

# CHILDREN'S STRATEGIC PARTNERSHIP AGENDA



**Tuesday 4 November 2014**

**at 4.15 pm**

**in the Council Chamber, Civic Centre, Hartlepool**

**MEMBERS: CHILDREN'S STRATEGIC PARTNERSHIP**

Councillor Chris Simmons, Chair of Children's Services Committee and Lead Member for Children's Services (Chair);

Councillor Kevin Cranney, Chair of South Neighbourhood Forum;

Councillor Jim Ainslie, Chair of North Neighbourhood Forum;

Gill Alexander, Director of Child and Adult Services, Hartlepool Borough Council;

Sally Robinson, Assistant Director, Children's Services Hartlepool Borough Council;

Dean Jackson, Assistant Director, Education, Hartlepool Borough Council;

Louise Wallace, Director of Public Health, Hartlepool Borough Council;

Damien Wilson, Assistant Director, Regeneration, Hartlepool Borough Council;

Chief Superintendent Gordon Lang, Cleveland Police;

Julie Allan, Director of Offender Management, Durham Tees Valley Probation Trust;

Ali Wilson, Chief Officer, NHS Hartlepool & Stockton-on-Tees Clinical Commissioning Group;

Representative, NHS Hartlepool & Stockton-on-Tees Clinical Commissioning Group;

Linda Watson, Director of Clinical Community Services, Hartlepool & North Tees NHS Foundation Trust;

Chris Davis, Head of Service, CAMHS, Tees, Esk and Wear Valleys NHS Trust;

Danielle Swainston, Head of Access and Strategic Planning, Hartlepool Borough Council;

Helen White, Participation Manager, Hartlepool Borough Council;

Dave Wise, West View Project, Voluntary and Community Sector;

Kay Glew, Housing Hartlepool;

John Hardy, Head Teacher St John Vianney Primary School, Hartlepool Primary Schools (Vice Chair);

Penny Barker, Head Teacher, St Hild's Secondary School, Hartlepool Secondary Schools;

Karl Telfer, Head Teacher, Springwell Special School, Hartlepool Special Schools;

Darren Hankey, Principal Hartlepool College of Further Education, Hartlepool Post 16 Colleges;

Anne Smith, Partnership Manager, Job Centre Plus;

Karen Gibson, Hartlepool Carers, HealthWatch Children and Young People's Representative Representatives, Children and Young People; - HW

Parent Representatives - SR

## **1. APOLOGIES FOR ABSENCE**



**2. TO RECEIVE ANY DECLARATIONS OF INTEREST BY MEMBERS**

**3. MINUTES**

3.1 Minutes of the meeting held on 15 July 2014.

**4. REPORTS FOR CONSIDERATION**

- 4.1 Children and Young People's Plan Performance Management Framework – *Director of Child and Adult Services*
- 4.2 Headliners Project DVD Presentation in relation to the SEND Reforms – in conjunction with Children, Young People and Parents – *Director of Child and Adult Services*
- 4.3 Children in Care Council Update of Work and Achievements – *Director of Child and Adult Services*
- 4.4 Commissioning of Community Health Services for Children – *Director of Public Health*
- 4.5 Think Families, Think Communities (TFTC) Phase 2 – *Director of Child and Adult Services*

**ITEMS FOR INFORMATION**

**Date of next meeting – Tuesday 13 January 2015 at 4.15pm in the Council Chamber, Civic Centre, Hartlepool**



# **CHILDREN'S STRATEGIC PARTNERSHIP MINUTES AND DECISION RECORD**

15 July 2014

The meeting commenced at 4.15 pm in the Civic Centre, Hartlepool

## **Present:**

Councillor: Chris Simmons (In the Chair)

Councillor Jim Ainslie  
Sally Robinson, Assistant Director, Children's Services  
Louise Wallace, Director of Public Health  
Ali Wilson, NHS Hartlepool and Stockton on Tees Clinical  
Commissioning Group  
Danielle Swainston, Head of Access and Strategic Planning  
Helen White, Participation Manager  
Dave Wise, West View Project  
Kay Glew, Housing Hartlepool  
John Hardy, St John Vianney Primary School  
Penny Barker, St Hild's Secondary School  
Karl Telfer, Springwell Special School  
Darren Hankey, Hartlepool College of Further Education  
Anne Smith, Job Centre Plus  
Shay Miah, Young People's Representative

In accordance with Council Procedure Rule 5.2 (ii), Dr Boleslaw Posmyk was in attendance as substitute for Dr Paul Pagni and Brian Cranna was in attendance as a substitute for Chris Davis.

Officers: Mark Smith, Head of Integrated Youth Support Services  
Angela Armstrong, Principal Democratic Services Officer

## **1. Apologies for Absence**

Apologies for absence were received from Chief Superintendant Gordon Lang (Cleveland Police), Dr Paul Pagni (NHS Hartlepool and Stockton on Tees Clinical Commissioning Group), Linda Watson (Hartlepool and North Tees NHS Foundation Trust) and Chris Davies (CAMHS).

## **2. Declarations of Interest**

None.

### **3. Minutes of the meeting held on 25 February 2014**

Confirmed.

### **4. Introduction to Independent Chair of Hartlepool Safeguarding Children Board (HSCB)**

The Independent Chair of Hartlepool Safeguarding Children Board had been invited to the meeting as an introduction to the Partnership and provided an outline of his role and the key aims and objectives of the Board. The Partnership were informed that the Board had revisited its Vision which was very much about prevention and consisted of a far more holistic approach and would be circulated to the Partnership for information. The values of partnership working were emphasised with seven key principles in relation to behaviour and professionalism for all Partners.

The Board had agreed its priorities for the forthcoming year with the key aim being to develop a multi-agency performance framework to hold all Partners to account in an open, transparent and supportive fashion. The priorities would complement the structures already in place through the Health and Wellbeing Board and Safer Hartlepool Partnership.

