Progress	Comment
Percentage of people involved in a local organisation on a voluntary basis over the last three years	Hartlepool	13	10	14 (2010)	😊	This has slightly improved in Hartlepool and the gap from 2008 against the national average has reduced.
	North East	No data available				
	England	N/A	22	22 (2010)	➡️ ⬅️	
Percentage of people who feel part of the local community	Hartlepool	49	52	51 (2010)	😊	This has slightly improved in Hartlepool but it is still below the national average and the gap is widening.
	North East	No data available				
	England	N/A	59	59 (2010)	⬅️ ➡️	
Percentage of people who agree that their local area is a place where people from different backgrounds get on well together	Hartlepool	N/A	55	66 (2010)	😊	This has improved since 2008 when the question was introduced into the Household Survey. Although the gap has narrowed it remains significantly below the national average.
	North East	No data available				
	England	N/A	81	81 (2010)	➡️ ⬅️	
Percentage of people who feel they can influence decisions that affect their area	Hartlepool	26	23	26 (2010)	😐	Despite a dip in 2008 this remains at the same level as 2004 although the gap with the national average has reduced since 2008.
	North East	No data available				
	England	N/A	31	31	➡️ ⬅️	

Wider achievements:

- Single Regeneration Budget programmes ran in Owton/Rossmere (£15m over 7 years) and North Hartlepool (£25m over 10 years) and the New Deal for Communities programme ran in the town centre area for 10 years with £53m invested.
- Neighbourhood Action Plans (NAPs) were implemented in eight neighbourhoods across Hartlepool by ten Neighbourhood Forums between 2003 and 2012. As local elements of Hartlepool's Neighbourhood Renewal Strategy (NRS), they were used to inform and improve service delivery in order to try and address the deprivation gap, within priority neighbourhoods. The Forums adopted a participatory budgeting model, approving and allocating approximately £2 million to projects and schemes that addressed neighbourhood priorities outlined within their Neighbourhood Action Plan (NAP), focussed around the 8 community strategy themes.
- The Neighbourhood Action Plan Forums made great strides in improving the environmental quality and community safety of neighbourhoods whilst also supporting local resources, for example voluntary and community groups and local community centres. Where possible, they also sought to address and support town wide strategic priorities including tackling unemployment through the development of the Family Caseload Worker role and the North NAPs Employment and Training Project providing apprenticeships to improve local community buildings and providing outreach employment training and support. This model was also applied to develop youth participation in decision making, with Youth Forums being established to address NAP priorities within the South and Central areas of town.
- Through the Review of Community Involvement and Engagement (including the LSP), it was agreed by Cabinet in August 2011 that efforts should be refocused to incorporate neighbourhoods falling within the top 5% most deprived nationally and NAPs subsequently ceased to exist in April 2012. The option to develop Ward Profiles across the eleven wards was subsequently endorsed.
- Hartlepool has taken full advantage of emerging opportunities enshrined within the Localism Act 2011, with the rural area successfully securing Front Runner Status from the Department of Communities and Local Government (DCLG) in May 2011 to develop a Neighbourhood Plan. The development of the Plan is ongoing under the supervision of the Hartlepool Rural Plan Working Group with support from Hartlepool Borough Council and Tees Valley Rural Community Council, with the initial phase of extensive consultation with residents in the local area undertaken in 2012/13 with the assistance of enabler support secured from Design Council CABE. The Group have recently secured an additional direct support package from the 'Supporting Communities in Neighbourhood Planning' Programme which will enable the Group to formulate the first draft of their Plan, ready for a period of statutory public consultation. Subject to independent examination and referendum, it is anticipated that the Plan will be adopted in late 2014 / early 2015.

- The Headland commenced the development of their Neighbourhood Plan in late 2012; although front runner status was not secured in this instance, the area was successful in securing a £20,000 intensive support package from the Princes Foundation. The three day collaborative planning workshop comprising attendance from local residents, key service providers and various experts from Princes Foundation was delivered in February 2013; it is anticipated that the resulting report will form the basis for the Neighbourhood Plan. The development of the Plan is ongoing under the supervision of the Headland Neighbourhood Plan Working Group, with anticipated adoption (subject to independent examination and adoption) expected in late 2014 / early 2015.

Department	Division	Section	Owner/Officer
Chief Executives	Corporate Strategy	Performance and Partnerships	Catherine Grimwood / Andrew Atkin
Function/ Service	<p><b>Sustainable Community Strategy</b></p> <p>This Equality Impact Assessment (EIA) will cover the updated Sustainable Community Strategy (SCS). This update is aimed at building on the successes of the previous versions and further improving local service and quality of life for local people by setting the vision, aims and priorities for the borough.</p> <p>The current Community Strategy, Hartlepool's Ambition, was adopted in 2008 and set a vision for what Hartlepool would be like by 2020. Within the Strategy it was outlined that there would be a review after 5 years in order to ensure that:</p> <ul style="list-style-type: none"> <li>• there is continued support for the Vision, Aims, Outcomes and Objectives;</li> <li>• the Strategy remains relevant and accurate;</li> <li>• the Strategy is responsive to risks and opportunities;</li> <li>• local communities are able to express their needs;</li> <li>• The policy making process is open and accountable.</li> </ul> <p>The Council has a statutory duty to prepare a Sustainable Community Strategy as set out in the Local Government Act 2000 and Sustainable Communities Act 2007. No new guidance on Community Strategies has been issued since the Coalition Government came to power therefore the guidance that was published following the 2007 Act, 'Creating Strong, Safe and Prosperous Communities – Statutory Guidance', is still in place.</p> <p>The Guidance sets out that the purpose of a Sustainable Community Strategy (SCS) is to set the overall strategic direction and long-term vision for the economic, social and environmental wellbeing of a local area – typically 10-20 years – in a way that contributes to sustainable development in the UK. It also states that Sustainable Community Strategies should contain the following elements:</p> <ul style="list-style-type: none"> <li>• The <b>long-term vision based firmly on local needs</b> – this will be underpinned by a shared evidence base informed by community aspirations;</li> <li>• <b>Key priorities for the local area</b>, based upon this vision which may realistically be achieved in the medium term.</li> </ul> <p>Within the Borough the SCS is the overarching plan for promoting and improving the well-being of the area. It needs to take account of other local and (sub)regional strategies and plans including:</p> <ul style="list-style-type: none"> <li>• The Core Strategy of the Local Development Framework</li> <li>• Homelessness Strategy</li> </ul>		

	<ul style="list-style-type: none"> <li>• Housing Strategy</li> <li>• Parish Plans from within the Borough</li> <li>• Joint Strategic Needs Assessment for Health and Social Care</li> <li>• Community Safety Plan (formerly known as the Crime and Disorder Reduction Strategy)</li> <li>• Local Transport Plan</li> <li>• Children &amp; Young People's Plan</li> <li>• Municipal Waste Strategy</li> <li>• Licensing Policy</li> <li>• Partners' corporate and operational plans</li> </ul> <p>As the Sustainable Community Strategy was adopted in 2008 it is now timely for the Council to review and adopt a new SCS for Hartlepool during 2013/14.</p>
<p><b>Information Available</b></p>	<p>In preparing the SCS the Local Authority will need to consult with representatives of local people (including residents and workers), parish councils, local businesses, third sector organisations and partner authorities. The following list of bodies and persons, are defined in the Act as partner authorities, although some of these are no longer in existence their replacement organisations will be consulted with:</p> <ul style="list-style-type: none"> <li>• Arts Council</li> <li>• Chief Officer of Police</li> <li>• English Heritage</li> <li>• The Environment Agency</li> <li>• Fire and Rescue Authorities</li> <li>• Health and Safety Executive</li> <li>• The Highways Agency</li> <li>• Job Centre Plus</li> <li>• Joint Waste Authorities</li> <li>• Joint Waste Disposal Authorities</li> <li>• Learning &amp; Skills Authority</li> <li>• Museums, Libraries and Archives Council</li> <li>• Natural England</li> <li>• NHS Foundation Trusts</li> <li>• NHS Health Trusts</li> <li>• Police Authorities</li> <li>• Primary Care Trusts</li> <li>• Local Probation Boards; Probation Trusts and other providers of probation services</li> <li>• Sport England</li> <li>• Youth Offending Teams</li> <li>• Any other organisations added by an order under section 104(7) of the Act or by primary legislation</li> </ul> <p>The Finance and Policy Committee of the Council have agreed to a downsized Community Strategy focussing on other key council strategies to provide the detail.</p> <p>This option will build on the previous SCS by maintaining the existing long-term vision for Hartlepool but would enable the priorities for the next 5 years to be more focussed in light of the</p>

	<p>change in resources, organisational structures and the issues facing the Borough at the present time. Consultation would seek to confirm which priorities the Council and its partners should focus on in the medium term.</p> <p>The new SCS will not seek to duplicate what is already captured in other key strategies and plans for the Borough e.g. the Health &amp; Wellbeing Strategy, Housing Strategy, Economic Regeneration Strategy and Community Safety Plan. This would ensure that the SCS would not become quickly out of date as other strategies and plans are refreshed on a more frequent basis.</p> <p>The new SCS will include the following sections:</p> <ul style="list-style-type: none"> <li>• Vision &amp; longer term aims (taken from the existing SCS)</li> <li>• Priorities for the next 5 years</li> <li>• How we'll achieve those priorities and how we'll measure our success</li> <li>• How we'll work in partnership</li> <li>• Our principles of working (taken from the existing SCS)</li> <li>• What our delivery plans are i.e. which strategies and action plans will help us achieve our vision.</li> </ul> <p>In order to inform the new SCS a 'Then and Now' document has been prepared which sets out a range of key statistics for the Borough along with North East and national comparisons. It looks at data from 2004, 2008 and the latest available to enable a comparison over time.</p>	
<b>Relevance</b>  <i>Identify which strands are relevant to the area you are reviewing or changing</i>	<b>Age</b>	<b>X</b>
	<b>Disability</b>	<b>X</b>
	<b>Gender Re-assignment</b>	<b>X</b>
	<b>Race</b>	<b>X</b>
	<b>Religion</b>	<b>X</b>
	<b>Gender</b>	<b>X</b>
	<b>Sexual Orientation</b>	<b>X</b>
	<b>Marriage &amp; Civil Partnership</b>	<b>X</b>
	<b>Pregnancy &amp; Maternity</b>	<b>X</b>
<b>Information Gaps</b>	<p>An 8 week consultation will be undertaken on the draft strategy. The consultation period on the first draft of the Strategy is scheduled to commence on Monday the 29<sup>th</sup> of July (subject to approval by Finance and Policy Committee on Friday 26<sup>th</sup> July) and will run until the 22<sup>nd</sup> September. During the consultation period we will contact all of the statutory consultees and invite</p>	

	<p>them to submit their views on the draft SCS. The document will also be made available to Ward members, Parish Councils and the Voluntary and Community Sector for their views. Consultation with the public will include questionnaires available in all libraries and other Council buildings open to the public. Online consultation will also be available through the Councils website. In addition the consultation will be promoted through Hartbeat, press releases, posters at venues across the Borough including those of partner organisations and through Radio Hartlepool.</p> <p>Consultation will be focused on the key priorities that have been identified in the draft SCS. These are:</p> <ul style="list-style-type: none"> <li>• Increased business and jobs</li> <li>• Healthier people</li> <li>• Safer, stronger neighbourhoods</li> <li>• Reduced poverty</li> <li>• Better housing</li> </ul> <p>As a consequence there will much less focus within the refreshed Strategy on the themes of Culture and Leisure, Environment and Strengthening Communities. However, these themes will not be dropped altogether as there are a number of strategies that underpin these themes. For example the Cultural Strategy, the Neighbourhood Management and Empowerment Strategy, the Community Cohesion Framework and Waste Strategy. As such they remain within the Councils overall strategic framework.</p>
What is the Impact	<p>The proposed priorities within the refreshed strategy are:</p> <ul style="list-style-type: none"> <li>• Increased business and jobs</li> <li>• Healthier people</li> <li>• Safer, stronger neighbourhoods</li> <li>• Reduced poverty</li> <li>• Better housing</li> </ul> <p>It is envisaged that the cumulative impact of the priorities and subsequent outcomes will be beneficial to the population of Hartlepool as a whole. We would anticipate that the implementation of the strategy would help fulfil the aims of the Equality Act 2010 by improving the economy, reducing poverty, reducing health inequalities and improving the sustainability of neighbourhoods across the whole of the Borough. It is anticipated that there will be no negative impact for persons within any of the identified equality strands.</p>
Addressing the impact	<p><i>The outcome of the impact assessment may be one or more of the following four outcomes; You must clearly set out your justification for the outcome/s.</i></p> <p><b>1. No Impact- No Major Change</b> - <i>It is clear that there is no potential for discrimination or adverse impact on the above Protected Characteristics. All opportunities to promote Equality have been taken and no further analysis or action is required.</i></p> <p><b>2. Adjust/Change Policy</b> - <i>You may have to make adjustments to address potential problems or missed opportunities that impact adversely on those with protected characteristics.</i></p> <p><b>3. Adverse Impact but Continue</b> - <i>Your decision may be to</i></p>

continue without making changes, this may be the right outcome even if your assessment identifies the potential for adverse impact. (E.g. Cabinet decision to withdraw a service).			
<b>4. Stop/Remove Policy/Proposal</b> – Your assessment reveals unlawful discrimination it must be stopped and removed or changed.			
<b>Actions</b>			
It will be useful to record and monitor any actions resulting from your assessment to ensure that they have had the intended effect and that the outcomes have been achieved.			
Action identified	Responsible Officer	By When	How will this be evaluated?
Undertake consultation with statutory consultees	Richard Starrs	22 <sup>nd</sup> Sept 2013	
Promote consultation through Hartbeat, press releases, posters at venues across the Borough including those of partner organisations and through Radio Hartlepool.	Richard Starrs	22 <sup>nd</sup> Sept 2013	
Undertake consultation with the public to include questionnaires available in all libraries and other Council buildings open to the public. Provide Online consultation through the Councils website.	Richard Starrs	22 <sup>nd</sup> Sept 2013	

Date sent to Equality Rep for publishing	00/00/00
Date Published	00/00/00
Date Assessment Carried out	00/00/00



# FINANCE AND POLICY COMMITTEE

26th July 2013



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** SEATON CAREW DEVELOPMENT SITES

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## 1. TYPE OF DECISION/APPLICABLE CATEGORY

1.1 Key Decision test (i) Applies. Forward Plan Reference No RN 16/13.

## 2. PURPOSE OF REPORT

2.1 The purpose of this report is to:

- (i) Update Members on the latest position in relation to the Seaton Carew Development sites and:
- (ii) To enable Members to consider and approve proposals in relation to first phase of the development to be referred to full Council on September 5th 2013 for consideration and approval.

