# HARTLEPOOL HEADLAND CONSERVATION AREA APPRAISAL AND MANAGEMENT PLAN ISSUE 05 OCTOBER 2023





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# HOW TO USE THIS DOCUMENT



For ease of use this document has been produced to be read on-screen as a PDF. It contains a series of features that make it easier to use and navigate between the different sections. To use these features, please ensure the PDF is downloaded onto your device.

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### 3.1 INTRODUCTION

The Headland Conservation Area, a heritage asset in its own right (see information box), contains numerous individual heritage assets, including both designated and non-designated buildings, structures and areas which make a positive contribution to its character and appearance.

### NAVIGATION

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### MAPS AND PLANS



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### INTRODUCTION

A conservation area is defined as an area 'of special architectural or historic interest the character of which it is desirable to preserve or enhance.<sup>01</sup> The Headland Conservation Area was first designated in 1969, it was extended in 1974, 1983, and again in 2007 when it was most recently appraised.

The conservation area is uniquely located on a peninsula jutting out into the North Sea which historically afforded the Headland a natural harbour and defensive location. It occupies the south and east of the promontory of the Headland and includes Heugh Battery, Town Moor, the 19th century terraced streets, areas of modern housing, as well as the breakwater.

The 2007 appraisal identified a number of issues including derelict buildings, a lack of enforcement and lack of understanding of the conservation area status. The special character of the Headland Conservation Area has continued to deteriorate and it has been placed on the Historic England 'At Risk' register by the Council, as has been described as 'Very bad. Having secured a Regional Capacity Building Grant from Historic England, the Council commissioned a new appraisal and a bespoke Management Plan. This sets out to define features that make the area special and provides a set of recommendations and actions for the area's ongoing protection, enhancement, and regeneration.

01 Planning (Listed Buildings and Conservation Areas) Act, 1990, section 69(1)(a)

#### HISTORY AND SIGNIFICANCE

The Headland is the original settlement of old Hartlepool and, as such, has a deep and varied history. It is particularly significant for the Anglo-Saxon monastic community which was established here in the 7th century, its connections with the De Brus family, ancestors of the Kings of Scotland, its Franciscan Friary and for its medieval port and defences. It grew during the 19th century through increased trade and industry, reflected in the architectural quality of religious, civic buildings and Victorian residential terraces.

A summary of the conservation area's significance can be found in <u>Section 1</u>.

### HERITAGE ASSETS

Within the conservation area, there are 35 listed building entries, although nine of these contain more than one building within a single entry. The List demonstrates the variety and breadth of heritage assets which are protected under law on the Headland. These are shown on the map within <u>Section 3.4</u> and are listed in <u>Appendix A</u>.

Additionally, Hartlepool Borough Council has identified a number of non-designated heritage assets which are locally listed. Non-designated heritage assets help shape the character and appearance of the conservation area and are listed in <u>Appendix A</u>:

Several of the above were identified as key buildings which often feature in views and which contribute to the townscape and character of the conservation area. They are shown on the map in <u>Section 4.3</u>.

#### CHARACTER ASSESSMENT SUMMARY

This part of the CAMP provides analysis and assessment of the character and appearance of the Headland and the way in which this contributes to its special interest. It covers different elements of character including townscape and spatial analysis as well as identifying the contribution different buildings make in an audit of heritage assets. The key points are summarised below:

### BUILDING TYPES AND USES (SEE SECTION 5.1)

- Predominately a residential area, commercial activity within the conservation area boundary is limited to a number of small shops, cafes and public houses which serve the community.
- The church of St Hilda is the most prominent place of worship within the conservation area. Headland also has a Baptist Church on Baptist Street and the Catholic community are served by St Mary's Church on Durham Street.
- As a small seaside destination for day-trippers, activities include walks along the promenade, a paddling pool area on South Crescent and two sets of toilet facilities.
- A popular attraction is the unique Heugh Battery Museum.
- Entertainment facilities also within the Borough Hall, the original home of the Council, whilst Elephant Rock, an outdoor event space besides Heugh Battery, was recently completed.

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# BUILDING SCALE, FORM AND MASSING (SEE SECTION 5.2)

- Residential buildings are most commonly two-storey houses with some three-storey houses. Civic and religious buildings (both former and current) are key exceptions to the typical residential scale of most buildings.
- Dormer windows are also frequently found on residential houses.
- The majority of 20th century housing is two-storeys, although modern apartments of three-storeys are also common.

### TRADITIONAL MATERIALS (SEE SECTION 5.3)

- Survivals prior to the 18th century tend to be constructed in exposed locally sourced limestone.
- 18th century buildings are rendered stone often lined out to imitate ashlar with red clay pantiles.
- 19th century buildings may be brick or smooth render, whilst 20th century housing varies in materiality.
- Historic building tend to have slate roofs and local bricks tend to be red.

# ARCHITECTURAL STYLES AND FEATURES (SEE SECTION 5.4)

- There are a variety of architectural forms, dates and styles.
- The historic important of the Headland are reflected in the medieval church of St Hilda and in the medieval Town Walls, built to defend the harbour and town.
- Civic pride and 19th century expansion are show by buildings such as the Borough Hall and commercial buildings such as a former bank on Southgate.
- Religious diversity is reflected in the former chapels and catholic church.
- The quality and quantity of residential housing reflect the growing population during the 19th century and variations in wealth and status.

### TOWNSCAPE (SEE SECTION 6.0)

- The present pattern of streets in the Headland has developed over many centuries, and despite 20th century intrusions, has largely retained its historic plan form.
- The Headland is an interesting mix of open spaces which contrast with the intimate enclosed nature of other areas.
- The majority of road surfaces in the conservation area are tarmac with typical road markings. Fragments of historic road surfacing in the form of stone setts, stone cobbles and

- Scoria bricks can be found, generally, within public or private back lanes.
- The Council have in recent years introduced a sympathetic paving scheme in a number of historic areas and sympathetic heritage-style items of street furniture.
- The conservation area retains one historic lamp post on Middlegate which was manufactured by the Rowland Carr and Co., London for the Hartlepool-Electricity Supply in 1903.
- Bollards, bins, guard railings and benches can also be found but their condition varies.
- Less than-sympathetic large utilitarian wheeled rubbish bins recently introduced on the seafront and around the Town Square.
- Generally, street name signage is in a standard form found throughout the Borough, but there are number of notable exceptions on historic buildings.
- Historic boundaries are commonly a low stone plinth topped by wrought iron railings. Where historically lost, some homeowners have reinstated railings to great effect.
- Hedges are also found to shelter gardens and add privacy.
- The boundary wall to Friarage Field which likely follows the boundary of the Franciscan Friary, is a mixture of stone and modern materials, likely including historic fabric.

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### MOVEMENT, ACTIVITY AND PARKING (SEE SECTION 6.6)

- Principal roads into the conservation area follow the historical routes from the north-west. Off of the main streets, many streets are quieter with reduced traffic.
- Principal car park is located adjacent to the Town Square, limited on street parking with restrictions. Limited bicycle parking.
- Busiest pedestrian route is along the promenade which continues around the Headland as far as Town Wall. Part of the Durham, Hartlepool and Sunderland section of the England Coast Path.
- Number of walking trails available with historic and natural interest.

# OPEN SPACES, VEGETATION AND TREES (SEE SECTION 7.0)

- Mix of wide open spaces and intimate enclosed spaces.
- Town Moor is a dramatic space of open sky and unbroken views towards the sea. It is crossed by paths and enjoyed by locals and visitors to the Headland.
- St Mary's churchyard is a significant green space; although surrounded by buildings it has an open character which is devoid of planting
- Trees and vegetation can be found on the Town Square and the adjacent Old Putting Green

- and Croft Gardens. Regency Square is a pleasant intimate private garden whilst Heugh Gardens is a formal space maintained by the council.
- Planting and shelter belts can be found around the playground, tennis courts and bowling greens.

### PUBLIC ART AND MEMORIALS (SEE SECTION 8.0)

- Headland has a unique collection of public art within public spaces and on buildings which enliven the street scene and also draws visitors.
- The War Memorial in Redheugh Gardens, to the fallen of two World Wars, is of particular significance within attractive and well-tended gardens.
- A number of residents have introduced artwork to the rear of their properties, brightening otherwise dull back lanes.

### EXPERIENCE (SEE SECTION 9.0)

- The Headland derives a vibrancy from the people who live and work here and the events and activities which are held throughout the year.
- Attractive sea views set against a backdrop of historic buildings like the Church of St Editha along with elegant Victorian terraces and Georgian town houses are part of the unique experience of the Headland.
- The three-mile Headland Monkey Trail offers a pleasant and informative tour of the Headland.

• The Borough Hall is an excellent indoor venue for events, performances and concerts, whilst the Headland hosts unique summer and winter experiences for visitors.

### BOUNDARY CHANGES (SEE SECTION 12.17)

It is recommended that the boundary of the conservation area be amended to delete five areas:

- 01 The Friendship Lane modern development (not including The Fisherman's Arms and 1-3 Union Mews).
- 02 A small area to rear of Borough Hall, now within the footprint of the Headland Sports Centre.
- 03 Lumley Square modern development between Durham Street and Friar Street.
- 04 Durham Court, Durham Street
- 05 Galleysfield Court, 1-8 Moor Parade, 8-9 Henry Smiths Terrace and modern garages to rear.

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#### ISSUES AND OPPORTUNITIES

The Headland faces many challenges today and in the future including climate change, the maintenance of the public realm, the changing needs of visitors, inappropriate changes to historic buildings, and the challenges of vacant buildings or sites, to name a few. However, out of these challenges arise exciting opportunities to move the conservation area forward in a way which celebrates the heritage of the Headland, and places it at the heart of its regeneration.

The challenges it faces have been summarised under the following headings. Click on them, and be taken to the appropriate sections within <u>Section 11</u>:

Theme 1	<u>Buildings</u>
Theme 2	Street and Spaces
Theme 3	Experience
Theme 4	Connectivity
Theme 5	<u>Climate Change</u>
Theme 6	<u>Celebrating the Headland's Heritage</u>
Theme 7	Funding

### MANAGEMENT PLAN (SEE SECTION 12)

The following table summarises the Actions recommended for the care and regeneration of the Headland Conservation Area, with recommended owners and timescales. These are shown as: short (one year), medium (two-five years) or long-term (five-ten years) actions.



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ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	BUDGET/ FUNDING SOURCE
Appropriate Repairs and Maintenance	1	Building owners and occupiers are encouraged to carry out regular inspections on their buildings to identify issues or failures in order that they can be addressed quickly.	Hartlepool Borough Council, Property Owners / Occupiers	Regular inspections	Ongoing	NA
Appropriate Repairs and Maintenance	2	<ul> <li>Owners and occupiers of listed and unlisted buildings in the Headland are encouraged to:</li> <li>carry out repairs to historic buildings on a like-for-like basis wherever possible. On listed buildings, repairs may require Listed Building Consent;</li> <li>replace inappropriate materials that are damaging to built fabric using traditional materials and techniques;</li> <li>undertake the minimum intervention required for any repair, in order to preserve as much historic fabric as possible; and</li> <li>ensure that traditional building materials are utilised where appropriate in repairs and new works to historic buildings.</li> <li>HBC where possible will direct owners to available funding, if appropriate, for urgent repairs.</li> </ul>	Hartlepool Borough Council, Property Owners / Occupiers	Advice from in-house specialists, Historic England, external consultants and other heritage bodies	Ongoing	Various including /HE/AHF
Retention and Reinstatement of Architectural Features	3	Hartlepool Borough Council will encourage the retention of original windows and doors. They will discourage their replacement with uPVC and other inappropriate alternatives and will encourage reinstatement in suitable materials and to suitable designs if lost.	Hartlepool Borough Council, HE	Signposting to and providing relevant advice	Ongoing	NA

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ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	BUDGET/ FUNDING SOURCE
Retention and Reinstatement of Architectural Features	4	Hartlepool Borough Council will encourage the retention of traditional chimneys on historic buildings.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
Retention and Reinstatement of Architectural Features	5	Hartlepool Borough Council will encourage the retention of traditional roof coverings visible from the public realm which reflect the historic character of the building and surrounding conservation area and will encourage the retention of cast- iron rainwater goods.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
Retention and Reinstatement of Architectural Features	6	Hartlepool Borough Council will encourage the retention of traditional boundaries which positively contribute to the conservation area and discourage boundary treatments which would be detrimental to the character and appearance of the conservation area.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
Retention and Reinstatement of Architectural Features	7	The Council will discourage the application of non-historically authentic render, paint, cladding or other material visible from the public realm due to the detrimental impact on the character on the building and on the character of the conservation area.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
Inappropriate additions	8	Owners, occupies and developers or will refuse planning permission (where this is required) to prevent modern clutter such as extractor vents, satellite dishes, solar panels and other additions from front elevations or roof slopes within the Headland Conservation Area. They will be encouraged to remove superfluous fixtures to improve the appearance of the conservation area.	Hartlepool Borough Council, Property Owners / Occupiers	Signposting to and providing relevant advice	Ongoing	NA

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ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	BUDGET/ FUNDING SOURCE
Inappropriate additions	9	Hartlepool Borough Council encourage applications for high quality shopfront designs and security which is appropriate for the conservation area. Applicants will be discouraged from the removal or change to historic shop fronts will be refused unless they are of beneficial impact to the character and appearance of the conservation area.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
Shopfronts	10	<ul> <li>Hartlepool Borough Council will advise owners / occupiers of shops to:</li> <li>Appropriately repair shopfronts;</li> <li>Replace detrimental external solid metal shutters with</li> </ul>	Hartlepool Borough Council, Property Owners / Occupiers	Signposting to and providing relevant advice	Ongoing NA	NA
		<ul> <li>more sensitive security measures such as toughened glass or open weave shutters; and</li> <li>Ensure signage, lighting and advertising are appropriate.</li> </ul>	Occupiers			
New Development	11	Hartlepool Borough Council will encourage planning applications for new-builds, alteration or extensions to dwellings which are of highest-quality design which preserve the character and appearance of the conservation area.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
New Development	12	Hartlepool Borough Council will discourage the demolition of a building or feature which contributes to the character of conservation area and will only permit demolition to a detracting feature where a suitable replacement is proposed.	Hartlepool Borough Council	As part of planning process	Ongoing	NA

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ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	budget/ funding source
New Development	13	Hartlepool Borough Council will consider developing/ commissioning a Design Guide specifically focussed on its conservation areas.	Hartlepool Borough Council	Develop using in- house specialists or seek funding to employ external consultants	Medium Term	Various/HE
Friarage Manor House Site	14	Hartlepool Borough Council will continue to work with the owners of the Friarage Manor House site, developing options and working to ensure that any redevelopment is of the highest quality which will respond to its setting and make a positive contribution to the conservation area, will benefit the local community and help grow the visitor economy.	Hartlepool Borough Council, Property Owners	As part of planning process	Medium Term	NA
Public Realm	15	Hartlepool Borough Council will continue to carry out public realm improvements in the Headland utilising high quality materials and finishes appropriate for their setting. Future projects should include:	Hartlepool Borough Council	Develop public realm initiative	Medium Term	Existing Counci budgets, and a part of funding obtained for public realm improvements
Public Realm	16	<ul> <li>improvements to road surfaces.</li> <li>Hartlepool Borough Council will ensure a consistent approach to the design of street furniture to ensure a high-quality and co-ordinated appearance suitable for the Headland Conservation Area.</li> </ul>	Hartlepool Borough Council	Use existing as precedent for ongoing public realm improvements and periodic renewal	Ongoing	Existing Counci budgets
Public Realm	17	Hartlepool Borough Council will ensure the regular maintenance and repair of street furniture.	Hartlepool Borough Council	As part of ongoing repairs and maintenance	Ongoing	Existing Counci budgets

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ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	BUDGET/ FUNDING SOURCE
Green Spaces	18	Hartlepool Borough Council will review planning applications for change to ensure trees are protected and new development includes soft landscaping.	Hartlepool Borough Council	As part of planning process	Ongoing	NA
Green Spaces	19	Hartlepool Borough Council will maintain existing trees within the public realm, replace them when they come to the end of the life and will continue to review the possibility of new planting in public areas.	Hartlepool Borough Council	As part of Council obligations	Ongoing	Existing Council budgets
Green Spaces	20	Hartlepool Borough Council will ensure the regular maintenance of public gardens and green spaces.	Hartlepool Borough Council	As part of Council obligations	Ongoing	Existing Council budgets
Green Spaces	21	Hartlepool Borough Council will explore options for commercial / private sponsorships to help shoulder the burden of maintaining the Headland's green spaces.	Hartlepool Borough Council, Private Sponsors	Approach local businesses via business, community groups and larger corporations CSR schemes (e.g. PD Ports)	Short Term	NA
Green Spaces	22	Hartlepool Borough Council and the Parish Council will work with the owners of the Friarage Manor House site to improve its appearance through a scheme of light-touch landscaping.	Hartlepool Borough Council Parish Council	As part of planning process	Medium Term	NA
Connectivity	23	HBC, businesses and stakeholders of visitor attractions, sites, venues and events will work collaboratively to grow the visitor economy in the Headland and in the wider borough. HBC will consider setting up a working party in support collaboration.	Hartlepool Borough Council, Businesses, community groups	Create networking opportunities/forums, investigate setting up working group.	Medium Term	Existing Council budgets, Tourism/ LEP funding



ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	BUDGET/ FUNDING SOURCE
Connectivity	24	<ul> <li>HBC will continue to carry out improvements to the Headland's visitor infrastructure including:</li> <li>Improved parking provision for Heugh Battery Museum and Elephant Rock Arena;</li> </ul>	Hartlepool Borough Council	Seek advice from in-house specialists, Historic England, external consultants and other heritage bodies	Medium Term	Various, including HE, AHF, PSiCA, LEP funding
		<ul> <li>Improvements to toilet facilities;</li> <li>Additional toilet / changing / shower facilities;</li> <li>Exploring the potential for cycle / scooter hire and promotion of eco-friendly routes;</li> <li>Provision of additional public transport / shuttle bus provision during peak tourist season;</li> <li>Exploring the potential for a ferry boat service connecting coastal areas such as Hartlepool's Historic Quay and Waterfront and Seaton Carew seaside resort.</li> </ul>				



ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	BUDGET/ FUNDING SOURCE
Climate	25	The Hartlepool Borough Council and building owners will ensure the historic environment plays a positive role in addressing climate change, working to achieve a Net Zero target. The Council will continue to encourage sustainability in new developments through planning policies, driving forward retrofit projects and home insulation, alongside encouraging greener travel and recycling initiatives. The reuse of historic buildings is recognised as a key element of this process. The energy efficiency of historic buildings will be improved, whilst the introduction of microgeneration equipment will be sensitively explored so as not to harm the special character and appearance of the conservation area.	Hartlepool Borough Council, Property Owners / Occupiers	As part of planning process	Ongoing	NA
Key Heritage Assets	26	HBC and stakeholders will ensure that key heritage assets of the church of St Hilda, the church of St Mary, Heugh Battery Museum and the Friarage Manor House are maintained / repaired / enhanced for the benefit of the conservation area and the visitor economy of the Headland.	Hartlepool Borough Council, HE Local Groups	Working with community groups (e.g. nature reserve, Wintertide)	Ongoing	Various
Heritage Community Engagement	27	HBC will develop a marketing plan for the Headland to promote the historical and natural assets to visitors including the use of the Council's Explore website.	Hartlepool Borough Council, Local Groups	Working with community groups and management of key sites (e.g Battery)	Ongoing	NA
Heritage Community Engagement	28	HBC and stakeholders will actively support and promote the Headland's heritage to schools within and beyond the Hartlepool area.	Hartlepool Borough Council, Schools	Working with schools	Ongoing	NA



ISSUE (WHY?)	ACTIONS NUMBER	ACTIONS (WHAT?)	owner (who?)	METHOD (HOW?)	TIMESCALE (WHEN?)	budget/ funding source
Heritage Community Engagement	29	Reintroduce the Hartlepool Conservation Area Advisory Committee.	Hartlepool Borough Council	Working with local representatives	Short Term	NA
			Community Groups			
Funding	30	The Council will continue to build on the momentum of successful grant applications and continue to seek new funding streams to preserve and enhance the conservation area. They will support and signpost building owners and organisations to potential sources and appropriate funding	Hartlepool Borough Council	Proactively seeking funding from existing and new funding streams	Ongoing	Various
		channels, and opportunities for collaborative bids.				
Boundary	31	Hartlepool Borough Council will adopt the recommended areas for deletion from the Headland Conservation Area.	Hartlepool Borough Council	Following review	Short Term	NA

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# INTRODUCTION







### 0.2 WHAT IS A CONSERVATION AREA?

A conservation area is defined in the Planning (Listed Buildings and Conservation Areas) Act 1990 as an 'area of special architectural or historic interest the character or appearance of which is it desirable to preserve or enhance.'<sup>02</sup>

Designation of a conservation area recognises the special quality of that area as a whole. This quality comes not only from individual buildings and monuments but also other features, such as topography, building materials, thoroughfares, street furniture, open spaces and landscaping. These all contribute to the character and appearance of an area, resulting in a distinctive local identity and sense of place.

Conservation areas are governed under the <u>Planning (Listed</u> <u>Buildings and Conservation Areas) Act 1990</u> and the <u>National</u> <u>Planning Policy Framework (NPPF) (2021)</u> sets out the overarching requirement for local planning authorities to identify and protect areas of special interest. Hartlepool Borough Council's (HBC) <u>Local Plan (2019)</u> sets out the council's policies for guiding development within the borough.

# 0.3 WHAT DOES CONSERVATION AREA DESIGNATION MEAN?

Conservation area designation aims to preserve or enhance the character and appearance of an area which is of special architectural or historic interest. Therefore, in a conservation area, changes to the external appearance of buildings may require planning permission from the Council which would not otherwise be needed. Under the National Planning Policy Framework (NPPF) conservation areas are designated heritage assets and their conservation is to be given great weight in planning permission decisions.

Further details of what Conservation Area Designation may mean can be found in the <u>Management Plan in Part 3</u> of this document.

### 0.4 WHAT DO THESE TERMS MEAN?

There are words and phrases used in relation to the conservation of the historic environment that have a specific meaning in this context. An explanation of some of the most used terms can be found in the <u>Glossary in Part 4</u> of this document.

# 0.5 PURPOSE, OBJECTIVES AND STRUCTURE OF THIS DOCUMENT

Understanding the character and significance of conservation areas is essential for managing change within them. Councils are required to 'formulate and publish proposals for the preservation and enhancement' of conservations areas within their jurisdiction. They are also required to periodically review these proposals.<sup>03</sup> These proposals are normally presented in the form of a Conservation Area Appraisal and Management Plan (CAMP).

For ease of use, this document has been separated into four sections:

Part 1 defines and records the special interest of a conservation area

Part 2 analyses the characteristics that make the area special, also referred to as 'the Appraisal'

**Part 3** provides an analysis of the current issues and opportunities facing the conservation area. It then provides an overarching vision for the conservation area, recommendations to enhance the conservation area and guidance and design advice on how to manage change.

**Part 4** contains further information for residents and developers on where to seek advice and help, a bibliography and the appendix

O3 Section 71 (1), Planning (Listed Buildings and Conservation Areas) Act 1990

02 Section 69 (1), Planning (Listed Buildings and Conservation Areas) Act 1990

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# INTRODUCTION

The CAMP is both an evidence base and the Council's management tool for the preservation and enhancement of the conservation area. As such, the CAMP will be a material consideration in the process of determining planning applications as well as providing important evidence for the future development of planning policy relating to the area.

The last appraisal of the area took place in 2007. Issued as 'Headland Conservation Area Character Appraisal', in 2007 and written by Scott Wilson, Section 6 identified a number of issues including derelict buildings, a lack of enforcement and lack of understanding of the conservation area status. However, it also identified opportunities. These were reiterated and expanded upon in '<u>A Heritage Strategy for Hartlepool</u> <u>Headland (part 1), 2020-2030: An audit of Potential and</u> <u>Opportunity'</u> produced by Hartlepool Council. This emphasised the value of the Headland's heritage to wellbeing, identity and economic regeneration, presenting a vision for the Headland which has the Headland's history and heritage at its heart.