The Chair of the Partnership endorsed the comments noted above and reiterated the importance of ensuring that safeguarding children would be at the centre of everything the Partnership did through effective partnership working. The Independent Chair of the Board was invited to attend future Partnership meetings to encourage effective multi-agency working.

#### **Decision**

- (i) The introduction and outline of priorities and the Vision of the Hartlepool Safeguarding Children Board were noted.
- (ii) That the Independent Chair of the Hartlepool Safeguarding Children Board be invited to future meetings of the Children's Strategic Partnership.
- (iii) That the Vision of the Hartlepool Safeguarding Children Board be circulated to members of the Children's Strategic Partnership.

### **5. Transformation Challenge Award** (*Director of Child and Adult Services*)

The report provided the background to the Transformation Challenge Award and Capital Receipt Flexibility 2014-2016 Prospectus which invited all local authorities in England to submit bids to re-engineer their business processes and the way services were delivered. The Assistant Director, Children's Services delivered a presentation which outlined that the Government had set aside £320m over the next years to support this

programme.

The Council along with its partners, North Tees and Hartlepool Clinical Commissioning Group, Cleveland Police and North Tees and Hartlepool Foundation Trust intend to submit a bid to deliver the Hartlepool Better Childhood Programme which will focus on the business process re-engineering and redesign of a number of areas which were detailed in the report. The bid will be for £750,000 and will be used to fund the following:

- Programme management capacity;
- Programme delivery capacity;
- Development of software to capture qualitative and quantitative outcomes data;
- Transforming leadership and workforce development; and
- Programme evaluation.

An expression of interest for the Transformation Challenge Award was submitted on 1 July 2014 and if this was deemed successful, a formal bid would be submitted by 1 October 2014. The Assistant Director, Children's Services confirmed that should the bid be successful, the Partners could determine the flexibilities around utilising the funding to meet the above priorities. A discussion ensued on the need for an increase in capacity across all Partners through effective partnership working to ensure the success of the implementation of a successful bid along with long term sustainability.

The Chair commented that the joint working undertaken to develop this bid for funding had shown the effective partnership working already in place and highlighted that it was essential to develop this further by looking at new ways of working to achieve better outcomes.

### **Decision**

The submission of the Expression of Interest for the DCLG Transformation Challenge Award was noted.

## **6. Headliners Project Update** *(Director of Child and Adult Services)*

The report provided the background to the Headliners (UK) Project. It was noted that a partnership agreement had been signed which set out the work to be undertaken in partnership with the Local Authority which had been signed by the Assistant Director, Children's Services and the Partnership Manager of Headliners (UK).

Headliners were working with two projects in Hartlepool with Hartlepool Families First and Hartlepool Special Needs Group and had delivered six sessions to date. The young people had done an excellent job of interviewing each other and film work with the key messages from them were that Child and Adolescent Mental Health Services needed to be more

sensitive and have a greater understanding of young people's needs and circumstances. Further contact had been made with parents to ascertain their interest and willingness to be involved in the production of a DVD in order to gain a parent's perspective of the SEND Reforms. It was envisaged that filming will be complete by mid July with the DVD finalised in September 2014.

The Chair commented that Hartlepool was lucky to be able to participate in this project as a Pathfinder authority for SEND and this was an excellent opportunity for young people.

### **Decision**

The update on the Headliners (UK) Project was noted.

## **7. Development of a Hartlepool Children and Young People's Entitlements** *(Director of Child and Adult Services)*

The report provided the background to the development of Children and Young People's Entitlements in Hartlepool and outlined the benefits to be achieved from children and young people's participation in positive activities. A local Children and Young People's Entitlement Task Group was established to develop and refine thinking towards the establishment of a local entitlement and the representation on this Group was included in the report.

The Group had identified that the development on an entitlement relating to out of school provision would provide a real opportunity to move away from the largely independent funding of small scale, time limited projects by strategic organisations and the Board and would establish joint commissioning arrangements across key strategic partners. A number of key objectives to drive forward the development of the Children and Young People's Entitlements had been established and these were noted in the report. An action plan had been developed to focus the energies of the Task and Finish Group and drive each of the objectives forward and was attached at Appendix 1.

In relation to the membership of the Group, it was suggested that representatives from Central Estate Management Organisation be approached to participate as their input would be invaluable. The Chair of the Hartlepool Safeguarding Children Board emphasised the importance of ensuring that safeguarding was at the core of all objectives of the Task and Finish Group.

A representative from a local primary school sought clarification on the involvement of primary age children. The Head of Integrated Youth Support Services confirmed that the process to secure input at primary and secondary level was underway. The Chair confirmed that he had written to all schools to support the submission of a questionnaire which sought the

views of all school age children and young people and the Children's Services Committee had recently reiterated its Statement of Intent to ensure children and young people were involved and their views sought in relation to all children's services issues that may affect them.

A discussion ensued on the issue of the availability of transport for children and young people to attend activities outside of school hours. The Participation Manager confirmed that consultation was currently being undertaken and that the issue of lack of transport had been highlighted as an issue for children and young people. It was noted that this had been an issue raised previously and that in the current financial climate, resources were being focussed on areas of highest need.

### **Decision**

That the comments noted above be utilised to inform the development of a Children and Young People's Entitlement.

## **8. Bring a Gift Scheme** (*Chair of the Children's Strategic Partnership*)

The Chair highlighted the Bring a Gift Scheme that had been in operation for some time now and thanked those who had already offered 'gifts' for looked after children and young people. However, everyone was reminded that the Bring a Gift Scheme continued to be in operation and asked that all Partners consider if they had any gifts to offer the looked after children and young people of Hartlepool.

A number of gift opportunities in relation to potential apprenticeship programmes were discussed and would be considered further outside of the meeting.

The Chair requested that any ideas for opportunities to 'Bring a Gift' should be raised with the Business Unit Manager in the first instance.

### **Decision**

That Partners contact the Business Unit Manager with any ideas for opportunities to 'Bring a Gift' for the looked after children and young people of Hartlepool.

