



SAFER HARTLEPOOL PARTNERSHIP AGENDA



Friday 10 January 2020

at 2.00pm

in Committee Room B,
Civic Centre, Hartlepool.

MEMBERS: SAFER HARTLEPOOL PARTNERSHIP

Responsible Authority Members:

Councillor Moore, Elected Member, Hartlepool Borough Council
Councillor Tennant, Elected Member, Hartlepool Borough Council
Gill Alexander, Chief Executive, Hartlepool Borough Council
Denise McGuckin, Director of Regeneration and Neighbourhoods, Hartlepool Borough Council
Tony Hanson, Assistant Director, Environment and Neighbourhood Services, Hartlepool Borough Council
Superintendent Alison Jackson, Neighbourhood Partnership and Policing Command, Cleveland Police
Chief Inspector Nigel Burnell, Chair of Youth Offending Board
Michael Houghton, Director of Commissioning, Strategy and Delivery, NHS Hartlepool and Stockton on Tees and Darlington Clinical Commissioning Group
Ann Powell, Head of Area, Cleveland National Probation Service
John Graham, Director of Operations, Durham Tees Valley Community Rehabilitation Company
Kevin Harrison, District Manager, Cleveland Fire Authority

Other Members:

Pat Riordan, Director of Public Health, Hartlepool Borough Council
Barry Coppinger, Office of Police and Crime Commissioner for Cleveland
Joanne Hodgkinson, Voluntary and Community Sector Representative, Chief Executive, Safe in Tees Valley
Chris Joynes, Director of Customer Support, Thirteen Group
Sally Robinson, Director of Children's and Joint Commissioning Services, Hartlepool Borough Council
Jill Harrison, Director of Adult and Community Based Services, Hartlepool Borough Council

1. **APOLOGIES FOR ABSENCE**
2. **TO RECEIVE ANY DECLARATIONS OF INTEREST BY MEMBERS**



3. MINUTES

- 3.1 To confirm the minutes of the meeting held on 22 November 2019

4. PRESENTATIONS

- 4.1 Show Racism the Red Card Presentation – *Representative from Show Racism the Red Card*

5. ITEMS FOR CONSIDERATION

- 5.1 Neighbourhood Safety Group Update – *Director of Regeneration and Neighbourhoods*

6. ANY OTHER BUSINESS WHICH THE CHAIR CONSIDERS URGENT

FOR INFORMATION

Date of next meeting – Friday 20 March 2020 at 10.00am in the Civic Centre, Hartlepool.



SAFER HARTLEPOOL PARTNERSHIP

MINUTES AND DECISION RECORD

22 November 2019

The meeting commenced at 10.00 am in the Civic Centre, Hartlepool.

Present:

Responsible Authority Members:

Councillor: Shane Moore (In the Chair)
Denise McGuckin, Director of Regeneration and Neighbourhoods
Chief Inspector Nigel Burnell, Chair of Youth Offending Board
Kevin Harrison, Cleveland Fire Authority
Michael Houghton, NHS Hartlepool and Stockton on Tees and
Darlington CCG

Other Members:

Sally Robinson, Director of Children's and Joint Commissioning
Services

Also Present:

Councillor Ged Hall, Hartlepool Borough Council
John Lovatt was in attendance as substitute for Jill Harrison, Angela
Corner as substitute for Chris Joynes, Sylvia Pinkney as substitute for
Tony Hanson and Sarah Wilson as substitute for Barry Coppinger.

Officers:

Rachel Parker, Community Safety Team Leader
Roni Checksfield, Youth Offending Service Team Manager
Denise Wimpenny, Principal Democratic Services Officer

29. Apologies for Absence

Apologies for absence were submitted on behalf of Barry Coppinger, Police and Crime Commissioner for Cleveland, Councillor John Tennant, Hartlepool Borough Council, Tony Hanson, Assistant Director, Environment and Neighbourhood Services, Hartlepool Borough Council, Jill Harrison, Director of Adult and Community Based Services, Hartlepool Borough Council, Joanne Hodgkinson, Safe in Tees Valley and Chris Joynes, Thirteen Group.

30. Declarations of Interest

None.