## 3. BACKGROUND

- 3.1 A report to the previous Cabinet on 15<sup>th</sup> April 2013 set out the progress made in relation to the Seaton Carew Development sites and made recommendations to enable the project to be progressed. The development is based on using the Council's own assets and land holdings in Seaton Carew to release the funds to help deliver a regeneration scheme in Seaton Carew.
- 3.2 The development will take a number of years to implement and will be dependent upon the achievement of capital receipts from the sale of three land sites. These resources will be used to fund a range of projects, including property acquisition, community facilities, public realm improvement, etc.
- 3.3 Following a competitive selection process, the Esh Group was selected as the preferred developer with the proposal for residential development on three Council owned sites that would release capital receipts to deliver the range of priorities that have been identified in Seaton Carew. This would include a comprehensive redevelopment scheme for The Front, including the redevelopment of the Longscar Building.

## 4 PROPOSALS

- 4.1 Officers have been working jointly with the developer to produce draft development proposals and layouts for the sites. To date this has included public consultation for the Elizabeth Way site and an assessment of the commercial market to help formulate proposals for The Front with the aim of stimulating visitor interest and opportunities for business and commercial activity in Seaton Carew. Improved play facilities are also proposed in this area along with improvements to landscaping and events space.
- 4.2 The overall development approach consists of a number of phases over a period of years, linked to the capital receipts from the sale of land. The first receipt will be expected to be received following the satisfactory planning permission upon the expiry of the Judicial Review period for the proposed residential development scheme. The value of later capital receipts will reflect the prevailing market conditions at the time as detailed in the agreed Heads of Terms between the Council and the Esh Group.
- 4.3 The Longscar building is a key element of the overall proposals and in response to the public consultation this has been included in the first phase of any improvements. Therefore the proceeds from the first phase of the residential development at Elizabeth Way will in part be used to fund the cost of purchase and demolition of the building. Approaches and negotiations are ongoing with the current owners to purchase by agreement before any other means of acquisition are considered.
- 4.4 The other sites that form part of the masterplan include Coronation Drive/Warrior Drive and the Old Fairground Site. The developers want to progress the first site, Elizabeth Way as soon as possible, and a planning application has been approved. A public consultation exercise was held in June 2012 which helped inform the layout of the Elizabeth Way site. Further public consultations will be held as the wider masterplan is developed. Work is also underway with the relevant Council departments to look at the improvement to community facilities in Seaton Carew.

## 5. FINANCIAL CONSIDERATIONS

- 5.1 Following the agreement of the Heads of Terms a more detailed Development Agreement is currently being produced. The developer is keen to proceed quickly with negotiations over the purchase of the Longscar building and the development of the overall scheme. The Heads of Terms requires that funding for this is to be met from the capital receipt from the sale of Site A, Elizabeth Way.
- 5.2 At the time the 2013/14 budget was approved by full Council in February 2013 this project was not included as the necessary detailed development work and financial assessment was not yet at a stage where full Council

could make a decision. This work has now been progressed and as this is a departure from the current Budget and Policy framework, it is necessary to seek approval from full Council for the budgets needed to progress the first phase of this project.

- 5.3 As these details relate to land/property acquisitions by the Council which are subject to ongoing negotiations this information is detailed in **Confidential Appendix 1. This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (paragraph 3) information relating to the financial or business affairs of any particular person (including the authority holding that information).**
- 5.4 To enable this development to be progressed it is recommended that Members approve that the proposals detailed in **Appendix 1 This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (paragraph 3) information relating to the financial or business affairs of any particular person (including the authority holding that information).** and are referred to Council for consideration and approval. These costs will not be committed until the capital receipt is received by the Council.
- 5.5 Assuming this proposal is approved Members will be updated as this project progresses. In addition, further reports will be submitted to Regeneration Services Committee for later phases of this project to enable Members to consider and approve these proposals, prior to referral to full Council either within the annual Medium Term Financial Strategy, or as separate reports if this is necessary.

## 6. LEGAL CONSIDERATIONS

- 6.1 The Heads of Terms document will form the basis of the development agreement that will create the legal relationship between the two parties in the agreement. The development agreement is currently with Commercial Solicitors. The legal document produced from this work will ensure that the interests of the Council are protected.

## 7. ASSET MANAGEMENT CONSIDERATIONS

- 7.1 The purchase of the Longscar building will increase the Council's current asset management base but the intention is to demolish the property as soon as is practicable following completion, there will therefore be no long term maintenance issues or ongoing revenue commitments.
- 7.2 The development of community facilities, replacing those at Elizabeth Way, will likely form part of a new development that will be multi use and therefore offer more efficient ways of delivering local services.

## 8. EQUALITY AND DIVERSITY CONSIDERATIONS

8.1 There are no equality or diversity implications.

## 9. SECTION 17 OF THE CRIME AND DISORDER ACT 1998 CONSIDERATIONS

9.1 There are no Section 17 implications.

## 10. RECOMMENDATIONS

10.1 It is recommended that members:

- (i) Approve the allocation of part of the capital receipt from the land sale of Elizabeth Way to purchase and demolish the Longscar building as detailed in **Confidential Appendix 1 This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (paragraph 3) information relating to the financial or business affairs of any particular person (including the authority holding that information).** To note these costs will not be incurred until the capital receipt is received by the Council.
- (ii) The balance of the capital receipt to be set aside towards the overall Seaton Carew regeneration scheme including the development of community facilities within Seaton subject to future costed proposals being approved by this Committee and full Council.
- (iii) the Committee refers the above recommendations to Council for approval on 25th July, 2013.

## 11. REASONS FOR RECOMMENDATIONS

11.1 Departure from the Budget and Policy Framework

## 12. CONTACT OFFICER

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# **FINANCE AND POLICY COMMITTEE**

**26 July 2013**



**Report of:** Chief Executive

**Subject:** SENIOR OFFICER STRUCTURE

## **1. TYPE OF DECISION/APPLICABLE CATEGORY**

Key Decision (test (i)) Forward Plan Reference No. CE60/13

## **2. PURPOSE OF REPORT**

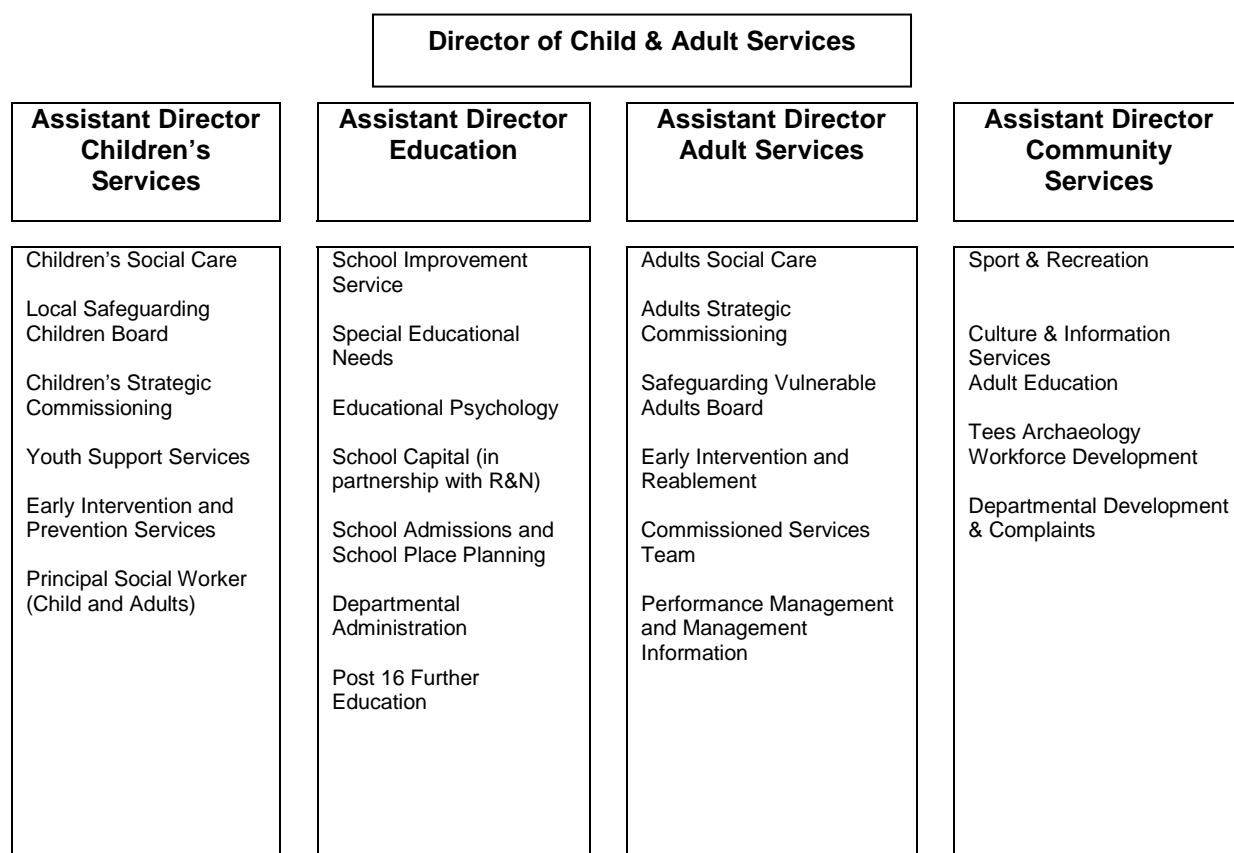
- 2.1 The report is to make recommendations to the Finance and Policy Committee in respect of the Senior Officer Structure of the Council for 2014/15, including functional responsibility.

## **3. BACKGROUND**

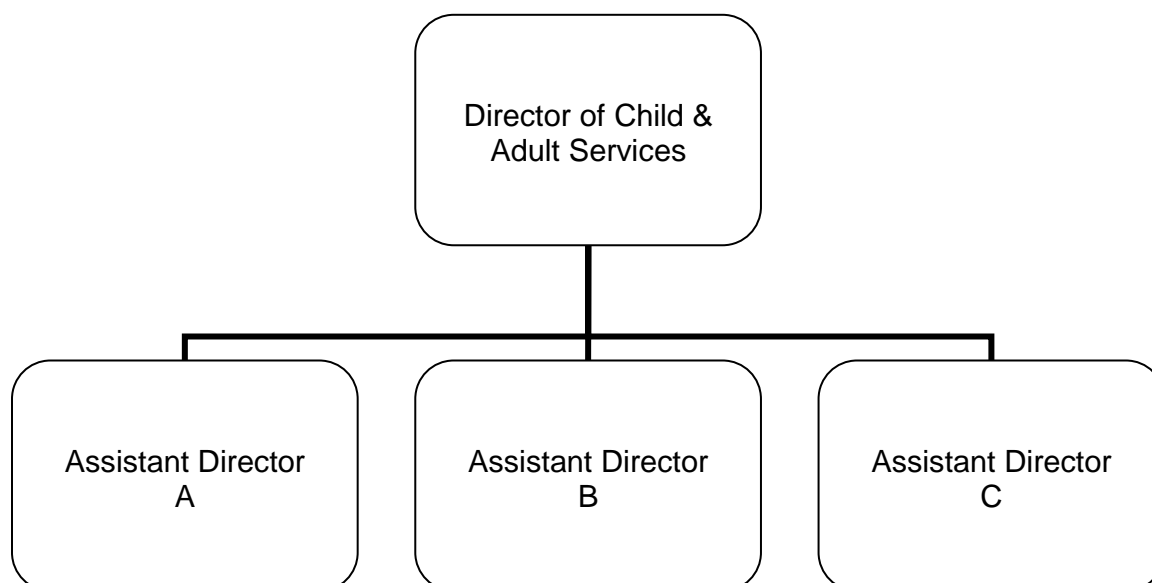
- 3.1 As Members are aware, Council agreed earlier this year to the Senior Officer Structure of the Council for 2013/14 including functional responsibilities and also the structure for 2014/15, without functional responsibilities.
- 3.2 As part of that report it was agreed I would provide a further report, and recommendations for the next stage of these changes.
- 3.3 This report recommends those functional issues for Members approval.

## 4. STRUCTURES

### 4.1 Child and Adult Services 2013/14



### 4.2 Child and Adult Services 2014/15



As Members will note the number of Divisions and therefore the number of Assistant Directors is reduced from four to three.