The special character of the Headland Conservation Area has continued to deteriorate for a number of years and it has been placed on the Historic England 'At Risk' register by the Council. The 2021 register describes the condition of the conservation area as 'Very bad'.<sup>04</sup> The Council were recently successful in securing a Regional Capacity Building Grant from Historic England to support the drafting of a new appraisal and a bespoke Management Plan. This CAMP has been prepared in line with current best practice guidance published by Historic England, the public body who manage the care and protection of the historic environment; specifically:

- <u>Conservation Area Appraisal, Designation and</u> <u>Management, Historic England Advice Note 1 (Second</u> <u>Edition), February 2019</u>
- Understanding Place: Historic Area Assessments, Historic England, April 2017.
- Valuing Places: Good Practice in Conservation Areas, <u>Historic England, January 2011</u>
- <u>Conservation Principles, Policies and Guidance, April 2008</u>

It has also been produced in alignment with local planning policy, namely Hartlepool's <u>Local Plan (2019)</u> and Headland's Heritage Strategy (Part 1) 2020-2030: an Audit of Potential and Opportunity (2020), presenting an action plan within Part 3 of this report in response.

The assessment which provides the baseline information for this CAMP has been carried out utilising publicly available resources and thorough on-site analysis from the publicly accessible parts of the conservation area. Although this document is intended to be comprehensive, specific mention cannot be made of every building or feature. Their omission does not imply that the element is not significant or does not positively contribute to the character and special interest of the conservation area.

### 0.6 CONSULTATION AND ENGAGEMENT

It is a statutory requirement under the Planning (Listed Buildings and Conservation Areas) Act 1990 for conservation area guidance produced by or on behalf of the Council to be subject to public consultation, including a public meeting, and for the local authority to have regard of the views expressed by consultees.

Initial consultation with the residents of the Headland took place at an event held on Thursday 3rd November at Heugh Battery Museum. A questionnaire was also distributed to gather feedback both online and in hardcopy and the results taken into account during the preparation of the draft document.

This section will be updated once this process has been completed.

### 0.7 ACKNOWLEDGEMENTS

The authors would like to thank members of Hartlepool Borough Council, members of the Steering Group for their help and support, and specifically Sarah Scarr, Head of Service (Heritage and Open Spaces) and Chloe Snowdon. In addition, thanks go to the Parish Council, Heugh Battery Museum, the Civic Trust and Thirteen Group, as well as members of the public who welcomed us to the Headland and responded to the various consultations.

<sup>04</sup> Historic England 'Heritage at Risk: North East and Yorkshire, Register 2021'. PDF available at <u>https://historicengland.org.uk/</u> <u>images-books/publications/har-2021-registers/</u> [last accessed 23 Sept 2022]

# Part 1 What Makes The Headland Special?

This part of the CAMP starts with a summary of what is special about the conservation area in terms of its development, appearance, character and setting, then continues with a description of the development of the Headland, then concludes with those buildings and areas within the conservation area which are given special protection by virtue of their significance.

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One of the most extraordinary palimpsest landscapes in the North East..... though hard on the eye at times, [it] is never dull. This is no easy, chocolate-box heritage, yet it is one of the most important historic landscapes in the county.<sup>01</sup>

- The Headland has a deep and varied history. It is particularly significant for the Anglo-Saxon monastic community which was established here in the 7th century, its connections with the De Brus family, ancestors of the Kings of Scotland, its Franciscan Friary and for its medieval port and defences. It grew during the 19th century through increased trade and industry, reflected in the architectural quality of religious and civic buildings and elegant terraces.
- It has significant archaeological potential as demonstrated by the numerous accidental finds and archaeological excavations and has the potential to add to our understanding of the people who have lived on the Headland from early times to the present day.
- The highly significant St Hilda's Church, constructed in the 13th century but retaining 12th century fabric potentially on or close to the site of St Hilda's Anglo-Saxon monastery, remains a key landmark in views both within and outside of the conservation area.

- The Headland features a variety of architectural styles including medieval religious and defensive structures, Georgian town houses, and Victorian terraces, chapels and civic buildings which demonstrate the wealth and status of the Headland through time. The church, Heugh Battery and Friarage Manor House are constant reminders of the Headlands deep and varied history.
- Heugh Battery is of high historical value; along with the neighbouring Lighthouse Battery, it was the only British coast defence guns to engage enemy warships during the First World War. It also retains a range of well-preserved features including two types of gun emplacement which add to the monument's importance.
- The palate of materials ranges from local stone in significant buildings such as its churches, the Friarage Manor House and medieval walls, to colour-rendered houses with red-pantile roofs. Brick is also found in pale browns to bright red and orange/red. Polychrome brickwork features on a number of 19th century buildings.
- There is a striking contrast between the wide, open spaces of areas like the Town Moor and Friary Field with the enclosed, intimate historic residential streets where houses appear to huddle together for protection.

- The Promenade has seen recent investment with the introduction of sympathetic surfacing, whilst the Town Square has been landscaped in 2006 to create an interesting multi-use public space and park.
- Once an area of former common land where local people could graze their animals, the Town Moor continues to be used by the people of the Headland; although no longer frequented by cattle or sheep, it is a space for recreation and enjoyment.
- The Headland is valued by those who live and work there. The atmosphere of the Headland is further enlivened by the events and activities which take place throughout the year. Events and activities, such as the fair and carnival, boost the Headland's vibrant character during the summer months.
- Public art adds to the vibrancy of the Headland, enforcing the area's heritage.
- The 20th century developments vary in their contribution to the Headland's character, although the 1930's housing on Town Wall along with the Croft public park are now an established part of the Headland's history and overall special character.

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<sup>01</sup> Martin Roberts (co-author of the Pevsner Architectural Guide to County Durham) Yale University Press, Official London Blog, 16th March 2021

# 2.0: A BRIEF HISTORY OF THE HEADLAND



### **Prehistoric and Roman**

Anglo-Saxon

The promontory of the Headland with its seemingly remote position, defensive capabilities and easy access to the sea, would have made it attractive to prehistoric settlers. During the Neolithic (c. 4000-2500 BC) the first farming systems began to develop; a stone axe head from this period is recorded to have been found close to the southern shore indicating early activity in the area.<sup>01</sup> A Roman signal station may have been sited here, although no evidence has yet been uncovered.<sup>02</sup>

01 HER ref 4821 <u>http://www.teesarchaeology.com/maps/</u>landmap.html

O2 M Roberts, N Pevsner & E Williamson, County Durham: The Buildings of England, 2021, Yale: New Haven and London, p.458

### 640s AD

According to Bede a monastery was founded on the Headland by the nun Hieu, selected by Bishop Aidan of Lindisfarne. The area was referred to by Bede as 'Heruteu, id est insula cervior' or the 'Island of the deer'. Archaeological evidence has confirmed the presence of a community here from the 7th century.



Manuscript illustration of a monk writing

649 AD

When Hieu departed for Tadcaster in 649 AD, Bishop Aidan appointed another nun, Hild, later St Hilda, as second abbess of the monastery, who was the great-niece of King Edwin of Northumbria. Hild is believed to have brought the religious order into hand, establishing a strict code of religious worship, study of the scriptures and the spreading of the Christian faith.



St Hilda depicted in a stained glass window in Christ Church, Oxford

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### Anglo-Saxon (continued)

### Medieval to Post-Medieval

# 649 AD c.657 AD 1066 c.1200

The monastery was recognised in its time as a place of prayer and also of pilgrimage. King Oswiu of Northumberland (c. 612-670) sent his one-year-old daughter AElfflaed to join the community in c.655.<sup>03</sup>

The joint house contained both monks and nuns and is believed to have been established on the cliff headland not far from the present church of St Hilda. Archaeological evidence has suggested that the settlement was made up of a collection of small individual timber buildings (or cells) for the monks and nuns, with shared facilities such as workshops, refectory and a church within an enclosure. Burials have also been uncovered over a number of centuries, and a grave marker is now on display in St Hilda's Church. Another cemetery was excavated in Church

Walk in the 1970s which perhaps represents a lay community which existed outside of the monastery.<sup>04</sup>



Anglo-Saxon grave marker (Tees Archaeology)

03 Tees Archaeology,' An Anglo-Saxon Monastery at Hartlepool', <u>http://www.teesarchaeology.com/projects/Anglo\_Saxon</u> <u>Hartlepool/Anglo\_Saxon\_Hartlepool.html</u>, last accessed 25th October 2022

04 Ibid

Hild left to establish a new community at Whitby, becoming the abbess of both establishments. However, by the 9th century, the monastic community may have been abandoned, or may have moved to Whitby. However, it is possible that a small secular community remained here. Following the Norman Conquest, 'Hartepol' was given to the de Brus family, ancestors of the Kings of Scotland. They laid out a town on the western scarp of the Headland creating what is now Middlegate and High Street. As Lords of the Manor of Hart they are also believed to have financed the laying out of the port for the powerful Prince Bishops of Durham. Located on the highest ground on the peninsula, the present church of St Hilda was constructed about this time. It incorporated elements of an earlier Romanesque church and was funded by Robert de Brus (d. 1191) or his son William, Lord of Hartlepool 1194-1215. Its size reflects the family's prestige and status.



St Hilda's Church in the 19th century as depicted in Sir Cuthbert Sharpe's History of Hartlepool (first published in 1816 and republished in 1851).

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### Medieval to Post-Medieval (continued)



### The town was granted its first Medieval monastic houses are rare in County Durham because Richard Poore, Bishop of Durham, granted a further charter so that 'Every year at the festival of St Lawrence (i.e. in August), a of the power wielded by the Benedictines in Durham.<sup>06</sup> free fair, to continue fifteen days'. Today the modern carnival, However, a friary of Franciscan monks was established in which was first held in 1924, continues to be held, opening on Hartlepool, and first mentioned in 1240 when Henry III granted the Saturday of the first full week of August. money to the friars for tunics.<sup>07</sup> The port flourished during the medieval period, holding a virtual The church of the Friars Minor of Hartlepool was mentioned in an Assize Roll of 1243 when it was used as a sanctuary by a monopoly on trade outside of the Palatinate. Land was reclaimed from the sea, thus creating a larger harbour area and the street robber.<sup>08</sup> of Southgate. Other streets included St Mary's Street and St Helen's Street <sup>05</sup> Archaeological excavations have indicated the layout of the settlement and have suggested the church may have been built by the same masons as St Hilda's, perhaps by the same wealthy benefactor, Robert de Brus IV.<sup>09</sup> A cloister lay to the south and a cemetery has also been found. The monastic precinct was enclosed by a boundary, today partly represented by the wall around Friarage Field. Town Wall and Sandwell Gate around the start of the 20th century 06 Robert, Pevsner & Williamson, p31 'Friaries: Franciscan (Hartlepool & Durham)', in 'A History of the 07 County of Durham: Volume 2', ed. William Page (London, 1907), pp. 109-110 08 Ibid 05 Scott Wilson, 'Headland Conservation Area Character 09 R Daniels, Hartlepool: An archaeology of the medieval town, Appraisal', 2007 (unpublished report), p14 p132] 25 Part 2: The Character of Part 3: Managing Change in The Headland

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and Appendices

1230

royal charter by King John.

1201

c 1240

### Medieval to Post-Medieval (continued)

# 1322

The Town Walls were completed. These defences were built to protect the town and harbour from attack via both land and sea. Originally a bank and ditch, it was later reconstructed in stone with interval towers and turrets which stretched across the isthmus. Towers flanked the harbour, which was also chained, and the wall continued on the southern side until it reached the cliffs.<sup>10</sup> It was built to protect Hartlepool from Scottish raiders, and not as Sir Cuthbert Sharpe claimed, built by Robert the Bruce - although formerly Lords of the Manor, Hartlepool had been confiscated from the family some years earlier.<sup>1</sup>

Whilst much was removed in the 19th century, elements today like the Sandwell Gate have been incorporated into the sea defences. The remains are now Grade I listed and a Scheduled Monument.



Sandwell Gate

10 Page, W (ed), 'A History of the County of Durham: Volume 3'. Victoria County Histories London, 1928, pp. 263-285, at British History Online http://www.british-history.ac.uk/vch/durham/ vol3 [accessed 25 October 2022].

1545

The Friary was dissolved by Henry VIII during the Dissolution of Monasteries, when it was granted to John D'Oyly and John Scudamore. At that point there was one keeper and 18 brethren.<sup>12</sup> A manor house was constructed on the site perhaps at the end of the 16th or in the 17th century, of which only a two-storey east wing now remains.<sup>13</sup> The Friarage was purchased by the trustees of Henry Smith's charity in 1634.14

The Headland was depicted in a plan by Robert Dromslawer. Prominent are the town walls with intermittent turrets protecting the town and busy harbour. Houses nestle along a simple network of streets. The church of St Hilda is the largest building shown, whilst a second building could be the Friarage.

c.1585

Queen Elizabeth I granted the town a second charter.



The 16th century depiction of Hatlepool by Robert Dromslawer (British Museuml



- 13 Page (ed), 1928
- 14 R Daniels, Hartlepool: An archaeology of the medieval town, p141

26

1593

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Ibid

### Medieval to Post-Medieval (continued)

1600

Money was paid in 1600 to William Porrett for providing a 'fferriboote'. Believed to be the first documentary evidence of the Hartlepool ferry, it initially took travellers from the Headland to the old coast road, which went along the sands to Stockton.<sup>15</sup> By the 19th century, with the growth of West Hartlepool, the ferry was essential for the daily commute to work at the shipyards and engineering works in Middleton.

# 1638

The town's defences were described as 'very ruinous, and will require a great charge, and a great time to repair' by Sir Thomas Morton who visited Hartlepool that year. Soon after it was attacked by the Scots, convincing the authorities of the necessity of repairing its defences.<sup>16</sup>

# 1644

During the Civil War (1642-51) the town was garrisoned by the Scots against the King under the command of Lieut-Colonel Richard Douglas. The walls were repaired and defensive earthworks were also dug across the peninsula. In the early 20th century earthworks possibly representing the remnants of the Civil War defences were marked on the Ordnance Survey map across Town Moor; today they are still visible as dark marks on aerial images. The garrison remained in Hartlepool, beyond the end of the Civil War much to the annoyance of the townspeople.<sup>17</sup>



The 1947 6 inch Ordnance Survey map (surveyed 1939) still marks the earthworks on Town Moor

Headland's old ferryboat

The medieval town walls of Hartlepool as depicted in Sir Cuthbert Sharpe's History of Hartlepool (first published in 1816 and republished in 1851)

15 Hartlepool History Then and https://www.hhtandn.org/nc accessed 20th December 20



Now, The Ferry - a short history,	
<u>otes/8/the-ferry-a-short-history</u> , last	
022	16 Ibid

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Medieval to Post-Medieval (continued)

### **Eighteenth Century**



Stockton's port became a rival to Hartlepool, challenging Hartlepool's hold over trade. So began the port's decline and the silting up of the harbour. During the following century, fishing emerged as Hartlepool's main industry, and by the beginning of the 19th century the town was better known as a health resort than a port.<sup>18</sup>

### 1700s ———————————

Many of the elegant houses along the Town Wall were built during this period.

### 1750s and 1780s

John Wesley is known to have preached in the town



Fishing boats depicted off the Headland in Sir Cuthbert Sharpe's History of Hartlepool (first published in 1816 and republished in 1851)





John Wesley (Creative Commons Public Domain Mark 1.0)

18 Ibid

Georgian Houses on Town Wall

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# 2.0: A BRIEF HISTORY OF HARTLEPOOL'S HEADLAND



### Eighteenth Century (continued)

### Nineteenth Century

# 1770s

The Friarage was used as a workhouse from the 1770s.<sup>19</sup> Workhouses enabled the poor of the parish to claim aid. Following the introduction of the New Poor Law in 1834, workhouses were made deliberately harsh and forbidding places in order to discourage people from entering them; this included a prison regime, near starvation, the separation of families, and long hours of unpaid labour.



The Friarage depicted in a sketch of 1780 by Samuel Hierionymous Grimm.

### 1803-1815

During the Napoleonic Wars, Heugh Gun Battery and a sister site were constructed to protect Hartlepool's port from French attack.

### THE HARTLEPOOL MONKEY

It was during the Napoleonic Wars that the Monkey Hanging Story took root; the story goes that Hartlepool fishermen fearing an invasion, arrested and tried the lone survivor of a wrecked French ship; a poor monkey said to have been dressed in a uniform. Fearing he was a French spy he was sentenced to death and hung from the mast of a fishing boat. Whether this story is true or not, the tale of the monkey has found its way into local legend and the phrase 'monkey hangers' is still used as a term for the people of Hartlepool.



# 1808

The Slake, which had largely silted up, was enclosed for agriculture. The decision was reversed five years later, although funds to repair the pier and harbour did not materialise until the 1830s.



19 Hartlepool History Then and Now: 'St Hilda's Hospital', at https://www.hhtandn.org/venues/1119/st-hildas-hospitalhartlepools-hospital [accessed 25 October 2022].

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### Nineteenth Century (continued)

1830s

A railway line was laid connecting the docks with the collieries of the South Durham Coalfield. So began a new period of growth for the docks which saw its transformation into a thriving port exporting coal and importing timber. The harbour was restored and Victoria Dock opened in 1840.

The ports attracted workers leading to an increase in population on the Headland. Significant rebuilding of the medieval town took place but many of inhabitants had to live in cramped housing resulting in outbreaks of cholera in 1832 and 1849.

Rival docks (West Harbour and Coal Docks) opened to the south in 1847 and further docks followed, along with the rapid growth of the new town of West Hartlepool which was soon to overshadow the old town.<sup>20</sup>



A thriving Hartlepool as depicted in Sir Cuthbert Sharpe's History of Hartlepool (first published in 1816 and republished in 1851). The tower of St Hilda' dominates the skyline behind the sailing ship

1847

1843

apartments.

The Independent Chapel

it is now converted into

(later United Reform Church)

was built on Durham Street;

The original Heugh Lighthouse was built. It was constructed in stone and stood to a height of 17.6 metres. It cost £5750 and was lit by gas. The present lighthouse, which is clad in iron sheets, dates to 1926-7.



Hartlepool lighthouse (Museum of Hartlepool)

20 Scott Wilson, p15

30

The Headland

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### Nineteenth Century (continued)

# 1850-1

St Mary's Catholic Church was built to the designs of J A Hansom of Preston. The tower formerly possessed a spire which was removed in mid-20th century.

1857-9	1860	1865-6
O	O	$\longrightarrow$

Morison Hall in Church

Kyle. Formerly St Mark's

been converted into flats.

Close, was built by Gibson

Methodist Church, is has now

Heugh Gun Battery was substantially improved, leading to the infilling of caves to strengthen the cliffs below. The battery's guns were able to cover the area between two other batteries, the Lighthouse Battery and Fairy Cove. Over the next few decades Heugh continued to be upgraded with bigger and more sophisticated artillery.<sup>21</sup>

Borough Hall and buildings was constructed as municipal offices and a market hall to the designs of C J Adams of Stockton. The market hall became a dance hall with an Art Deco interior.



1857 6 inch Ordnance Survey of the Headland published 1861



Boats on Fish Sands seen from the Old Pier



Middlegate and the tower of Borough Hall

21 This is Hartlepool: Heugh Gun Battery: <u>http://www.</u> <u>thisishartlepool.co.uk/history/history of the heugh battery.asp</u> [accessed 25 October 2022].

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### Nineteenth Century (continued)





The Friarage Site as shown on the 1862 Ordnance Survey Town Plan (surveyed 1856-7)

St Andrew's Church from the pier (Hartlepool Museum Service)

Entertainment on the promenade, now the Elephant Rock open air arena (Hartlepool Museum Service)

22 Page (ed), 1928

32				
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### Nineteenth Century (continued)

### 1891

Elephant Rock, a natural rock formation off the shore, made popular by its resemblance of an elephant, fell into the sea during a storm.



Elephant Rock (Museum of Hartlepool)



<sup>1897</sup> Ordnance Survey of the part of the Headland (surveyed 1896)

### Twentieth Century

# 1900

### 16th December 1914

Heugh Battery was rebuilt as two concrete emplacements with an underground magazine, giving the site the layout seen today. Two Vickers 6 inch Mk VII were installed which could fire over seven miles out to sea. The bombardment of Hartlepool: Such was the growth and success of the docks for trade and shipbuilding, the Germans targeted the area on the outbreak of war. Three warship began bombarding the town on the 16th December. 119 people lost their lives and the Headland has the sorry claim to have seen the death of the first soldier by enemy action during the Great War on British soil. The attack also wounded over 200 people and caused significant damaged to the Headland. Hartlepools' Hospital narrowly escaped destruction as shells fell nearby. Over 40 serious operations were performed that day, including many amputations.<sup>23</sup>



Soldiers from Fourth Yorkshire Regiment. Taken during the First World War possibly at the Heugh Gun Battery (Hartlepool Library Service)

23 Hartlepool History Then and Now: 'St Hilda's Hospital', at <u>https://www.hhtandn.org/venues/1119/st-hildas-hospital-hartlepools-hospital</u> [accessed 25 October 2022].

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### Twentieth Century (continued)

# 1917

HRH Princess Mary opened the Morison Memorial Wing of Hartlepools' Hospital, later to be renamed St Hilda's Hospital.<sup>24</sup>



The Harlepools' Hospital in 1910. The gable end of the present building is to the right.



Pilot's Pier Lighthouse c.1920 (Museum of Hartlepool)

# 1923

The open-air swimming pool beside the Town Walls was opened. It had changing rooms and seating over two storeys set against the sea wall. Sadly it was damaged during a storm in 1953; a semi-circle of stone are all that remain.



The open-air swimming pool

24 Ibid

34

Part 3: Managing Change in The Headland

### Twentieth Century (continued)

### 1930s onwards

The Headland was significantly reshaped from the 1930s with the clearance of 19th century slum housing which was replaced with the modern housing estates we see today.<sup>25</sup> For example, the area of the Croft and Sandwell Chare near the Sandwell Gate was cleared in the late 1930s with the creation of Croft Gardens and adjacent housing.



Extract from the 1947 Ordnance Survey Map (surveyed 1937) showing the start of the 20th century clearances. Also note the outline of the bathing pool to the south of Albion Terrace

Second World War 1948

Heugh Battery was upgraded during the war as France fell to the Germans. The battery was equipped with two 6 inch Mk 24 dual purpose Coast Defence Anti-Aircraft guns. These had a range of almost 14 miles and could defend the coast against ships and aircraft but were never fired in anger during the conflict. Headland Replanned: Max Lock, a planning consultant, was engaged to survey the Hartlepools and make recommendations for their improvement. The area was criticised for its 'haphazard development around the harbour area' which he proposed should be replaced with eight-storey housing blocks. His plan did propose to retain St Hilda's Church and its well-planned Victorian terraces near the sea The Hartlepool Ferry was closed, but the landing stage can still be seen below Town Wall at its easternmost end.

1952

25 Scott Wilson, p16

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# 1956

Heugh Battery was de-mobilised and the site's ownership passed to the town council. Now open to visitors, the site includes two gun emplacements, an underground magazine, the Battery Command Post and a barrack building. The site was designated as a Scheduled Monument in 2002.



Crowds throng to Fish Sands in the 1950s

1968

Until the latter half of the 20th century, Hartlepool on the headland, and West Hartlepool to the south were distinct boroughs. These were merged into a single unitary authority in 1968, though the earlier settlement now identified here as the Headland retains a distinct and unique identity.

### 21st July 1984

St Hilda's Hospital closed and the majority of buildings were demolished. Today, the remaining wing of the Friarage Manor House lies vacant, urgently requiring a sustainable new use.



The Friarage site in 1987 (NMR ref BB93/36057)

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# **Twenty-First Century**

The Headland continues to change and evolve. More recent developments include the laying out of the New Town Square and History Garden, improvements to Beaconsfield Square and the Block Sands play area and paddling pool.<sup>26</sup>

The adjacent plan indicates the age of the existing built fabric of the main buildings in the Headland. It is mostly based on a comparison of historic maps with limited verification through viewing of the existing buildings from the street. Some buildings may have been constructed in phases but generally only the main phase is shown here. Other buildings may have been partially rebuilt or substantially repaired since they were first built but their footprint was unchanged and so the change is not obvious in map comparisons. Where this is the case, generally the building is coloured for the earliest date that it appears on the map.