## 9. **Work Programme for Children's Strategic Partnership/Links to Health and Wellbeing Board** (Chair of the Children's Strategic Partnership)

The Chair referred to the fact that the Children's Strategic Partnership was a sub-group of the Health and Wellbeing Board and that there may be issues referred from the Board to be included within the Partnership's Work Programme for 2014/15. However, all Partners were encouraged to give some consideration to any areas of work that they would like the Partnership to consider during 2014/15.

During the discussion that followed a number of areas were highlighted as potential issues for consideration at future meetings of the Partnership including:

- Securing quality in health services – relating to children's health (Hartlepool and North Tees Clinical Commissioning Group)
- Update reports from the Children in Care Council (Participation Manager)

The Chair suggested that the next agenda should include an update on the ongoing work of the Children in Care Council to ensure all Partners were informed of the good work being undertaken by the young people.

### **Decision**

- (i) The discussions around potential items for inclusion on the Children's Strategic Partnership Work Programme 2014/15 were noted.
- (ii) That an update report on the work being undertaken by the Children in Care Council be included on the next agenda of the Partnership.

## 10. **Any Other Items which the Chairman Considers are Urgent**

The Chairman ruled that the following items of business should be considered by the Committee as a matter of urgency in accordance with the provisions of Section 100(B) (4)(b) of the Local Government Act 1972 in order that the matter could be dealt with without delay.

## 11. **Any Other Business – Children and Young People's Plan** (Head of Access and Strategic Planning)

The Head of Access and Strategic Planning informed the Partnership that the performance management framework for the Children and Young People's Plan was currently being developed. It will be submitted to the next meeting of the Partnership to enable all Partners to comment on and



contribute to the development of the framework as part of a multi-agency Plan.

**Decision**

It was noted that the Children and Young People's Plan's performance management framework will be submitted to the next meeting of the Partnership for consideration.

The meeting concluded at 5.36 pm.

CHAIR

# CHILDREN'S STRATEGIC PARTNERSHIP

4<sup>th</sup> November 2014



**Report of:** Director of Child and Adult Services

**Subject:** CHILDREN AND YOUNG PEOPLE'S PLAN PERFORMANCE  
MANAGEMENT FRAMEWORK

## 1. TYPE OF DECISION/APPLICABLE CATEGORY

For members of the partnership to approve the performance management framework for the Children and Young People's plan.

## 2. PURPOSE OF REPORT

- 2.1 For members of the partnership to approve a performance management framework for the Children and Young People's Plan.
- 2.2 For members to be made aware of a review of the Children and Young People's Plan.

## 3. PERFORMANCE MANAGEMENT FRAMEWORK

- 3.1 The current Children and Young People's Plan sets out the priorities for all partners to improve the outcomes of children and young people in Hartlepool. It is important to monitor outcomes for our families, children and young people to understand the effectiveness of current service provision and interventions.
- 3.2 The regional group of directors recently commissioned a piece of work to benchmark the key indicators for children within the following themes:
  - Safeguarding
  - Looked After Children
  - Youth Offending
  - Education
  - Vulnerable learners
  - Employment and skills
  - Health and wellbeing

- 3.3 The attached draft performance management framework (**Appendix A**) is set out using the same themes as the regional benchmarking document enabling regional comparators to be made. A number of the outcomes can be captured quarterly as the data is captured locally. Some of the outcomes are dependent on national data and these tend to be captured annually. It is proposed that the attached data is refreshed quarterly and presented to the partnership quarterly.

#### **4. REVIEW OF CHILDREN AND YOUNG PEOPLE'S PLAN**

- 4.1 It is proposed that a review of the Children and Young People's Plan be carried out in 2015 to ensure that all priorities are captured within the plan. This will take into account any changes that have taken place over the last 18 months e.g Welfare Reform. A consultation process will take place which will include children and young people, parents and carers, staff and partner organisations.
- 4.2 A detailed consultation process will be developed and shared with the Children's Strategic Partnership in Spring 2015.

#### **5. RECOMMENDATIONS**

- 5.1 For members of the partnership to highlight any indicators that need adding to the performance management framework attached.
- 5.1 For members of the partnership to approve the performance management framework for the Children and Young People's Plan.
- 5.2 For members of the partnership to note the review process for the Children and Young People's Plan.

#### **6. BACKGROUND PAPERS**

- 6.1 None

#### **6. CONTACT OFFICER**

Danielle Swainston, Head of Access and Strategic Planning, 01429 523671,  
[danielle.swainston@hartlepool.gov.uk](mailto:danielle.swainston@hartlepool.gov.uk)

**Children and Young People's Plan – Performance Management Framework**

	How often is it collected	Local or national collection
<b>Safeguarding</b>		
Early Intervention - Number of CAFs undertaken per 10,000 of population	Quarterly Annual	Local Regional
Rate of Child Protection plans per 10,000 population	Monthly Annual	Local Regional/National
Rate of Children's Services Referrals per 10,000 population	Monthly Annual	Local Regional/National
Rate of Child In Need cases per 10,000 population	Quarterly Annual	Local Regional/National
Rate of Children's Social care initial (or single) assessments per 10,000	Monthly Annual	Local Regional/National
Percentage of Children subject to 2nd or subsequent Child Protection plan	Monthly Annual	Local Regional/National
<b>Looked After Children</b>		
Rate of Looked After Children per 10,000 population	Monthly Annual	Local Regional/National
Percentage of Looked After Children in own LA provision	Annual	National
Placement stability- 3 moves or more	Monthly Annual	Local Regional/National
Placement stability - in care for 2.5 years and	Quarterly	Local