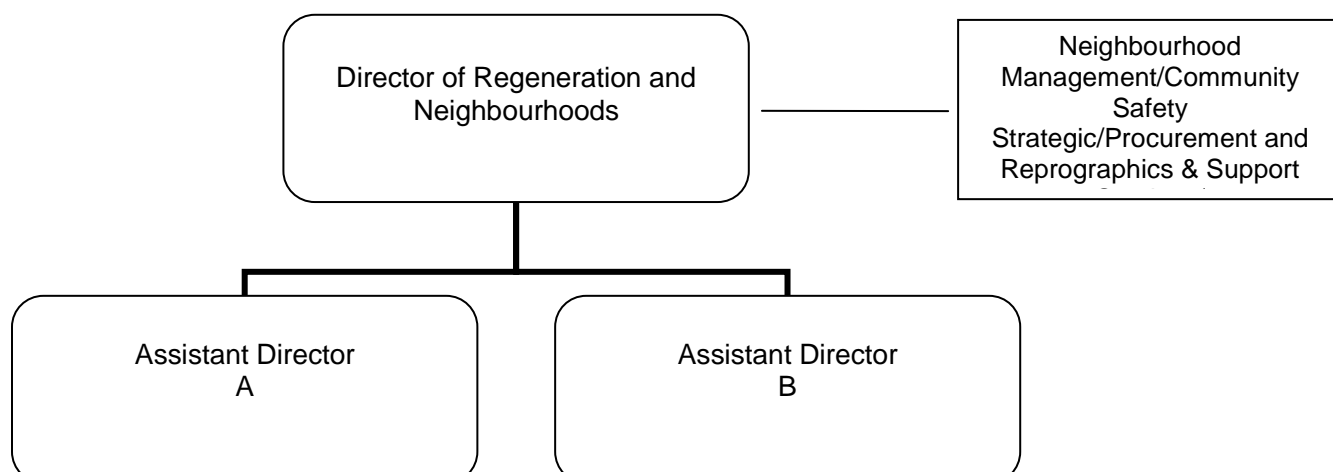
## 4.3 Regeneration and Neighbourhoods 2013/14

<b>Director of Regeneration and Neighbourhoods</b>	Neighbourhood Management / Community Safety
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<b>Assistant Director (Resources)</b>	<b>Assistant Director (Neighbourhoods)</b>	<b>Assistant Director (Regeneration)</b>
<ul style="list-style-type: none"> <li>• Support Services</li> <li>• Strategic Procurement and Reprographic</li> <li>• Logistics</li> <li>• Property Management</li> <li>• Building Design and Management</li> <li>• Facilities Management</li> </ul>	<ul style="list-style-type: none"> <li>• Integrated Transport Unit</li> <li>• Traffic &amp; Transportation</li> <li>• Highways &amp; Street Lighting</li> <li>• Highway Asset Management</li> <li>• Engineering Design and Management</li> <li>• Emergency Planning Unit</li> <li>• Business Continuity</li> <li>• Parks and Countryside</li> <li>• Waste and Environment</li> </ul>	<ul style="list-style-type: none"> <li>• Building Control</li> <li>• Economic Regeneration</li> <li>• Housing Services</li> <li>• Public Protection</li> <li>• Planning Services</li> <li>• Strategic Asset Management</li> </ul>

As Members will note the number of Divisions and therefore the number of Assistant Directors is reduced from four to three.

## 4.4 Regeneration and Neighbourhoods 2014/15

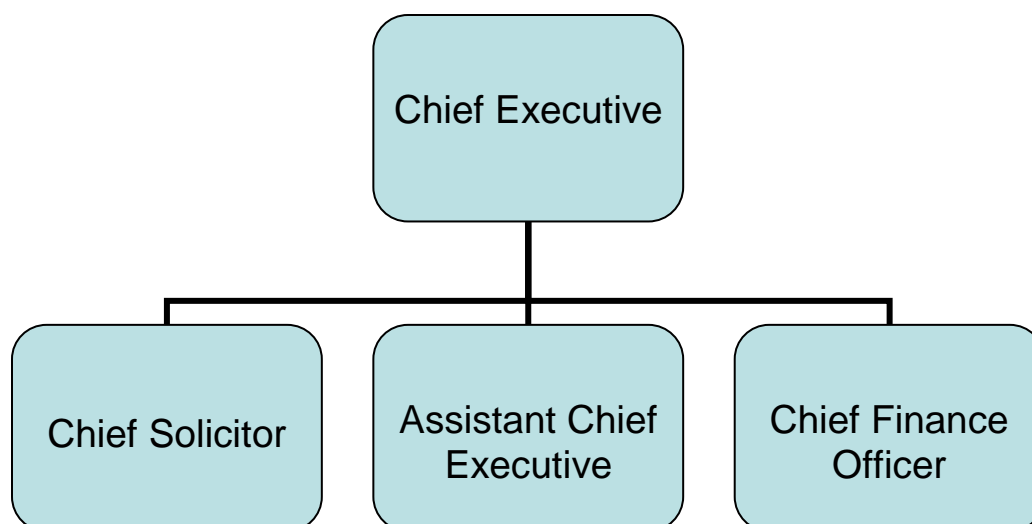




## 4.5 Chief Executives 2013/14

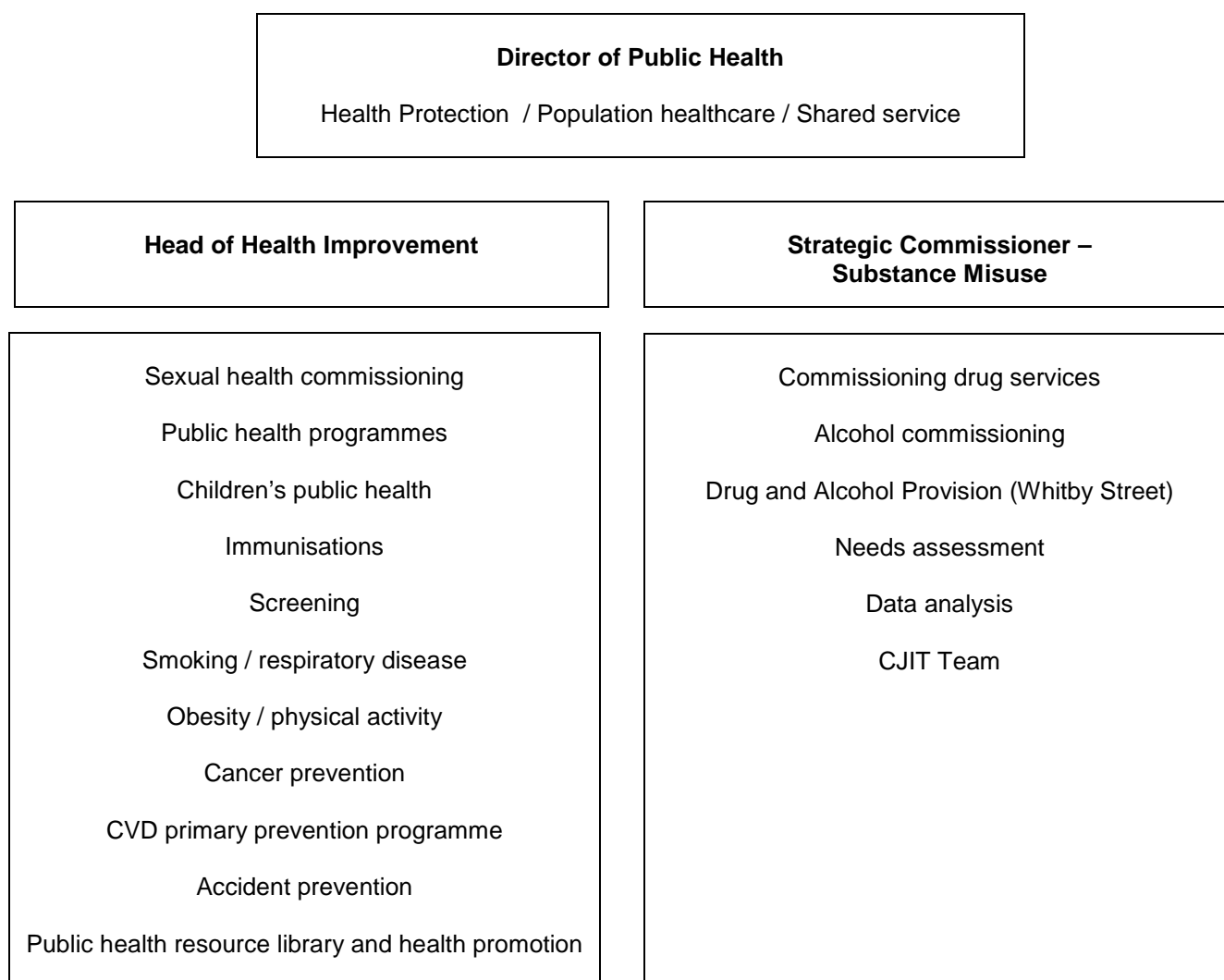
Chief Finance Officer	Chief Solicitor	Assistant Chief Executive
<ul style="list-style-type: none"> <li>Financial Management (Corporate)</li> <li>Audit and Governance</li> <li>Accountancy</li> <li>Financial Management</li> <li>Benefits (inc fraud and control) and means tested services</li> <li>Revenues Collection</li> <li>Payments/Payroll</li> <li>Insurances</li> <li>Social Fund</li> </ul>	<ul style="list-style-type: none"> <li>Legal</li> <li>Elections</li> <li>Land Charges</li> <li>Members Services</li> </ul>	<ul style="list-style-type: none"> <li>Public Relations</li> <li>ICT</li> <li>Policy/Performance/Partnerships</li> <li>Complaints/Consultation</li> <li>Scrutiny</li> <li>Democratic Services</li> <li>PA's</li> <li>Workforce Development</li> <li>Human Resource Business Partners and Human Resources Business Teams</li> <li>Organisational Development</li> <li>Customer Services/Hartlepool Connect</li> <li>Registrars</li> <li>Equality/Diversity</li> <li>Departmental Administration Function</li> <li>Health, Safety and Wellbeing</li> </ul>
Section 151 Officer	Monitoring Officer	

## 4.6 Chief Executives 2014/15



No reduction in the number of Chief Officers.

#### 4.7 Director of Public Health 2013/14



There are no Assistant Directors in Public Health.

### 5. FUNCTIONAL PROPOSALS FOR 2014/15

#### 5.1.1 Child and Adult Services

It is proposed that the post of Assistant Director (Community Services) be deleted from the establishment, and as a result of this the following functions need to be addressed.

#### 5.1.2 Sports and Recreation

It is proposed that Sports and Recreation transfer to the Director of Public Health. Strong links already exist as public health fund a number of posts and services. There is a recognised need for growth within this area if the

Council wishes to continue providing Sports and Leisure services. How these services will be provided in the next 18 – 24 months may change, ie private/public partnership.

The functions included in Sports and Recreation are as follows:

- Mill House, Headland Sports Hall and Brierton Community Sports Centre.
- Grayfields, Sports Grants, Service Accreditation, Marketing & Research, Policy Sports Strategy and volunteers
- Carlton
- Sport & Physical Activity, Summerhill, GP Referral, Learn to Swim & Health Partnership

### 5.1.3 **Adult Education**

It is proposed that Adult Education transfer to the Regeneration and Neighbourhoods Directorate under the Regeneration Division to form a new section of Learning and Skills.

There is an opportunity to create a new service delivery model integrating existing services provided in Education, Youth Services, Adult Education and Economic Regeneration working to the strategic aims of the Tees Valley City Deal, with a remit to retain and strengthen its links with schools and colleges.

This section will be named the Learning and Skills Section. The functions included in the Learning and Skills Section are as follows:

- Adult Education
- Raising participation age to 18 – post 16 links to colleges and providers
- NEETS 16 – 19 employment training
- Employment

### 5.1.4 **Culture and Information Services**

It is proposed that the Culture and Information Services transfer to the Regeneration Division. Culture is often used as a innovative method to regenerate an area. This together with Tourism is recognised within the Tees Valley City Deal application as a key component if we are to bring in 25,000 jobs over the next 10 years.

The functions included in Culture and Information Services are as follows:

- Libraries
- Arts & Events
- Museums, HME and Community Resources

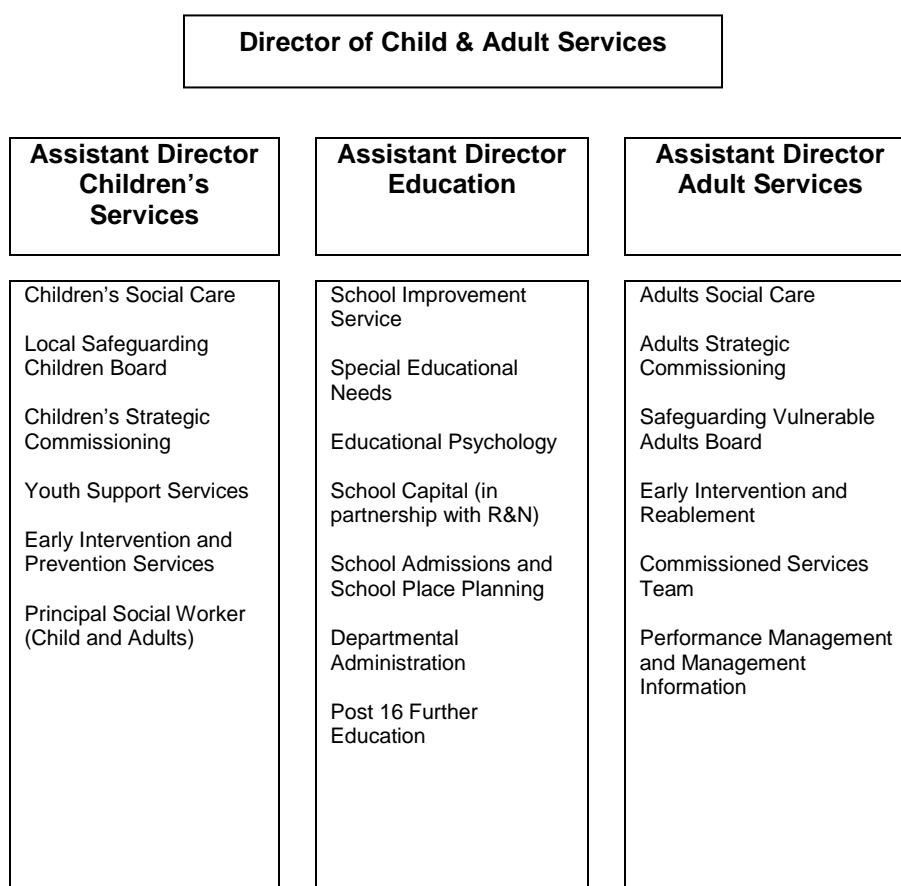
### 5.1.5 Tees Archaeology

It is proposed that this function transfers to the Regeneration Division.