26 Ibid

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### 3.1 INTRODUCTION

The Headland Conservation Area, a heritage asset in its own right (see <u>information box</u>), contains numerous individual heritage assets, including both designated and non-designated buildings, structures and areas which make a positive contribution to its character and appearance.

#### 3.2 LISTED BUILDINGS

Designated heritage assets (also known as Listed Buildings) have been designated by national government as having special historic or architectural interest at a national level and are subject to requirements relating to additional planning consents, known as 'Listed Building Consent'.

Within the conservation area, there are 35 listed building entries, although nine of these contain more than one building within a single entry.<sup>01</sup> The heritage assets include the highly significant Grade I listed St Hilda's Church, the medieval walls including Sandwell Gate (also Grade I listed), the elegant early 19th century Grade II listed terraces on Regent Street and Regent Square, as well as features such as the churchyard walls and the cast iron ornamental water pump on High Street. The List demonstrates the variety and breadth of heritage assets which are protected under law on the Headland.

#### 3.3 LOCALLY LISTED BUILDINGS

Additionally, Hartlepool Council have identified a number of buildings within the conservation area which are 'Locally Listed Buildings'. A locally listed building is one that has a degree of significance meriting consideration in planning decisions, but which is not formally designated.<sup>02</sup> The maintenance of a Local List allows a community and local planning authority to identify heritage assets that are valued as distinctive elements of the local historic environment and provide clarity on what makes them significant. This in turn helps to ensure that strategic local planning can adequately manage their conservation.

Historic England gives advice regarding the assessment criteria for locally listed buildings in Advice Note 1: Conservation Area Appraisal, Designation and Management (2019). The document advises that locally listed buildings should be positive contributors to the overall character of the local area and that their historic form and value should not have been eroded.<sup>03</sup>

Locally listed buildings usually have qualities such as being a landmark building, being designed by a named architect, being associated with an historic event or being associated with a designed landscape. Within the Headland, features such as the Breakwater, the Bowling Green, Redheugh Gardens, and the Town Moor, and buildings such as Morison Hall on Church Close and The Cosmopolitan on Middlegate are of special local interest and are Locally Listed.

The location of Listed Buildings and Locally Listed Buildings are shown on the map on the following page, and a comprehensive list of heritage assets can be found in **Part 4** of this document.

03 Historic England, Advice Note 1: Conservation Area Appraisal, Designation and Management, 2019, p.20



St Hilda's Church is Grade I listed, whilst the boundary wall is Grade II listed



The Duke of Cleveland public house is a late 17th or early 18th century town house which is Grade II\* listed



Morison Hall, formerly a Methodist Church and built in 1860, is locally listed



The Georgian town houses here are Grade II listed, whilst the sea defences are both a scheduled monument and Grade I listed, recognising their high significance

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<sup>01</sup> As established via the The List, Historic England, available at: <u>https://historicengland.org.uk/listing/the-list/</u> [last accessed 28th October 2022

<sup>02</sup> Historic England Local Heritage Listing, 2016

# **3.0:** HERITAGE ASSETS



#### 3.4 NON-DESIGNATED HERITAGE ASSETS

Non-designated heritage assets (also known as unlisted buildings) also help shape the character and appearance of the conservation area. These constitute the majority of historic buildings within the conservation area such as the unlisted 19th century terraced houses, and whilst many may have suffered some form of superficial alteration, such as cement render or uPVC windows, the underlying integrity of the historic building and its part in the historic development of the Headland means it still makes a positive contribution to the conservation area.

#### Quick Facts:

#### What is a Heritage Asset?

A building, monument, site, place, area or landscape identified as having a degree of significance meriting consideration in planning decisions, because of its heritage interest. Heritage assets include designated heritage assets and assets identified by the local planning authority (including local listing). (National Planning Policy Framework)

#### What is Listing?

To find out more see Historic England's website: <u>https://</u> <u>historicengland.org.uk/listing/what-is-designation/</u>

To find details of an individual Listed Building or Scheduled Monument search the National Heritage List for England: <u>https://historicengland.org.uk/listing/the-list/</u>

### What is Local Listing?

Find out more at Historic England's website: <u>https://</u> historicengland.org.uk/images-books/publications/localheritage-listing-advice-note-7/



#### DESIGNATIONS

- Headland Conservation Area Boundary
- Grade I
- Grade II\*

- Grade II
- Scheduled Monument

This plan is not to scale

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# **3.0:** HERITAGE ASSETS



#### 3.5 SCHEDULED MONUMENTS

Scheduled monuments are sites or structures designated under the Ancient Monuments and Archaeological Areas Act of 1979 as having archaeological interest. Scheduling gives sites or structures protection as alterations, additions or demolitions are controlled by scheduled monument consent which is required from Historic England when change is proposed. There are two scheduled monuments within the Headland Conservation Area; the medieval Town Wall and Sandwell Gate [List UID 1006761] and the Heugh Coastal Artillery Battery [List UID 1020801].<sup>04</sup>

### 3.6 ARCHAEOLOGY

Although not always a visible part of the conservation area, archaeological remains can contribute to our understanding of how the area has developed and how it appears today. There is significant potential in the Headland for archaeological remains, both known and as yet unknown. Therefore it may possible, for example, to add to our current understanding of the early monastic community which existed here during the Anglo-Saxon period and of the later medieval town.

Despite the construction of Victorian and modern housing on the Headland, the archaeological potential of the Headland has been demonstrated by numerous accidental finds and through archaeological excavations. For example, finds between South Crescent and Prissick Street have uncovered burials probably from St Hilda's original monastic community. Further burials were found south of St Hilda's Church which may represent a lay community which supported the monastery in the 8th

04 As established via the The List, Historic England, available at: <u>https://historicengland.org.uk/listing/the-list/</u> [last accessed 28th October 2022 century. Other finds have provided information about Anglo-Saxon buildings, items of dress and evidence of metal-working. Channel 4s Time Team also visited the Headland in search of the Anglo-Saxon cemetery and uncovered a female skeleton dating to the 8th century.

Excavations were undertaken at the Friarage in the 1980s, indicating the layout of the medieval religious house including the plan form of the church and the position of the cloister. A number of excavations have also provided glimpses of the medieval town including the medieval defences, burgage plots and stone buildings, floors, pits, ovens and kilns. It has also been shown that No.3 Barker Place retains elements of a medieval building within its fabric.



Channel 4s Time Team on the Headland

More recent discoveries by Tees Archaeology have also uncovered evidence of Victorian Hartlepool; the foundations of former buildings, yard surfaces and a number of wells were uncovered in advance of the redevelopment of the New Town Square.<sup>05</sup>

It is clear that the Headland possesses significant archaeological potential. It is therefore important that owners and developers are mindful of archaeological considerations during any ground works or more significant development within the conservation area.

05 Scott Wilson, 'Headland Conservation Area Character Appraisal', 2007 (unpublished report), p17

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# Part 2 The Character of The Headland

This part of the CAMP provides analysis and assessment of the character and appearance of the Headland and the way in which this contributes to its special interest. It covers different elements of character including townscape and spatial analysis, important views and setting as well as identifying the contribution different buildings make in an audit of heritage assets.

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#### 4.1 LOCATION AND SETTING

The Headland lies within the Borough of Hartlepool which is one of the five local authorities which make up Tees Valley. The conservation area is uniquely located on a peninsula jutting out into the North Sea which historically afforded the Headland a natural harbour and defensive location. Today, its location provides it with a close affinity with the sea as well as excellent views along the coastline. The Headland is the original settlement of old Hartlepool; the town centre of Hartlepool (formerly West Hartlepool), lies approximately 3.5km by road to the south-west of the Headland.

Almost surrounded by sea (although there is no evidence to suggest it was ever an island), it is connected to the mainland by a narrow isthmus of less than 300m in width, now the focus of modern housing.

On the western side of the Headland, and also lying outside of the conservation area, is Victoria Harbour, which combines tradition fishing vessels on Fish Quay with the modern port, providing an interesting backdrop to the conservation area.

The England Coast Path runs through the area connecting the Headland with the Durham Heritage Coast to the north and the Tees Valley coastal path to the south. The coastline around the Headland which is a mix of sandy beach and rocks is also protected as the Teesmouth and Cleveland Coast SSSI.



Location Plan

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### 4.2 TOPOGRAPHY AND GEOLOGY

The geology of the Headland is of particular significance to the area's history and development. The bedrock which comprises magnesium limestone which is overlain by aeolian sand. Much of the Headland is just above sea level upon a plateau dominated by a ridge which runs north to south. The highest point lies at 14m AOD which is occupied by St Hilda's Church, prominent from much of the conservation area and beyond. The Headland is gently sloping on the east but descends more rapidly towards the west where the early settlement and harbour were established.



### Topographic map of the Headland (<u>https://en-gb.topographic-map.com/</u>)

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### 4.3 VIEWS AND LANDMARK BUILDINGS

The assessment of views is an important part of establishing the character of a place. Views can be static or dynamic (that is they may change as a viewer moves through a place). They may be short or long range, look into, within and out of the conservation area. They may be channelled between buildings or trees, focussed on a key building, show relationships between buildings and open spaces or be panoramic, taking in a wide prospect of the conservation area. Views may also change between the seasons.

A selection of representative views are shown on the map adjacent. It must be stressed that these are a selection only and there are many more views of the key buildings such as the church, and those which look out of the conservation area towards the sea are too numerous to mention. The omission of any view here does not mean that is has no value.

In addition, the map includes key buildings identified here as landmark buildings and local landmark buildings which often feature in views and which make a contribution to the townscape and character of the conservation area.

VIEWS AND LANDMARK BUILDINGS
Headland Conservation Area Boundary
★ Landmark Building
▲ Local Landmark
③ Key View
④ Vista
◇ Sea Views



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## 5.1 BUILDING TYPES AND USES

The Headland is predominately a residential area. Commercial activity within the conservation area boundary is limited to a number of small shops which serve the community, including a barber's on Middlegate, a fish and chip shop on High Street and a small collection of shops, take-aways and convenience stores on Northgate which lie both inside and outside of the Conservation Area. Cafés include Mary Rowntrees on York Place (a former church), a café on Northgate on the edge of the conservation area, and Heugh Battery Museum during openings times. The conservation area also has a number of public houses, including the Fisherman's Arms on Southgate, the Pot House, and the Duke of Cleveland, amongst others. The Cosmopolitan on the corner of Middlegate and Durham Street has bar facilities and is also a hotel.

The church of St Hilda is the most prominent place of worship within the conservation area. Headland also has a Baptist Church on Baptist Street and the Catholic community are served by St Mary's Church on Durham Street. Other places of worship have been converted to alternative uses.

As a small seaside destination for day-trippers, activities include walks along the promenade, a paddling pool area on South Crescent and two sets of toilet facilities. A popular attraction is the unique Heugh Battery Museum. Entertainment facilities also exist within the Borough Hall, the original home of the Council, whilst Elephant Rock, an outdoor event space besides Heugh Battery, was recently completed.

For an overview of current uses, please refer to the map opposite.



### 5.2 BUILDING SCALE, FORM AND MASSING

As a largely residential area, buildings tend to range from one to three storeys - most commonly found, however, are two-storey houses. Dormer windows are also frequently found on both two and three-storey residential houses. Patterns of scale can be identified – for example, the elegant 19th century terraces with sea views along Albion Terrace and South Crescent tend to be at least three storeys, whilst those in the streets behind tend to be of a smaller scale.

Civic and religious buildings (both former and current) are key exceptions to the typical two and three-storey scale of most buildings, including the towers of Borough Hall, St Hilda's Church and St Mary's Church, whilst the massing of both churches' nave and chancel, are notable exceptions.

The majority of 20th century housing is two-storeys, although modern apartments of three-storeys are also present.

The patterns of building scale throughout the conservation area can be found on the map opposite.





### 5.3 TRADITIONAL MATERIALS

There are few structures which date to earlier than the 18th century. Those that survive are constructed in exposed locally sourced limestone – these includes St Hilda's Church, the Town Walls and Sandwell Gate and the Friarage Manor House. More commonly, 18th century buildings are rendered stone often lined out to imitate ashlar with red clay pantiles, whilst 19th century buildings may be brick or smooth render. Roofs are more commonly of slate. Local bricks tend to be red, although paler buff and brown bricks are also found, for example, on Albion Terrace.

The 20th century housing varies from red brick with red plain tile roofs commonly found on interwar and post-war housing, to the later 20th century housing of paler brown palettes.

### Wall and Roofing Materials Palette:





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#### 5.4 ARCHITECTURAL STYLES AND FEATURES

The buildings within the conservation area were constructed to perform a variety of functions; consequently, the area demonstrates a variety of architectural forms, dates and styles. The historic importance of the Headland is demonstrated in the fabric of the medieval church of St Hilda and in the medieval Town Walls, built to defend the harbour and town. The success and expansion of the town in the 19th century is reflected in a number of buildings intended to express civic pride, including the Borough Hall and commercial buildings such as a former bank on Southgate. The catholic Church of St Mary on Durham Street, former chapels like Morison Hall on Church Close and the Methodist Church on Durham Street reflect religious diversity, whilst the quality and quantity of residential housing reflect the growing population during the 19th century, as well as variations in wealth and status.

### **Religious Buildings**

St Hilda's Church is the most significant building within the conservation area which was built circa 1200. Built of limestone is in in the Early English style, an early form of Gothic, incorporating remains of an early 12th century church. As is usual for medieval churches, it has undergone periods of rebuilding, restoration and additions including aisles partly rebuilt in the 15th century in the Perpendicular style.

The Church of St Mary was built in 1850 by J A Hansom. It adopts the Early English Style; the choice of the Gothic Revival style would have been a conscious decision for the architect as it was seen by many as a truer form of Christian architecture, and a product of a purer society. Built in limestone, it is one of the few exposed stone buildings in the conservation area and compliments that of St Hilda's Church. In contrast, the non-conformist movement preferred more classical forms of architecture, which can be seen in the two chapels which have survived on the Headland. Morison Hall, Church Close, is a striking classically-styled chapel in red brick. Built in 1860 to the designs of Gibson Kyle; it was formerly



Church of St Hilda, built c1200



Former chapel, Durham Street, 1847

St Mark's Methodist Church and has now been successfully converted into apartments. Another former non-conformist chapel can be seen on Durham Street. Built in 1843, it is in a more restrained Classical Revival style.



Church of St Mary, 1860



Morison Hall

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### Civic and Commercial Buildings

The success of the Hartlepool in the 19th century is reflected in buildings like the Borough Hall; built as the town's civic centre and a market hall in 1865, it features polychrome brickwork, in rich red and yellow adopting Romanesque features including the arched windows and clasped columns with decorative capitals. The tower is a distinctive element visible from many parts of the conservation area and beyond.

Other distinctive commercial buildings from the later 19th century include Nos.72 and 74 Southgate, a former bank with



Borough Hall, Romanesque features enlivened by polychromatic brickwork and distinctive tower



Victorian commercial hotel with classical features successfully contrasting red brick detailing with gault brick walling. The ground floor frontage is typical of shop front designs based upon loose classical features.

an impressive frontage with solid classical doorcase. Another former bank is No.62 Southgate; this three-storey building was originally red brick with stone dressing (now painted) and built in the Italian Palazzo style. Both buildings were intended to express the wealth and reliability of the occupying businesses.

A contrasting style can be seen in another commercial premises at No.2 Middlegate on the corner of Victoria Street and Middlegate. Victoria Buildings was originally built as shops and offices and is Grade II listed. The building has a curved corner and polychrome brickwork and is an interesting interpretation of the Gothic Revival style.



Gothic Revival and polychromatic brickwork of Victoria Buildings, Middlegate / Victoria Street



Traditional shop fronts

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The Ship's Georgian architecture with a restrained classical doorcase



Georgian style Union House, a former tavern on Southgate



The conservation area also features a number of public houses. Union House (a former tavern) on Southgate and The Ship on Middlegate are both in a similar Georgian restrained style with elements of symmetry and classical doorcases.



Italian Palazzo style former bank on Southgate



Early 20th century Edwardian former public house

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#### Residential

Residential properties from the late 17th century through to the modern day comprise the majority of buildings within the conservation area. However, a building on Barkers Place is rather earlier, incorporating the remains of a 13th or 14th century dwelling, holding the claim as the oldest residential property in the conservation area. The Friarage Manor House dates perhaps to the late 16th or early 17th century and retains features such as the remains of stone mullioned windows and hoodmoulds, and a crow stepped gable and chimney stack.

Buildings from the Georgian period feature within the conservation area. Typically they are of two or three storeys, with smooth rendered stone or brick with raised quoins, and clay pan-tile roofs. Windows are multi-paned sashes and entrance doors are usually timber with six-panels and overlight set within a classical doorcase. No.36 Town Wall features an elegant doorcase with a Gibbs surround, and stepped keystones to the doorcase and windows, and was clearly constructed for a wealthier resident.

The Duke of Cleveland, now a restaurant and public house, is a former house and dates to the late 17th century. The limestone ashlar frontage with quoined openings expresses the wealth of the original inhabitant. Although modern, the entrance porch is suitably classical in style

Nos.26 and 29 Middlegate represent houses from the Georgian period built for the less wealthy of the Headland. Despite their vernacular style, the doorcases retain classical features favoured during the 18th century.



Georgian restraint: the Duke of Cleveland, built in limestone ashlar, and a former residence dating to the late 17th and early 18th century



Gibbs surround, Town Wall



Georgian residential housing on Town Wall



Middlegate, 18th century cottages

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The majority of historic residential properties in the Headland were built during the 19th century; those in the south of the conservation area date to the earlier part of the 19th century, with housing expanding northwards in the latter half of the century. Most of the 19th and early 20th century residential housing are terraced, although a few individual houses can be found. Larger terraced properties of three or more storeys generally occupy the sea front (along York Place, Albion Terrace and South Crescent) or face onto Town Moor, whilst those in the streets behind tend to be on a smaller scale and of two or twoand-a-half storeys.

Typically, terraces adopt a classical language, normally expressed in their doorcases, although Gothic Revival and Flemish Revival styles can also be found. Generally, they have timber sashes with fewer glazing bars than their Georgian predecessors, and front doors are timber panelled in a variety of forms. Canted bays on ground and first floors and small dormer window are commonly found throughout the conservation area. Edwardian period housing occasionally features original stained glass windows and doors.

The loss of these traditional features, and their replacement with manmade materials in inferior styles and designs has been noted throughout the conservation area, continuing a trend recognised in the appraisal of 2007.

# Examples of 19th and early 20th Century Residential Houses within the Conservation Area

Larger residences













Smaller residences













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# Windows Palette



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## Architectural Details Palette



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# Maritime and Defence

Headland's close connections to the sea, also mean that maritime or defensive forms of architecture are also crucial to the character of the conservation area. These include the Heugh Lighthouse, the 20th century structure of the Heugh Battery, the sea defences, pier and breakwater.





Sandwell Gate



Sebastopol Gun



Heugh Lighthouse



Store Old Pier (pilot pier)



The Breakwater

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### 6.1 STREET LAYOUT

Historic plot boundaries and street patterns can be important in defining how a settlement has developed over time or where change has occurred. The present pattern of streets in the Headland has developed over many centuries, and despite 20th century intrusions, has largely retained its historic plan form.

The earliest recognisable street pattern derives from the medieval period, when settlement was laid out on the western side of the peninsula, represented by the historic routes of Northgate, Durham Street, Southgate / High Street and Middlegate. The medieval burgage plots which have been identified within archaeological excavations are less easy to trace in the modern townscape. Friarage Field retains the approximate area formerly covered by the Franciscan Friarage which was established here in the 13th century. A significant proportion of the Headland's plan form was laid out in the 19th century when densely packed terraces with limited outdoor private spaces. Initially, development spread eastwards with the creation of fashionable terraces like Regent Street and Albion Terrace. Population pressures during the Victorian period led to the laying out of new streets northwards along Northgate and Durham Street, and eastwards encroaching upon the common of Town Moor with the creation of Moor Parade and Marine Crescent. Regular rows of terraced housing were laid out including Gladstone Street, Beaconsfield Street and Montague Street. The interwar and post-war clearances had a significant impact on the character of the Headland, sweeping away the densely packed 19th century housing, and creating new public spaces and streets. The area below Middlegate, for example, was cleared away and pleasant spaces like Croft Gardens, the putting green and the Town Square were created. New estates and streets were laid out elsewhere, sometimes interrupting the existing street layout. Heugh Chare, for example, was built in the 1930s and was formerly a through-route known as George Street. St Hilda Chare, a development of later 20th century housing, saw the loss of St Hilda Street. Lumley Square is a 19th century square, cleared in the later 20th century although still partially respecting the earlier street layout.



Typical closely knit terraced street which developed in the 19th century (Catherine Street)

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Sandwell Chare; the surrounding area was cleared of housing during the inter-war period and redeveloped; formerly a narrow lane which led between the Sandwell Gate and the High Street, the street layout has been retained and new vistas have been created



The street pattern has been interrupted on St Hilda Chare (formerly St Hilda Street) by the creation of a modern housing estate

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### 6.2 PLOT PATTERNS AND SPACES

The Headland is an interesting mix of open spaces contrasting with the intimate enclosed nature of other areas. For example, the spaces of Town Moor and Friarage Fields, St Hilda's churchyard, Croft Gardens and new Town Square have an open, sometimes rather exposed character, due sometimes, to their lack of trees and vegetation. This contrasts with the intimate enclosed spaces of residential streets in the southern part of the conservation area. Streets like Regents Street and Regents Square where terraced housing are densely packed occupying regular plots with limited private space to the front and rear. Despite their intimate and enclosed character, the open sky and sea are never far away; many of these streets terminating on the promenade.

The housing of the interwar and post-war period in the Headland, like elsewhere, were built in more generous plots with private gardens to the front and rear, as can be seen in 37-44 Town Wall. The pressures of increasing population in the later 20th century and early 21st century have once again seen a reversal of this earlier trend, with smaller plots relieved by small areas of open space, as can be found at Lumley Square or to the rear of Anchor Court.



Wood Street formerly continued through to Prissick Street but has been interrupted by the interwar development of Heugh Chare.

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### 6.3 SURFACES

The majority of road surfaces in the conservation area are tarmac with typical road markings. The main car park off Middlegate is also tarmacked. However, fragments of historic road surfacing in the form of stone setts, stone cobbles and scoria bricks can be found, generally, within public or private back lanes.

The Council have in recent years introduced a sympathetic paving scheme in a number of historic areas utilising natural stone riven slabs. This has also included the use of stone setts to several small areas on Town Wall and South Crescent, both to great effect. Away from the promenade the pavements are a mix of natural stone in areas like Regent Street, but utilitarian concrete or tarmac predominate in areas of both historic and modern development.

The Town Square has seen recent investment and transformation utilising a variety of surfacing both natural and man-made to create an interesting public space and park.

### Surfaces Palette

Examples include sympathetic natural and less sympathetic but hard-wearing modern concrete and tarmac



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#### 6.4 STREET FURNITURE AND SIGNAGE

The council have introduced a variety of sympathetic heritagestyle items of street furniture, although there is limit consistency. The conservation area retains one historic lamp post on Middlegate which was manufactured by the Rowland Carr and Co., London, for the Hartlepool-Electricity Supply in 1903. The lamp post is locally listed. Lighting columns on the Town Moor are modern and distinctive with inset PV panels.

Bollards, bins, guard railings and benches can also be found. Their condition varies. Less than-sympathetic are a number of large utilitarian wheeled rubbish bins recently introduced on the seafront and around the Town Square. Other rubbish bins tend to be the standard black waste bins found elsewhere in the borough. The bus shelters on Durham Street and Northgate are standard forms of steel with a clear plastic roof and walls.

#### Palette of Street Furniture

Benches

Railings are necessary to ensure public safety. They are used in a number of locations including on Town Wall where they are a plain unobtrusive form. On the Promenade they adopt the attractive traditional seaside style. Railings can also be used adjacent to public highways for pedestrian safety. There are few examples including a stretch on Friar Street which is less than sympathetic to the conservation area.