## 4.1 APPENDIX A

in same placement for 2 years	Annual	Regional/National
Percentage of those leaving care due to Adoption	Annual	National
Adoption -Average time between care and placement for adoption	Annual	National
Adoption -Average time between court order and match	Annual	National
Percentage of care leavers Not in Education, Employment or Training	Annual	National
<b>Youth Offending</b>		
Rate of First Time Entrants to the Youth Justice System	Quarterly	Local/ Regional/ National
Re-offending rates	Quarterly (reporting is inconsistent at present due to changes to measure)	National
Custody Rate per 1,000 10-17	Quarterly	Local/ Regional/ National
<b>Education</b>		
Percentage making a "good level of development" at end of Foundation Stage	Annual	National
KS2 Percentage attaining at least Level 4+ Reading Writing and Maths	Annual	National
Percentage of pupils deemed Secondary Ready (L4b+ at KS2)	Annual	National
KS4 Percentage attaining at least 5+GCSEs	Annual	National

## 4.1 APPENDIX A

inc Eng and Maths		
Percentage of pupils who are persistently absent in Secondary schools	Termly	National
Ofsted Percentage of primary pupils in good/outstanding schools	Quarterly	Local
Ofsted Percentage of secondary pupils in good/outstanding schools	Quarterly	Local
<b>Vulnerable learners</b>		
Disadvantaged pupils gap at KS2	Annual	National
Disadvantaged pupils gap at KS4	Annual	National
Children in Need attaining at least a level 4 at KS2 inc Reading writing and maths -2013	Annual	National
Children in Need attaining 5 GCSEs A*-C at KS4 inc E+M	Annual	National
Looked After Children KS2 Level 4+ in reading, writing and maths	Annual	National
Looked After Children KS4 5+ GCSEs A*-C inc E+M	Annual	National

## 4.1 APPENDIX A

<b>Employment and Skills</b>		
Percentage of 16-18 year olds NOT in education, employment or training	Monthly The key reporting period is an average across Nov, Dec & Jan	National
Percentage of 18-24 year olds claiming Job Seekers Allowance	Monthly	National
Percentage of pupils participating in STEM2 subjects at KS5 (STEM is defined for these purposes to include Biological Science, Chemistry, Physics, Other Science, Maths, Further Maths, Design and Technology, Computer)	Annual	National
Percentage of High Grade Achievements in STEM2 subjects at KS5	Annual	National
Percentage of young people at age 19 qualified to at least level 3	Annual	National
Percentage of YP from low income families progressing to Higher Education	IYSS collects HE data, but this has become difficult due to UCAS now providing data to colleges and not the LA. IYSS does not have a low income family flag, but one could be placed in a client record. Capturing would be based on workers completing.  If IYSS was used as a source, recommend using January data each year.	Local
Key Stage 5 destination - Apprenticeship	IYSS collects apprenticeship data, but it can be difficult to accurately report due to the way colleges provide information. It is often difficult to distinguish between students on a full time college course and those on an apprenticeship.	Local

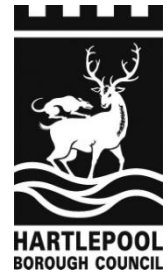
## 4.1 APPENDIX A

	Recommend using January data each year	
<b>Health and Wellbeing</b>		
Child Poverty	Annually	Data provided nationally with a time lag
Obese Children (aged 4-5)	Annually (December, HSCIC)	Local
Obese Children (aged 10-11)	Annually (December, HSCIC)	Local
Under 18 Conceptions	Annually (released in Feb) Quarterly (May, Aug, Nov, Feb)	15 month time lag
Breastfeeding prevalence at 6-8 weeks	Annually	Local
Hospital admissions substance misuse 15-24 year olds	Not collected locally therefore would rely on national data as and when published	
Hospital admissions alcohol under 18s	Annually	National



# CHILDREN'S STRATEGIC PARTNERSHIP

4<sup>th</sup> November 2014



**Report of:** Director of Child & Adult Services

**Subject:** HEADLINERS PROJECT DVD  
PRESENTATION IN RELATION TO THE SEND  
REFORMS – IN CONJUNCTION WITH  
CHILDREN, YOUNG PEOPLE AND PARENTS

## 1. PURPOSE OF REPORT

- 1.1 To provide members of the Children's Strategic Partnership with a DVD presentation of the key themes and messages of children, young people and parents in relation to the Special Educational Needs and Disability (SEND) Reforms that was produced in collaboration with Headliners and the local authority.

## 2. BACKGROUND

- 2.1 In November 2013, Headliners gave a presentation to the Partnership Board to obtain a partnership agreement between Headliners and Hartlepool Borough Council to work with a group of children and young people with SEN and/or who are disabled and their parents to produce a DVD on the changes by the Government outlined in 'A new approach to special educational needs and disabilities.'
- 2.2 Headliners (UK) are a young people multi-media/journalism organisation commissioned by the Department for Education to support the government's aim to develop and reform services that support children with SEND by involving them and their families in reviewing and co-designing future provision of services.
- 2.3 A partnership agreement was signed which sets out the work to be undertaken in partnership with the local authority which has been signed by the Assistant Director of Children's Services and the Partnership Manager of Headliners (UK).

### **3. PROGRESS UPDATE**

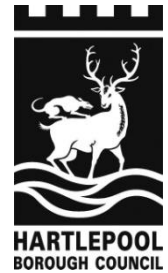
- 3.1 During the last 6 months, Headliners have worked with two projects in Hartlepool on the production of a DVD to ensure the voices of children; young people and their parents are prominent and can be heard in terms of the SEND Reforms. The two projects who worked alongside Headliners were Hartlepool Families First and Hartlepool Special Needs Support Group.
- 3.2 Across the two projects, Headliners worked with 39 Young People and 10 parents. This was well above the average number and almost doubled the original target of working with 20 young people. The young people working on the project have a range of disabilities; however, there were a large number of young people on the autistic spectrum involved with the work.
- 3.3 To support the DVD, a written report has been produced by Headliners as the editing of the final DVD may not capture all of the comments and views shared during the sessions and it was felt that all comments and information should be captured to ensure nothing was missed
- 3.4 The key themes that have been identified in the production of the DVD are:
- Accessing Services;
  - Communication about developments and services and how information is disseminated;
  - Listening to young people and families;
  - Providing better access;
  - Concerns and anxieties about the future;
  - Transitions;
  - What has been positive in Hartlepool.
- 3.5 The participants in the making of the DVD had the opportunity to view the edited version of the DVD prior to the meeting and a number of the children, young people and parents are present today.