### 5.1.6 Workforce Development and Complaints

It is proposed that this function transfers to the Children's Services Division under the Principal Social Worker (Child & Adults).

### 5.1.7



## 5.2 Regeneration and Neighbourhoods

It is proposed that the post of Assistant Director (Resources) be deleted from the establishment, and as a result of this the following functions need to be addressed.

### 5.2.1 Support Services/Strategic Procurement/Reprographics

It is proposed that these functions report directly to the Director, as well as Neighbourhood Management and Community Safety. This will mean a comprehensive set of functions reporting straight to the Director and this is not ideal. However, in the current financial climate your Corporate

Management Team has accepted that, whilst not ideal this is a manageable solution.

### 5.2.2 **Logistics, Property Management, Building Design and Management and Facilities Management**

It is proposed that these functions are transferred to the Assistant Director (Neighbourhoods).

### 5.2.3 **Public Protection**

It is proposed that these functions are transferred to the Director of Public Health.

The current functions and depth of strategic responsibility within the Directorate of Public Health needs to expand and in particular Environmental Health is an obvious area that sits well within Public Health. As a lot of staff within the Public Health Section are generic in terms of functionality it is recommended that the whole of Public Protection is transferred to Public Health rather than just Environmental Health.

The Public Protection section consists of the following functions:

- Trading Standards and Licensing
- Environmental Health
  - Commercial Services
  - Environmental Protection

<b>Director of Regeneration and Neighbourhoods</b>	Neighbourhood Management / Community Safety/ Strategic Procurement and Reprographics and Support Services
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<b>Assistant Director (Neighbourhoods)</b>	<b>Assistant Director (Regeneration)</b>
<ul style="list-style-type: none"> <li>• Emergency Planning Unit</li> <li>• Parks and Countryside</li> <li>• Waste and Environmental Services</li> <li>• Integrated Transport Unit</li> <li>• Traffic &amp; Transportation</li> <li>• Highways &amp; Street Lighting</li> <li>• Highway Asset Management</li> <li>• Engineering Design and Management</li> <li>• Property Services including</li> </ul>	<ul style="list-style-type: none"> <li>• Planning and Building Control Services</li> <li>• Economic Regeneration</li> <li>• Housing Services</li> <li>• Strategic Asset Management including Schools</li> <li>• Culture and Information</li> <li>• Tees Archaeology</li> <li>• Adult Education</li> </ul>

Building Design and Management <ul style="list-style-type: none"> <li>• Facilities Management</li> <li>• Logistics</li> </ul>	
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### 5.3 Chief Executive's

- 5.3.1 In the initial report in March of this year it was agreed that the current three Assistant Directors reporting to myself would remain for 2014/15. That position remains unaltered. However, the Council has agreed that a restructuring will commence prior to October of this year.

The first phase of that restructure is proposed from 1<sup>st</sup> September 2013 with the transfer of Scrutiny and Democratic Services from the Assistant Chief Executive to the Chief Solicitor. Not only does this create a more balanced strategic responsibility within the Department but in many other Authorities these functions do sit within the Legal Division.

In addition, the Assistant Director (Resources), is currently putting together a proposal in respect of Advice and Guidance to the public which embraces the Contact Centre, Benefits, Registrars, Chief Executives Administration and the FSCH Team.

This report will be presented later this summer.

#### 5.3.2 Proposed Functional Structure 2014/15 (First Phase)

Chief Finance Officer	Chief Solicitor	Assistant Chief Executive
<ul style="list-style-type: none"> <li>• Financial Management (Corporate)</li> <li>• Audit and Governance</li> <li>• Accountancy</li> <li>• Financial Management</li> <li>• Benefits (inc fraud and control) and means tested services</li> <li>• Revenues Collection</li> <li>• Payments/Payroll</li> <li>• Insurances</li> <li>• Social Fund</li> </ul>	<ul style="list-style-type: none"> <li>• Legal</li> <li>• Elections</li> <li>• Land Charges</li> <li>• Members Services</li> <li>• Scrutiny</li> <li>• Democratic Services</li> </ul>	<ul style="list-style-type: none"> <li>• Public Relations</li> <li>• ICT</li> <li>• Policy/Performance/Partnerships</li> <li>• Complaints/Consultation</li> <li>• PA's</li> <li>• Workforce Development</li> <li>• Human Resource Business Partners and Human Resources Business Teams</li> <li>• Organisational Development</li> <li>• Customer Services/Hartlepool Connect</li> <li>• Registrars</li> <li>• Equality/Diversity</li> <li>• Departmental Administration Function</li> <li>• Health, Safety and Wellbeing</li> </ul>
Section 151 Officer	Monitoring Officer	

## 5.4 DIRECTOR OF PUBLIC HEALTH

As the Director has now officially been in place since 1<sup>st</sup> April 2013 it is time to consider the size and scope of the Department.

As stated earlier it is proposed that the Public Protection section transfers from the Assistant Director (Regeneration) to Public Health and the Workplace Health Improvement Specialist in Health, Safety and Wellbeing Team also transfers to Public Health. Currently the Public Health budget funds this post.

In addition, Sports and Recreation will transfer.

Once again it is feasible that further functions could transfer once the Chief Executive's Department structural report is complete later this year.

<b>Director of Public Health</b>				
Health Protection / Population healthcare / Shared service				
<b>Head of Health Improvement</b>	<b>Clinical Commissioning &amp; Quality</b>	<b>Drug &amp; Alcohol Service Delivery</b>	<b>Public Protection</b>	<b>Sports and Recreation</b>
Sexual health commissioning	Public Health Contracts	CJIT	Trading Standards	Mill House
Children's public health	Clinical Governance	Whitby Street	Environmental Health – Community Services	Headland Sports Hall
Immunisations	Drug & Alcohol Commissioning	Drug Services	Environmental Health - Protection	Brierton Community Sports Centre
Screening	Primary Care Commissioning	Alcohol Services		Grayfields
Smoking / respiratory disease	Sexual Health Commissioning			Sports Grants
Obesity / physical activity	Pharmacy Contracts			Service Accreditation
Cancer prevention				Marketing & Research
Public health resource library and health Promotion				Policy Sports Strategy
Accident prevention				volunteers Carlton Sport & Physical Activity
Workplace Health Improvement				Summerhill
CVD primary prevention programme				GP Referral
				Learn to Swim
				Health Partnership

## 6. JOB EVALUATION PROCESS

- 6.1 With the further loss of two Assistant Directors then additional responsibilities will be placed upon the remaining senior managers. Given previous decisions in respect of Chief Officer bandings I do not believe that any re-evaluation is necessary.

## 7. SLOTTING IN AND APPOINTMENT PROCESS

- 7.1 The principles of implementation reflect the Council's previous approach to change management. This has included:
- Confirming employees in posts on the structure where there is limited or no change to duties and responsibilities.
  - Slotting in current employees where the post on the new structure is deemed comparable but not the same.
  - Posts which are comparable but not the same as existing posts and include more than 1 post holder are "ring-fenced" and restricted to applications from the "selection pool", subject to Appointment Panel processes
  - Early retirement and voluntary redundancy applications from Chief Officers.

## 8. POSTS TO BE DELETED

- 8.1 The proposals for the structure will result in the following posts being deleted:

Post	Band
Assistant Director – Community Services	B
Assistant Director – Resources	A

Given the changes recommended all posts remaining are recommended to slot in. This is in line with previous decisions.

## 9. TIMETABLE

- 9.1 I propose that this 2014/15 restructuring should not take place on the 31<sup>st</sup> March 2014 but should be phased in as appropriate throughout the coming months so that by December 2013 the majority of functions will have transferred.

## 10. FINANCIAL IMPLICATIONS

- 10.1 The previous report advised Members that the suggested restructure proposals would provide an ongoing net General Fund financial saving in respect of Chief Officers in 2014/15 of up to £335k (up to £331k at the maximum of the grade). These forecast savings were dependant upon each



Department considering what, if any, additional resource is needed in order to 'fulfill' both statutory and policy requirements to function properly and safely. Pending the completion of this assessment, an initial forecast saving of £250k from the proposed structure was included in the Medium Term Financial Strategy (MTFS) updated report to this Committee on 31st May 2013 and amount allocated to reduce the 2014/15 budget gap.

- 10.2 An assessment of these issues has now been completed as part of the restructure proposals and the development of detailed Departmental savings plans for 2014/15, which will be reported to your Committee on 2nd August. On the basis of this overall assessment it is now recommended that the 2014/15 savings of £335k can be achieved (£331k at the top of the grade). This saving reflects the previous decisions and the additional proposal detailed in this report to remove 3.5 Chief Officer posts, i.e. 3 Assistant Director posts and the funding for 50% of the Head of Human Resources post, previously shared with Darlington.
- 10.3 Assuming Members approve the proposals in this report the additional saving at the top of the grade of £81k can be built into the strategy for addressing the 2014/15 budget deficit.
- 10.4 As Members are already aware we have made swingeing cuts at Senior Managerial level in previous years and the additional savings proposed in this report add to the savings already achieved at this level.

## **11. CONSULTATION**

- 11.1 The Hartlepool Joint Trade Unions Committee (HJTUC) have been provided with a copy of this report and asked for written comments by today's meeting. Trade Unions representatives have also been invited to attend Finance and Policy Committee and to present their comments. Any written comments from the HJTUC received before the Finance and Policy Committee meeting will be circulated as soon as possible.

## **12. RECOMMENDATIONS**

- 12.1 That the Finance and Policy Committee approves the removal of the Assistant Director (Resources) and Assistant Director (Community Services) posts from the establishment from 31<sup>st</sup> March 2014 and approves the functional structures for 2014/15.
- 12.2 Approves that the additional savings at the top of the grade of £81k not already reflected in the updated MTFS forecasts are allocated to reduce the 2014/15 budget gap, and to note that the structure proposals achieve total ongoing savings at the top of the grade of £231k.

## **13. CONTACT OFFICER**

- 13.1 Dave Stubbs, Chief Executive

# **FINANCE AND POLICY COMMITTEE**

## **26 July 2013**



**Report of:** Chief Finance Officer

**Subject:** LOCAL AUTHORITY MORTGAGE SCHEME (LAMS)

### **1. TYPE OF DECISION/APPLICABLE CATEGORY**

Key Decision, Test 1 – Forward Plan Reference CE57/13

### **2. PURPOSE OF REPORT**

- 2.1 The purpose of the report is to outline the Local Authority Mortgage Scheme (LAMS) and to recommend that at this stage the Council does not pursue this initiative.

### **3. BACKGROUND**

- 3.1 LAMS was launched in March 2011 in response to the turmoil in the financial and banking sector and the resulting impact on the economy and the housing market. The basic objective of the scheme is to increase access to the housing market for first time buyers who have been excluded from the housing market through the requirement to provide substantial deposits. Most lenders are now typically only prepared to lend a maximum of 75% to 80% of a property value, even if an applicant can afford a 95% mortgage. Whilst many 95% mortgage are appearing in the market most are not available for first time buyers or have additional restrictions.

- 3.2 The scheme works as a partnership between individual households, mortgage providers and local authorities on the following basis:

- Individual household – required to provide a minimum 5% deposit and meet the mortgage providers normal lending conditions;
- Mortgage providers – provide mortgage of up to 95% on the same terms as a 75% mortgage. The enables the typical first time buyer to secure a lower interest rate which should make the mortgage more affordable;
- Local Authority – provide a guarantee to the mortgage provider for up to 20% of the mortgage value for a 5 year period.

3.3 Under the scheme the Local Authority defines a number of key factors to minimise risk of mortgage defaults. These are critical decisions for individual Local Authorities as the mortgage guarantee last for 5 years. In addition, the Council is second in line, after the individual household, if there is a mortgage default and loss on sale of the property. The issues which each Council needs to determine cover:

- the total value of total loans to be provided, which has typically been set at £1 million;
- the maximum house price a mortgage will be provided on, which has reflected local circumstances; and
- the maximum exposure for individual mortgages, which also reflects local circumstances.

3.4 It is difficult to assess the financial risk of operating a scheme as these arrangements have only been in place for a short period. However, it is anticipated that the financial risk is low owing to the robust procedures the regulator requires mortgage providers to follow when assessing mortgage applications and the criteria each Council will set, as detailed in paragraph 3.3.

3.5 At the end of 2012/12 there were 67 live schemes and 1,784 mortgages had been approved. In the North East only one Council has implemented a scheme and the majority of schemes are concentrated in London and the Midlands.

#### **4. Practical Considerations**

4.1 The number of mortgage lenders which have signed up to the scheme was 8 at the end of 2012/13, with 3 more in the process of joining. Of the 8 existing mortgage lenders only 1, Lloyds TSB is a national mortgage provider. The other 7 are local or specialist providers - Furness Building Society, Kent Reliance Building Society, Leeds Building Society, Leek United Building Society, Manchester Building Society, Marsden Building Society and Teachers Building Society.

4.2 Lloyds TSB has partnered with 79% of the Councils which have implemented LAMS and experience elsewhere indicates their involvement is critical to making local scheme work, as they have taken a lead role in promoting the scheme in individual Local Authority areas where a scheme has been implemented.

4.3 However, under LAMS Lloyds TSB do not provide mortgages for new build property as it is more difficult for them to assess potential market risk on the valuation of new properties.