Signage to welcome visitors to the Headland can be found on the main route into the area (West View Road), outside of the conservation area boundary. A heritage trail partly funded by the National Lottery Heritage Fund of 17 cast-iron information boards topped by a monkey echoing the Hartlepool legend, have been installed across the Headland. The council have also introduced a number of traditional metal finger posts with pointers to sites of interest. Information signs on the history of the Headland can be found near the Heugh Battery on the Bombardment of Hartlepool, and outside of the ladies toilets close to the Town Square.

Generally, street name signage is in a standard form found throughout the Borough, but there are number of notable exceptions on historic buildings including a street sign on Regent Square of ceramic and cast-iron, and the integral plaster sign of St Hilda Street and similarly marking Rowell Street.







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# Palette of Street Furniture

































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### 6.5 BOUNDARY TREATMENTS

Where buildings are positioned close together and up against the pavement, there are few boundary treatments present. Where space allows for front gardens away from the central core of the conservation area, there are more frequent examples of boundaries. On Town Wall, York Place, Albion Terrace, South Crescent and Cliff Terrace, historic boundaries are commonly a low stone plinth topped by wrought iron railings. Where historically lost, some homeowners have reinstated railings to great effect, others are of varying quality. Hedges are also found to shelter gardens and add privacy. Low brick walls are also found; for example, on Montague Street, Moor Parade, Gladstone Street and Beaconsfield Street. It is likely that a number were once topped by railings, similar to those at No.1. Beaconsfield Street. Due to a lack of private space, some home owners have installed timber fencing on top of front garden walls. Unusual in the conservation area is the high boundary wall to Moor House; it has an elegant red brick wall with decorative detailing and a curving corner, making it distinctive along Durham Street

Stone is the choice of a number of important boundaries including St Hilda's churchyard wall. The boundary wall to Friarage Field which likely follows the boundary of the Franciscan Friary, is a mixture of stone and modern materials including brick and breeze. Despite this, it has its own unique character and according to an archaeological survey in 1988 is likely to contain material robbed from the lost Franciscan Friary.<sup>01</sup>

01 C. Scott, 2014, The Friarage Hartlepool, Heritage Impact Assessment, ARS Ltd, p13



#### NOTABLE BOUNDARY TREATMENTS

- Headland Conservation Area Boundary
- Notable Railings
- Notable Hedge

- Notable Brick Wall
- Notable Stone Wall

This plan is not to scale

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# Palette of Boundary Treatments

Railings



Other Boundaries

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#### 6.6 MOVEMENT, ACTIVITY AND PARKING

The principal roads into the conservation area follow the historical routes from the north-west along Northgate (A1049) and Durham Street; the latter route turns west onto Middlegate, converging with Northgate to form a loop. The local bus service also follows this route making them the busiest streets in the conservation area. Off of the main streets, many streets are quieter with reduced traffic.

Busy in the summer with day trippers, the Headland's principal car park is located adjacent to the Town Square and Borough Hall, giving it a sense of arrival, although the way to the sea front is not immediately obvious from this position. The car park is ideally situated for events at Borough Hall and visiting St Hilda's Church. Parking is free and public toilets are also located to the south of the gardens. Other very limited car parking can be found adjacent to Heugh Battery where there are additional public toilet facilities. Parking can also be found on streets in many areas, but with some restrictions. Visitors to Heugh Battery by car are directed along Durham Street, turning left on Friar terrace and approaching the site along Victoria Place and Moor Terrace, making this at times busy with traffic and on -street car parking.

The Promenade is within easy walk from the central car park. Restrictions on access in the residential streets in the south of the conservation area and a one way system on York Place and Albion Crescent, reduce through-traffic here. Despite this, visitors are able to park along the sea front. People also park on Moor Parade to access the Town Moor. Bicycle parking stands are very limited. In addition to the Northgate and Durham Street, the busiest pedestrian route is along the promenade which continues around the Headland as far as Town Wall. This is in fact part of the Durham, Hartlepool and Sunderland section of the England Coast Path which runs for 34 miles.

In addition are a number of walking trails around the Headland. Of note is the heritage walking trail over 3 miles (4.8km), developed some years ago and marked by a series of distinctive monkey-topped metal posts with information panels presenting tales from Old Hartlepool's history. The three mile circular walk begins at the western end of Marine Drive outside the conservation area and continues in a clockwise direction along the sea front, taking in the Town Wall and returning along Northgate past the Throston Engine House on Thorpe Street. The latter is a steam powered engine house, once used to haul coal wagons along the railway incline.

Also available from the Council website, but not marked, is a shorter circular trail, known as 'The Headland Wander', which takes in the key sites of interest. The 'Headland Sea Watch'is a linear trail of 4 miles along the coast. Starting at Hart Warren Dunes and ending at Heugh Battery, it takes in the SSSI of Hart Warren Dunes Nature Reserve, Steetley Pier, and Sion Kop Cemetery before entering the Headland Conservation Area. Whilst the National Cycle Route 14 goes through Hartlepool, skirting around the Marina, historic docks and Victoria Docks, before heading north-west,<sup>02</sup> it does not go to the Headland. However, improvements are being made by the Council to modify the route and connecting Seaton Carew in the south with the Headland in the north.

Cycle and walking trails are available for the Council's own website aimed at getting residents active.<sup>03</sup>



- 02 National Cycle Route 14, <u>https://www.sustrans.org.uk/find-a-route-on-the-national-cycle-network/route-14/</u> [last accessed 6th February 2023]
- 03 Explore Hartlepool, 'Walking and Cycling' <u>https://www.</u> <u>explorehartlepool.com/directory-categories/active/walks-and-rides/</u>[last accessed 6th February 2023]

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Green spaces and vegetation not only improve the quality of life for residents but are an essential part of the character of a place. As mentioned above, the Headland is a mix of wide open spaces and intimate enclosed spaces. The open space of Town Moor is a dramatic space of open sky and unbroken views towards the sea. It is crossed by paths and enjoyed by locals and visitors to the Headland. St Mary's churchyard is another significant green space; although surrounded by buildings it has an open character which is devoid of planting but allows a multitude of views towards the church. Other notable green spaces in the conservation area are Friarage Field and the area around Heugh Lighthouse, none of which feature any planting.

Away from the seafront, trees and vegetation can be found on the Town Square and the adjacent Old Putting Green and Croft Gardens. Elsewhere Regency Square is a pleasant intimate private garden whilst Redheugh Gardens is a formal space maintained by the council. Planting and shelter belts can also be found around the playground, tennis courts and bowling greens on Marine Crescent / Moor Parade.

Other pockets of vegetation can be found in few private gardens, which provide welcome relief in the streetscape, largely confined to the modern housing estates which afford their own gardens. The location of green spaces and important pockets of trees and vegetation can be see on the plan opposite.



NOTABLE GREEN SPACES AND VEGETATION

- Headland Conservation Area Boundary
- Notable Green Spaces

- Notable Hedge
- Notable Trees and Vegetation

This plan is not to scale

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# 8.0: PUBLIC ART AND MEMORIALS



There are many memorials or gravestone in St Hilda's churchyard. Particularly prominent is the War Memorial in Redheugh Gardens, to the fallen of two World Wars and featuring a bronze draped Winged Victory, known as 'Triumphant Youth', atop a limestone pedestal. Close by is a memorial wall.

The Headland has a unique collection of public art within public spaces and on buildings which enliven the street scene and also draws visitors. These are connected to Headland's heritage and also a local hero, Andy Capp. Additionally, a number of residents have introduced artwork to the rear of their properties, brightening otherwise dull back lanes.

### Street Art Guidance

For guidance on the creation and maintenance of street art in the Headland Conservation Area, please refer to Part 3, information box, page 143.



War memorial, Redheugh Gardens



Andy Capp Cartoon, Old Pier



Introduction

Fisherman statue



Commemoration tablet to the Bombardment of Hartlepool



The Ship Inn



The Pot House, 'Elephant Rock'

The Headland Special?







Andy Capp statue

Back lane artwork	Fisherman's Arms		
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# 9.0: EXPERIENCE



With the promise of sea views, visitors are drawn to the Headland to stroll along its promenade, taking tea at a café or enjoying fish and chips from its take away, all set against a backdrop of historic buildings, elegant Victorian terraces and Georgian town houses. Visits to the Church of St Hilda and the Heugh Battery add to the unique experience offered by the Headland.

The 3-mile Headland Monkey Trail is a pleasant and informative tour of the Headland and a prominent heritage walk. The Council have also developed the Headland Sea Watch which is a walk of 4 miles along the coast starting at Hart to Haswell and finished at Heugh Battery, whilst the Headland Wander provides a shorter trail of 1.1 miles, linking key sites in the Headland information can be downloaded from the Council's website.

Additionally, the Headland derives a vibrancy from the people who live and work here and the events and activities which are held throughout the year. The Headland Carnival, for example, has been running for almost a century and includes a variety of entertainment from a fairground on Town Moor, to the carnival parade of costumes, to be held this year (2023) on 12th August.

The Borough Hall is an excellent indoor venue for events, performances and concerts, such as 'Hartlepool's Got Talent'. Once an important part of the Headland's seaside culture, Elephant Rock Arena was recently restored for summer season concerts and performances. The Town Moor is an open area, ideally suited for large events, festival and fairs. For smaller events, the local pubs regularly host live music. Events in the Headland also include the Wintertide Festival which is a vibrant, independent event established in 2014. Organised by a group of volunteers it is supported by local businesses and organisations as well as donations via GoFundMe. It successfully holds music events, light displays, creative workshops, an art market and fireworks, drawing visitors from the area and beyond.



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# **10.0:** CHARACTER AREAS



This section divides the Headland Conservation Area into smaller character areas. Each area has a slightly different atmosphere and character depending on street layout, building types, scale, design and uses, amongst other things. The descriptions of each character area summarise their individual characteristics and provide more detail on variations in character throughout the conservation area.

These character areas largely follow those in the 2007 appraisal, but modern development has been integrating throughout.

Character Area 1	Headland Central Area		
Character Area 2	Town Wall and Promenade		
Character Area 3	Residential Streets north of the Promenade		
Character Area 4	Friarage Field and Lumley Square		
Character Area 5	Town Moor		
Character Area 6			
Character Area 7	Montague Street Terraces		



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# Character Area 1: Headland Central Area



This area comprises the religious and civic core of the Headland, covering roughly the area formerly occupied by the medieval settlement. Twentieth century clearances have produced open spaces and gardens which are a feature of this character area, providing suitable settings within which historic buildings like the Borough Hall can be appreciated.

## Summary of Character and Significance

- Focussed on the well-presented and well-maintained Town Square, which is an asset to the Headland, it mainly comprises 19th century buildings of two and three storeys in brick or smooth render with slate roofs, but also includes a number of earlier vernacular forms.
- Includes a key collection of nationally significant historic buildings including St Hilda's Church which dominates the area, and Borough Hall.
- Whilst predominantly residential, the area contains the majority of shops and pubs which are within the conservation area boundary. These are generally within historic buildings and a number of historic shop fronts can also be found
- This area is the focus for year-round activities and events in the square and in the Borough Hall, where a library is also located.
- The principal vehicle route runs through this area. Buses use Durham Street, Middlegate and Northgate as a bus loop. This area also contains the main car park for the Headland.
- The area has a spacious, leafy feel; whilst St Hilda's churchyard, lacking vegetation, has a more open character.
- There are pleasant views into and out of the Town Square.

- A key characteristic is the sloping topography from the highest point at St Hilda's Church down towards the harbour area to the west.
- There are key views from Town Square towards the tower of St Hilda's Church and from the Town Wall into this character area.
- Curved building frontages of The Cosmopolitan and St Hilda's Crescent form a significant junction at the top of Middlegate.
- Public art in the form of sculpture and wall art (Fisherman's Arms and The Ship) are an important feature.
- The character area terminates abruptly at its western end - the boundary wall and fencing to the harbour and Fish Quay is a defining feature which separates the harbour from the town.
- A number of grand, 19th century, three-storey buildings on Southgate including several former banks, evidence the former importance and wealth of the Headland.
- There are good townscape features, including surfacing, traditional-style lamp columns, benches and bollards.

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### **10.0:** CHARACTER AREAS

#### Character Area 1: Headland Central Area

#### Key Buildings:

Listed Buildings

- Church of St Hilda, Grade I •
- Duke of Cleveland, 2 and 3 Church Walk, Grade II\* .
- Borough Hall, Grade II .
- Church of St Mary, Grade II ٠
- Nos.27 and 29, Middlegate, Grade II ٠
- Victoria Buildings, Grade II ٠
- Union House, Grade II •
- No.62, Southgate, Grade II ٠

The boundary wall to St Hilda's Church, the elaborate water pump in the middle of the High Street and the cross base located between the car park and St Hilda's are all listed Grade II.

#### Locally Listed

- The Cosmopolitan, Durham Street •
- Morison Hall, Church Close •
- St Mary's Presbytery, 23 Middlegate •
- The Ship, Sunniside •

The Croft Gardens and the Town Square are also locally listed.



St Hilda's Church and churchyard



Borough Hall



Looking north-west across the History Garden towards the modern toilet facilities





Eastern edge of the character area demonstrates the openness and rather exposed nature of the area, lacking vegetation. Morison Hall (now apartments) features here.



Rare surviving 18th century cottages on

Middlegate



Car park and Town Square looking south



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Edwardian terrace on the High Street close to St Hilda's

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#### Character Area 2: Town Wall and Promenade



#### Summary

This area comprises the houses and buildings which face the sea front from the Fish Quay to the west, to Redheugh Gardens in the east. The character area also includes the Old Pier and the Breakwater. Included are two and three-storey residential terraces on York Place, Albion Terrace and South Crescent, terminating at Redheugh Gardens which is overlooked by some of the conservation area's grandest terraces.

#### Summary of Character and Significance

- Seafront character with significant open views out to sea.
- The Town Wall to the west was constructed during the medieval period on a projection of reclaimed land which enclosed the medieval harbour. This area may have been continuously occupied from the medieval period and is of historical significance.

- Historic buildings along Town Wall date to the 18th and 19th century, are two and three-storey town houses of colourfully painted smooth render, some with canted bay windows and generally with red-pantile roofs. No.36 Town Wall features an elegant doorcase with a Gibbs surround.
- The interwar terraces on Town Wall and Southgate feature painted rough render, rendered stacks, hipped plaintile roofs, timber-clad gables and canopied entrances supported on moulded brackets - all typical features for houses of this period.
- The Town Wall also features two-storey interwar, semidetached properties with hipped pantile roofs, red brick and painted rough render as well as double-height bay windows. The interwar housing is set in generous plots with front and rear gardens.
- The tranquil space of Croft Gardens, a green space with vegetation and a circular path created in the post-war period has excellent views of the sea. It is over looked by Croft Terrace, a row of two-storey terraces of post-war housing in brick and roughcast render with hipped roofs.
- The elegant early 19th century terraces of York Place, Albion Terrace and South Crescent are largely three and three-anda-half-storey houses of both brick and painted render, with slate roofs, double-height bay windows and well-tended front gardens, separated from the pavement by railings.

- The promenade along York Place, Albion Terrace and South Crescent is a popular area for visitors to the Headland. Many come to park and look at the views or stroll along the seafront.
- Locally listed Redheugh Gardens features the Grade II listed war memorial. It depicts 'Trumphant Youth' and was designed by Philip B. Bennison and erected in 1921. It sits within a well-tended formal public space of significant value to residents and to the conservation area.
- The eastern part of the character area features a number of houses painted in traditional black, which references a period when houses were coated in bitumen to protect them from the sea air.
- A number of later 19th century buildings on South Crescent break from the norm, occupying larger building plots and in different architectural styles.
- The area features a children's paddling and play area below South Crescent, a short distance away from what was once the town's open air swimming pool which was sadly destroyed in the 1950s.
- There are good townscape features, including natural stone pavements, granite setts, traditional-style lamp columns, benches, railings and bollards.
- The character area includes the Pot House public house with a mural of Elephant Rock; adjacent is the Andy Capp statue commemorating a local character. Sculpture can also be found in Croft Gardens.

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#### Character Area 2: Town Wall and Promenade

#### Key Buildings:

Listed Buildings and Scheduled Monuments

- Town Wall and Sandwell Gate, a scheduled monument and Grade I listed building
- Remains of Town Wall, south-east side of South Crescent, Grade II
- No.3, Barkers Place, Grade II
- No.33, Town Wall, Grade II
- No.34, Town Wall, Grade II
- No.35, Town Wall, Grade II
- No.36, Town Wall, Grade II
- Former St Andrew's Church, now Mary Rowntree Café, Grade II
- No.1-7, Albion Terrace, Grade II
- No.8-12, Albion Terrace, Grade II
- No.1-6 South Crescent, 16a Baptist Street and 32 St Hilda's Chare, Grade II
- No.7, South Crescent and 33 St Hilda's Chare, Grade II
- War Memorial, Redheugh Gardens, Grade II

#### Locally Listed

- Redheugh Gardens
- The Breakwater
- The Old Pier (Pilot Pier)



Georgian town houses, Town Wall, with interwar housing to the right



Interwar housing, Town Wall



Colourful traditional detailing in York Place



Beacon House, York Place



York Place



Traditional coloured houses on Radcliffe Terrace



Listed town houses on Albion Terrace



Redheugh Gardens



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#### Character Area 3: Residential Streets north of the Promenade



This character area lies behind the Promenade, running as far north as Victoria Place / Moor Terrace, and between Heugh Battery and Croft Gardens. This area is largely residential and includes both later 19th century and 20th century residential housing; the latter built following clearances.

#### Summary of Character and Significance

- Narrow and intimate residential streets away from the Promenade, regularly laid out with limited through traffic, most (apart from Victoria Place) lie off the visitor route.
- Narrow back lanes are a feature of this area, some enlivened by colourful murals.
- The historic terraces tend to be on a smaller scale to those on the Promenade and comprise two and two-and-ahalf storeys, without front gardens as buildings front the pavement edge. The majority have slate roofs and are colour rendered, giving the streets liveliness and vitality. Windows and doors are also colourfully painted.
- Despite the lack of front gardens, many historic houses feature two-storey canted bay windows.
- Regent Street and Victoria Place feature colour rendered terraces with first floor canted bay windows.
- Regents Square is a well-tended communal garden which makes a significant contribution to the character of the area.
- Plant pots and hanging baskets add colour and interest where front gardens are absent.
- There are many pleasant views along streets towards the sea front.

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- There are two principal areas of modern housing the postwar terraces and later 20th century housing. The former can be found on Prissick Street, Heugh Chare, Baptist Street, Bedford Street, Marquis Street and Londonderry Street, with architectural features typical of this period including hipped roofs with red plain tiles, painted rough render and red brick. These tend to be set in more generous plots with front and rear gardens.
- St Hilda's Chare features a later 20th century development with a brown brick and tile palate with some render. Plots are rather smaller than the earlier 20th century housing, and the development cuts across the street at first floor level. Empty raised beds indicate a loss of planting which has not been renewed.
- Modern housing on Regents St / Raby Street / Church Walk sits reasonably well in the conservation area due to its modest scale, the use of grey slate, coloured render, semicircular headed entrances and features like the first-floor bay windows which compliment features on the historic buildings in the area.

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#### Character Area 3: Residential Streets north of the Promenade

#### Key Buildings:

#### Listed Buildings

- Nos.1-8 Regent Square
- Nos.1-6 Regent Street
- Nos.9-21 Regent Street
- Nos.9, 10, 11 Regent Square
- Archway Cottage



Regents Street and Regents Square, with St Hilda's Church tower above



Typical terraces of Regent's Square



The Masons Lodge and view along Regent Street



Well maintained residence in Rowell Street retaining many historic features



Murals and plant pots enliven this back lane



Moor Terrace, a colourful residential terrace on the northern edge of the character area



View along Catherine Street



Well maintained historic terraces with original features such as slate roofs, cast-iron gutters, timber sash windows and timber panelled doors are a compliment to this area



Paddling pool area



Baptist Street, a post-war development within the character area built following the clearances of historic terraces



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#### Character Area 4: Friarage Field and Lumley Square



#### Summary

This area features both the open green space of Friarage Fields, and Heugh Battery and lighthouse. It also includes an area of modern infill housing dating to the later 20th century which retains an open space in roughly the location of the 19th century Lumley Square, though no longer recognisable as such.

#### Summary of Character and Significance

- A key attraction is the Heugh Battery Museum accessed via Victoria Place / Moor Terrace. A scheduled monument whose history stretches back to the Napoleonic Period, Heugh Battery is of high historical value; along with the neighbouring Lighthouse Battery, it was the only British coast defence guns to engage enemy warships during the First World War. It also retains a range of well-preserved features including two types of gun emplacement which add to the monument's importance.
- Adjacent is the Heugh Lighthouse which was replaced by the present structure in the 1920s, and the Sebastopol Gun which is Grade II listed.
- The Friarage Manor House is Grade II listed. Thought to have been built in the late 16th or 17th century as the wing of a larger house, it is located on the site of a Franciscan Friary. The building was converted into a workhouse and later became a hospital. The site was almost completely cleared in 1984. Excavations have shown the archaeological sensitivity of the site, tracing the presence of a church, cloisters and other structures below ground. Today the site is owned by developers, but currently mothballed and in a deteriorating condition. The site has significant potential for enhancement.

- Friarage Field is partially surrounded by a wall of some interest, which combines stone, brick and modern materials. The wall probably follows the boundary of the former Franciscan monastery.
- North of the Friarage site is a small modern development of two and three-storey brick houses which have no historical value and do not add heritage interest to the conservation area.
- The area of modern housing on Lumley Square on the west side of Friar Street is highly visible from Friar Street and also does not add heritage interest to the conservation area. The estate is open to views towards the Friarage Manor House and Heugh Battery Museum beyond. Lumley Square was formerly occupied by terraced housing and other buildings including a chapel.
- This character area has limited planting and consideration should be given to addition of trees and other vegetation to soften views.

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### 10.0: CHARACTER AREAS



#### Character Area 4: Friarage Field and Lumley Square

#### Key Buildings:

Listed Buildings and Scheduled Monuments

- Heugh Coastal Artillery Battery, Scheduled Monument
- Sebastopol Gun, Grade II listed
- The Friarage Manor House, Grade II

#### Locally Listed

• Headland Lighthouse, Bath Terrace



Sebastopol Gun, Grade II listed



Friarage Manor House



Friarage Field looking towards Heugh Battery



Heugh Gun Battery



Lighthouse and Sebastopol Gun (right)



Friarage Field boundary wall



Modern housing estate beside Friar Street and open to views towards the Friarage Manor House

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#### Character Area 5: Town Moor



#### Summary

This character area includes the entirety of Town Moor up to Fairy Battery, the bowling green, play area and tennis courts to the south, as well as residential housing facing onto Town Moor which are an integral part of its character

#### Summary of Character and Significance

- The Town Moor represents a historic town common where townsfolk had the right to graze animals, a practice which continued into the 19th century. Today, Town Moor is crossed by footpaths and is a key area for recreation on the Headland.
- The area also comprises more formalised recreation areas including two bowling greens, tennis courts and a children's playground.
- The Town Moor plays a key role in the yearly carnival and is where the fair is normally located.
- A coastal beacon is located beside the Promenade, continuing the centuries-old tradition of beacon lighting and signalling. The 1888 Ordnance Survey shows a Coastal Signalling Station and Semaphore near to the location of present beacon.
- There are extensive sea views, and views northwards along the coast from Fairy Cove.
- Recent works by the local authority have seen the creation of Elephant Rock adjacent to the Heugh Battery Museum, an outdoor event space with tiered seating, recreating the entertainment area which formerly occupied this space. Named after a historic rock formation, it is located out of sight below Town Moor in an exposed position on the sea front.

- The Moor is bordered on the west by Moor Parade and Marine Crescent. These roads were laid out in the later 19th century. The historic residences which face onto the Town Moor tend to be two-and-a-half to three storeys with basements. They were built for the wealthier residents of Hartlepool who could afford a more superior outlook onto the Moor. The two blocks on Henry Smith's Terrace have grand stone staircases leading up to the front doors. Canted bays of one or two storeys are common, as are the square bays often preferred in Edwardian architecture.
- The expansive Town Moor slopes gently up towards the Bowling Club, play area and tennis courts. Here vegetation shelters the recreation facilities. Vegetation can also be found in a number of front gardens.
- The character area also includes a modern apartment block and housing facing the Town Moor which make no contribution to the character of the area. Consideration could be given for their removal from the conservation area.