31. Minutes of the meeting held on 11 October 2019

Confirmed.

32. Cleveland Fire Arson Strategy - Presentation

(Representative from Cleveland Fire Authority)

Issue(s) for consideration

The Representative from Cleveland Fire Authority, who was in attendance at the meeting, provided the Partnership with a detailed and comprehensive presentation in relation to the Cleveland Fire Brigade Arson Reduction Strategy which was to reduce the incidence of deliberate fires and their consequential impacts. The presentation included an overview of the impact of arson on local communities, the powers available to deal with deliberate fire setting as well as the national perspective in terms of arson statistics which showed that Cleveland had the worst rate of arson in the UK per 10,000 population. The main arson issues affecting Hartlepool were refuse, grassland and vehicles with hotspot areas being Manor House and De Bruce. A year on year analysis of Hartlepool's crime related incidents was provided as well as details of targeted engagement activities to reduce fires in homes and deliberate fires.

In the discussion that followed the presentation the representative responded to queries raised arising from the presentation. In response to clarification sought as to how the Council could assist in reducing refuse fires, the Partnership was advised that a number of deliberate fires were as a result of fly tipping in back streets or wheelie bin related, details of which were provided.

Clarification was provided in relation to the challenges facing the service, hot spot areas, community engagement activities as well as education in schools. The difficulties identifying who was responsible for deliberate fire setting in back streets and the potential reasons for such fires was discussed. It was noted that activities such as burning materials from metals was taking place and the potential links of activities of this type in terms of substance and drug misuse were highlighted. The benefits of joined up working between the Fire Authority and Council Refuse staff around education campaigns was emphasised and it was agreed that discussions in this regard be held following the meeting.

Decision

- (i) That the contents of the presentation and comments of Partnership Members be noted.
- (ii) That discussions be held following the meeting between the Council and the Fire Authority around joined up working in terms of education campaigns.

33. Youth Justice Plan 2019-2020 (*Director of Children's and Joint Commissioning Services*)**Purpose of report**

To consult with members of Safer Hartlepool Partnership on the Youth Justice Strategic Plan for 2019-2021 (**Appendix A**)

Full Council will be asked to adopt the plan on 20 February 2020. Recommendations made by Safer Hartlepool Partnership, Children's Services Committee and Audit and Governance will be considered in the final plan presented to Council.

The final version of the Strategic Plan will also be sent to the National Youth Justice Board.

Issue(s) for consideration

The report provided background information regarding the purpose of the Youth Justice System together with details of the role and functions and primary objectives of the Youth Offending Services.

Members were advised of the following key strategic objectives that the Youth Offending Service and broader Youth Justice Partnership would focus on during 2019-20:-

- Early Intervention and Prevention
- Re-offending
- Remand and Custody
- Voice of the Young Person
- Effective Governance
- Risk and Safety and Wellbeing (Asset Plus)
- Child First

Decision

That the draft Youth Justice Strategic Plan 2019-21, attached at Appendix A, be agreed for submission to Children's Services Committee and Council in February 2020.

34. Understanding Reoffending in Hartlepool *(Cleveland Reducing Reoffending Group)***Purpose of report**

To update the Partnership on research and analysis being undertaken in relation to reoffending in Hartlepool.

Issue(s) for consideration

The report provided the background to the Cleveland Reducing Reoffending Group (RRG) which had been established to provide strategic level co-ordination of the reducing reoffending agenda for adults and young people across the Cleveland Police Force area.

Reoffending rates for adult offending in the Cleveland area remained stubbornly high with all four local authorities featuring within the "Top 20" areas with the highest reoffending rates in the country, details of which were set out in the report. An analysis of reoffending rates in Hartlepool were provided, as outlined in the report. Initial findings of the research and analysis conducted by the Cleveland Reducing Reoffending Group had identified that there were more than 30 individuals who had committed 10 or more criminal offences in a 12 month period, with less than half of these offenders engaged with the Integrated Offender Management Scheme.

Partnership Members debated issues arising from the report at length and commented on aspects of the data presented. It was reported that the data outlined in percentage terms could be misleading and present a more negative picture of the position. It was clarified that whilst reoffending rates were generally high, first time entrants had reduced and reoffending rates of young people in Hartlepool was lower than other areas with fewer prolific young offenders.