4.4 From the Councils perspective the decision of Lloyds TSB not to provide mortgage on new builds is a disadvantage as it was hoped to link the

scheme with the housing developments in the town centre areas. Whilst other mortgage lender will lend on new developments elsewhere indicates they will limit financial exposure to a narrow geographic area of a town to minimise risk. These factors reduce the potential benefits of the LAMS scheme to supporting developments in the town centre areas.

## **5. National Developments since LAMS was launched**

5.1 The Government has pursued a number of initiatives to support the housing market through the 'First Buy' scheme and the Funding for Lending Scheme. In the March 2013 Budget the Chancellor announced a further initiative the 'Help to Buy' scheme, which is similar to LAMS.

5.2 There are two options under the 'Help to Buy' scheme and the key features are summarised below:

### Help to Buy – Equity Loan

- Available from 1 April 2013
- New Build only
- Expands the First Buy scheme, so support is available to all buyers, not just first time buyers;
- Requires buyers to provide a 5% deposit;
- The Government will lend up to 20% of the property value through an equity loan, which can be repaid at any time or on the sale of the property. Unlike LAMS monthly repayments of the equity loan are not required;
- Enables households to secure up to a 75% mortgage;
- Maximum home purchase value £600,000

### Help to Buy – Mortgage Guarantee

- Available from January 2014
- New Build and existing homes
- Available to existing homeowners as well as first time buyers;
- Requires buyer to provide a 5% deposit;
- The Government will guarantee up to 20% of a mortgage from a commercial lender, which is designed to encourage lenders to offer better access to low-deposit mortgage. ;
- Maximum home purchase value £600,000

5.3 It is envisaged the 'Help to Buy – Mortgage Guarantee' will operate in the same the way as LAMS, although the guarantee will be underwritten by the national tax payer, rather than the local tax payer.

5.4 It is too earlier to determine what impact the 'Help to Buy' scheme will have on LAMS. However, as further details of the 'Help to Buy – Mortgage Guarantee' become available it would not be unreasonable to

anticipate that mortgage lenders concentrate on this scheme as it will involve significantly less administration and therefore cost than LAMS schemes with individual Councils.

- 5.5 Another important consideration is the total level of funding the Government will provide under this initiative which will total £5.4 billion over 3 years. This compares to around £0.18 billion of LAMS of funding provided by Councils over two years. The level of support to be provided by the Government may have a significant impact on the Housing Market and a number of experts, including the out going Governor of the Bank of England, Mervyn King, have expressed concerns at the potential adverse impact on the housing market and the value of property.

## **5. Conclusion**

- 5.1 Prior to the Chancellor's March 2013 Budget the development of a Hartlepool Local Authority Mortgage Scheme in partnership with one or more mortgage providers potentially provided scope to support the local housing market, in particular developments within the town centre area.
- 5.2 Investigation of LAMS indicates that this scheme is not suitable for supporting these specific objectives as the major LAMS mortgage lender does not provide mortgages on new build properties.
- 5.3 The new measures being introduced by the Government effectively addresses the same needs as LAMS. The national scheme is more likely to be attractive to mortgage providers and house builders as they will only need to work with a single national scheme, rather individual Council LAMS schemes, even though these will be based on standard contracts and broadly standard criteria. The national scheme also means that national tax payers, rather than local tax payers, are responsible for the financial risk of providing mortgage support in a challenging housing market.
- 5.4 It is not yet clear what impact the Government's Help to Buy scheme will have on the housing market, although a number of experts, including the out going Governor of the Bank of England, have expressed concerns that this may keep house prices higher than the market would determine if this support was not provided.
- 5.5 Against this changing background it is not recommended that the LAMS scheme is pursued at the current time.

**6. Recommendations**

**6.1** It is recommended that Members

- i) Note the report;
- ii) Approve the proposal not to pursue the LAMS scheme at the current time.

**7. APPENDICES AVAILABLE ON REQUEST, IN THE MEMBERS LIBRARY AND ON-LINE**

None

**8. BACKGROUND PAPERS**

None

**9. CONTACT OFFICERS**

Chief Finance Officer [Chris.Little@hartlepool.gov.uk](mailto:Chris.Little@hartlepool.gov.uk), 01429 523002

# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** SALE OF CROWN HOUSE SITE ON SURTEES STREET FOR STUDENT ACCOMMODATION

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## 1. TYPE OF DECISION/APPLICABLE CATEGORY

1.1 Non-Key

## 2. PURPOSE OF REPORT

- 2.1 The purpose of the report is to seek approval to complete the sale of the former Crown House site on Surtees Street for the development of student accommodation.
- 2.2 The details of the sale will be subject to formal negotiations with the Homes and Communities Agency regarding grant conditions that were attached to funding for the original purchase and clearance of the site.

## 3. BACKGROUND

- 3.1 The former Crown House site on Surtees Street, outlined in **Appendix 1**, was purchased and cleared in 2010 as part of an acquisitions strategy linked to the recommendations of the Central Area Investment Framework.
- 3.2 The building was derelict and having a significant detrimental impact on the local community with no viable prospect of refurbishment. It was therefore included within the acquisitions strategy. The strategy identified properties that needed to be addressed to support the recommendations of the Central Area Investment Framework and ensure that the regeneration proposals could be developed in a co-ordinated way.
- 3.3 The acquisitions strategy was designed to contribute towards the development of an Innovation and Skills Quarter with the aim of improving the economic performance of the Central Area of Hartlepool. The Innovation and Skills Quarter aims to create a distinct new town centre quarter that is attractive to private sector investment and complements the recent

redevelopment and expansion of both Hartlepool College of Further Education (HCFE) and Cleveland College of Art and Design (CCAD).

- 3.4 The building was purchased and cleared using a combination of funds from One North East and Hartlepool Borough Council match funding. Gaining ownership and control of the site has increased the opportunity to redevelop the site and has provided a greater degree of certainty to attract private sector investment.
- 3.5 It was originally envisaged that the site would be redeveloped for the creation of a specialist business incubation centre for businesses within the creative industries sector. The aim of the project was to complement the educational investment in the area and to generate a cluster of businesses focused around creative, digital and media industries.
- 3.6 The scheme was designed to address the shortage of high quality accommodation for small businesses which is resulting in businesses relocating to alternative locations with suitable accommodation. The proposals would have been developed in partnership with both HCFE and CCAD in order to help retain graduates in Hartlepool and assist them to start new businesses. The project aligned with Hartlepool's successful business incubation strategy which led to the development of Hartlepool Enterprise Centre and UK Steel Enterprise's Innovation Centre at Queens Meadow.
- 3.7 Detailed feasibility work was undertaken on the proposal to build a business incubation centre on the site. Following this work it was concluded that although this will be a beneficial project it would not be appropriate to build the centre at the present time due to the lack of available funding opportunities and the current economic climate. It is also important not to compete with the recent extension of UK Steel Enterprise's Innovation Centre at Queens Meadow which will take up demand for space in the short-term. The business incubation proposals will therefore be re-examined at a later date should circumstances change. The incubation centre could be delivered on an alternative site within the Innovation and Skills Quarter. Alternative uses were therefore sought for the Crown House site.

#### **4. STUDENT ACCOMODATION PROPOSAL**

- 4.1 Following a review of various sites, Cleveland College of Art and Design and Vela have identified the former Crown House site as the preferred location for the development of student accommodation due to its proximity to the College and town centre amenities.
- 4.2 The demand for student accommodation has recently increased due to the expansion of the college and the relocation of their Higher Education course provision to Hartlepool. The development of student accommodation will enable the College to attract more students from out of the region as many students are currently discouraged from attending due to the lack of high



quality accommodation. Attracting additional students is important for the long-term financial sustainability of the college.

- 4.3 Vela have submitted a planning application to construct two apartment buildings and two townhouses on the Crown House site, which will provide 56 student bedrooms. The plans have been developed in consultation with college staff and students.
- 4.4 The development of student accommodation aligns with the regeneration aims of the area through the creation of an Innovation and Skills Quarter. The redevelopment will have a positive impact on the local economy by increasing the population of the area, which will benefit local shops and businesses whilst having the potential to attract additional investment and student amenities. The development will provide a direct investment of £1.7m into the site which is welcome in the current economic climate.
- 4.5 The site would not be appropriate for other forms of accommodation due to the commercial nature of the surrounding environment. The redevelopment of the site will improve the environment of the area by providing softer greener landscaping. The accommodation has been divided into the respective buildings to reduce the massing of the site to a more domestic scale. The proportion and location of the buildings is designed to improve the street frontage of both Surtees Street and Tower Street.
- 4.6 There is a short timescale for the development with Vela wishing to start construction in the summer of 2013 (subject to planning consent) so that the accommodation is open for the start of the 2014 academic year.

## **5. GRANT CONDITIONS**

- 5.1 Negotiations are currently ongoing with the Homes and Communities Agency (HCA) over what happens with any capital receipt that is generated from the sale of the site. As the site was bought and cleared with Single Programme funding it was a condition of funding that “If the site is sold within 15 years the market value of the site will be divided in accordance with the proportion of the investments made by the relevant parties”. One Northeast also have a charge on the land which means that the site can not be sold without written agreement. The Homes and Communities Agency inherited responsibility for grant conditions when One NorthEast were disbanded.
- 5.2 The negotiations are centered upon the Council retaining the capital receipt to reinvest in projects within the area, such as the refurbishment of the Grade II Listed Market Hotel creating one bedroom accommodation, rather than any capital receipt being recovered by the HCA.
- 5.3 As One NorthEast funded the majority of the project the Council’s share of any capital receipt would be low at approximately 17% of the market value of the site. It was always the intention to acquire and redevelop the site for the regeneration benefit of the area rather than to generate a large capital receipt.

- 5.4 Vela have offered the market value for the site which is detailed within **Confidential Appendix 2. This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (paragraph 3) information relating to the financial or business affairs of any particular person (including the authority holding that information).** Vela have provided viability assessments of the scheme which have been reviewed by the Estates & Asset Manager and it is considered that these reflect the location and difficult nature of the site to redevelop including the risk of delivery and rental income stream for the units.
- 5.5 Further reviews have also been undertaken of sales in the open market and transfers of other similar land to housing associations and it is considered that the value proposed reflects comparable schemes.

## **6. FINANCIAL CONSIDERATIONS**

- 6.1 As the site was purchased and cleared with majority funding from One NorthEast, the Homes and Communities Agency will now determine if any sale proceeds are subject to clawback. Negotiations are ongoing with the Homes and Communities Agency as to whether they will forgo the clawback provided this is reinvested in the Market Hotel, a complementary scheme within the immediate area.

## **7. SECTION 17 OF THE CRIME AND DISORDER ACT**

- 7.1 Secured by Design guidelines are being applied to the designs, with dwellings arranged to provide adequate levels of surveillance to both public and private areas to avoid any concealed spaces. The development of student accommodation will remove a vacant site which has the potential to attract crime and anti-social behavior.

## **8.1 EQUALITY AND DIVERSITY**

- 8.2 The redevelopment will provide an appropriate number of accessible bedrooms for people with disabilities.

## **9. OPTIONS**

- 9.1 The options are subject to formal negotiation with the HCA whose decisions may be influenced by national guidelines. The HCA could request an independent valuation which may alter the valuation of the site and any capital receipt which may be received.

- 9.2 **Option 1-** Sell the land to Vela with the capital receipt being divided in accordance with the proportion of the investments made by the relevant parties.
- 9.2.1 This option will result in approximately 17% of the capital receipt being retained by the Council with the remaining funding being retained by the HCA.
- 9.3 **Option 2-** Sell the land to Vela for the market value with 100% of the capital receipt being retained by the Council (subject to HCA approval), which will be ring-fenced towards projects within the Innovation and Skills Quarter. Any Funding retained by the Council from the sale will be specifically used to support the refurbishment of the Market Hotel, a building which is already receiving HCA support under the Empty Property Purchase Scheme, and as such gives the HCA a suitable justification for relinquishing their financial interest.
- 9.3.1 This option would result in additional funding being made available for regeneration projects within the Innovation and Skills Quarter rather than the funding being retained by the HCA.

## 10. RECOMMENDATIONS

- 10.1 It is recommended to proceed with the sale of the Crown House site as detailed in options 1 and 2 (depending upon the outcome of negotiations with the HCA) to enable the development of student accommodation by Vela for Cleveland College of Art and Design.
- 10.2 It is recommended to accept Vela's offer or any value above this which is agreed with the HCA. It is recommended that a further report is brought back to the Committee which details the capital receipt that is received from the site.
- 10.3 Vela's offer for the site is detailed in **Confidential Appendix 2 This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (paragraph 3) information relating to the financial or business affairs of any particular person (including the authority holding that information).**

## 11. REASONS FOR RECOMMENDATIONS

- 11.1 Both options represent value for money allowing the site to be brought back into a productive use whilst aligning with the regeneration strategy for the area and supporting Cleveland College of Art and Design. Both options will improve the economy of the area as additional students and residents will benefit local shops and businesses and offer the opportunity to attract additional student amenities, some of which may occupy vacant buildings.

## 12. BACKGROUND PAPERS

- Joint Regeneration, Liveability and Finance and Efficiency Portfolio- 3<sup>rd</sup> February 2009- Central Area Property Acquisitions
- Finance and Performance Portfolio 9<sup>th</sup> December 2009- Central Area Acquisitions- Purchase of Crown House Site, Surtees Street.
- Regeneration, Economic Development and Skills Portfolio, 13<sup>th</sup> February 2012- Crown House Managed Workspace Feasibility Results.
- Planning Application for Student Accommodation on the Crown House Site: Reference H/2013/0218.