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### **10.0:** CHARACTER AREAS

#### Character Area 5: Town Moor

#### Key Buildings

Locally Listed

• Town Moor, including the bowling green play facilities and tennis courts



Houses facing onto Town Moor



Edwardian house overlooking Town Moor



Modern housing facing onto Town Moor



Looking south-east on Town Moor



Town Moor, looking North-west



'Elephant Rock' outdoor event space



The Promenade and Town Moor



Front door and stone steps facing Town Moor



Terraces on Moor Parade

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#### Character Area 6: Beaconsfield and Gladstone Street Area



#### Summary

This character area comprises mainly later 19th century residential terraces north of modern housing on Lumley Square, between Town Moor to the east and Durham Street to the west.

#### Summary of Character and Significance

- A quiet residential area which features large town houses built in the later 19th century for the Headland's wealthier residents.
- Gladstone Street and Beaconsfield Street are both roads of a relatively generous width. They feature elegant terraces of two-and-a-half storeys with small front gardens bound by brick walls. Houses have double-height canted bay windows, classical door cases and distinctive dormers with semi-circular headed windows and pierced bargeboards.

- Beaconsfield Square on Beaconsfield Street is a pleasant small green square. Houses of two-and-a-half storeys, some with basements, are generously proportioned. The continuous porches with decorative fascia, square window bays, pointed-arched entrance doors and double dormers make these distinctive residences.
- Besides the 19th century terraced housing, the character area features a number of exceptions including the early 19th century Moor House on Friar Terrace, the Methodist Church (now apartments) on Durham Street, and unusual for the area, the adjacent three-storey brick building in the Flemish Revival style.
- Friar Terrace also features a terrace of three late 19th century houses known as Milne Close with Gothic Revival features including pointed-arched entrances and hood moulds. The houses have distinctive first-floor box bay windows and all retain their original timber windows with coloured glass and panelled doors. A particularly pleasing feature is the painted gold name 'Ingram House' within the entrance door fanlight.

- Generally, vegetation is limited to private front gardens, with a few exceptions including the enclosed gardens of Moor House. Despite its high red brick wall, trees and vegetation rise above.
- Another large green space is the bowling green which nestles between Olive Street and Friar Terrace. It is partially surrounded by hedging, and is a well maintained space which enhances the conservation area. The modern club house with solid security shutters is, however, of no merit within the conservation area.
- The residential streets benefit from traditional-style lighting columns, although roads and pavements are in modern concrete and tarmac. Beaconsfield Square is paved in granite setts which add to its historical character.
- The character area also includes some modern housing on The Lawns, which is modest in scale, and sits reasonably well in the conservation area due to the use of coloured render, small first-floor bay windows and slate roof with chimney stacks.

### **10.0:** CHARACTER AREAS

#### Character Area 6: Beaconsfield and Gladstone Street Area

#### Key Buildings:

Listed Buildings

- United Reform Church, Durham Street Grade II •
- Moor House, Friar Terrace, Grade II •
- Mayfield House, Friar Terrace, Grade II •

#### Locally Listed

Bowling green ٠



Colourful terraces on Beaconsfield Street



Beaconsfield Square



Former United Reform Church, Durham Street and adjacent Flemish Revival style brick house



Gladstone Street is more generously proportioned than many other streets in the conservation area



Example of a generously proportioned and distinctive house on Beaconsfield Square, well maintained and retaining a number of



Friar Terrace from the west



Olive Street



Houses on Durham Street



Bowling Green

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### 10.0: CHARACTER AREAS



#### Character Area 7: Montague Street Terraces



#### Summary

This character mainly focuses on Montague Street, a well-cared for residential street off Moor Parade at the northern end of the conservation area which was built at the very end of the 19th century. This small character area also includes the short terraces on Nesham Road and Clarence Street. Modern housing has encroached upon its setting.

#### Summary of Character and Significance

 Terraces of generally two and two-and-a-half-storeys with slate roofs. Those on the west side of the street have small front and rear gardens, paired semi-circular headed entrance doors, two-storey canted bay windows and distinctive dormers with pierced bargeboards. The majority of terraces on the west side of Montague Street have red brick frontages but rendered rear elevations. Some have brightly painted windows and doors.

- The terraces on the east side of Montague Street are built against the back of the pavement, with first floor canted bay windows. This terrace is rendered and a number are brightly painted. A back lane separates the east terraces from the housing facing Moor Parade, allowing access to small yards.
- The terraces on Nesham Street have additional architectural detailing including bracketed hoods above entrance doors and clasped columns enlivening the tripartite ground floor windows.
- A quiet residential area off Town Moor with easy access, it benefits from traditional-style lighting columns and bollards. Roads and pavements are in modern concrete materials and tarmac and there is limited vegetation.



Southern end of Montague Street



Rear view of modern apartments for Montague Street



Elegant terrace on Nesham Road retains no original doors or windows



Distinctive dormer windows with pierced bargeboard



Upper west side of Montague Street

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East side of Montague Street

Part 3: Managing Change in The Headland

# Part 3 Managing Change

This part of the CAMP provides an analysis of the current issues and opportunities facing the Headland. It then provides an overarching vision for the conservation area, followed by recommendations and guidance which give more detailed help in the protection of existing features of special interest and the parameters for future change to existing buildings or new development. Key actions are provided to help achieve the above which are further summarised at the end of the section.

#### 11.0 Issues and Opportunities

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The Headland faces challenges today and in the future with regards to climate change, the maintenance of the public realm, the changing needs of visitors, inappropriate changes to historic buildings, and the challenges of vacant buildings or sites, to name a few. However, out of these challenges arise exciting opportunities to move the conservation area forward in a way which celebrates the heritage of the Headland, and places it at the heart of its regeneration. The following section introduces a number of inter-related themes, exploring the issues and opportunities facing the conservation area. These will be further raised in Section 12.0 Management Plan.

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# THEME I: BUILDINGS

The buildings of the conservation area are of vital importance to its special interest. They form the backdrop to the public realm, assist with wayfinding and provide the setting in which people live and

work. Unfortunately, since the last appraisal, there has been a continued loss of traditional features and an introduction of non-traditional materials such as uPVC windows, doors, gutters etc which challenge the appearance and uniformity of the Headland's historic terraces.

Another issue is the vacancy of a key site within the conservation area; the Friarage Manor House is a prominent building to visitors on the route through to Heugh Battery or to the seafront. The condition of the building and use of security fencing is having a significant impact on the appearance and perception of this part of the conservation area. There are significant opportunities to bring this building back into use for the benefit of the community and for the conservation area.

Whilst most residents work hard to maintain the appearance of their historic buildings, a number are in need of repair and maintenance. During consultation, it was felt that guidance on the appropriate repair and maintenance of historic buildings was required as part of the CAMP project. A feature of the Headland are the vibrant house colours. A few owners have, however, chosen to paint their houses in the traditional black, a reminder of when houses in the area were waterproofed in pitch. There are opportunities to encourage more owners to adopt this traditional colour where appropriate.

Whilst retail is not a significant feature of the conservation area, the area retains a number of traditional or historic shop fronts. Although the main shopping parade lies on Northgate on the edge of the conservation area, during consultation, there was a desire to better present the parade of shops which could as a result have a positive impact on the Headland overall. Both historic and modern shop fronts, including the listed building of Victoria Buildings, incorporate solid security shutters which are not sensitive to the street scene.

Modern apartment blocks and residential housing punctuate the conservation area and do not add heritage interest. An example is that of St Mary's Chare, a modern estate that interrupts the historic street pattern and does not make a positive contribution to the conservation area. Following an appraisal of the conservation boundary, a number of areas are recommended for removal from the boundary of the conservation area because of the lack of heritage interest (see <u>Section 12.17</u>).

The Heritage at Risk Register 2022 identifies both the conservation area and a number of building as `At Risk'.<sup>01</sup> The Grade I listed church of St Hilda was described as suffering from damp and the tower from structural movement. Similarly, the

01 Historic England, Search the Heritage at Risk Register <u>https://</u> <u>historicengland.org.uk/advice/heritage-at-risk/search-register/</u> [last accessed 27th February 2023]

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church of St Mary, is Grade II listed is also described as being in poor structural condition. Due to its deteriorating condition, Historic England awarded Heugh Battery Museum a grant of  $\pounds40,000$  towards its restoration in April 2023. As key heritage assets in the Headland and an important part of developing the tourist economy, it will be important to ensure continuing investment into their repair and enhancement to ensure their longterm sustainability.

The limited private outdoor space to historic terraces has led some owners to erect inappropriate boundary fencing to front gardens in an attempt to improve privacy. Solid timber fencing is not sympathetic to the appearance of the conservation area. Elsewhere inappropriate materials such as breeze block have been used as boundary walls which detract from the street



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THEME I: BUILDINGS



#### THE OPPORTUNITIES

- Provide householder advice on the care and maintenance of traditional buildings as well as signposting to more information (see <u>Sections 12.5-12.8</u>).
- Avoid the errors of past insensitive development by providing design guidance for new development, whilst at the same time finding ways to reduce the impact of existing negative modern development (see <u>Section 12.9</u>).
- Retain and reinstate the traditional building colours.
- Work with the owners of the Friarage Manor site to overcome issues and drive forward the restoration of this building to the benefit of local residents, the conservation area and positively contribute to the economy of the local area.
- Better present the retail area of the Headland. Encourage owners or occupiers of shops within and on boundary of the conservation area to choose traditional shop front designs where appropriate, and explore more suitable alternatives to solid security shutters.

- Improving the appearance of modern areas of development within the conservation area, such as additional planting (see below).
- There may be opportunities in the future to reverse past insensitive modern development. It will be important to ensure that any new replacement development is sensitive to the special character and appearance of the conservation area.
- Consider the removal of some areas of modern development from the conservation area boundary which do not add heritage interest.
- There is potential for the Council, Historic England and other stakeholders to work together to fund improvements to the condition of Heugh Battery Museum, St Hilda's Church and St Mary's Church.

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THEME 2: SPACES AND STREETS The Headland possesses some significant historic spaces including St Mary's churchyard, Town Moor, the Friarage Manor House site and Friarage Field, Regency Square and Redheugh Gardens as well as the seafront and beaches. Areas like the Town Moor, retain

their open character, although it is now crossed by tarmac paths rather than the cattle of previous centuries. It has also seen considerable transformation and challenges over the years, particularly during the 20th century, with the clearances of older dwellings and their replacement with new housing and newly created spaces.

Recent changes have varied in their impact on the conservation area; the new Town Square was created in the early 21st century and is well designed, with high-quality surfacing, a heritage garden, coherent furniture and significant planting. Croft Gardens was created in the 20th century following slum clearance and is an important green space with significant views towards the sea; however, keeping on top of maintenance can be an issue, with damaged walling and surfacing detracting from the appearance of this important space. Another green spaces is that of the Old Putting Green; however, it is underused, generally attracting dog walkers with potential for better uses. The promenade and Town Wall have seen investment by the Council in recent years, with sympathetic surfacing introduced. However, during consultation, the type of paving was considered problematic for pushchair or wheelchair users. Elsewhere, there are issues with the poor appearance of roads with patched repairs and cracked concrete pavements (some in sensitive locations close to the church), which are both unattractive and can also be hazardous.

Elements of original street furniture survive in small numbers within the conservation area. Additionally, sympathetic heritage-style lamp posts have been introduced, contrasting with the modern lighting columns on Town Moor. Maintenance of lamps and other public realm furniture falls to the Council, which can be particular onerous in a coastal climate which accelerates decay; a perceived lack of maintenance can result in a poor overall impression for residents and visitors. Similarly, the condition of some rubbish bins was found to be an issue, and the use of large commercial-style blue wheelie bins is not appropriate in the more sensitive areas of the conservation area.

Public benches vary in quality and style across the conservation area, from the attractive traditional forms of cast-iron and timber, to less traditional forms. The design of modern composite plastics, whilst low in maintenance, are not always appropriate in sensitive locations. Generally, there is a need for an overall agreed, cohesive approach to public realm furniture going forward, along with their regular maintenance. During consultation with the public, the use of benches as memorials, whilst providing a form of commemoration, have on occasion been converted to 'shrines' involving the attachment of flower vases, fake flowers, plaques, soft toys, and sometimes fairy lights to public seats. This element of clutter restricts their use, and can, if not maintained, be visually intrusive.



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There is also a significant lack of planting in some parts of the conservation area. The appearance of the conservation area, and the quality of life for its residents could be greatly improved through a programme of additional green planting to help to breakup and soften areas of modern housing or views into those areas. However, it is recognised that there are many challenges with planting in coastal locations; plants and trees must be carefully selected to ensure they are able to survive in the salty and stormy coastal environment; even so, maintenance is onerous and the percentage of failures can be high.

A further issue is the relationship of the conservation area and Victoria Dock. An area of significant heritage interest, the harbour and Fish Quay are both physically and visually separated from the rest of the Headland by a boundary wall and fencing. The boundary, whilst essential for security, is unattractive and prevents residents and visitors from engaging with the Headland's historic port and its connections to the fishing industry.

#### THE OPPORTUNITIES

- Maintain the appearance of the public realm through routine maintenance of street furniture and targeted public realm improvements.
- Potential to increase interest and appearance of some areas of the conservation area, including the churchyard, Friarage Manor House site, with additional planting, and for the creation of wild areas rich in biodiversity.
- Ensure surfacing and walls in Croft Gardens are routinely maintained.
- Engage the local community to aid in a survey of Public Realm furniture to ensure it is well maintained and of a suitable design for the conservation area.
- St Hilda's Chare could be enhanced by re-greening. Resurfacing and a reintroduction of planting would make this street more pleasant for residents and soften views from historic areas.

- Screen or soften areas of modern housing in areas like Lumley Square with planting, trees and vegetation.
- Potential opportunity for improved use of spaces like the Old Putting Green. Potential uses include the creation of a wildlife garden or consider a new development which will directly benefit visitors and the local community.
- The open space beside the Pot House featuring the Andy Capp statue could be better presented with planting, trees or bushes, whilst at the same time softening the rear elevations of modern housing.
- To work with the port authority and Fish Quay to improve integration, open up views and access and provide more interpretation. There are potential opportunities to re-establish connection with a less permeable barrier and work with stakeholders to encourage better access where possible.
- Develop policy and guidance on memorial benches in Hartlepool.

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To experience the Headland is to enjoy its heritage and historic buildings, open spaces, sea and promenade, whilst events and the Heugh Battery Museum also draw visitors into the area.

However, for residents and visitors there are a number of issues:

- The car park adjacent to the Town Square is poorly presented and lacks information for visitors. It is not immediately obvious where toilet facilities and food may be obtained, or where all the attractions lie.
- There is a lack of accommodation for visitors.
- There are few places to eat.
- Toilet facilities are in need of refurbishment. There are no toilet, refreshment or shower facilities for users of the children's play and paddling facilities.

- The Breakwater has limited access and is in private ownership. Concern has also been expressed over its poor condition.
- There is limited parking at Heugh Battery and Elephant Rock open-air arena. Parking will be problematic during events, causing an overspill of parking into residential areas. If Elephant Rock is to be successful, parking provision and facilities will need to be reconsidered.

Public art, including public sculptures, paintings and murals, make a strong contribution to the unique character of the Headland, adding interest for locals and visitors. Most are in good condition. However, there is the future risk of deterioration or damage. Murals are currently the responsibility of building owners and their enthusiasm may change over time, undermining the appearance of the Headland.

Walking tours which currently exist could be enhanced and made more accessible by the use of modern technology such as QR codes on way-markers, allowing access to information which can be targeted at different audiences and provide as much or as little detail as required. These options are less expensive to set up and maintain than traditional interpretation boards. New trails could also be developed such as an Art Trail.

Although, not immediately obvious, the Headland, due to its prominent location, is a popular bird-watching spot. Birdwatchers equipped with deckchairs, flasks and cameras can be found in several locations, particularly during the spring an the autumn migrations seasons.



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There are also opportunities for seasonally driven popup facilities for food and drink. These might be developed in partnership with local businesses and other stakeholders in key locations on the Promenade and Town Moor. The lower promenade may be a suitable location for changing facilities, refreshments and toilet facilities, disguised as colourful beach huts. Located close to the children's paddling area. The newly reimagined Town Square is ideally suited for events beyond the carnival, as well as outdoor performances and craft and food markets. It is clear, however, that increasing visitors to the Headland, whilst beneficial to the local economy, could have a harmful impact on the conservation area through increased traffic, cars, litter, noise and impact on the atmosphere and experience of the Headland, and must be balanced carefully with the needs of the residents.

#### THE OPPORTUNITIES

- Improve the appearance of the main car park and the provision of information, such as food and drink, guided walks and heritage related information.
- There are opportunities to provide more places to stay and places to eat.
- There is potential to provide additional shower, changing and toilet facilities for the paddling pool area.

- There is potential to create more themed tours such as an art trail, utilising new technologies.
- Provide guidance on street art for the Headland and wider borough (see information box).
- There are opportunities to develop a strategy for parking in the Headland.

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The Headland is a special place to live and work. This is derived from many factors detailed in previous sections. However, its near-island position can mean it is physically remote from other parts of Hartlepool.

In the past, a ferry connected the Headland to Middleton Harbour which reduced the journey around the marshy land of the Slake from several kilometres, to one of approximately 150 metres. Today, visitors to the Headland wishing to explore other parts of Hartlepool, have few options other than road as the main mode of transport to visit Hartlepool's historic quay, its museums and art gallery.

Improvements proposed by the Council aim to better connect the Headland in the north with central Hartlepool and Seaton Carew in the south by foot and bicycle. These will utilise parts of the English Coast Path and the National Cycle Route 14. Further opportunities exist through the provision of cycle or scooter hire points which would allow visitors as well as residents the opportunity to explore beyond Hartlepool's central attractions, utilising eco-friendly transport. There is also an opportunity to connect areas by water, by introducing a boat service to links these, and potentially other, coastal attractions. Consultation with residents of the Headland, also saw the wish to restore the ferry service across to Middleton.

Besides physical connections, there are opportunities for connection and collaboration between the Council, businesses and other stakeholders, aimed at sharing resources, ideas and events. Seaton Carew is home to Hartlepool's bonfire celebrations, the town centre host the Christmas Light Swtch On, and the Headland holds its Wintertide Festival. and the Folk and Beer Festivals. Other new events could also be explored which are rotated yearly around these locations to spread the benefits and the burden.

Hartlepool's Waterfront festival has been running for a number of years, and Hartlepool will be given a further boost by the Tall Ships Race which will visit the town again in 2023. Whilst drawing visitors to the waterfront, there are opportunities to organise 'fringe' events as part of celebrations, potentially all accessible by road, rail, bicycle, scooter, boat or by foot.

#### THE OPPORTUNITIES

- The close proximity of built, natural and cultural heritage around Hartlepool provides the opportunity for improving the visitor economy and increasing collaboration between stakeholders, promoting economic growth and regeneration.
- Connecting the Headland with areas like Hartlepool Marina, the historic port and its museums, Seaton Carew and Teesmouth Nature Reserve through improved public transport and cycle/pedestrian routes, special bus services, supported by cycle hire and electric scooter hubs.
- Potential for introducing a seasonal or event driven ferryboat service between Hartlepool Quay, the Headland and Seaton Carew.
- Visitor attractions like the Headland, the Historic Quay and Seaton Carew have the opportunity to work collaboratively, supporting each other, sharing ideas, events and activities, linked by a low carbon network.

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As a coastal town Climate Change is likely to have a very real impact on Hartlepool. Rising global temperatures will bring the increasing unpredictable weather patterns, rising sea levels and increased frequency and intensity of extreme weather events. Hartlepool, like the rest of the country, experienced the heat wave in the Summer of 2020 with some parts of the country reaching 40° centigrade for the first time. Without immediate action by organisations, business and individuals, climate change will undoubtedly impact on Hartlepool unless active and positive change takes place now.



The impact of sea during extreme weather is sadly not uncommon in the Headland (Philippe Alès, CC)

#### THE OPPORTUNITIES

- Reducing carbon emission within the conservation area by reducing vehicle speeds and restricting the movement of other polluting vehicles such as lorries and diesel cars through the area.
- Increase the installation of electric vehicle charging points in suitable locations.
- Encouraging active travel within the conservation area and more widely including: cycling, walking, electric scooters and public transport.
- Instigate changes to the public realm to accommodate the above such as more cycle lanes, safe cycle parking and stands and parking zones for electric scooters which must be incorporated sensitively into the conservation area.
- Changes within the public realm offer opportunities to protect the public during heat waves such as promenade shelters or additional tree planting.

- Additions and alterations to buildings to reduce their energy consumption, such as improving insulation, retrofitting older buildings, exploring low carbon energy sources, installing green roofs, solar panels or biosolar roofs.
- Build on the success of the Hartlepool Headland Coastal Protection Scheme works by ensuring that sea defences maintained to reduce the impacts on areas like the Headland.
- Maintain existing green spaces and consider increasing green landscaping to absorb carbon dioxide and rainwater, the latter assisting in reducing flood risk.
- Sustainable drainage solutions could also be considered where these can be implemented sensitively to reduce surface water run-off, including the grasscrete car parking areas rather than additional hard surfacing.

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Sandwell Gate, 1908 (Hartlepool Museums)

'Those with the power to shape the places where we live, work and visit are increasingly recognising that heritage is the key that unlocks success. It creates value and sustains economic vitality, supporting jobs and attracting investment. Heritage provides a canvas for flourishing cultural activity and it helps build connected and healthy communities. It is the vital factor underpinning vibrant and successful places<sup>'01</sup>

During the 20th century, an underappreciation of the Headland's heritage and future potential led to the widespread clearance of many historic buildings which were replaced by buildings of varying quality. The lack of appreciation for the area's heritage is also expressed through vandalism and other forms of anti-social behaviour. It can also be found in the unsympathetic changes made to some of the Headland's building stock.

It was clear, however, from consultation with residents of the Headland, that they are proud of the area's history, are keen to celebrate its heritage and to preserve and enhance the Headland for future generations. Throughout the conservation area, and during the preparation of this document, there is strong evidence of community involvement worthy of recognition. This is also expressed in community projects like Regency Square, the work of the Parish Council, the Heugh Battery Museum, along with groups of volunteers engaged in organising local activities and projects. The Headland's Monkey Tour also celebrates the area's heritage and the recently created 'Way of St Hild' connects the Headland with Whitby.

01 Historic England, Resources to Support Place-Making and Regeneration. https://historicengland.org.uk/advice/planning/ place-making-and-regeneration/ [last visited 7th Feb 2023]

The Council, supported by organisations like Tees Archaeology, have a track record of involving communities in heritage projects; from archaeology in back yards, to recording buildings within Church Street Conservation Area. The Council are also not afraid to call on the local community to help; for example, with the Big Town Tidy Up campaign.

It has been recognised in recent years that heritage has a key role to play in successful places; it attracts visitors, inspires and educates and can support and grow local businesses. Historic places like the Headland have their own unique offering and atmosphere which serves as a backdrop to people's lives. It is clear that an appreciation of heritage can foster a sense of community care and ownership. Places like Heugh Battery entertain and educate, bringing the past to life, whilst St Hilda's Church provides inspiration and solace. Heritage assets such as The Borough Hall, Elephant Rock amphitheatre, its spaces and buildings, are all part of the Headland's heritage.

The reuse of historic buildings is not only a sustainable option through the reuse of materials but can be a catalyst for new successes and investments. Places like the Friarage Manor House and the Throston Engine House, have significant future potential to help achieve a prosperous, resilient and sustainable future for the Headland

The value of the Headland's heritage has been explored in 'A Heritage Strategy for Hartlepool Headland, 2020-2030' and shown in the diagram on the following page.