### **4. CONTACT OFFICER**

Tracy Liveras  
Short Break and Parent Participation Officer  
Telephone: 01429 284876  
Email: [tracy.liveras@hartlepool.gov.uk](mailto:tracy.liveras@hartlepool.gov.uk)

# CHILDREN'S STRATEGIC PARTNERSHIP

4<sup>th</sup> November 2014



**Report of:** Director of Child and Adult Services

**Subject:** CHILDREN IN CARE COUNCIL UPDATE OF  
WORK AND ACHIEVEMENTS

## 1. PURPOSE OF REPORT

- 1.1 To update the partnership on the activities of the Children in Care Council (CiCC) on what we have been working towards and what we have achieved so far.

## 2. BACKGROUND

- 2.1 The Children in Care Council are a group of looked after children/young people and care leavers aged between 13 and 21 years.
- 2.2 As a group we work together to voice the opinions of all looked after children to make decisions that will help make improvements to care services. By doing this we have to be as representative as possible; this means collecting views, wishes and opinions from all looked after children.
- 2.3 We meet up on a regular basis to discuss topics and work to towards achieving targets set out by us.
- 2.4 We have created a governance and agenda with actions that we will work towards. One of these targets was to create a stamp of approval which will be used by the council when reports or documents from other sources have been requested to be officially approved by the Children In Care Council.

Stamp of Approval



## 2.2 Education Report

Corporate Parent Forum asked the question of why there is an educational attainment gap between children and young people who are looked after, and those children and young people who are not.

We have worked extremely hard to obtain this information and this is still ongoing.

We wanted to be as representative as possible and so created an educational survey that was sent out to all looked after children and young people and we also distributed the survey to professionals, to be able to collect as much evidence to support our findings to produce a report for Corporate Parent Forum.

We are also in the process of setting up and holding a drop in session for social workers to come into Number 9 Church Street so we can ask some questions and we have also planned to have a series of telephone interview calls to foster carers and young people living in their care.

Linked to this work is the Education Charter. The overall aim is to gather as much information regarding the education of looked after children from different people including young people, foster carers, social workers and schools to create an Educational Charter for all people to sign up to. The council has been working on creating a set of questions to ask young people aged between 7-16years, 16-25years and questions for foster carers. These will be obtained by telephone interviews.

## 2.3 Event Planning

Corporate Parenting Summer BBQ - is aimed at bringing looked after children/young people and foster carers together to develop relationships in an informal setting with corporate parents, social workers and social care staff.

Celebrating Success Awards Evening - recognizes the positive work and achievements of young people who are looked after or leaving care. We are involved in the planning, delivery and evaluation of all events and consult with looked after children and young people and carers on what they would like to see at such events. They find this very useful as we can collect feedback to make improvements for the following year.

Children In Care Council Newsletter – We have difficulty consulting with looked after children and young people living out of area but we are trying come up some solutions to maintain relationships with those young people and to inform those young people of everything we do by sending out a Children In Care Council newsletter.

#### 2.4 **IRO's – Independent Reviewing Officers**

We have carried out work and had meetings with the IRO's to develop a profile to promote the work of Independent Reviewing Officers. The aim is to explain the purpose and the role of the Independent Reviewing Officers. This is an ongoing piece of work at the moment.

#### 2.5 **Making links with other Children in Care Councils and sharing good practice**

Waltham Forest Participation Officer came to visit Hartlepool in June this year to find out about the work that our participation team do to achieve and to share good practice. From this the participation worker met with us at our meeting and shared how the Waltham Forest Children In Care Council is ran, and she explained the processes they have in place for young people such as a points scoring system for young people's participation. We thought this was really positive and gained a great insight to how other councils work. And we are hoping to use some of the ideas we found out.

We really enjoyed listening to what the participation officer had to say about Waltham Forest and we were invited to attend their annual consultation fun day. All council members attended the fun day on the 28<sup>th</sup> August at Waltham Forests cricket ground. Unfortunately it wasn't a great turn out on the day due to the summer holidays so we didn't have the opportunity to share ideas and ask questions with their council members.

We thought it was a shame that no young people had turned up for the event and learnt that not everything goes according to plan and even though Hartlepool is small, we work hard make things happen and the events that the council plan have a great turnout. We have invited Walham Children in Care Council to attend our celebrating success evening.

#### 2.6 **Participation**

Looked after children are involved in other participation opportunities such as Young Inspectors / Junior Inspectors and others are currently on the Recruitment and Selection course to enable them to gain the skills to be on interviewing panels. We will also be making preparations for the next 11 Million Take-Over Day. We really enjoy being involved in other town wide provisions and opportunities.

**2.7 Training packages**

We hope to provide schools, teachers and support staff with an idea of what it is like being in care. Also to look at what works well and how to build on this. We have developed a draft training package for schools. This includes four basic questions and a wish list for schools/teachers to answer regarding the education of looked after children. These proposals have been sent to the Virtual School Head to oversee and approve before making any further developments.

**3. RECOMMENDATIONS**

That the CYPSP acknowledge the work of the Children in Care Council in improving the voice of looked after children and young people

**4. CONTACT OFFICER**

Rebecca Hunter  
Participation Worker  
Youth Support Service

Email: [rebecca.hunter@hartlepool.gov.uk](mailto:rebecca.hunter@hartlepool.gov.uk)

# **CHILDREN'S STRATEGIC PARTNERSHIP**

**4 November 2014**



**Report of:** Director of Public Health

**Subject:** COMMISSIONING OF COMMUNITY HEALTH  
SERVICES FOR CHILDREN

## **1. PURPOSE OF REPORT**

- 1.1 To provide the Partnership with an update on the progress of the procurement of a children and young people's health and wellbeing service.
- 1.2 To provide information about the transfer of commissioning responsibility for public health services for 0-5 years (Health Visiting) from NHS England to Hartlepool Council in October 2015.