Decision

- (i) That the contents of the report and comments of Partnership Members be noted.
- (ii) That full findings of the research and analysis of reoffending in Hartlepool once completed be presented to a future meeting of the Partnership.

- (iii) That a representative from the Cleveland Integrated Offender Management Scheme be invited to a future meeting to provide an overview of the scheme to include the selection criteria.

35. Domestic Violence and Abuse Strategic Group Update *(Director of Children's and Joint Commissioning Services)*

Purpose of report

To provide an overview of work undertaken by the Hartlepool Domestic Abuse Strategy Group over the last year.

Issue(s) for consideration

The report provided background information to the purpose of the Domestic Abuse Strategic Group. Over the past year the Group had focussed on gathering data and intelligence to inform the strategic needs analysis that would underpin the Domestic Abuse Strategy 2020/2023. Progress on the development of the needs analysis had been slow as all partners had been requested to provide data in relation to domestic abuse over a three year period and the response to this request was poor with limited information provided.

Following discussions of the Strategic Group it was agreed that a public survey be undertaken to understand the perceptions of Hartlepool people in relation to domestic abuse as well as workshops, where multi-agency professionals were asked to provide input, feedback from which was set out in the report. The Office of the Police and Crime Commissioner also delivered a strategic event entitled "Domestic Abuse is Everybody's Business", details of which were provided. The Partnership was provided with an overview of other work undertaken which included delivery of 16 Days of Activism events. An update on progress in relation to implementation of the Domestic Abuse Bill was also provided.

Partnership Members welcomed the proposals to develop a domestic abuse needs assessment and strategy across the OPCC footprint which would then be delivered through local partnership delivery plans. The representative from the Police and Crime Commissioner's Office referred to a Task and Finish Group that had been scheduled for 12 December 2019 to discuss the proposals to which the Director of Children's and Joint Commissioning Services and representative from the CCG expressed an interest in participating. The representative from the PCC's Office agreed to circulate information in this regard.

Decision

- (i) The contents of the report and progress made to date on the work of the Domestic Abuse Strategic Group be noted.
- (ii) The Partnership agreed the request of the Strategic Group to engage with Community Safety Partnerships and the OPCC across Tees to develop a domestic abuse needs assessment and strategy across the OPCC footprint which would then then delivered through local partnership delivery plans.
- (iii) That the intention to deliver the 16 Days of Activism during November and December be noted.
- (iv) That information in relation to the Task and Finish Group scheduled for 12 December be circulated to the Director of Children's and Joint Commissioning Services and CCG representative following the meeting.

36. Safer Hartlepool Partnership Performance *(Director of Regeneration and Neighbourhoods)***Purpose of report**

To provide an overview of the Safer Hartlepool Partnership performance for Quarter 2 – July to September 2019 (inclusive).

Issue(s) for consideration

The report provided an overview of the Partnership's performance during Quarter 2, as set out in an appendix to the report. Information as a comparator with performance in the previous year was also provided. In presenting the report, the Community Safety Team Leader highlighted salient positive and negative data and responded to queries in relation to crime figures by type.

With regard to deliberate fires, whilst the challenges outlined by the Fire Representative were acknowledged, as referred to in Minute 32 above, Partnership Members were pleased to note that deliberate fires had reduced by 14% and anti-social behaviour had also reduced as a comparator with the previous year.

The Chair of the Youth Offending Board commented on the benefits of intelligence gathering and the importance of the community reporting any issues of concern to the Community Safety Team. Reference was made to the current Audit and Governance scrutiny investigation in relation to anti-social behaviour where there had been a positive level of response from the public, details of which were shared with the Partnership.

Decision

That the Quarter 2 performance figures and comments of Partnership Members be noted.

37. Date and Time of Next Meeting

The Chair reported that the next meeting would be held on Friday 10 January 2020 at 2.00 pm.

38. Chair's Concluding Remarks

Prior to concluding the meeting, the Chair took the opportunity to wish everyone a Merry Christmas and best wishes for the New Year.