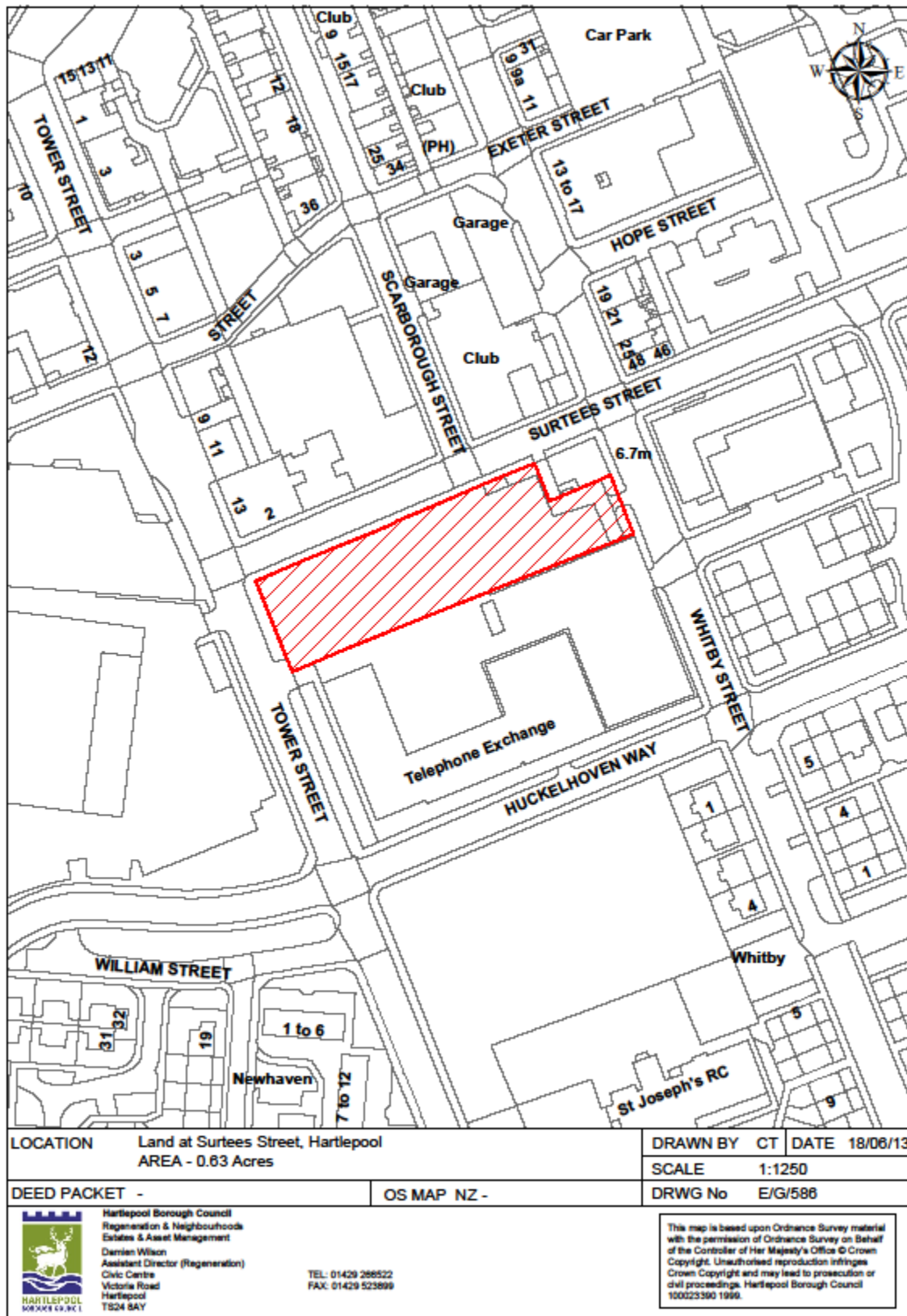
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## APPENDIX 1

## Site boundary.



# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** DELEGATED PROPERTY TRANSACTIONS

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## 1. TYPE OF DECISION/APPLICABLE CATEGORY

For information.

## 2. PURPOSE OF REPORT

- 2.1 To inform the Committee of the recent Minor Property Issues dealt with under Delegated Powers.

## 3. BACKGROUND

- 3.1 Under Part 3 of the Constitution (Responsibility for Functions) the Director of Regeneration and Neighbourhoods has delegated powers for a variety of transactions within a prescribed threshold which is currently £30,000 in Capital value and £12,000 in rental value.
- 3.2 This enables minor property transactions to be concluded quickly and efficiently.
- 3.3 This report is a quarterly up-date of those transactions for Members information.

## 4. PROPOSALS

- 4.1 To date the delegation has been effective and a number of transactions have been progressed in accordance with delegated consent as summarised in **Confidential Appendix 1. This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely paragraph 3, information relating to the financial or business affairs of any particular person (including the authority holding that information).**

**5. FINANCIAL AND RISK CONSIDERATIONS**

- 5.1 Increased efficiency arising from a simplified approval process is reducing the time spent by the Estates and Asset Manager preparing reports in relation to minor transactions. The additional time will be spent facilitating the delivery of other key projects thereby reducing the overall costs of operating the section
- 5.2 Any instances where the Director of Regeneration and Neighbourhoods deems there to be a risk in exercising the delegated power will be referred to Committee for decision.

**6.0 LEGAL CONSIDERATIONS**

- 6.1 Legal agreements are in place to safeguard the Council's interests.

**7.0 EQUALITY & DIVERSITY CONSIDERATIONS**

- 7.1 There are no diversity and equality issues.

**8.0 SECTION 17 OF THE CRIME & DISORDER ACT 1998 CONSIDERATIONS**

- 8.1 There are no Section 17 implications.

**10. ASSET MANAGEMENT**

- 10.1 The attention of the Committee is drawn to the Asset Management element of the Medium Term Financial Strategy (MTFS). The decision by Cabinet in January 2009 requires a commercial, proactive approach to be taken on Asset Management issues, the proceeds of this transaction being a contribution to the Medium Term Financial Strategy (MTFS).
- 10.2 The decision to adopt a commercial approach to asset management requires the Council to realise the full value of any properties or property rights that it disposes of.

**11. RECOMMENDATIONS**

- 11.1 The Committee notes the report and the property issues dealt with under Delegated Powers.

**12. REASONS FOR RECOMMENDATIONS**

- 12.1 To provide information property issues dealt with under Delegated Powers.

**13. BACKGROUND PAPERS**

- 13.1 There are no background papers.

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**FINANCE AND POLICY COMMITTEE**26<sup>th</sup> July 2013**Report of:** Director of Regeneration and Neighbourhoods**Subject:** SALE OF LAND AT BELLE VUE WAY**1. TYPE OF DECISION/APPLICABLE CATEGORY**

1.1 Non-key

**2. PURPOSE OF REPORT**

2.1 To seek approval for the sale of land at Belle Vue Way.

**3. BACKGROUND**

3.1 The land shown hatched on the plan at **Appendix 1** was acquired by Prestige Cars Direct Properties Ltd some years ago. This prominent site was formerly a car dealership, and the buildings relating to this use have been demolished. The Council own a small area (approx 740 square metres) of grassed public open space land adjoining the northern end of the site abutting Belle Vue Way and Brenda Rd shown hatched on the plan at **Appendix 2**.

3.2 During 2011, Prestige Cars approached the Council with a view to acquiring the Council's land and agreement was reached for a lease and option to purchase. In preparation for the disposal, the statutory consultation in relation to the disposal of public open space land was carried out. A report was taken to Finance and Corporate Services Portfolio in October 2012 and approval to proceed with the disposal was approved even though an objection to the loss of the open space had been received. The sale did not proceed at that time due to changes in circumstances at Prestige.

3.3 Recently the Council's Highways section has obtained consent and funding to proceed with a highway improvement scheme which requires use of part of the Council's land fronting Brenda Rd but Prestige still want to purchase the remainder (as shown in **Appendix 3**) in order to include it in the sale to a public house/restaurant operator, who proposes to construct a new building with car parking to the rear.

- 3.4 Prestige require the land in order to provide a large enough site for the development as outlined in **Appendix 4**. A small part of the land will be used to accommodate part of the new building and the remainder will form a landscaped frontage area which will be used for pedestrian access (the vehicular entrance to the site will be taken off Brenda Rd via land already in Prestige's ownership). The development could proceed without the additional land by a slight re-siting of the building but this would impact on the design of the car parking and associated landscaping.
- 3.5 Further discussions have taken place with Prestige and the proposed public house operator and provisional agreement has been reached for a sale of the smaller remaining piece of land shown hatched on the plan at **Appendix 3**.

#### **4. PROPOSALS**

- 4.1 It is proposed to sell the land to Prestige Cars Direct Properties Ltd on the terms outlined in **Confidential Appendix 5**. **This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (para 3), information relating to the financial or business affairs of any particular person (including the authority holding that information).**

#### **5. LEGAL CONSIDERATIONS**

- 5.1 The statutory requirement for consultation prior to the disposal of public open space land has been complied with.

#### **6. FINANCIAL AND RISK CONSIDERATIONS**

- 6.1 The terms are considered to reflect fully the market value of the land.
- 6.2 In 2011 a Capital Receipts target of £4.5 million was set for the three years commencing 2011/12. The target was increased to £6.5m as part of the 2013/14 MTFS to fund developments at the Brierton Site. The MTFS highlighted the importance of achieving these capital receipts to fund the forecast shortfall in funding for one off strategic financial issues and the Brierton Site. Sale of this land would contribute to the overall capital receipts target.

#### **7. SECTION 17 OF THE CRIME AND DISORDER ACT 1998 CONSIDERATIONS**

- 7.1 There are no implications in this regard.

## **8. EQUALITY AND DIVERSITY CONSIDERATIONS**

- 8.1 There are no equality or diversity implications.

## **9. ASSET MANAGEMENT CONSIDERATIONS**

- 9.1 The attention of the Committee is drawn to the Asset Management element of the Business Transformation programme. The decision by Cabinet of January 2009 requires a commercial, proactive approach to be taken on Asset Management issues, the proceeds of this transaction being a contribution to the Medium Term Financial Strategy.
- 9.2 The decision to adopt a commercial approach to asset management requires the Council to realise the full value of any properties or property rights that it disposes of.

## **10. RECOMMENDATIONS**

- 10.1 Approval of the proposed terms is recommended.

## **11. REASONS FOR RECOMMENDATIONS**

- 11.1 The terms agreed are considered to reflect fully the market value of the land.
- 11.2 The sale will assist in the redevelopment of a prominent site in the southern business area of Hartlepool.
- 11.3 Whilst one objection was received to the disposal of the public open space, this was not considered to give adequate reason not to proceed.

## **12. BACKGROUND PAPERS**

- 12.1 There are no background papers.

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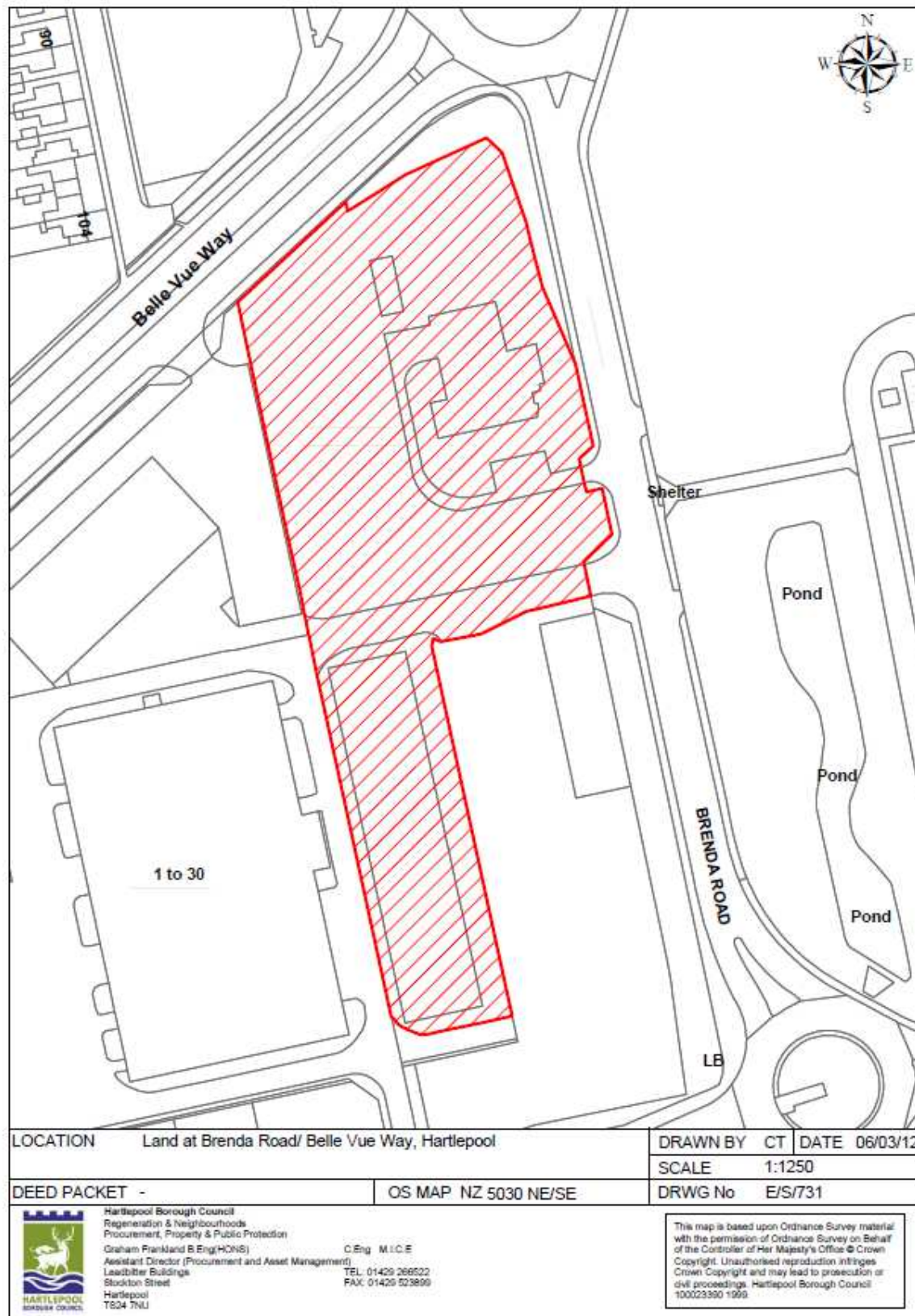
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# APPENDIX 1