## **2. BACKGROUND**

- 2.1 In April 2013 Local Public Health Services formally transferred to Local Authorities. At this time responsibility of 5 – 19 years children's public health commissioning (School Nursing Service) transitioned with Public Health.
- 2.2 At a meeting of the Finance and Policy Committee on 25<sup>th</sup> April it was agreed to:
  - Develop a new service specification based on the national model taking into consideration local needs and view from the engagement process.
  - Secure a provider for a school nursing service funded by the ring fenced public health grant in 2015/16.
- 2.3 Responsibility for 0-5 years children's public health commissioning, which includes Health Visiting services and Family Nurse Partnership was passed to NHS England. The intention was that responsibility for these services would transfer to Local Authorities during 15/16.

- 2.4 The Government has now formally announced that the responsibility for children's public health commission for 0-5 year's olds will transfer from NHS England to Local Authorities on 1 October 2015. This will mark the final part of the Public Health transfer.

### **3. PROGRESS TOWARDS THE PROCUREMENT OF A CHILDREN AND YOUNG PEOPLE'S HEALTH AND WELLBEING SERVICE**

- 3.1 Public health began a review of the Hartlepool school nursing service in April 2014 with the aim of collating evidence which would shape the service specification for the Public Health Nursing service in order to improve health and wellbeing outcomes for children and young people aged 5 -19 years.
- 3.2 A steering group was established to oversee the process involving officers from health improvement, Tees Valley public health shared service, commissioning & clinical quality and procurement. The steering group has supported the review, contract and procurement processes. In addition the CCG and officers from Child and Adult services have been consulted on the service specification.
- 3.3 A 12 week consultation took place across Hartlepool from May – July 2014 Focus groups were held with 10 youth groups and were facilitated by 5 Young inspectors. Paper based questionnaires and a survey monkey questionnaire were designed and circulated to all schools, wider stakeholders, school nursing staff and young people.
- 3.4 In total 3,959 responses were received from the consultation and the findings from the consultation include:
- That the service is not clearly visible to young people, school staff and stakeholders only 17% of children and 3% of parents knew who their school nurse was;
  - Young people were unclear about how they accessed the service;
  - School staff and Stakeholders are unclear about the core business and what the outcomes of the service are;
  - It is important to young people to be able to talk to a school nurse in confidence about their problems although they were aware that in certain situations, where the young person is at risk, that the school nurse would have to report it;
  - Young people want the school nurse to be friendly (77%); approachable (59%), someone I am able to talk to (54%);
  - Young people value talking to a 'nurse' about health related matters;
  - Twelve per cent of secondary school children and six per cent of parents told us that they had contacted the school nurse before;
  - Children and parents both reported being very satisfied with the school nurse last time they contacted them;



- Young people want more advice and support on Sexual health and relationships, emotional health and wellbeing, smoking, drugs and alcohol. Young people felt that weight management, keeping fit and healthy eating was important to them but the other topics were more important;
  - Findings also suggest that the term 'school nursing service' should no longer be used, in order for nurses to work in a range of settings that children and young people access and enable them to promote their role as public health nurses.
- 3.5 In light of the feedback and the above consultation findings the service specification has been amended and changed to reflect these processes and comments.
- 3.6 The key service outcomes which are included in the service specification contribute to a range of outcomes for children and young people and include indicators from the public health outcome framework (PHOF):
- Child Poverty (PHOF1.1)
  - School readiness (PHOF1.2)
  - Smoking prevalence (PHOF 2.9)
  - School attendance (PHOF1.3)
  - Self harm (PHOF 2.10)
  - First time entrants to youth justice system (PHOF 1.10)
  - 16-18 year olds in education employment and training (PHOF 1.10)
  - Childhood obesity (PHOF 2.5)
  - Domestic violence (PHOF 1.11)
  - Under 18 Conception rate (PHOF2.4)
- 3.7 The service will also contribute to the overarching aim of Hartlepool's Children and Young People's Plan that states *"in Hartlepool we will work together through the Hartlepool Children's Partnership to keep all children and young people and their families at the centre of the services that we provide"*
- 3.8 Notice has been served on the current school nursing service contract. The Public Health Department alongside HBC's Corporate Procurement Section commenced the procurement of a new children and young people's health and wellbeing Service on 15<sup>th</sup> September 2014 with the aim of having a new service specification and contract in place from 1 April 2015.
- 3.9 This new service is critical to the development of the Better Childhood Programme led by Children's Services and supported by Public Health and is integral to the local context in which Children's Health and Wellbeing services are delivered. The requirement for this service to be a core service within the Better Child Programme has been included in

the service specification, and in order to facilitate this in the short term the service specification states that the service will be required to play an active part in the:

- 0-19 Early Intervention Teams in order to work together to deliver integrated services for children and young people and their families, with a focus on prevention, promotion and early intervention.
- First Contact and support Hub/the developing Multi Agency Support Hub to provide a health response to safeguarding issues.

#### **4. TRANSFER OF CHILDREN'S 0-5 PUBLIC HEALTH COMMISSIONING**

4.1 Nationally, a 0 -5 Transfer Sender Board, accountable to the (DH) 0-5 Healthy Child programme Board was established in July 2014 to oversee the safe transition of 0-5 Healthy Child Commissioning. There are 5 sub-groups as part of the Governance arrangements: Workforce Subgroup, Legal Subgroup, Finance Subgroup, Information and IT Subgroup and Communications Subgroup.