The meeting concluded at 11.10 am.

CHAIR



SAFER HARTLEPOOL PARTNERSHIP

10th January 2020



Report of: Director of Regeneration and Neighbourhoods

Subject: NEIGHBOURHOOD SAFETY GROUP UPDATE

1. PURPOSE OF REPORT

1.1 To provide the Safer Hartlepool Partnership with an update from the Neighbourhood Safety Group.

2. BACKGROUND

2.1 A sub group of the Safer Hartlepool Partnership, the Neighbourhood Safety Groups purpose is to develop and implement integrated working across organisations to create safer, stronger neighbourhoods across Hartlepool.

2.2 The Group receives updates from Hartlepool Community Safety Team in terms of performance, workforce development and communications. It explores the barriers to integrated working identifying solution to remove barriers.

3. TERMS OF REFERENCE

3.1 The group reviewed its terms of reference at its meeting in May 2019 and agreed that they are reviewed annually.

4. ACTION PLAN

4.1 The Group has an action plan covering the following workstreams.

- Accommodation
- Composition of the Community Safety Team
- Communications and Marketing
- IT Systems
- Community Engagement
- Workforce Culture and Development
- Operations
- Funding
- Performance and Governance.

5. ASSERTIVE OUTREACH

- 5.1 A task and finish sub group has been established following discussions about the potential loss of funding for the existing assertive outreach project. The sub group is currently mapping data on what already exists, looking at current provision across all partners, external funding opportunities and priorities. The work of the group is ongoing and it will report back to the Neighbourhood Safety Group in due course.

6. HARTLEPOOL COMMUNITY SAFETY TEAM UPDATE

6.1 Workforce Update

6.1.1 Cleveland Police

During 2019, changes were made to the Neighbourhood Policing model by the interim Chief Constable at the time which resulted in Neighbourhood Police Constables being redeployed for 3 months onto Police Response Teams to address high levels of emergency demand.

This change impacted upon the effectiveness of the Hartlepool Community Safety Team until a number of Police Constables were returned to their previous Neighbourhood Policing roles, however the Team were able to continue operating using a proactive and problem solving approach to tackle problems.

6.1.2 Hartlepool Borough Council

The last 12 months have seen a number of staffing changes within the Community Safety Team which resulted in vacancies in the areas of Civil Enforcement, Technical Support, Community Monitoring, and the Team's Victim Service and Analyst posts.

The Team has however now successfully recruited staff into the Civil Enforcement, Technical Support, and Victim Services posts.

7. PERFORMANCE

7.1 Days of Action

- 7.1.1 Hartlepool Community Safety Team has delivered a numerous Days of Action during the year. These are special, one off multi-agency events which target problems in a hotspot location with focused community engagement, and environmental, preventative and enforcement activity.

Days of Action areas are identified by the Team using community intelligence, complaints, and crime and anti-social behaviour statistics.

7.1.2 Oxford Road Area Days of Action

Two Days of Action have been carried out by Hartlepool Community Safety Team which covered the 15 streets bounded by Oxford Road, Shrewsbury Street, Cornwall Street, and Stockton Road.

Action in this area was undertaken as a result of complaints from local residents, Councillors, and partner organisations. Problems identified focused around drug dealing with associated violence, acquisitive crime, and anti-social behaviour. Fly-tipping, dog fouling, and the poor appearance of some residential properties in this area was also identified as issues which were affecting the quality of life for residents these locations.

The Team undertook a program of public consultation and engagement, high visibility patrols, combined with intervention and enforcement activity over a period of several months for each Day of Action project. This included patrols, walk-about, door knocks, leaflet drops, drop-in sessions, execution of drugs warrants, issuing Fixed Penalty Notices, Statutory Notices, and obtaining Premise Closure Orders to shut down properties dealing drugs.

7.2 Operations

7.2.1 Operation Sentinel

Hartlepool Community Safety Team participated in Operation Sentinel alongside Police and Partners from the Cleveland, Durham and Northumbria areas. The Operation aimed to prevent and disrupt organised crime, recover counterfeit goods, and tackle the exploitation of illegal workers.