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THEME 6: CELEBRATING THE HEADLAND'S HERITAGE

#### THE OPPORTUNITIES

- To build upon the Council's 'Heritage Strategy for Hartlepool Headland, 2020-2030', developing an action plan as part of this document, guiding stakeholders in securing a sustainable future for the heritage whilst bringing social, economic and environmental benefits for all.
- Continue to inspire and raise awareness of the special nature of the Headland.
- Continue working in partnership with local organisations, the church, residents, groups, the Parish Council and schools.
- Continue to look for opportunities to develop additional walking and cycling trails, potentially utilising modern technologies, reducing the need for maintenance of trail post and interpretation guides. There is potential to create more themed tours such as an art trail or seascape trail.
- Improve the car park's welcome for visitors through public realm works, improved interpretation and information boards.

- There are opportunities to better present Tees Archaeology's history posters currently hidden away adjacent to the entrance of the ladies toilets. These might be more accessible and suitably located onto the external wall within the history garden, or elsewhere within the conservation area.
- Restart the Heritage Festival to promote the heritage of the Headland.
- Work with the local history group and other interested parties to undertake a social history project, gathering personal histories, memories, images etc of the Headland.
- Reintroduce the Hartlepool Conservation Area Advisory Committee.
- Support local communities and potential developers on projects like the Friarage Manor House to ensure that the Headland's heritage is preserved for future generations.

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The responsibility for the care and maintenance of the conservation area, largely falls with the Borough Council. With increasing local and national economic pressures, one of the biggest challenges faced by the Headland and the conservation area, are a lack of financial investment. Planting of public gardens, maintenance of trees, repair and maintenance of public realm requires considerable funding. With more pressing concerns such as health and education, the Borough Council have a variety of pressures diverting their financial resources. The same can be said for the residents of the Headland. Economic pressures have the potential to delay regular maintenance or urgent repair works on historic buildings. They can also delay or lead to the cancellation of redevelopment projects or initiatives aimed at improving the historic environment.

Visitors may have less money to spend locally, putting pressure on public houses, cafes and other services, leading to further economic decline. Additionally, these financial pressures place the Council's conservation planning services under increasing pressure, impacting on the support and advice to local residents.



#### THE OPPORTUNITIES

- For the Council, local groups and residents and other stakeholders to continue to explore potential funding sources to support local initiatives.
- Continue to explore innovative funding sources for small projects in the Headland such as local sponsorships to support the maintenance and upkeep of the conservation area.

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#### 12.1 VISION FOR THE HEADLAND CONSERVATION AREA

'Our Vision for the Headland is a place that celebrates the story of the Headland, making the most of our remarkable assets to drive forward a future that sustains the preservation of our heritage and brings social, economic and environmental benefits for all'.<sup>01</sup>

The Headland is a unique and special place. Shaped by the people who live and work there it is reflective of its deep and varied history. The buildings, open spaces, streets, seaside position and sense of local pride all contribute to making the conservation area of special interest.

The overarching ambition for the conservation area is to preserve and enhance this special interest in a way that provides economic, social and environmental benefits. This Management Plan will provide a tool for unlocking the potential for heritage-

01 A Heritage Strategy for Hartlepool Headland 2020-2030' <u>https://www.hartlepool.gov.uk/info/20189/</u> <u>regeneration/991/headland\_heritage\_strategy/1</u> [last accessed 20th February 2023] led regeneration, supporting the care of the historic environment whilst guiding sensitive change and proportionate new development to create a diverse and vibrant centre for residents and visitors alike. Raising awareness of the significance of the Headland helps to promote shared responsibility for looking after the conservation area.

The vision for the conservation area is to ensure that future change responds to the character and appearance of the area as explored within Part 2 of this document. This section develops the opportunities raised in <u>Section 11</u>, then provides advice and recommendations on various topics for building owners and occupiers, landlords, consultants and developers, who should use the advice to guide choices when carrying out maintenance or when planning changes.

Hartlepool Borough Council (HBC) will also use this Management Plan when assessing plans for change in the area, when planning future improvement works, and in supporting funding applications for projects aimed at preserving and enhancing the Headland Conservation Area.

#### QUICK FACTS

- The overarching ambition for the conservation area is to preserve and enhance this special interest in a way that provides economic, social and environmental benefits.
- National and local planning policy, including the Hartlepool Local Plan 2018, are utilised in making decisions about change within the conservation area.
- All buildings and open spaces in the conservation area will be maintained to preserve or enhance their appearance.
- Alteration, extension and new development will preserve or enhance the character of the conservation Area through their design and materials and be based on a solid understanding of the character of the conservation area, and that past ill-considered construction is reversed when appropriate.
- Changes to mitigate climate change will be sympathetic to the character of the conservation area.
- Working with the current owners, new uses will be explored for the Friarage Manor House to ensure the preservation of the historic listed buildings and to enhance the character of the conservation area.
- People and visitors to the Headland will share in an appreciation of the Headland's heritage.



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### 12.0: MANAGEMENT PLAN



## 12.2 PLANNING LEGISLATION, POLICY AND GUIDANCE

Planning legislation, policy and guidance is utilised when considering development or other changes within Hartlepool's conservation areas. This is to ensure that proposals seek to preserve or enhance an area's character and appearance, including its setting.

Since 1967 local authorities have been able to protect areas which are valued for their special architectural or historic interest. The primary legislation governing conservation areas is the *Planning (Listed Buildings and Conservation Areas) Act* 1990. The Act defines what a conservation area is and is the legislative mechanism for ensuring their preservation and enhancement. Local authorities should consider the character of a conservation area when drawing up plans or considering development which affects the character of the conservation area, both within the designated area and outside, if proposals would affect the setting or views into and out of it. Section 71 of the Act, requires the local authority to 'formulate and publish proposals for the preservation and enhancement' of conservations areas, and that these will be 'submitted for consideration to a public meeting'.<sup>02</sup> Details of consultation can be found in <u>Part 1, Section 0.6</u> of this document.

<u>The National Planning Policy Framework (2021)</u> sets out the overarching requirement for local planning authorities to identify and protect areas of special interest (paragraph 190). Government guidance on the historic environment is found within the relevant section of the <u>National Planning Practice Guidance</u>.

The Hartlepool Local Plan (Adopted May 2018) reinforced national policy and legislation with regard to heritage. Policies HE 1 addresses Heritage Assets, HE2 Archaeology, whilst policies HE4 and HE5 deal with listed and locally listed buildings and structures. Policy HE3 of the plan specifically covers conservation areas seeking to ensure that development proposals either protect and/or enhance heritage assets:

#### HE3: Conservation Areas

HBC will seek to ensure that the distinctive character of conservation areas within the Borough will be conserved or enhanced through a constructive conservation approach. Proposals for development within Conservation Areas will need to demonstrate that they will conserve or positively enhance the character of the Conservation Areas.

In determining applications within conservation areas and within their setting particular regard will be given to the following:

- 01 The scale and nature of the development in terms of appropriateness to the character of the particular conservation area;
- O2 The design, height, orientation, massing, means of enclosure, materials, finishes and decoration to ensure development is sympathetic to and/or complementary to the character and appearance of the conservation area;
- O3 The retention of original features of special architectural interest such as walls, gateway entrances and architectural details;
- 04 Retention of existing trees, hedgerows and landscape features and appropriate landscaping improvements incorporated into design proposals;

02 https://www.legislation.gov.uk/ukpga/1990/9/section/71

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- 05 The protection of important views and vistas and settings within and into / out of the conservation area;
- 06 Car parking, where required, should be located, designed and landscaped in such a way as to minimise impact on the character and appearance of the heritage asset, and
- 07 Guidance provided in relevant conservation area appraisals, management plans, visual assessments, design statements and supplementary planning documents.

Proposals for demolition within conservation areas will be carefully assessed, the Borough Council will only permit the demolition of buildings and other features and structures in a Conservation Area if it can be demonstrated that:

- 08 The removal would help to conserve and/or enhance the character, appearance and significance of the conservation area, and
- 09 Its structural condition is such that it is beyond reasonable economic repair, or
- 10 The removal is necessary to deliver a public benefit which substantially outweighs the impact on the significance of the heritage asset.

In the exceptional circumstances where any demolition is granted, the Borough Council will require that detailed proposals for the satisfactory redevelopment or after treatment of the site are secured before demolition takes place. This will include the requirement to record and advance understanding of the significance of the heritage assets to be lost (wholly or in part) in a manner that is proportionate to their importance.

Developments which affect the setting of a conservation area, including developments within the vicinity of a conservation area should take account of the character and setting of the conservation area through appropriate design, scaling, siting, use of materials and impact on the significance.

Where there are important views and vistas within and otherwise affecting the setting of a conservation area these should be protected or enhanced.

The Borough Council will protect and enhance conservation areas and their features as part of a development.

The Borough Council may consider the use of Article 4 Directions in order to protect the integrity of buildings within conservation areas. In addition to legislative and policy requirements there is a wealth of best practice guidance and advice available from Historic England and other heritage organisations. When changes are being considered to buildings in the conservation area, or perhaps where new development is proposed, it is often helpful to use the Council's pre-application advice service (One Stop Shop) to gain early guidance on proposals and highlight any constraints or opportunities; details can be found on the Council's website.

Links and details of all the relevant policy, guidance and advice can be found in <u>Part 4</u> of this document.

#### 12.3 CONTROL MEASURES

In order to protect and enhance the conservation area, any changes that take place must conserve, respect or contribute to the character and appearance which makes the conservation area of special interest. <u>Permitted Development Rights</u>, as defined by <u>The Town and Country Planning (General Permitted</u> <u>Development) (England) Order 2015</u>, are works which can be undertaken without the need to gain planning permission.

Permitted Development Rights are different in a conservation area, meaning that planning permission is needed for works which materially affect the external appearance of a building. For further information, see Information Box. In some cases these rights have been further restricted by Article 4 directions or planning conditions. It is recommended that advice is obtained via the councils pre-application advice service (One Stop Shop).



Living in a conservation area: Useful Information, Advice and Guidance for Residents

#### Introduction

Living in the Headland conservation area can mean there may be more restrictions on what you can and can't do to your property. This is to protect the conservation area's special character and appearance.

#### When do I need planning permission?

If you live in a single, unlisted residential dwelling there are a number of things which can be carried out without planning permission under the provisions of the Town and Country Planning (General Permitted Development) (England) Order (GPDO), commonly termed 'permitted development rights'.<sup>03</sup>

Permitted Development Rights are reduced in a Conservation Area, meaning that planning permission is needed for works which materially affect the external appearance of a building including the following:

 The total or substantial demolition of buildings or structures (including walls of over 1m in height, gate piers and chimneys);

- Other partial demolition including new openings in external elevations;
- Works to trees with a diameter of 75mm or Changes to the external finish of a building (including rendering, pebble dash or other cladding);
- Changes to the roof shape including installation of new dormer windows and chimneys;
- Any extension other than a single storey rear extension of 4 metres or less (3 metres or less if the house is detached or semi-detached);
- Extensions to the side of buildings;
- Any two-storey extensions;
- Erection of an outbuilding to the side of a property;
- Aerials and satellite dishes on chimneys or elevations visible from the street;
- Putting up advertisements and other commercial signage (Advertising Consent may also be required);
- Changing the use of a building (e.g. from residential to commercial); and
- In most cases, installing solar panels.

# Further restrictions: What is an Article 4 Direction and am I affected?

Article 4 of the Town and Country Planning (General Permitted Development) (England) Order (GPDO) gives local planning authorities the power to limit 'permitted development rights' to some properties. In the Headland there are a number of areas which are affected by Article 4 Directions.

In addition to the above, these also restrict:

- Changes to the front elevation including windows, doors, porches and extensions.
- Changes to your roof, such as the type of roof covering and the chimney.
- Changes to your front garden, such as adding parking, and changes to your walls, gates and fences.

In all cases it is wise to contact the council for further information on what planning permission is required before you consider making any changes: <u>https://www.hartlepool.</u> <u>gov.uk/info/20222/planning/373/planning\_advisory\_</u> <u>service</u>

03 Note: this does not apply to commercial buildings or residences in multiple occupancy where there are more restrictions.

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Those properties covered by Article 4s in the Headland Conservation Area are marked on the map below along with listed buildings.

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### 12.0: MANAGEMENT PLAN



#### Listed Buildings

In addition to planning permission, Listed Building Consent is required for works of alteration, demolition or extension to Listed Buildings. Generally, repair works do not require consent where the repair or maintenance works are carried out utilising like-for-like materials. Contact the Council for further information on what permission is required before you consider making any changes: <u>https://www.hartlepool.gov.uk/info/20222/</u> planning/373/planning\_advisory\_service

#### **Enforcement Action**

The effective operation of the planning system depends on the ability to ensure that development is carried out in accordance with planning permission and to enforce against development carried out without.

Enforcement by any Local Authority is discretionary and not a duty. The Council will always seek to inform and persuade owners to restore and put right any offending works.

When used appropriately, Planning Enforcement and other relevant forms of enforcement can help minimise issues, taking enforcement action where there is a demonstrable public interest.

#### This includes remedying:

- planning breaches
- unauthorised adverts
- removal of /or inappropriate replacement of boundary treatment
- making dangerous sites secure
- dealing with untidy land/properties

Additionally, other sections of the Local Authority through relevant powers manage the conservation area including:

- Environmental Services who tackle issues such as flytipping, littering, graffiti, noise pollution and air quality.
- Building control who address issue such as Building Regulation infringements and dangerous structure.
- Highways may also deal with highway or pavement obstructions.

Finally, also helping to ensure the conservation areas remains safe are the police who are there to tackle problems like heritage crime, including theft or malicious damage to properties.

#### Stopping the Rot

When a building has been neglected and is in disrepair, with the risk of loss of important fabric through decay, local authorities have various measures which can encourage the owners to undertake works (see Historic England's <u>Stopping the Rot: A Guide to Enforcement Action to Save</u> <u>Historic Buildings</u>):

- Section 215 of the Town and Country Planning Act 1990 gives local planning authorities powers to require land to be cleaned up when its condition adversely affects the amenity of the area, such as vacant sites or derelict buildings;
- Urgent Works Notices which give the local authority powers to directly carry out works required to urgently make an unoccupied listed building weather tight to prevent further decay;
- Repairs Notices allow a local authority to specify the works the owner should carry out to secure the condition of a building; and
- Compulsory Purchase Orders are a last resort where local authorities can compulsorily purchase a listed building to repair it or sell it to an organisation, such as a preservation trust, to be restored.

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# 12.4 MANAGING THE HEADLAND CONSERVATION AREA

This section sets out the aspirations and proposals for retaining and enhancing the conservation area. It includes guidance on the ongoing preservation of the conservation area, and also includes ideas for enhancement. Some suggestions may be seen as ongoing actions and short-term wins, whilst others are longerterm aspirations and will require collaboration with others and may require significant sources of funding.

All the aspirations have the potential to enhance the special interest of the conservation area either physically or through raising awareness and participation. The aspirations also align with the wider vision to ensure the long-term success and sustainability of the Headland, securing positive change for the future.

Funding opportunities may be sought from small-scale funds or resources such as crowd-funding, sponsorships or donations, whilst larger projects will require complex funding applications made to the National Lottery Heritage Fund, the Architectural Heritage Fund or Historic England grant schemes.





**Responding to the Climate Emergency** 

Celebrate and Promote The Heritage of the Headland

**Funding Opportunities** 

(Select an arrow to take you to relevant page)

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#### Caring for the Headland's Buildings

#### 12.5 REGULAR MAINTENANCE

Besides the responsibilities of the Council, all property owners in the Headland also have a responsibility for caring for the Headland by ensuring that their properties are cared for and maintained. Sound maintenance contributes towards the resilience and attractiveness of a place. It can have a significant impact on ensuring the appearance of the conservation area is preserved and enhanced, is a positive contributor to the lives of the inhabitants whilst encouraging economic success through investment and tourism. Maintenance is defined by Historic England as 'routine work necessary to keep the fabric of a place in good order."<sup>01</sup> It differs from repair in that it is a pre-planned, regular activity intended to reduce the instances where unforeseen work is needed and, in the case of historic buildings, that important historic fabric is not lost. Regular maintenance also ensures that small problems do not escalate into larger issues, which cause more damage, increasing the cost to the owner to put right. Regular checks are a vital element in spotting issues early on. Maintenance might include cleaning out of gutters, checking for leaks or re-painting windows and doors. It is recognised that coastal communities bear more of a responsibility due to the local climate; more extreme storm events increases salt weathering causing decay to built fabric. Regular maintenance is therefore vitally important in a place like the Headland to maintain its appearance.



01 Historic England, Conservation Principles, Policies and Guidance (April 2008)

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#### TOP TIPS: MAINTENANCE

- Prepare your own individual maintenance plan mark regular tasks on your calendar.
- Regularly repainting cast-iron will prevent rust and keep your house looking smart.
- Make sure your rainwater goods are not leaking check for water staining or green mould on brickwork or render. A good time to inspect rainwater goods for unknown leaks is during or just after rain.
- Regularly check drains are clear of leaves or other debris.
- Clear bird droppings from perching points as guano is both unsightly and can be damaging to building materials as it contains high levels of salts and acids.
- Remove self-set vegetation from roofs, gutters or other areas as root action can be damaging.
- Self-climbing plants like hydrangeas, ivy or Virginia creeper can damage historic brickwork, mortar and renders, so consider removing them altogether.

A number of organisations have useful guidance on the care of historic properties. Historic England have a <u>Maintenance</u> <u>Checklist</u> for homeowners, whilst the Society for the Protection of Ancient Buildings (SPAB) has a clear and down-to-earth calendar which can be found here: <u>https://www.spab.org.</u> <u>uk/sites/default/files/maintenance-toolkit/Maitenance%20</u> Calendar 4.pdf

For more useful advice, see Part 4 of this document.

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#### 12.6 REPAIR

Repair is 'work beyond the scope of maintenance, to remedy defects caused by decay, damage or use, including minor adaptation to achieve a sustainable outcome, but not involving alteration or restoration.<sup>(02</sup> Buildings in need of repair can have a significant impact on the appearance of the conservation area. Whilst many buildings in the conservation area are in good condition, others are not. Examples of what constitute 'repair' include replacing a broken tile or slate, replacing damaged brickwork, or repairing rotted sections of timber work.



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Repairs should be on a like-for-like basis to maintain the appearance and physical characteristics of the building. Like-for-like means a repair that matches the historic element removed in terms of material, construction technique, finish and means of installation. This does not apply when an existing material is detrimental to the built fabric, e.g. if cement pointing has been used. In such cases, the damaging material should be removed, and traditional materials put back using traditional construction methods.

Traditional materials require the use of traditional techniques, particularly the use of lime mortars in order that the breathability of the historic building is maintained, and moisture does not become trapped within the fabric, leading to decay. Breathability is an important characteristic of historic buildings. The original materials used in the construction of a historic building are more permeable than modern materials. The replacement of old with new can therefore lead to damage to the historic fabric and other unforeseen consequences. For example, the replacement of soft lime mortar with hard cement mortar means moisture in the structure evaporates through the softer brick or stonework, rather through the less permeable cement, leading to the erosion of the brick or stonework. Where poor repair methodologies have been used in the past, it is recommended that hard mortar is carefully removed and replaced with a lime-based mortar (see information box 'Pointing').

Additionally, repairing or replacing a lime-based render on your home with a modern cement-based material, can also lead to unforeseen damage. Moisture can become trapped behind the harder less-permeable render, causing damp, condensation, mould and permanent damage as a result. Making the right choices at the start of repair work is therefore essential for the appearance and value of a property and the health and wellbeing of its occupants.

For further help and useful links on the repair of historic buildings, see Historic England's guidance <u>'What to</u> <u>Consider When Repairing an Older Home'</u>.

#### TOP TIPS: POINTING

As part of regular maintenance and repair works to historic buildings, stone or brick walls may require repointing. This should be carried out in lime mortar, never cement. Existing mortar should be raked out by hand using hand tools, to a depth twice as wide as the joint. Mechanical tools should not be used to rake out the joints, as these are likely to damage the surrounding stone work.

For more information about repointing and mortar mixes see Historic England's <u>Best Practice Guidance,</u> <u>Repointing Brick and Stone</u> <u>Walls (2017)</u>

Historic England

# Repointing Brick and Stone Walls



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### 12.7 BUILDING MATERIALS

The consistency to the materials palette used in the Headland is a fundamental part of its character – as shown earlier in this document, ecclesiastical buildings and structures before 1800 are usually constructed in limestone. Georgian buildings tend to be rendered stone, although the Duke of Cleveland has a fine ashlar finish. Many 19th century buildings may be brick or have a smooth rendered finish. Roofs are more commonly of slate, although red pantiles also exist on some older, more traditional buildings.

It is vital to ensure a consistent use of traditional building materials and local details throughout the conservation area, preserving the sense of visual harmony and character, and ensuring that historic fabric does not become irreversibly damaged or lost through the use of inappropriate materials and techniques.

It is important that new buildings and refurbishment of existing buildings blend in with and reinforce this character. Large areas of glass, curtain walling or metallic finishes, alien to the character of the area, should be carefully considered on a case-bycase basis. Alterations and extensions to existing buildings should respect the building's materials, architectural style and proportions.

The use of modern external cladding or external insulation is also inappropriate for use in the conservation area, not only impacting on the aesthetics of a building but potentially causing damage to underlying fabric. It may also require planning permission or listed building consent.

### TOP TIPS: BUILDING MATERIALS

- The type of materials used in the repair and maintenance of properties should be appropriate to each individual property; the choice of roofing material used in re-roofing a 1930s property, for example, will be very different than that appropriate for a mid-late 19th century property where Welsh slate was commonly used.
- The use of materials in the conservation area should be guided by <u>Section 5.3</u> of Part 2 of this document.
- Breathability is an important characteristic of historic buildings. The original materials used in the construction of a historic building are more permeable than modern materials, so the use of new materials (for example, cement, plastic paints, uPVC fixtures and cladding) can lead to damage to existing fabric.
- Using a modern-cement based render on a traditional building can lead to a build-up of moisture leading to damp, condensation and mould growth, damaging historic fabric and potentially impacting on the health of the occupants.
- On the majority of historic buildings, lime mortar matching the colour of the existing pointing and render should be used for any repointing works (see <u>Information Box 'Pointing'</u>).

#### Action 1:

Building owners and occupiers are encouraged to carry out regular inspections on their buildings to identify issues or failures in order that they can be addressed quickly.

#### Action 2:

Owners and occupiers of **listed and unlisted buildings** in the Headland are encouraged to:

- carry out repairs to historic buildings on a like-for-like basis wherever possible. On listed buildings, repairs may require Listed Building Consent;
- replace inappropriate materials that are damaging to built fabric using traditional materials and techniques;
- undertake the minimum intervention required for any repair, in order to preserve as much historic fabric as possible; and
- ensure that traditional building materials are utilised where appropriate in repairs and new works to historic buildings.
- HBC where possible will direct owners to available funding, if appropriate, for urgent repairs.

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Welsh slate roof

#### 12.8 RETENTION AND REINSTATEMENT **OF FEATURES**

12.8.1 Architectural Features

The original architectural features as outlined earlier in this document, are important for defining the character and contributing to the local street scene of the Headland. The loss of these features therefore causes incremental diminishment of appearance and character. Some later additions may also be historic and/or of good quality, as well as illustrating changes to buildings over time or recording past uses of a building. Care should therefore be taken not to remove important features which, whilst not all original to the building, are key contributors to its value. These can include:

- Windows: •
- Doors: •
- Roofs and chimneys; •
- Shop fronts; and •
- Mouldings or other architectural decorative • details.

Brick chimney and terracotta pot

Canted first-floor bay window with lead roof, moulded timber gutter, timber sashes with large panes, horns, and shaped heads

Tripartite windows containing timber sashes with shaped heads, separated by classical-style columns with pyramidal tops



Important architectural features on a house in the Headland which should be retained

Timber front door with deeply moulded panels and overlight

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'Permitted Development' rights granted through the Town and Country Planning (General Permitted Development) (England) Order 2015 allow a wide range of minor works to properties without planning permission (except commercial or multiple occupancy properties). In some parts of the conservation area, further restrictions have been applied through the selective introduction of Article 4 Directions, in an attempt to arrest decline and ensure those historic features that exist are retained through the removal of Permitted Development rights. A guide to these restrictions, can be found in Section 12.3). Those buildings that are protected by being statutorily listed are subject to tighter controls relating to changes. Permission under **Listed Building Consent** must be obtained when considering alterations, extension and demolitions, including the replacement of doors or windows and other features such as roofing materials and rainwater goods. Even within the Headland Conservation Area, which has a number of listed buildings and Article 4 Directions, unsympathetic works have still taken place, impacting on the appearance of the conservation area. Often this is because the owner or occupier is unaware of the restrictions and the need to obtain permission.