## Prestige Cars Direct Properties Ltd Land Ownership Belle Vue Way / Brenda Rd



## APPENDIX 2

### Council Land Ownership Belle Vue Way/Brenda Rd



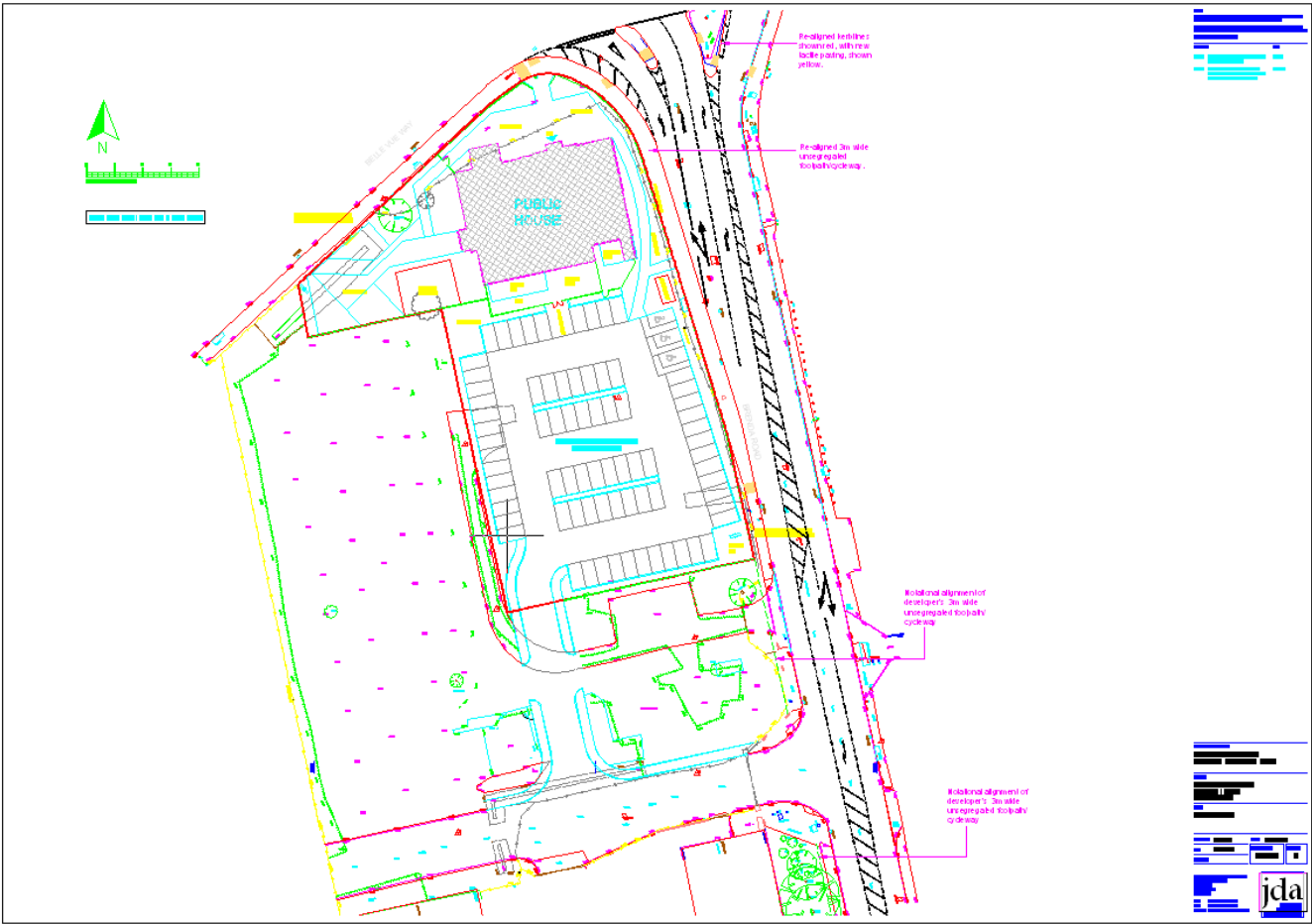


### APPENDIX 3

#### Council Land proposed to be sold



Appendix 4  
Proposed Layout of Development







# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Assistant Director, Community Services

**Subject:** ESMÉE FAIRBAIRN COLLECTIONS FUND - “999:  
*What’s Your Emergency*”

## 1. TYPE OF DECISION/APPLICABLE CATEGORY

Non Key.

## 2. PURPOSE OF REPORT

- 2.1 To approve the recruitment of a temporary position, fully supported by grant income to deliver this project.

## 3. BACKGROUND

- 3.1 The Esmée Fairbairn Collections Fund is a National grant stream which funds research into public Museum collections, especially where such work helps to widen public access and engagement. It is administered by the Museums Association.
- 3.2 Culture and Information Services was invited to make an application for the final round of the Fund in April 2013. After discussion with potential partners, a collaboration between The Museum of Hartlepool (lead, HBC), The Dorman Museum (Middlesbrough BC) and Head of Steam (Darlington BC) was developed. This collaboration was informed by research into public need carried out in 2012 across the partners, and is supported by ACE (Arts Council England).
- 3.3 Our initial project proposal was successfully shortlisted, and we were invited to make a full application in May 2013. Only 15 projects were shortlisted from the 76 applications that were initially received by the Fund.
- 3.4 7 projects were chosen for funding on 17<sup>th</sup> June 2013, including £62,000 for two years of delivery of our project, called “999: *What’s Your Emergency*”.

- 3.5 In brief, “999: *What’s Your Emergency*” is a collections research and public access project to create knowledge of and widen public involvement in museum social history collections directly relating to The Emergency Services and individual heroes who have helped our communities over the last 250 years.
- 3.6 Activity will be delivered over two years by a single Collections Access Officer (Band 7) working peripatetically, directly employed by Hartlepool Borough Council on behalf of all the partners.
- 3.7 Activity will commence with a collections review and research programme across all three museums. This would then form the basis for volunteers to be involved in discovering relevant stories relating to the themes, for digitising collections, for a strong social networking and on-line presence (including a public website) which will make the results publically accessible, a touring exhibition around venues, a number of publications, and a one-day public conference/celebration at the end of the project.

#### **4. FINANCIAL CONSIDERATIONS**

- 4.1 This project does not pose a financial risk. All activities have been carefully selected as being achievable based on the past experience of the partners involved.
- 4.2 There is no requirement for match funding.
- 4.3 The project would be undeliverable and indeed would be unlikely to take place without this external funding.

#### **5. STAFF CONSIDERATIONS**

- 5.1 Activity will be delivered by a single Collections Access Officer (Band 7), employed by Hartlepool Borough Council on behalf of all the partners.
- 5.2 As a temporary increase to the establishment from external grant funding is necessary, this post will be accommodated in the Culture and Information Services staff structure (**Appendix 1** demonstrates this).
- 5.3 As per Council Recruitment Policy the post will be offered as redeployment, internal and then external advert.

#### **6. SECTION 17**

- 6.1 This project will assist in delivering our duty under Section 17 of the Crime and Disorder Act by raising awareness and understanding of the historical role and contribution of the Emergency Services to local communities.

- 6.2 It is expected that early identification of the stakeholders in these service areas, and then taking all opportunities to widen engagement and collaboration with these modern Emergency Services will be a major sustained outcome of the project.

## **7. RECOMMENDATIONS**

- 7.1 That Committee approves the acceptance of the grant offer.
- 7.2 That Committee approves the recruitment of a Collections Access Officer to deliver the project.

## **8. REASONS FOR RECOMMENDATIONS**

- 8.1 The acceptance of the grant allows the delivery of an exciting public project that would not be achievable without external funding.
- 8.2 The project directly helps us to achieve the strategic aims of the Museum in widening knowledge, understanding, participation and access to collections.
- 8.3 It continues and enhances our reputation for leading on collaborative working with other Local Authorities in the Tees Valley.
- 8.4 The securing of an Esmée Fairbairn Collections Fund grant in the face of considerable completion shows the strength of the project.
- 8.5 Delivery of the project will attract considerable positive interest around the creative and imaginative use of museum collections. This further enhances the reputation of the Authority.

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# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** COMMUNITY POOL CATEGORY 5 GRANT UPDATE  
2013/14

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## 1. TYPE OF DECISION/APPLICABLE CATEGORY

1.1 Non key decision.

## 2. PURPOSE OF REPORT

2.1 The purpose of the report is to provide an update to Finance and Policy Committee on the Category 5 Community Pool grants approved via delegated powers to the Director of Regeneration and Neighbourhoods for ratification.

## 3. BACKGROUND

3.1 Following a review the approach to commissioning the Community Pool Grant Programme changed in 2012/13, to allocate funding through a mixture of contracted services and grants against five specific target areas:

- Category 1 – The provision of universal welfare benefits and advice;
- Category 2 – The provision of universal credit union support;
- Category 3 – Capacity and resource building in the Voluntary and Community Sector (VCS);
- Category 4 – The provision of universal specialist support; and
- Category 5 – The provision of development / investment and emergency funding.

3.2 Whilst Categories 1 to 4 are allocated on an annual basis, grants through Category 5 can be applied for at any time (dependent on funding availability) and are available to Voluntary and Community Sector (VCS) organisations delivering services in Hartlepool. Two grants are available through Category 5:

- a) Development and Investment Grants
- b) Emergency Grants

- 3.3 The allocation of budget to Category 5 for 2013/14 has been apportioned using the same methodology as 2012/13, following the contracting of the services through Categories 1 – 3 (an extension of the contract, in line with the terms and conditions) and allocation of Category 4 grants to the level agreed by Cabinet in January 2013, the remaining Community Pool budget and any reserves were allocated to Category 5 grants. No split was determined between the two grants, as this allows flexibility in accordance with demand. The budget available for the grants through Category 5 for 2013/14 is £42,647.
- 3.4 A review of the delivery of the Community Pool was undertaken at the end of 2012/13 to evaluate delivery of the programme in the way identified. A number of changes were suggested and approved by Cabinet in January 2013, this included changes to the grant levels available. The maximum grants available through Category 5 were limited to £5,000 for 2013/14; this was to enable these grants to benefit as many VCS organisations as possible with the limited funds available. It was also agreed that the process for approval for Category 5 grants was amended due to the nature of the grants, following submission of an application, information is presented in a grant report to the Director of Regeneration and Neighbourhoods outlining the scope of the project, how the project meets the eligibility criteria and objectives of the project. The grant application is then considered for approval via delegated powers. All decisions made via delegated powers will be reported to Finance and Policy Committee for information, and will update the committee on budget remaining.

#### **4. CATEGORY 5 GRANT CRITERIA – DEVELOPMENT AND INVESTMENT GRANT**

- 4.1 Category 5A is specifically for Development and Investment Grants. The aim of these grants is to provide support to groups that want to invest in and develop themselves to enable the group to strengthen in the future, putting the group in a stronger position for income generation opportunities and to be commissioned deliver services.
- 4.2 The maximum grant that a VCS organisation can apply for through this scheme is £5,000. The eligibility criteria is outlined below:
- The project must be an investment in or development of the VCS organisation.
  - The applicant must be constituted, allowing the delivery of services, for example a registered charity, community interest company etc.
  - The applicant must be non- profit distributing.
  - The organisation must deliver services in Hartlepool Borough.
  - The organisation must have been in existence for more than 12 months.

In addition, it is also essential that the applying organisation demonstrates that they are pro-active, imaginative and forward thinking, have taken full advantage of self help opportunities that will strengthen the future sustainability of the group and have secured match funding towards the project.

4.3 Examples of types of projects which could be funded through Category 5A grants as outlined in guidance notes include:

- - Acquire relevant accreditation e.g. Matrix (Quality Standard for Information, Advice and Guidance Services) and PQASSO (Quality Standard for VCS organisations) that may be required for the group to have in place when tendering for services.
  - Staff and volunteer training for relevant qualifications / skills, business planning and fundraising.
  - Specialist equipment required by group to develop e.g. ICT equipment.

This is not an exhaustive list and as part of the application process, the first stage is for the organisation to discuss their proposed project with the Grant Officer to ensure that the project fits the scope of the grant criteria and a grant application would be appropriate to prevent any abortive work.

4.4 The table below details the grant that have received approval via delegated powers this financial year.

Category 5A – Development & Investment Grant		
Group	Grant Amount	Project Summary
GATACS CIC (Generic Advocacy Training & Consultancy Service)	£2,709	The grant secured by the organisation is to support the recruitment and accredited training of 6 volunteers in providing advocacy advice. Additional volunteers will increase the capacity of the advocacy service which is available for residents across Hartlepool and develop the service to be able to offer out-reach and additional home visits.

4.5 Interest has been received from VCS organisations for both the development and investment grants and the emergency grants however no further applications have been submitted for consideration for approval at this stage.

## 6. FINANCIAL CONSIDERATIONS

6.1 Following the allocation of the above grant, the remaining unallocated budget for Category 5 (Development & Investment Grants and Emergency Contributions Grant) of the Community Pool is £39,938; this level of funding will accommodate a minimum of a further 8 grants.