Several operations were carried out in Hartlepool by the Team in collaboration with HM Revenues and Customs, the Environment Agency, North East Immigration Service, North East Regional Specialist Operations Unit (NERSOU), National Crime Agency (NCA), and the Council's Trading Standards, and Environmental Health teams.

Warrants were executed at various residential and business premises resulting in thousands of pounds in cash being recovered, more than £80,000 in fines being issued for offences of modern day slavery, over £150,000 in counterfeit cigarettes being seized, and with a total of £43,000 of invoices being issued for tax evasion on duty for the recovered counterfeit goods.

7.2.2 Elizabeth Way Shopping Parade Operation

Hartlepool Community Safety Team is undertaking an ongoing operation to tackle crime, harassment, and anti-social behaviour that is occurring around the Elizabeth Way Shopping Parade and the surrounding residential areas.

Under the Operation, the Community Safety Team has been carrying out additional police and youth outreach patrols in the area, undertaking door knocks, leaflet drops, and public meetings with residents and local businesses.

The Team has also provided victim support and target hardening to residents being targeted, spoke to and warned parents whose child was involved in anti-social behaviour, raised safeguarding concerns regarding children, signed up young people to Acceptable Behaviour Agreements, put in place 4 Dispersal Orders regarding the area, warned one young person regarding harassment, and arrested one young person for a public order offence.

7.2.3 Operation Grantham

Hartlepool Community Safety Team is currently engaged in the delivery of Operation Grantham which is designed to tackle the crime, anti-social behaviour and drugs misuse that is occurring from a large and ever increasing number of aggressive people who are begging on a daily basis in and around Hartlepool Town Centre.

Under the Operation, the Community Safety Team in conjunction with the Council's Housing Aid Team, and the charity Cornerstone (commissioned by Housing Aid) are working with a wide variety of partner organisations, a number of key businesses, and the Middleton Grange Shopping Centre to tackle aggressive begging in the town centre.

Operation Grantham consist of 3 strands:

- Identification, engagement, and support being offered to beggars;
- Publicity and a public education campaign regarding breaking the cycle by encouraging donations to food banks rather than to people begging on the street; and
- Enforcement action being taken against persistent beggars.

7.2.4 Operation Roadrunner

While every primary and most secondary schools have been visited by civil enforcement staff regarding illegal and dangerous parking, Operation Roadrunner ran for two weeks during November 2019. As part of the operation the Civil Enforcement Team, with the support of Neighbourhood Police Officers, carried out regular patrols around the Fens, Eldon Grove, St John Vianney, St Theresa's, West Park, and Jesmond Road Primary Schools to safeguard children by preventing and challenging illegal and dangerous parking. This resulted in a number of parents being spoken to about their parking, and a number of parents being issued with Penalty Charge Notices.

7.3 **Key Engagement and Enforcement Activity (June – November 2019)**

Power	Total	Information
Number of victims of crime and anti-social behaviour supported	96	Victim support by Hartlepool Victims Service.
Number of victims properties target hardened	183	Target hardening by Hartlepool Victims Service.
Young people engagement (Assertive Outreach)	907 (Jun – Oct 2019)	Town wide young people engagement, diversion, on street interventions, safeguarding, challenging and reporting of anti-social behaviour.
Acceptable Behaviour Agreements	37	Voluntary agreement with young people to address issues of anti-social behaviour
Community Protection Warnings	20	Issued to tackle aggressive begging, noise nuisance, and illegal encampments.
Community Protection Notices (For breach of CPW)	5	See above.
Fixed Penalty Notices (For breach of CPN)	2	See above.
Environmental Fixed Penalty Notices	28	Issued for dog fouling, dogs off leads, fly tipping, smoking, and littering.
Section 46 Notices	91	Issued for waste and bins being left out.
Parking Charge Notices	2329	Issued for various parking offences. Includes PCN's issued under Operation Roadrunner.
Removal of vehicles	34	Removed due to being abandoned or untaxed.
Eviction of illegal encampments	4	Removed from Industrial Estates and public car parks.
Dispersal Orders	4	Issued for the Seaton Ward.
Criminal Behaviour Order	2	Granted by a Court to tackle alcohol misuse and public disorder in the town centre.
Court Undertaking	1	Granted by a Court as a result of anti-social behaviour and mental health concerns.
Premise Closure Orders	13	Granted by a Court due to drug dealing, violence, public disorder and anti-social behaviour.