4.2. Subject to parliamentary approval, the Government now intends to mandate certain universal elements of the 0-5 HCP namely:

- Antenatal health promoting visits;
- New baby review;
- 6-8 week assessment;
- 1 year assessment
- 2-2 ½ review

4.3 Locally, there is a Tees 0-5 Implementation Group and discussions are taking place regarding whether this group could be utilised as a formal Transition Board to oversee the transfer or a for this to happen locally. The Group is chaired by the NHS England Head of Public Health for Darlington, Durham and Tees. Key issues and highlight reports made by the Group may be reported to appropriate organisations including:

- NHS England Senior Management
- Health and Wellbeing Board(s)
- Clinical Commissioning Group's
- Local Authorities

4.4 The primary purpose of this group has been to provide assurance in performance delivery of the DH Health Visitor Implementation Plan 2011-2015. For Hartlepool this included a commitment to substantially raise numbers of health visitors at the same time as strengthening the Healthy Child Programme.

- 4.5 In June 2011 there were 41.94 full time equivalent (FTE) health visitors for North of Tees. By July 2014 this has increased to 59.15 FTE, and NHS England is expected to achieve the trajectory for meeting the final target of 73.9 by March 2015. As of September 2014 Hartlepool's share of Health Visitors is 24.53 FTE including 3 Family Nurse Partnership Nurses. The funding allocations for 0-5 public health commissioning will be finalised before transfer of commissioning responsibilities in October 2015.
- 4.6 The Health Improvement Practitioner for Children, Young People & Families is a member of the 0-5 implementation group representing Public Health for Hartlepool and The Children's Centre Manager also attends representing Child and Adults Services. The Group is now meeting on a Bi-monthly basis as the transfer gathers momentum. Engagement and participation in this group will ensure that any developments by NHS England to the national service specification for health visitors will be in keeping with the Town's vision to transform children's service through the Better Childhood Programme.
- 4.7 The Director of Public Health has begun negotiations with NHS England to ensure the timely transfer of funding and responsibilities for commissioning the 0-5 public health services and will work with the Director of Child and Adults Services to ensure early join up with the emerging 'Better Childhood Programme'.

## 5. RECOMMENDATIONS

- 5.1 It is recommended that the Children's Strategic Partnership:

Notes the content of this report, and agrees to receive further reports to inform on the outcome of the procurement process for children and young people's health and wellbeing service and the transfer of 0-5 Public Health Services from NHS England.

## 6. CONTACT OFFICER

Louise Wallace  
Director of Public Health  
Hartlepool Borough Council  
Tel 01429 523773  
Email: [louise.wallace@hartlepool.gov.uk](mailto:louise.wallace@hartlepool.gov.uk)

Deborah Gibbin  
Health Improvement Practitioner (Children, Young People & Families)  
Hartlepool Borough Council  
Tel 01429 523397  
Email: [deborah.gibbin@hartlepool.gov.uk](mailto:deborah.gibbin@hartlepool.gov.uk)

# CHILDREN'S STRATEGIC PARTNERSHIP

5<sup>th</sup> November 2014



**Report of:** Director of Child and Adult Services

**Subject:** THINK FAMILY, THINK COMMUNITIES (TFTC) PHASE 2

## 1. TYPE OF DECISION/APPLICABLE CATEGORY

- For information in relation to Phase 2 Troubled Families Programme;
- For members of the partnership to contribute to the development of the Think Family, Think Communities Outcome Plan

## 2. PURPOSE OF REPORT

2.1 To update members of the Children's Strategic Partnership on Phase 2 Think Family, Think Communities (TFTC) programme.

To explore methods of measuring progress for Phase 2 families.

## 3. PHASE 1 TROUBLED FAMILIES

3.1 The government's Troubled Families Programme started in 2012 and aimed to turn around the lives of 120,000 families by 2015.

The core objectives of the programme were to:

- reduce youth crime and anti-social behaviour
- reduce truancy and/or exclusion from school
- reduce the number of people not in work and claiming out of work benefits

Under the programme, Hartlepool committed to work with 290 families over the three-year period until the end of the programme in 2015. Payment-by-Results (PbR) claims for families 'turned around' are submitted quarterly until May 2015.

- 3.2 In Hartlepool this programme is known as Think Family, Think Communities and the following claims have been made over the last two years.

Claim Date	Number of families who have achieved the education, crime & anti-social behaviour outcome	Number of families who have achieved the 'Progress to Work' outcome	Number of families who have entered continuous employment	Claim Value
July 2013	56	0	0	£32,900
January 2014	100	34	0	£95,300
July 2014	28	14	1	£34,900
October 2014 (provisional)	36		3	Audit to verify

#### 4. PHASE 2 TROUBLED FAMILIES PROGRAMME

- 4.1 Due to the success of the current programme the government have in principle committed to expanding the programme to cover a further 400,000 families across the country over the next five years. Funding has been allocated for one year of the expanded programme with the need to prove its worth for government to make decisions about further funding in the next Spending Review. Hartlepool is one of the highest performing authorities within Phase 1 and has been asked to be an Early Starter. This means that Hartlepool is expected to start work on Phase 2 in September 2014 alongside the final year of Phase 1. DCLG estimate that Hartlepool should be working with 950 families over the next five years and have asked the local authority and its partners to work with 143 families between September 2014 and April 2015.
- 4.2 As with the Phase 1 programme the expanded programme will focus on families that have multiple high cost problems. The expectation is that the family will need to have at least two of the following issues:
- Parents and children involved in crime or antisocial behaviour;
  - Children who have not been attending school regularly;
  - Children who need help;
  - Adults out of work or at risk of financial exclusion and young people at risk of worklessness;
  - Families affected by domestic violence and abuse;
  - Parents and children with a range of health problems.

- 4.3 It is expected that Phase 2 must focus on whole system change with the aim that families needing support have one plan and are supported to make positive changes that can be sustained.

## 5. IDENTIFICATION OF FAMILIES FOR PHASE 2

- 5.1 There is no clear guidance on how families should be identified for the Phase 2 programme however DCLG have provided some early thoughts on potential indicators as set out below. Each area needs to set their indicators for identification to ensure that the right families are being targeted.