## **7. RISK IMPLICATIONS**

- 7.1 To safeguard the Council's investment and minimise risk, the project will be subject to a thorough monitoring process, to ensure that the project has progressed and been undertaken as expected. Monitoring will be undertaken at the end of the project, and in addition to this, all successful applicants receiving a Development and Investment Grant will be contacted 6 months after project completion to assess how the investment has aided their organisation. This will be managed by the legal requirement of the organisation agreeing to terms and conditions of a grant offer letter which has specific identified output requirements. Monitoring will be undertaken by the Community Regeneration and Development Team.

## **8. LEGAL CONSIDERATIONS**

- 8.1 Legal implications will be managed through the requirements outlined in an offer letter.

## **9. EQUALITY AND DIVERSITY CONSIDERATIONS**

- 9.1 There are no specific equality and diversity considerations in relation to this report. This has been considered in the wider context of delivery of the Community Pool Programme.

## **10. SECTION 17 OF THE CRIME & DISORDER ACT 1998 CONSIDERATIONS**

- 10.1 There are no Section 17 implications.

## **11. STAFF CONSIDERATIONS**

- 11.1 There are no staff implications for Hartlepool Borough Council, apart from the support and monitoring requirements outlined in 7.1; this support is within the remit of the team.

## **12. RECOMMENDATIONS**

- 12.1 Finance and Policy Committee is requested to note the decision of the Director (Regeneration and Neighbourhoods) in approving the application.

### **13. REASONS FOR RECOMMENDATIONS**

- 13.1 This follows the process for grant approval for Category 5 grants as previously agreed.

### **14. BACKGROUND PAPERS**

- (i). Item 5.1 from Cabinet on 21<sup>st</sup> November 2011.
- (ii). Minutes from Cabinet on 21<sup>st</sup> November 2011.
- (iii). Item 6.1 from Cabinet on 6<sup>th</sup> February 2012.
- (iv). Minutes from Cabinet on 6<sup>th</sup> February 2012.
- (v). Item 5.1 from Cabinet on 20<sup>th</sup> February 2012.
- (vi). Minutes from Cabinet on 20<sup>th</sup> February 2012.
- (vii) Item 5.1 from Cabinet on 7<sup>th</sup> January 2013.
- (viii) Minutes from Cabinet on 7<sup>th</sup> January 2013.
- (ix) Item 5.1 from Cabinet on 15<sup>th</sup> April 2013.
- (x) Minutes from Cabinet on 15<sup>th</sup> April 2013.

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# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Director of Public Health

**Subject:** Longer Lives

## 1. TYPE OF DECISION/APPLICABLE CATEGORY

For information.

## 2. PURPOSE OF REPORT

- 2.1 The purpose of this report is introduce to the Committee a presentation based on the Longer Lives data, released on a national basis through Public Health England, on health inequalities.

## 3. BACKGROUND

- 3.1 Longer Lives has been developed by Public Health England and is a new interactive website illustrating how premature mortality (under 75 years) varies between English Local Authorities.

- 3.2 Longer Lives displays premature mortality from all causes, and also from some of the most common causes including:

- Cancer
- Heart disease and stroke
- Lung disease and
- Liver disease

- 3.3 Longer Lives provides the ability to rank local authorities with others that have similar levels of deprivation. This is helpful as one of the most important factors affecting premature mortality is socio-economic status. More deprived local authorities have worse premature mortality that more affluent ones.

## 4. RECOMMENDATIONS

- 4.1 It is recommended that Finance and Policy Committee note the content of the presentation and actions being taken to reduce health inequalities across the town.

**5. REASONS FOR RECOMMENDATIONS**

- 5.1 Health inequalities are a significant issue for the town and since 1<sup>st</sup> April 2013, the local authority has a statutory duty to take steps to improve the health of the population.

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# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> June 2013



**Report of:** Director of Public Health

**Subject:** Measles Outbreak

## 1. TYPE OF DECISION/APPLICABLE CATEGORY

For Information.

## 2. PURPOSE OF REPORT

- 2.1 The purpose of this report is to provide the Committee with an update and assurance, regarding the ongoing management of the measles outbreak across the Tees Valley including Hartlepool.

## 3. BACKGROUND

- 3.1 The Health and Social Care Act 2012 requires local authorities to assume a new statutory duty to carry out certain aspects of the Secretary of State for Health duty to take steps to protect the health of the people from England from all hazards ranging from relatively minor outbreaks and contaminations to full scale emergencies and prevent as far as possible those threats arising in the first place. The legislation also requires that the Director of Public Health is the responsible officer for the local authority's contribution to health protection matters, including the local authority's roles in planning for and responding to incidents that present a threat to the public's health. Therefore as measles poses a significant threat to the health of the people of Hartlepool this report is necessary.
- 3.2 Measles is an unpleasant, highly infectious illness which starts with a few days of cold-like symptoms and is then followed by a rash accompanied by a high fever, red eyes and a cough. It is particularly severe in babies under the age of one year, teenagers and older people, especially those with a weakened immune system. In these groups measles can cause health complications including pneumonia, ear infections, diarrhoea and encephalitis.
- 3.3 Around 1 in every 10 people who get measles will be hospitalized and in rare cases people can die from measles. Measles is spread by aerosols from the respiratory tract and can be spread by very casual contact. Measles is a

notifiable disease under the law given the potential to impact on the health of the population.

- 3.4 Vaccination against measles was introduced in England in 1968. In 1988 vaccination was extended to include measles, mumps and rubella (MMR). The first dose of MMR is given when the child is between 12 and 13 months and a booster dose is given when a child starts school at around 3 ½ years of age. As measles is so infectious, the World Health Organisation recommends that 95% of children should be vaccinated to achieve 'herd immunity'. In Hartlepool uptake of vaccination over the two years has been improving 87.1% in 2009/10 to 90.1% in 2012/13. Some of the recent improvement in uptake rates may be as a result of increased profile and attention on the issue from the shadow Health and Well Being Board during 2012. The Immunization Strategy for Hartlepool was agreed and there was significant local coverage in the media regarding the need to increase uptake rates.

#### **4. Outbreak Management**

- 4.1 Since September 2012 there were increasing levels of notifications of suspected and confirmed cases of measles to the Health Protection Agency from across the Tees area. By the beginning of April 2013, there were 210 confirmed cases and another 196 suspected cases of measles. Almost 1 in 5 (17%) of the cases had resulted in a hospital admission. The vast majority (85%) of people who have had measles have not been vaccinated. This increasing trend was also the case in other parts of the UK including Swansea where there were many more cases of measles than on Tees. The distribution of cases of measles across the age ranges across Tees showed that the 10-14 year age group had the highest number of cases at around 40%.
- 4.2 In the light of the number of cases, it was agreed by Public Health England, NHS England and the Directors of Public Health across Tees that a measles Outbreak Committee needed to be established to proactively manage this outbreak. The Director of Public Health was a member of this Committee representing Hartlepool.
- 4.3 The Measles Outbreak Control Committee focused on arranging a school based vaccination programme, as the Committee discussed and agreed that a community clinic approach might not be as optimal in capturing the at risk age groups (school children). Past experience during the 2009 outbreak of measles in Hartlepool have shown that community clinics were not in great demand. However throughout the Outbreak Committee meetings, the need for community clinics was reviewed.
- 4.4 The North Tees and Hartlepool school nursing service began delivering the school based vaccination programme from mid April to mid June 2013. By the first week of June 2013 the school nurses vaccinated 3153 both primary and secondary aged children across Tees of which 716 were from

Hartlepool. The schools across Hartlepool have given excellent support to this programme.

- 4.5 The Outbreak Control Committee proactively and reactively managed much local and national media interest in the measles outbreak on Tees. The Directors of Public Health in each area worked with the media to ensure people knew how to get vaccinated both through school and also through their local GP practice. The key message was that vaccination is critical in preventing the spread of measles and protecting the health of the individual.

## **5. Next Steps**

- 5.1 The Measles Outbreak Control Committee was established with a specific focus on managing the measles outbreak across Tees. Since this Committee was established, a national uptake campaign is underway to increase uptake rates of MMR through GP practices. Since 1<sup>st</sup> April 2013, NHS England is responsible for delivering vaccination programmes and so is supporting GP to promote the uptake of vaccination. The Director of Public Health is regularly briefed on the campaign to assure that the health of the population is protected.
- 5.2 As a result of the school based vaccination programme there is now good uptake across the most at risk groups. Therefore going forward there must be sustained and systematic promotion of the MMR vaccination to ensure at least 95% uptake. The Finance and Policy Committee may be interested in the ongoing vaccination uptake data to ensure this is the case.

## **6. RECOMMENDATIONS**

- 6.1 It is recommended that Finance and Policy Committee note the content of this report.

## **7. REASONS FOR RECOMMENDATIONS**

- 7.1 The Health and Social Care Act 2012 mandates local authorities ensure plans are in place to protect the health of the population.

## **8. CONTACT OFFICER**

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# FINANCE AND POLICY COMMITTEE

26<sup>th</sup> July 2013



**Report of:** Director of Regeneration and Neighbourhoods

**Subject:** Corporate Procurement Quarterly Report on Contracts

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## 1. TYPE OF DECISION/APPLICABLE CATEGORY

1.1 Non key.

## 2. PURPOSE OF REPORT

2.1 To satisfy the requirements of the Council's Contract Procedure Rules with regard to the Finance & Policy Committee:

- Receiving and examining quarterly reports on the outcome of contract letting procedures including those where the lowest/highest price is not payable/receivable.
- Receiving and examining reports on any exemptions granted to these Contract Procedure Rules.

## 3. BACKGROUND

3.1 The Council's Contract Procedure Rules require that the following information be presented to the Finance & Policy Committee on a quarterly basis:

Section of Contract Procedure Rules		Information to be reported
Introduction	Para 8 iii & Para 8 vi	Outcome of contract letting procedures
Part G	Para 12 v	
Introduction	Para 8 iii	Basis of award decision if not



Part B	Para 3 v	lowest/highest price payable/receivable
Introduction	Para 8 vi	Contract Name & Reference Number
Part G	Para 12 v	
Introduction	Para 8 vi	Description of Goods/Services being procured
Part G	Para 12 v	
Introduction	Para 8 vi	Department/Service area procuring the goods/services
Part G	Para 12 v	
Introduction	Para 8 vi	Prices (separate to Bidders details to preserve commercial confidentiality)
Part G	Para 12 v	
Part G	Para 12 v	Details of Bidders

- 3.2 In addition to tender related information, details of exemptions granted to the Contract Procedure Rules are also reportable quarterly.

#### 4. INFORMATION FOR REVIEW

##### 4.1 Tender information

The table at **Appendix 1** details the required information for each procurement tender issued since the cessation of the Audit Sub-Committee and the commencement of the Council's new constitution.

- 4.2 The table at confidential **Appendix 3** **This item contains exempt information under Schedule 12A Local Government Act 1972 (as amended by the Local Government (Access to Information) (Variation) Order 2006) namely, (paragraph 3) information relating to the financial or business affairs of any particular person (including the authority holding that information).** Includes the commercial information in respect to the Tenders received.
- 4.3 The Committee may within the Contract Procedure Rules request further information or seek further monitoring reports on selected contracts.

- 4.4 In addition the Audit and Governance Committee may request a contract to be monitored under their specific responsibilities relating to the scrutiny of contracts.

4.5 Exemption information

**Appendix 2** provides details of the required information in relation to Contract Procedure Rules exemptions granted since the commencement of the Council's current constitution.

**5. EQUALITY AND DIVERSITY CONSIDERATIONS**

- 5.1 There are no equality or diversity implications.

**6. SECTION 17 OF THE CRIME AND DISORDER ACT**

- 6.1 There are no implications under Section 17.

**7. RECOMMENDATIONS**

- 7.1 That the Committee note and comment on the contents of the report.

**8. REASONS FOR RECOMMENDATIONS**

- 8.1 The Committee is required to review the information supplied to ensure that monitoring in the award of contracts is carried out and evidenced.

**9. BACKGROUND PAPERS**

- 9.1 No background papers.

**10. CONTACT OFFICER**

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## APPENDIX 1

## Tender Information

Date of Contract Award	Contract Name and Reference Number	Description of Goods / Services being procured	Department / Service area procuring the goods / services	Details of Bidders	Location of Bidder	Basis of award decision if not lowest/highest price payable / receivable	Outcome of contract letting procedures
17 <sup>th</sup> June	Brenda Road Bridge – Painting & Repairs  Ref: 644	Strengthening works to the bridge, repainting & bracing	R&N - Engineers	Hall Construction Services Ltd  Seymour Civil Engineering Contractors Ltd  Tangent Construction Ltd	Co. Durham  West Yorkshire  Tyne & Wear	Lowest Tender	Tangent Construction Ltd
2 <sup>nd</sup> September 2013	ICT Managed Services  Ref: 640	ICT Managed Services	Chief Executive's Dept.	Capita  Northgate  Serco	London  Hertfordshire  Hampshire	Most economically advantageous Tender	To be determined

5 <sup>th</sup> July 2013	Shop & Amenity Block at Tanfield Nursery  Ref: 666	Constructio n of a shop and amenity block.	Regenerati on and Neighbour hoods	Esh  Gus Robinsons  Tangent  Vest	Co. Durham  Hartlepool  Tyne & Wear  Co. Durham	Lowest tender	Bids being checked
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**APPENDIX 2**

## Exemption Information

<b>Dept</b>	<b>Service Unit</b>	<b>Company Name</b>	<b>Company Based at</b>	<b>Estimated Expenditure</b>	<b>Description</b>	<b>Approval</b>
CEX	Corporate Finance	Focus on Banking Ltd	Grays, Essex	£4,900	Focus on Banking has specialist knowledge in undertaking banking tenders for public sector bodies	25.6.13
R&N	ITU	Trapeze	Trowbridge, Wilts	£55,460	Fleet Management software system – required to manage HBC Fleet. This particular system is in use at other LA's in the Tees Valley and enables integration/co-ordination between LA's.	28.6.13