7.4 **Additional Activities**

7.4.1 **Anti-social Behaviour Awareness Day (ASBAD) (July 2019)**

As part of its broader responsibilities around reducing crime and disorder, since 2005 Hartlepool's Community Safety Team has organised and co-ordinated an Anti-social Behaviour Awareness Day on behalf of the Safer Hartlepool Partnership.

ASBAD is based at the Centre for Excellence in Teaching and Learning (CETL) and consists of a half day event for Year 8 students from each secondary school where young people participate in seven interactive scenes. These scenes cover different aspects of anti-social behaviour that reflect real life issues encountered by young people, agencies and residents in Hartlepool.

By targeting Year 8 pupils, the event aims to influence young people at a crucial developmental stage as attitudes and perceptions begin to change. It aims to provide young people with knowledge and understanding of the roles of various support and Community Safety focused agencies working in Hartlepool; the help, advice and support that is available to them; the impact that anti-social behaviour can have on the lives of individuals; and the repercussions and consequences of engaging in anti-social or criminal behaviour.

The following organisations assisted Hartlepool Community Safety Team in running the event; Hartlepool Youth Offending Service, Hartlepool Action Recovery Team, Paul King, Royal National Lifeboat Institution, Cleveland Fire Brigade, Cleveland Police, Harbour, Thirteen Group, and the Belle Vue Sports Centre.

8. **COMMUNICATIONS**

8.1 A number of publicity campaigns have been carried out by Hartlepool Community Safety Team over the last six months including:

- Operation Grantham (begging)
- Days of Action
- Premise Closure Orders (drugs)
- Summer Safety (holiday / home crime prevention)
- National Hate Crime Awareness Week
- World Refugee Day
- National Home Security Month (October 2019)
- Vehicle Security
- Student Safety (fresher's week)
- Fraud Awareness
- 16 Days Campaign (domestic abuse)

9. BEST OF HARTLEPOOL AWARDS

- 9.1 In December 2019, PC Geoff Coggin from the Community Safety Team was awarded the Emergency Services Award at the Best of Hartlepool Awards. PC Coggin was recognised for his above and beyond work ethic, and for his work with young people in schools.

10. NEIGHBOURHOOD POLICING

- 10.1 Cleveland Police have recently undertaken a public consultation on the future direction of Neighbourhood Policing using an online survey which sought people's views on local neighbourhood priorities. Cleveland Police will be using this information to develop its new Neighbourhood Policing model which is due to be implemented from April 2020.
- 10.2 Consultation has also been arranged in January 2020 with front line operational leads from Hartlepool Community Safety Team and partner organisations to discuss their views on neighbourhood policing priorities.

11. OTHER CONSIDERATIONS

Risk Implications	No relevant issues
Financial Considerations	No relevant issues
Legal Considerations	No relevant issues
Consultation	No relevant issues
Child/Family Poverty Considerations	No relevant issues
Equality and Diversity Considerations	No relevant issues
Staff Considerations	No relevant issues
Asset Management Considerations	No relevant issues

12. CRIME AND DISORDER CONSIDERATIONS

- 12.1 Under the Crime and Disorder Act 1998, Community Safety Partnerships have a statutory responsibility to develop and implement strategies to reduce crime and disorder, substance misuse and re-offending in their local area.
- 12.2 The work of Hartlepool Community Safety Team assists the Safer Hartlepool Partnership in complying with its statutory duty under the Crime and Disorder Act.

13. RECOMMENDATIONS

- 13.1 That the Safer Hartlepool Partnership note and comment on the work of Hartlepool Community Safety Team.

14. REASONS FOR RECOMMENDATIONS

- 14.1 The Safer Hartlepool Partnership is responsible for overseeing the performance of Hartlepool Community Safety Team.

15. BACKGROUND PAPERS

- 15.1 There are no background papers in relation to this report.

16. CONTACT OFFICER

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