The impact of progressive change is, however, clear, as will be shown here and in the following sections.



A manipulated image showing how cumulative alterations and loss of original features can be damaging to a property

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#### 12.8.2 Windows and Doors

Traditional windows, doors and their glazing make a significant contribution to the Headland Conservation Area but are increasingly being lost as householders 'upgrade' their homes, replacing them with uPVC or composite materials. Historic England recently commented that the 'loss of traditional windows from our older buildings poses one of the major threats to our heritage'.<sup>03</sup>

Residential window types in the Headland include stone mullion windows on the Friarage Manor House, Georgian multi-paned sashes on Town Wall, and large-paned Victorian sashes with fewer glazing bars on its many Victorian terraces. Occasionally, the Headland's more recent housing stock retain metal framed Art-Deco windows with coloured leaded glass. Historic doors can be identified by their deeply moulded panels which can vary from two panels to six, occasionally more.

Windows and doors should be regarded as historic artefacts in their own right and an irreplaceable resource which should be conserved and repaired where possible. Retaining traditional windows and doors is part of good conservation practise. This section will explore why and also consider the economic and environmental benefits of their retention.

#### TOP TIPS:

- Where original timber doors and windows survive these should be retained, repaired and restored as necessary.
- If the replacement of doors or windows is proposed in a historic building, whether the existing are made of timber, aluminium or uPVC, any further replacements should be in timber (unless the original windows can be proven to be of a different material, for example metal) and should represent a significant improvement over the existing.
- Where windows are replaced, they should respect the size and form of the original opening(s) and glazing bars, be set back an appropriate distance from the wall plane and be of an appropriate traditional design.

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<sup>03</sup> Historic England, 2017, Traditional Windows: Their care, repair and upgrading, p.1 <u>https://historicengland.org.uk/imagesbooks/publications/traditional-windows-care-repair-upgrading/</u> Last accessed 13th February 2023

### Evolution of the Sash Window

The sash window first developed in the 17th century when weights and pulleys were added to the frames of windows. The sash window became extremely popular throughout Britain. Early windows can be identified by their multiple panes of glass and thick glazing bars. As glass technology improved in the 18th and 19th centuries, so window designs were able to develop; the number of panes decreased and glazing bars reduced in

width. Larger and heavier panes of glass led to the development in the 19th century of 'horns'; these are projections of the window frame to strengthen the joints.

In the later 19th century one or two panes of glass in the upper and lower sash were common, and by the end of the 19th and early 20th century, fashion saw multiple panes in the upper sash but single or paired panes below.







19th century

The Headland Special?



Late 19th / early 20th century

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#### DID YOU KNOW?

- Historic windows from the 18th and 19th century were generally made from the heartwood of slow-grown pine trees from natural forests of the Baltic. This high quality wood is one of the reasons why traditional windows survive today.
- Larger and heavier panes of glass began to be used in sash windows in the later 19th century. 'Horns' were developed to counter the additional weight of the glass and the loss of glazing bars. Horns provided the frame with additional strength.
- Window colours tended to be white or stone coloured in the early 18th century. The later 18th century saw the introduction of dark greens, greys, browns and blacks often used to contrast with the stucco, stone or rendered facades. By the end of the Georgian

period, green was used for more lowly houses or cottages, but white was deemed as appropriate for more elegant houses. By the mid-19th century purple-brown was popular, whilst Brunswick Green was also widely used for external window frames and doors.



A typical late 19th century window horn

#### **Traditional Doors**

The Headland includes a number of Georgian, Victorian and early 20th century doors. Georgian doors usually have six panels and a decorative fan light or rectangular over-light. The later Georgian period saw deeper panels, usually fielded (with a raised central panel and sunken bevelled edges). Occasionally, the lower panels were set flush with only a narrow bead, in an attempt to reduce the accumulation of dirt. Rectangular over-lights are also found in Victorian houses, where doors typically have four panels with deep mouldings. More elaborate doorcases also have side lights containing leaded glass as well as over-lights. External doors rarely include glazed panels until the 20th century and are likely to be modern, or glazing retrofitted into an existing door.



A modern timber door without historic precedent is not appropriate.



A modern composite door incorporating glazing and modern chrome fittings is not appropriate.

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modern reinterpretation which is not

appropriate on historic buildings.

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### Repairing and Upgrading

The majority of historic buildings within the conservation area are either protected by law by being listed or have Article 4 directions which restrict householder permitted development rights. When property owners wish to replace windows and doors they are therefore likely to require planning permission. Despite this, doors and windows are being lost in increasing numbers and replaced by uPVC and other manmade materials, profoundly impacting on the appearance and character of individual buildings and the wider street scene.



This manipulated image shows the impact on the appearance of this residence of removing historic windows and installing uPVC windows

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Unplasticised polyvinyl chloride (uPVC) appeared in 1977. For over 40 years, the plastic window and door industry has worked hard to convince homeowners of the virtue of uPVC and the inadequacies of timber. However, traditional windows can be simply and economically repaired, usually at a cost significantly less than replacement.<sup>04</sup> Many aspects of repair and maintenance can be undertaken by homeowners or a competent joiner. For further information on repairing traditional windows, see the information box opposite.

The argument that historic timber windows are not energy efficient and cannot perform as well as uPVC has been challenged by heritage bodies; recent research has in fact shown that timber windows and doors can be successfully upgraded to perform as well as plastic alternatives.<sup>05</sup>

O4 Historic England, 2017, Traditional Windows: their care, repair and upgrading, <u>https://historicengland.org.uk/images-books/</u> <u>publications/traditional-windows-care-repair-upgrading/</u> [Last accessed 15th February 2023]

05 For further information see 'Research into Thermal Performance of Traditional Sash Windows: Timber sash windows': <u>https://</u> <u>historicengland.org.uk/research/results/reports/redirect/16035</u> and Energy Efficiency Research <u>https://historicengland.org.uk/</u> <u>research/current/conservation-research/energy-efficiency/</u> [Last accessed 15th February 2023] A combination of the following suggestions can significantly improve thermal performance with limited impact on significance:

- Draft proofing windows with brush seals;
- Using heavy curtains and insulating blinds;
- Using internal shutters where they exist; and
- Installing appropriately designed secondary glazing.

Installing secondary glazing has been shown to be a particularly efficient way of reducing heat loss, condensation and improving noise insulation, and can be as effective or better than double glazed units whilst costing far less.<sup>06</sup>

Remember, energy efficiency isn't just about windows or doors, it should be approached from many angles. The 'Whole-Building <u>Approach</u>' by Historic England considers the interrelationship of the factors at play in an individual building in order to find a solution that balances the goal of saving energy alongside other important objectives.

## Useful sites:

Traditional Windows: their care, repair and upgrading, Historic England <u>https://historicengland.org.uk/images-books/publications/traditional-windows-care-repair-upgrading/</u>

Webinar on Traditional Windows Care Repair and Improving Energy Efficiency <u>https://historicengland.</u> <u>org.uk/services-skills/training-skills/training/webinars/</u> <u>recordings/webinar-on-traditional-windows-care-repair-</u> <u>and-improving-energy-efficiency/</u>

Repairing Windows in an Older Home, Historic England https://historicengland.org.uk/advice/your-home/ looking-after-your-home/repair/windows/

Secondary Glazing Advice for Traditional Windows https://historicengland.org.uk/images-books/ publications/eehb-secondary-glazing-windows/ heag085-secondary-glazing/

I Want to Alter My Windows, Historic England <u>https://</u> historicengland.org.uk/advice/your-home/makingchanges-your-property/types-of-work/alter-mywindows/

06 Historic England, Secondary Glazing Advice for Traditional Windows, 2016 <u>https://historicengland.org.uk/images-books/publications/eehb-secondary-glazing-windows/</u> [last accessed 15th February 2023]

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### Why is uPVC Unsuitable for Historic Buildings?

There are a number of factors which make uPVC unsuitable for historic buildings. Although the industry continues to improve, the design, detailing and operation of plastic windows make them look different to traditional ones. uPVC fails to replicate the finer details of traditional windows, and the plastic frames can often be overly bulky, flat and shiny. The modern glass so often used lacks the varied surface and interest of historic glass. Glazing bars are structural members in traditional windows, but due to the weakness of uPVC, false glazing bars are often used instead which tend to fail after a few years.

The choice of uPVC window styles, colours and forms available to the consumer is so vast, that the appearance of a once uniform terrace can be transformed, losing one of the characteristics which makes it special. Unlike traditional windows which can respond to latest fashions, uPVC is difficult to recolour; todays fashionable plastic colours of sage green and grey will likely look dated over time. The difficulty in repairing or recolouring uPVC often means that they are usually replaced in their entirety, making them a very unsustainable solution. Although recycling does exist for uPVC windows this is generally limited to the waste sections left over in the manufacturing process rather than for redundant windows. Windows therefore end up in landfill, with the potential for releasing some of the most damaging industrial pollutants.



An example of inappropriate uPVC windows; the frames are too heavy, their standard shape fails to respond to the arched window openings and make a poor attempt to imitate sashes.

### Quick Facts: uPVC

- uPVC contains toxic chemicals which can be released during a fire;
- Manufacturing uPVC windows and doors requires very high energy input;
- uPVC windows are difficult to recycle and end up in landfill, with the potential for releasing some of the most damaging industrial pollutants;
- uPVC windows and doors have a far shorter lifespan than appropriately maintained timber;
- uPVC replacements undermine the appearance of conservation areas and can threaten property values; and
- uPVC degrades, discolours and becomes brittle as a result of exposure to sunlight.

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### Replacing Windows and Doors in Timber

Within conservation areas, timber will often be the most appropriate material for replacement windows or doors in historic buildings. There are a number of reasons in support of timber, some of which have been touched upon above. Timber has a far superior appearance to plastic and can be manufactured in a range of styles suitable for the building; like the originals they can be manufactured with similar mouldings and detailing.

Another factor to consider is its performance - timber will last longer if maintained appropriately; new timber windows and doors have a 60-70 year lifespan (whilst original historic examples can be well over 100 years old) compared to uPVC which typically has a 15-20 year lifespan, so timber products are a far better long term investment.

Additionally, timber is a natural insulator and as a natural material it will perform like the original historic windows and doors, moving and breathing with the building. Where appropriate, new windows can also be manufactured with double glazed units for noise and condensation reduction. Today, timber used in windows is sustainably sourced and the manufacturing process has a far lower carbon footprint than the manufacturing of plastic doors and windows.

It should be noted, however, that the replacement of windows in a historic building, especially if they are original and contain historic glass, should always be considered as a last resort. Replacement of windows in a Listed Building is unlikely to be appropriate and will require Listed Building Consent.

## Quick Facts: Why replace windows and doors in timber?

- Timber is more visually appealing and more appropriate for historic buildings;
- Can be made in a style to suit the historic building;
- Can be detailed in the same way and the originals;
- Can be fitted with double gazed units reducing condensation and noise;
- Is a superior insulator to plastic;
- Can last up to three times as long as uPVC, therefore whilst they may be more expensive upfront, the total costs are balanced out in the longer term; and
- Timber does not contain toxic chemicals and is environmentally friendly.

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## Replacement Guide – Some Important Considerations:

If your historic windows are irreparable, here are a few suggestions when replacing them:

- It's important to retain the historic depth of the 'reveal' - it's a common mistake for installers, even if they are experienced, to set windows too far forward, impacting on the building's overall appearance.
- Ensure that the new windows have glazing bars of the • appropriate thickness and profile, which will usually be that of the glazing bars being replaced. If your house has lost its original windows, there may be clues in your neighbour's property, or seek advice from an expert.
- Ensure that the opening method and mechanism • matches that of the historic window.
- Choose to install sash windows with weights and pulleys, as opposed to inappropriate spring balances.
- To replicate the look of historic glazing, which is • an important element of historic windows, try to specify a heritage-type of glass. Heat treated glass specially manufactured for historic buildings provides a distorted texture which provides a similar effect to historic cylinder glass and can even be used on the outer pane on a double glazed unit.



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#### Dormers

Dormers are a feature of the conservation area. Generally these are modest in size with a single window to the front, occasionally with flanking lights to increase light. Canted dormers are unusual within the conservation area but can be found, for example, on Radcliffe Terrace and Cliff Terrace. The appearance of many dormers have been eroded by inappropriately designed uPVC replacement windows. There are a few cases where unsympathetic dormers have been introduced into the conservation area. Inappropriate dormers are overly large and 'boxy' and lack respect for the proportions of the building and its existing window openings. Whilst these are rare, with the ever increasing pressure to increase living space there is a danger that more intrusive forms may appear. New dormers or changes to dormers on historic buildings are likely to required planning permission and will be scrutinised by the Council to ensure they are suitable for the conservation area.

### Actions 3:

Hartlepool Borough Council will encourage the retention of original windows and doors. They will discourage their replacement with uPVC and other inappropriate alternatives and will encourage reinstatement in suitable materials and to suitable designs if lost.



The character of the dormer on the right has been severely impacted by an inappropriate uPVC replacement window which makes no attempt to reproduce the historic form shown on the left

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#### 12.8.3 Chimneys

Chimneys are an integral feature of buildings in the Headland, adding character and interest to roofscapes. Many can also be of interest in their own-right, as chimney stacks and pots are frequently ornately decorated.

Chimneys are a historic record of how homes were once heated and many are now being put back into use as wood burning stoves become increasingly popular. Additionally, in the summer, chimneys with fireplaces have been shown to be play a role in ventilating homes, bringing fresh air via the flue, helping keep occupants cool.

Where fireplaces are removed or redundant and chimneys no longer in use, it might be tempting to remove a chimney when it is in need of repair, rather than rebuilding. This has occurred on a number of properties within the conservation area, resulting in a loss of architectural detail, and at worst, leading to a monotonous unpunctuated roofscape.

Where possible, always repair and retain chimneys and their pots. Don't block up fireplaces permanently but ensure they can be opened up in the summer to help ventilate your home. Repairs should be carried out with matching materials such as the same colour brick. Care should be taken to replicate any historic design features and architectural detailing such as cogging, corbel bands or string courses. The removal of such architectural detailing by rebuilding a stack in straight or unadorned courses or removing higher level masonry to reduce the height of a stack, has a negative impact on the overall character of the building and should therefore be avoided.



Traditional chimneys in the Headland



Substantial chimneys on Southgate

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Defective or cement pointing should be raked out carefully by hand to a depth twice the width of the joint and then repointed with an appropriate lime mortar mix. For mortar mixes, see <u>Historic England's Best Practice Guidance, Repointing Brick and</u> <u>Stone Walls (2017)</u>. If a pot needs to be replaced then the replacement should match the remaining pots in terms of its material (terracotta / glazed), size, shape and colour. It may be worth checking around architectural salvage or reclamations yards for available stock. Lead flashing should be replaced with lead, to match the style and arrangement of existing flashing. Adhesive Flashband should only be used for temporary repairs.

#### Actions 4:

Hartlepool Borough Council will encourage the retention of traditional chimneys on historic buildings.



A manipulated image showing the impact of chimney removal



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12.8.4 Roofs, Gutters and Rainwater Goods Roofs are generally of Welsh slate in the conservation area, though as mentioned above, terracotta pan tiles can be found on older dwellings. Welsh slate became more readily available after the construction of the railways from the mid-19th century. Repairs to roofs or re-roofing should be carried out with Welsh Slate or an imported variety similar in colour to the existing.

A number of buildings in the conservation area have decorative ridge pieces. If possible these should be retained and reset. Where they are missing or broken, it may be worth checking architectural salvage or reclamations yards for one-off replacements.

Red terracotta pan tiles should also be replaced with a similar material – modern concrete tiles are not an acceptable alternative.

When replacing or repairing a roof, always consider adding or topping up your roof insulation. However, remember that adequate ventilation into the roof space is an important consideration; roof spaces are vulnerable to the accumulation of condensation from the rooms below which can cause damp on roof timbers and mould growth as water condenses on cold surfaces in the roof space. Ventilation should be provided by means of discreet ventilation tiles or slates, or vents in the eaves or gable.



Modern concrete tile is not an acceptable material on historic buildings in the conservation area

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### TOP TIPS:

Before carrying out any major roof works you should always check for bats. Bats are protected by law. Contact the Council's ecologist for more information and guidance.

Historic guttering in the Headland tends to be cast-iron halfround with cast-iron round down pipes, although timber box gutters are occasionally found. Gutters are often attached to fascia boards although on some terraces (e.g. Montague Street, Beaconsfield Street) they are attached directly to the wall head or rest on corbels. Down pipes are attached to the wall plane with heavy brackets, although occasionally they are found to be cut into channels in the brick work. On South Crescent gutters are discreetly hidden behind parapets, rainwater dispensing into distinctive cast-iron hoppers and circular cast-iron down pipes. With regular maintenance cast-iron gutters will last far longer than plastic, are repairable, and are more visually in-keeping in historic areas.

Unfortunately, over time, residents have partially or fully replaced cast-iron rainwater goods with plastic alternatives in various inappropriate shapes and colours. As with other architectural features, rainwater goods should be replaced like-for like and painted black. Where plastic has been used in the past, traditional materials should be reintroduced where possible.

#### TOP TIPS:

- With regular maintenance cast-iron gutters will last far longer than plastic, are repairable, can be redecorated and are more visually in-keeping in historic areas.
- Rainwater goods should be regularly checked, cleaned out and repaired, to prevent leaks and the risk of water ingress. Check your walls for damp or discoloured patches after wet weather. This sort of problem is often caused by blocked gutters and downpipes and can be easily fixed. Regular checks and maintenance can save you a lot of hassle, and money, in the long term.

### Action 5:

Hartlepool Borough Council will encourage the retention of traditional roof coverings visible from the public realm which reflect the historic character of the building and surrounding conservation area and will encourage the retention of cast-iron rainwater goods.

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#### 12.8.5 Boundary Treatments

A variety of historic boundaries are found in the conservation area, including stone walls around the churchyard of St Hilda's Parish church, and the characterful walls of Friarage Field. Elsewhere hedges form a traditional boundary which are both positive to the conservation area and a practical solution providing privacy and shelter from the weather. Most common are the 19th century dwarf walls topped by coping stones and railings. Where these have been historically removed, residents are encouraged to reinstate traditional railings appropriate to their house and the surrounding street.

Increasingly found and detrimental to the conservation are the introduction of inappropriate close-boarded fences to front or side gardens. These are particularly damaging where uniform boundary treatments are interrupted by a standalone intervention, upsetting the rhythm of the street scene. Home owners are encouraged to remove insensitive installations and replace them with more appropriate hedging or dwarf walls and railings.



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Inappropriate close-boarded fence facing a street

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#### TOP TIPS:

Railings on dwarf walls are an important feature of the conservation area. Where these have been historically removed, residents are encouraged to reinstate them.

When choosing the most appropriate design, look for precedents; are there any historic examples remaining in your street? Check the Local History section of your library for images of your street or the surrounding area. Hartlepool History Then and Now is a great website to start your research: <u>https://www.hhtandn.org/hartlepoolplaces/streets-and-buildings</u>

If in doubt, ask for advice from the Hartlepool Conservation Officer, planning permission may be required to replace boundary treatments.



#### Action 6:

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Hartlepool Borough Council will encourage the retention of traditional boundaries which positively contribute to the conservation area and discourage boundary treatments which would be detrimental to the character and appearance of the conservation area.

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### 12.8.6 Paints, Renders and Cladding

The finish of exterior walls are an important element of a building character. When these are grouped in pairs or terraces, the consistency of that finish is an important part of the character of the conservation area. Within the conservation area brick finishes and render are both commonly found. But over time, the uniformity of some brick terraces, such as in Gladstone Street, have gradually succumbed to a mixture of paint or rendered finishes to the point that more than 50% of the terrace on the south side of the street now have a painted finish or render. This may be partly as a result of a need to individualise a property or the mistaken believe it might cure damp.

As covered in <u>Section 12.3</u>, conservation area status requires that rendering a building needs planning permission, whilst Article 4 directives which covers the majority of historic residential buildings in the conservation area, also controls the painting of a buildings. Despite this, it is clear that insensitive interventions have taken place.



This modern render is raised above the finish on the adjacent building and has a distinctive plastic edging strip. If utilising a modern impermeable material, it may be causing more harm than good on this historic building.

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It will be important going forward to ensure the consistency and unity of brick-faced terraces and to resist proposals to either render or paint individual houses which are otherwise part of a group. This includes:

- The north side of Gladstone Street,
- The terraces of Beaconsfield Street
- The lower east side of Montague Street
- North side of Victoria Place

Where a building is part of a uniform terrace with a rendered finish, the permanent removal of render will be resisted in order to maintain the uniformity of the street.

Additionally, the installation of modern cladding or external insulation is inappropriate within the conservation area due to the issue of aesthetics and the impermeability of the materials. The use of modern materials such as uPVC, 'plastic' paints, modern insulation and cement-based renders on a traditional building can lead to a build-up of moisture causing damp, condensation and mould growth, damaging historic fabric and potentially impacting on the health of occupants.

### Action 7:

The Council will discourage the application of nonhistorically authentic render, paint, cladding or other material visible from the public realm due to the detrimental impact on the character on the building and on the character of the conservation area.



The disruptive impact on a uniform terrace of painting a property

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Imposing individuality on this porch in Beaconsfield Street has both impacted on the building's appearance and likely causing damaged to historic fabric below the modern tiling

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12.8.7 Inappropriate Additions: Satellite Dishes, Extractor Vents, Solar Panels and Telecoms Equipment Over time ad-hoc accretions to buildings can spoil their appearance, disrupting the coherence of groups of buildings or obscuring architectural details. The addition of modern fittings to the exterior of buildings within the conservation area needs to be considered carefully, as items like satellite dishes, extractor vents, air conditioning units, alarm boxes, security lighting, wiring and aerials can be visually detrimental and may require planning permission. These should be located on rear elevations away from sight of the public highway. This is also true of solar panels. The siting of these on primary elevations visible from the public highway is strongly discouraged within the conservation area, in order to preserve its historic character. The addition of solar panels may require planning permission.

Luckily, advances in technology and the advent of broadband may see aerials and satellite dishes made redundant in coming years. It will be important for superfluous equipment to be removed by owners and occupiers within a reasonable time period following their redundancy to maintain and enhance the conservation area.

Additionally, the Climate Emergency requires the consideration of alternative sources of heat generation in our homes. This will likely result in the installation of more air-source heat pumps throughout the area. Their siting will require careful consideration so as not to impact on the conservation area and may require planning permission.

### DID YOU KNOW?

- Satellite dishes are a common feature in the streetscape, but did you know that if you live in a conservation area, they require planning permission if they front onto a highway.
- As technology progresses and satellite dishes are no longer required, it will be important to remove any superfluous equipment within a reasonable time period to improve the appearance of your house and the surrounding area.

#### Action 8:

Owners, occupiers and developers will be encouraged to prevent modern clutter such as extractor vents, satellite dishes, solar panels and other additions from front elevations or roof slopes within the Headland Conservation Area. They will be encouraged to remove superfluous fixtures to improve the appearance of the conservation area.



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12.8.8 Shop Fronts and Public Houses

Although principally a residential area, retail and hospitality feature in a number of areas of the Headland. The design and appearance of retail units and traditional public houses can have a positive or negative impact on the appearance of the Headland. A few traditional shop fronts remain within the conservation area boundary and former shops can be identified by features such as pilasters, decorative consoles and fascia. Where these remain, every effort should be made to retain and repair them like-for-like. Similar features can also be seen on The Cosmopolitan frontage.

The design of new shop fronts should respect the period and proportions of the building in which they are located, whilst care is required to ensure that signage is not overly large, or garishly coloured or lit. Appropriate design and placing of signs and adverts is essential to preserve and enhance the area's special character.

Temporary advertising banners should only be used for a limited period and not become permanent fixtures on a building as they can have a negative impact on the appearance of the area. This also applies to temporary advertising signs on public houses. Such banners may require advertisement consent.