### 5.1.1 Parents and children involved in crime or antisocial behaviour

- A child who has committed a proven offence in the previous 12 months.
- An adult or child who has received an anti-social behaviour intervention (or equivalent local measure) in the last 12 months.
- An adult prisoner who is less than 12 months from his/her release date and will have parenting responsibilities on release.
- An adult who is currently subject to licence or supervision in the community, following release from prison, and has parenting responsibilities.
- An adult currently serving a community order or suspended sentence, who has parenting responsibilities.
- Adults or children referred by professionals because their potential crime problem or offending behaviour is of equivalent concern to the indicators above.

### 5.1.2 Children who have not been attending school regularly

- A child who is persistently absent from school for an average across the last 3 consecutive terms.
- A child who has received at least 3 fixed term exclusions in the last 3 consecutive school terms.
- A child who has been permanently excluded from school in the last 3 consecutive school terms.
- A child who is in alternative provision for behavioural problems.
- A child who is neither registered with a school, nor being educated otherwise.
- A child referred by education professionals as having school attendance problems of equivalent concern to the indicators above because he/she is not receiving a suitable full time education.

### 5.1.3 Children who need help

- A child who has been identified as needing early help.
- A child who has been assessed as needing early help.
- A child 'in need' under Section 17, Children Act 1989.
- A child who has been subject to an enquiry under Section 47, Children Act 1989.
- A child subject to a Child Protection Plan.

- A child referred by professionals as having problems of equivalent concern to the indicators above.

#### 5.1.4 Adults out of work or at risk of financial exclusion and young people at risk of worklessness

- An adult in receipt of out of work benefits or an adult who is claiming Universal Credit and subject to work related conditions
- A child who is about to leave school, has no/ few qualifications and no planned education, training or employment.
- A child or young person who is not in education, training or employment.
- Parents and families referred by professionals as being at significant risk of financial exclusion.

#### 5.1.5 Families affected by domestic violence and abuse

- A young person or adult known to local services has having experienced, currently experiencing or at risk of experiencing domestic violence or abuse.
- A young person or adult who is known to local services as having perpetrated an incident of domestic violence or abuse in the last 12 months.
- Been subject to a Police call out for at least one domestic incident in the last 12 months.

#### 5.1.6 Parents and children with a range of health problems

- An adult with parenting responsibilities or a child with mental health problems.
- An adult with parenting responsibilities or a child with a drug or alcohol problem.
- A new mother who has a mental health or substance misuse problem and other health factors associated with poor parenting. This could include mothers who are receiving a Universal Partnership Plus service.
- Adults with parenting responsibilities or children who are referred by health professionals as having any mental and physical health problems of equivalent concern to the indicators above. This may include unhealthy behaviours, resulting in problems like obesity, malnutrition or diabetes.

## 6. **PERFORMANCE MANAGEMENT/ PAYMENT BY RESULTS**

- 6.1 A National Evaluation is taking place to assess the impact of the programme. Local authorities are expected to complete a Family monitoring database for a 10% sample of families. It is expected that this will continue for Phase 2 and the information submitted will form part of the payment by results claim. We are currently populating this database for all our families to track individual progress for us to understand what is working.

- 6.2 The DCLG Families Team has also developed a cost calculator which sets out the savings potentially made across all services for the TFTC families. Hartlepool is currently reviewing this and plans to use the cost calculator for all Phase 2 families.
- 6.3 The Troubled Families programme is a payment by results programme and for **Phase 1** we have been able to claim on the following:

ASB/Absence

They achieve all 3 of the education and crime/ anti-social behaviour measures set out below where relevant:

1. Each child in the family has had fewer than 3 fixed exclusions and less than 15% of unauthorised absences in the last 3 school terms; **and**
2. A 60% reduction in anti-social behaviour across the family in the last 6 months; **and**
3. Offending rate by all minors in the family reduced by at least a 33% in the last 6 months.

Progress to work

If they do not enter work, but achieve the 'progress to work' (one adult in the family has either volunteered for the Work Programme or attached to the European Social Fund provision in the last 6 months).

Continuous employment

At least one adult in the family has moved off out-of-work benefits into continuous employment in the last 6 months (and is not on the European Social Fund Provision or Work Programme to avoid double-payment).

- 6.4 The guidance for payment by results for **Phase 2** is set out below (Expanded Programme financial framework)

*1. Achieved sustained and significant progress, compared with all the family's problems at the start of the intervention;*

*OR*

*2. An adult in the family has moved off benefits and into continuous employment.*

*"The definition of the outcomes and measures that constitute significant and sustained progress for all troubled families in each local authority should be agreed locally and set out in a Troubled Family Outcomes Plan. This Plan should set out the following:*

- what a significantly improved outcome is for all of six headline family problems covered by the programme,*
- what will be measured to establish that this outcome has been achieved, and*
- the timeframes against which the sustainability of these outcomes will be measured.*



*The resultant Troubled Family Outcomes Plan will provide an area-wide set of success measures applicable to all families, from which the outcomes and measures relevant to each family may then be drawn.”*

- 6.5 The identification criteria cover a wide range of areas and positive impact in these areas will benefit a range of services and organisations. It is therefore important that all partners contribute to the Outcomes Plan to ensure that the priorities for Hartlepool are reflected.

## **7. RECOMMENDATIONS**

- 7.1 For members of the partnership to contribute to the development of the Think Families, Think Communities Outcome Plan.

## **8. BACKGROUND PAPERS**

- 8.1 None

## **9. CONTACT OFFICERS**

Danielle Swainston, Head of Access and Strategic Planning, 01429 523671,  
[danielle.swainston@hartlepool.gov.uk](mailto:danielle.swainston@hartlepool.gov.uk)

Roni Checksfield, Think Family, Think Communities Manager, 01429 284015,  
[roni.checksfield@hartlepool.gov.uk](mailto:roni.checksfield@hartlepool.gov.uk)