Double shopfront

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Security shutters are a significant issue in the Headland. Out of hours or where shops are permanently closed, shuttered shops create an inactive and unpleasant street scene. Evidence suggests that external shutters are counter intuitive, as they can lead to the impression that an area is a high crime risk, further encouraging anti-social behaviour. The installation of new roller shutters will be discouraged by the Council; the Council encourage the replacement of existing roller shutters with alternatives such as toughened glass, or open weave shutters.

For further guidance, please refer to the Council's <u>Shop Front</u> and <u>Commercial Frontages Design Guide</u>.



Former shop on Northgate which retains a number of decorative features including console brackets and fascia.



Solid roller shutters on Northgate are intrusive on this tradition shop front

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### TOP TIPS: SHOP FRONTS

- Retain and restore traditional shop fronts, even where then shop is converted to other uses.
- Choose traditional awnings to add interest and shade the shop window from sunlight. Dutch canopies are not suitable in a conservation area.
- Replacement shopfronts (either in whole or in part) will take account of the period and style of the building they are within.
- Traditional shopfront design with components (pilasters, corbels, fascia, etc.) will be encouraged where appropriate. However, this does not exclude contemporary design where it is very high-quality and designed to be in keeping with the building in which it sits.
- Fascia will not extend up above cornice level, down over the window or across corbels at either end.
- Painted timber and glazing are the most appropriate materials for shopfronts, including signage. Illumination will be modest, fitted only when necessary and will be external rather than internal.
- Window stickers or features which obscure the view into the shop will be avoided when a shop is in use.
- Avoid using external roller shutters. If there is no alternative to an external roller shutter ensure that it is open weave and the shutter box is contained behind the fascia.
- Where possible consider using laminated or toughened glass as it is shatterproof.
- Conversion of good quality historic shopfronts to residential use may be acceptable if the shopfront is retained.

#### DID YOU KNOW?

Research suggests that external shutters on buildings are counter intuitive. They can have the oppositive effect than that intended by leading to the impression that an area is a high crime risk, further encouraging anti-social behaviour.

#### Action 9:

 Hartlepool Borough Council encourage applications for high quality shopfront designs and security which is appropriate for the conservation area. Applicants will be discouraged from the removal or change to historic shopfronts unless they are of beneficial impact to the character and appearance of the conservation area.

#### Action 10:

- Hartlepool Borough Council will advise owners / occupiers of shops to:
  - o Appropriately repair shopfronts;
  - Replace detrimental external solid metal shutters with more sensitive security measures such as toughened glass or open weave shutters; and
  - o Ensure signage, lighting and advertising are appropriate.

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## Good Design in the Headland

### 12.9 GOOD DESIGN

12.9.1 Alterations, Extensions and Demolition The appearance and character of the Headland Conservation Area is the result of centuries of development and change, including significant development during the 19th century and the clearances of the 20th century. Its appearance reflects this evolution, and it is not the purpose of conservation area designation to prevent future change which is necessary for the enduring sustainability of the Headland. Instead, the purpose of designation is to ensure change is carried out in a manner that not only does not cause harm but also, where appropriate, enhances the conservation area. The appropriateness of any demolition, alteration or extension should be considered on a case-by-case basis, as what is appropriate in one location will not necessarily be acceptable in another.

The impact of proposed changes on the heritage asset or assets affected should be undertaken through a formal Heritage Impact Assessment, which will be a requirement of any planning application for change in the conservation area (see information box). This should consider the heritage asset or assets affected, their setting and key views. As a heritage asset in its own right, any change in the conservation area or nearby (within its 'setting') will require assessment in terms of its impact on the conservation area. Further assessment may be required in relation to an individual listed building or listed buildings near the location of the proposed change.

### What is a Heritage Impact Assessment?

Heritage Impact Assessment (HIA) is a process used when proposals are put forward for change to the historic environment. It is usually a requirement of listed building consent or planning consent for proposals within a conservation area. It identifies what is historically and architecturally important about a heritage asset, in order to be able to assess whether proposed changes will have a positive, negative or no impact on the heritage values of the place. Advice is usually given by a specialist heritage consultant and the resulting conclusions presented in a report, which should include:

- Identification and description of the proposals site and its setting;
- Identification of any designations, such as listing, which the site is subject to or which are within the setting of the site;
- Description of the history of the property;
- Identification of the 'significance' of the site, i.e. its historic and architectural interest; and
- An assessment of the impact the proposals will have on the significance of the site, as well as recommendations for any changes to the scheme that will reduce any negative impacts that are identified.

Alterations and extensions should preserve or enhance the character of the conservation area. This means that changes should be respectful of the prevailing architectural and visual character of the Headland and the specific character of the street or space in which it is located. Alterations and extensions should also use appropriate materials, whether these are the same as those typically found in the conservation area or whether they are new materials that are complementary. The materials selected should be of a composition that will not cause harm to the existing fabric. For example, alterations to historic fabric should not be carried out using mortar that is harder than the existing as it will cause the existing stone or brick to deteriorate.

Generally, the scale of the Headland's historic buildings allows for residential attic conversions. Traditionally attics were lit by dormers or modest roof lights. Where these are newly converted, roof lights should be limited to secondary elevations in order to limit the visual impact on the streetscape. They should also be of conservation specification, i.e., set flush with the roof rather than raised. Dormer windows may be permitted where they are of a suitable scale and design and fit the existing character of the street.

Buildings can be important records of their own development. There should not be a presumption that reversing historic changes will be acceptable as this can diminish the illustrative value of a building. However, not all past changes are beneficial to a building; enhancement could be achieved through removing a detracting feature (for example, a poorly designed porch) and replacing it with something more 'in keeping', or with something that draws inspiration from the character of the conservation area.

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Extensions should be subordinate to the existing buildings in their scale, massing and design. In other cases, it will be appropriate for an extension to maintain the established building line. All extensions should be of high-quality design and construction. Materials and detailing should complement the existing building and the street or space within which it is located.

Demolition of buildings or removal of features that detract from the conservation area may be beneficial. Demolition of detracting buildings and features will only be permitted where suitable new development is proposed.

### Alterations and Extensions

- Planning proposals for alterations, extensions and demolition should be accompanied by a Heritage Impact Assessment. The detail contained within the assessment wil be proportionate to the proposed changes.
- Proposed changes should preserve or enhance the character of the conservation area. This means that changes should be respectful of the typical architectural and visual character of the conservation area.
  Enhancement could be achieved through removing a feature which is out-of-character with the characteristics of the area and replacement with something more in-keeping.
- Extensions should be subsidiary to the existing buildings in their massing and design. The scale of extensions should be in keeping with the existing buildings.
- The use of traditional materials should generally be used for alterations and extensions, namely brick or render with slate roofs.
- Extensions should be of a high quality of design and construction.
- Roof extensions are unlikely to be appropriate.
- Negative buildings, extensions and features should be removed when the opportunity arises.
- Any modern materials added to a building should be high quality and sympathetic.



Modern extension which combines both contemporary with raditional design (Trombe.co.uk)

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12.9.2 New Development in the Conservation Area As mentioned above, it is not the purpose of conservation area designation to prevent future change which is necessary for the enduring sustainability of the Headland. New development within and on the boundary of the conservation area is an opportunity to enhance its character and appearance. New development in the Headland may take the form of new buildings on undeveloped plots, the redevelopment of small or infill sites formerly occupied by earlier buildings or the replacement of existing buildings. There is also potential that existing buildings which make no contribution to the conservation area may undergo redevelopment in future. All have the potential to add or subtract from the special character of the Headland.

It will be important within any new development to avoid past mistakes which has seen some areas of modern development designed without reference to the local setting, history, materiality, character or settlement layout, and of a design which can be found in any village or town anywhere in the country. Local Plan policy also seeks to move away from 'anywhere estates'. Through thoughtful and sensitive design there is the potential for the Headland to become an example to other conservation areas, expressing its own individuality and character.

## Successful New Development:

- relates well to the local geography and history of a place and the lie of the land;
- is informed by local character and identity;
- sits happily in the pattern of existing development;
- respects important views;
- respects the scale of neighbouring buildings;
- uses materials and building methods which are as high in quality as those used in existing buildings; and
- creates new views and juxtapositions which add to the variety and texture of their setting.<sup>07</sup>

New development should respect the character, appearance, form, scale and materiality of the conservation area and the other historic buildings, particularly listed buildings, locally listed buildings, and their setting. This might include:

- Residences arranged in continuous terraces;
- A scale not exceeding two-and-a half-storeys;
- Architectural features might include canted bay windows and small dormers;

- Brick, renders and slate might be suitable, with occasional use of limestone;
- Regular arrangement of streets, punctuated by small squares;
- Plots might be placed hard up to the pavement or with small front gardens separated from the street by a low wall and railings; and
- Might have small rear yards / gardens.

This list is not exhaustive; each location will present its own unique requirements for a sensitive and appropriate new design. In all cases, Hartlepool Borough Council will critically assess new applications for development both within and adjacent to the proposed conservation area to ensure it is of the highest quality of design, construction and detailing. The principal aim of new development should be to preserve and enhance the character of its setting and the conservation area as a whole.

The height of new development will also be a consideration in assessing its acceptability; buildings are generally of two storeys with attics lit by dormers, although there are a number of exceptions.

07 Historic England, 2022, 'Design in the Historic Environment', <u>https://historicengland.org.uk/advice/planning/design-in-the-</u> historic-environment/

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Hartlepool Borough Council have also produced a Supplementary Planning Document (SPD) to guide good design for new residential development and residential extensions:

## Residential Design SPD 2019

<u>Historic England's guidance</u> along with the <u>National Design Guide</u> also provide advice on the sensitive design of buildings.



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#### GOOD DESIGN TIPS

- New development in the conservation area should aim to preserve or enhance the character of the conservation area.
- The heritage impact of new development on the conservation area, listed or a building of building of positive value and their settings will be assessed prior to the approval of works.
- New development in the conservation area will respond to local history, character, topography, scale and layout.
- Significant views identified in the appraisal will be respected in new development.
- New development in the conservation area should use appropriate and high-quality materials, whether these are the same as those typically found in the conservation area or whether they are new materials that are complementary and thoughtfully used.
- New development will incorporate areas of planting and trees.

### Action 11:

Hartlepool Borough Council will encourage planning applications for new-builds, alteration or extensions to dwellings which are of highest-quality design which preserve the character and appearance of the conservation area.

#### Action 12:

Hartlepool Borough Council will discourage the demolition of a building or feature which contributes to the character of the conservation area and will only permit demolition to a detracting feature where a suitable replacement is proposed.

### Action 13:

Hartlepool Borough Council will consider developing/ commissioning a Design Guide specifically focussed on its conservation areas.

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## A Viable Future for the Friarage Manor House

### 12.10 THE FRIARAGE MANOR HOUSE SITE 12.10.1 Introduction

The Friarage Manor House Site has been identified in the previous section as a key heritage asset within the Headland which currently makes a negative contribution to the conservation area. There is significant potential for its renovation and reuse. This section explores the site, its history and potential uses.

### 12.10.2 Brief History

A friary of Franciscan monks was established in Hartlepool and first mentioned in 1240 when Henry III granted money to the friars for tunics. The church of the Friars Minor of Hartlepool was mentioned in an Assize Roll of 1243 when the church was used as a sanctuary by a thief.

Little is recorded of the Friary during the medieval period until the house was dissolved in 1546. At that time there was one master and 18 brethren. The site passed to the Conyers family and was then sold to Robert Porrett at the beginning of the 17th century.<sup>01</sup> The friary buildings were replaced with a manor house around this time.

The Friarage was purchased by the trustees of Henry Smith's Charity in 1634. By the 1770s it was used as a workhouse and shown in a sketch of 1780 by Samuel Hieronymous Grimm. Viewed from the south-east, the wing to the right has two storeys and four bays with basement windows just visible. The building is roofless, with an attic(?) window in the gable end, with the remains of one kneeler to the right. To the left of this wing is an east-west range with similar features as the ruined wing, including mullioned windows and a continuous hoodmould. The large dormer with mullion under a hoodmould is topped by the finial.



Grimm's sketch of the Friarage site in 1780

01 P Ryder and R Daniels, Archaeological and historical Desktop Assessment of the Friarage Mansion, Hartlepool (2005) Tees Archaeology TA05/04, p2

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The site was also depicted in Sir Cuthbert Sharpe's History of Hartlepool, first published in 1816 and republished in 1851. The buildings are viewed from the north and are similar to those shown on the 1780 sketch to the right of the ruined wing.



The Friarage in Sharpe's History of Hartlepool



The Friarage depicted on the Town Plan of 1862 (surveyed 1856-7)

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The 1862 Town Plan shows the site with a long east-west building with irregular wings projecting to the north where a collection of buildings are also shown. 'Ruins' are indicated to the right, probably the same wing as sketched in 1780.

In 1865 the Friarage became the town's first hospital and was known as Hartlepools' Hospital.

In 1889, Henry Smith Grammar School was constructed to the north of the current Friarage Site. Evidence of the medieval friar's church was uncovered during the construction of the school buildings.

The hospital buildings were rebuilt and extended during the later 19th century and into the 20th century, eventually photographed in 1910 with a regular frontage in Tudor Gothic, a style borrowed from the earlier Friarage Manor House.

The hospital saw action at the outbreak of the First World War when 119 people lost their lives in Hartlepool when German warships targeted the docks. The dead and wounded were taken to the hospital which narrowly escaped shelling.



1889 25 inch Ordnance Survey (published 1897)



The hospital's south elevation in 1910. Note the open balconies.

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In 1917 HRH Princess Mary opened the Morison Memorial Wing. Later the hospital was renamed St Hilda's Hospital. Further expansion after the First World War saw two additional wings built to the south.

no Green Ward Bdy Smith School Grand Stand 38 Friarage Held (Football Ground) HOSPITAL on Sile of The Friarage Tennis. P.S. Ground

1914 25inch Ordnance Survey (published 1919)



1939 25inch Ordnance Survey (published 1945)



Friary Street elevation showing one of the large extensions shortly before the hospital was demolished



The Friarage Manor House during demolition in 1987



The east elevation. Note the cement render below the west elevation where the basement windows were once positioned







Following the demolition of the Henry Smith Grammar School,

the site was excavated in 1982 and Friar's church investigated.



# 12.10.2 Site Details

Location

The Friarage site is located in the Headland area of Hartlepool, which is approximately 1.5 miles north-east of Hartlepool Town Centre and 2.5 miles by road. The site lies approximately 200m to the west of the North Sea coast and 100m to the south of Hartlepool Town Moor. The site is centred at NZ 52970 33789.



## Site Ownership

The site is currently owned by Thirteen Group, which is a housing provider based in the north-east. There are at least two freehold titles on the site.

### Transport links

The site is approximately 6 miles east of the A19, which is one of the region's principal north/south dual carriageways, joining Teesside with Wearside and Tyneside.

Hartlepool rail station is 1.5miles to the south-west of the site and can be reached by bus by a short bus ride of 10 minutes. The nearest bus stop is to the north-west of the site on Durham Street.

The English Coastal Path runs around the extent of the Headland.

### Approximate site area

0.81 hectares, 2.01 acres (as indicated on previous planning application)

### Approximate building area

123m² (GEA, ground floor only, scaled from previous planning drawings)

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#### Description

The site is situated on a broadly rectangular shaped site accessed from Friar Street to the west. The site is mainly an open field, with an area of hardstanding along the north end of the site. It is enclosed by a brick wall to the south and open to the north, east and west. There is a slope from a highpoint of +13.4m above sea level at the north of the site, to +11.5m above sea level at the south of the site.

The Friarage building is located at the central, north end of the site and is a derelict, stone building with a pitched slate roof.

The building has been recorded on a number of occasions, most recently by Tees Archaeology in the unpublished report by P Ryder and R Daniels: 'Archaeological and Historical Desktop Assessment of the Friarage Mansion, Hartlepool', 2005 (TA05/04), which should be referred to for further detail.

The extant building has two storeys (possibly with an infilled basement) and is rectangular in plan, lying north south. It is constructed in limestone with brick alterations and a pitched slate roof. There are no extant chimneys, but a brick flue is visible on the west elevation.

All window and door openings have been blocked and the interior is currently inaccessible, although in 2004 the interior was re-opened briefly. All walls were plastered with few discernible features prior to the 20th century.<sup>02</sup>

There is a substation at the north-west corner and another at the south boundary of the site.

An unpaved footpath runs from an opening in the south boundary wall to the north. It is not known if this is a public right of way.

For further analysis of the built fabric, please see 'Friarage Manor House - additional site analysis' within <u>Appendix C</u>.

#### Setting

The north of the site is bounded by an access road off Friar Street, leading to a car park serving the rear of late 20th century housing on Jacques Court. Beyond Jacques Court, there is a children's playground, and recreation centre. Further north are the open fields of the Hartlepool Town Moor.

Directly to the east there is a sports pitch and beyond this there is the Heugh Battery Museum adjacent to the seafront.

The site is bounded by Victoria Place to the south with the frontages of late C19 terraced housing facing north to the site. There is a short row of late 19th century / early 20th century terraces occupying a corner plot at the junction of Victoria Place and Friar Street. Their rear / side elevations face the site.

To the west, the site is open onto Friar Street at its north end with mid to late 20th century housing on the west side of the street. To the south side of Friar Street there is a row of five late 19th century and early 20th terraced houses.

#### Key Views

There are views eastward to the seafront beyond the sports pitch and Heugh Battery Museum.

As a key landmark on the Headland, the Tower of St Hilda's Church is visible from the site to the south-west of the site. The tower of St Mary's Immaculate Conception Catholic Church to the west can also be seen above nearby houses.

The views to the rear side of housing to the south-west and north offer unfortunate views onto the site.

### Flood Risk

The .gov website Flood Map for Planning identifies the site as having a low probability of flooding from rivers and the sea, and low risk of flooding from surface water.

02 Ryder and Daniels 2005, p7

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### 12.10.3 SWOT Analysis



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12.10.4 General Design and Archaeological Considerations for the Friarage Manor House

The site retains part of a substantial 16th or 17th century manor house which is Grade II listed. Whilst not scheduled, it is the site of a medieval Franciscan Friary. The remains of the 7th century Anglo-Saxon monastery of St Hilda is known to have been located nearby. The site has regional and national significance, and whilst development should not be prevented, every effort should be made to minimise disturbance of archaeological deposits.<sup>03</sup> Potential developers will need to understand the archaeological requirements of the site and ensure they work closely with Tees Archaeology, advisors to the Council, when considering the future of the site.

- Any reinstatement of features must be based on firm evidence. A full inspection should be made of the windows on the east elevation before decisions are made for the reinstatement of mullions and transoms, for example.
- When safely accessible, the interior requires a full archaeological recording.
- Position any new buildings or extensions within the footprints of former structures to reduce risk.
- Should the present building be extended, the south of the west elevation has potential, both in recreating the former plan from of the manor house whilst allowing archaeological investigations to be made of the former Manor House, increasing understanding of the site.



The Friarage Building

- Any archaeological investigations of the site should include the community participation.
- There is potential to include interpretation boards as part of any new scheme for the site.
- Careful consideration should be given to the scale and detailing of the views from the street so that any new development makes a positive contribution to the surrounding streetscapes.
- Any new development including new build or landscaping should be sympathetic to and enhance the setting of the listed Friarage building.

- It is recommended that a business case and viability assessment are prepared as part of considering development options for the site.
- The coastal location of the site would need to be considered in the design and detailing of any new build element, the repairs to existing buildings and the development of landscape elements. The specific environmental aspects of the site should inform the design and site approach.

For further details of archaeological investigations and archaeological conditions applied in 2014 as part of a previous planning consent, please see 'Friarage Manor House additional site analysis' within <u>Appendix C</u>.

<sup>03</sup> Ryder and Daniels, p14

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12.10.5 Potential Options

1. High-end residential development, phased with the archaeological excavation of the site

Introduce sensitively designed housing of appropriate scale and design which respects the character of the conservation area and that of the historic site.



Victorian housing on Victoria Place

Introduction

#### Key points

- There is precedent for a residential scheme achieving planning consent on the site in 2014 (see further details within <u>Appendix C</u>).
- The 2014 planning consent was not developed further. Due to various factors including build costs, rent returns and archaeological considerations, development of the scheme was not taken forwards. Viability would need to be reassessed.
- The development could pay for the restoration of the Friarage Manor House which might be let for commercial uses, such as dental surgery, restaurant/café and offices, for example.
- The development could also help screen unfortunate views and open up others.
- Potential loss of green space available for public use, if the site is developed for residential use.

#### **Design Considerations**

- It would be beneficial for the design of any new build housing to draw on aspects and features of the traditional and historic local housing architecture both in terms of scale, proportions and street pattern as well as materials, finishes and detailing.
- The design of public and shared amenity spaces should be carefully considered to promote inclusion and accessibility, sustainability and active lifestyles as well as safety and security.

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2. Separate the ownership of the Friarage building from the rest of the site which might be sensitively developed, phased with the archaeological excavation of the site.

The building could potentially be owned and operated by a charitable trust. A trust is more likely to attract funding opportunities for the building's restoration including National Lottery Community Fund which would be dependent on a sustainable use of the building including:



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Engine Shed, University of Northampton

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#### Key points

- Support for community use of the Friarage building was expressed during consultation of the 2014 Planning application.
- A mixed development could be beneficial in terms of providing facilities for the local community and as well as boosting the local tourist economy.
- Relies on access to funding. The level of funding available would dictate the scope of a capital works project. Some schemes may require ongoing support from the local council.

#### **Design Considerations**

- Requires significant investment to repair the Friarage building and bring the building back into use.
- For some uses, it may be beneficial to extend the building in order to develop a viable scheme.

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2a. Community café

A community café for the people of the Headland and its visitors



Ys Ysgwrn Café and Visitor Centre

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#### Key points

- Potential to offer training opportunities for young people in catering and hospitality
- Outdoor space retained for an 'edible garden' inspired by the medieval friars.
- Opportunity to use land constrained by archaeology as garden space.
- Potential to promote local authority agendas on sustainability, healthy eating etc.
- Parking would be required and this could be created (preferably utilising sustainable options). There is the potential for Heugh Battery Museum to utilise the parking which is in walking distance.

#### Design Considerations

- Requires an investment in the Friarage building to provide catering facilities and café fit out.
- It will be important to create strong links between the inside and outside spaces.

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#### 2b. Youth hostel

The Friarage building would be restored and potentially extended to be used as overnight accommodation. This could be a boutique hotel, self-catering accommodation, B&B or high-end youth hostel type accommodation.



Cobham Dairy holiday accommodation, Kent



#### Key points

- Addresses lack of overnight accommodation on the Headland.
- Potential to offer training opportunities for young people in catering and hospitality
- Provides accommodation for people undertaking the English Coastal path
- Close to visitor attractions such as Heugh Battery Museum
- A business case and viability assessment would be recommended

#### Design Considerations

- For any overnight accommodation the fire strategy and the integrity of the existing building would need to be carefully considered
- If the upstairs of the building is brought back into use, this would need to be accessible or equal and equivalent accommodation should be provided on the ground floor.

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2c. Art hub

The Headland has a lively arts scene. The Friarage could be the Headland's art 'home', where events, classes, and activities could be focussed, combined with tourist information, 'Art Garden' and the start of a new 'Arts Trail'.



Left Bank Community and Arts Centre, Leeds

#### Key points

- Provides a focus for the arts community in the Headland as well as a destination for visitors.
- Potential to combine with other uses such as overnight accommodation, café, education and tourist info uses.
- Parking would be required and this could be created (preferably utilising sustainable options). There is the potential for Heugh Battery Museum to utilise the parking which is in walking distance.
- The Friarage building would make an ideal arts centre and could be quite a rustic space. There is potential for a scheme to start with small scale interventions and expand over time.
- Owned and restored by a charitable trust and run, potentially with support of the Council, it could also allow opportunities for the training and work experience for local people

#### Design Considerations

- The Arts Hub could be quite a rustic space with minimal new surface finishes
- The building could work well as a double height space or with a mezzanine floor.
- A new extension to the building could provide additional accommodation such as welfare facilities

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#### 2d. Heritage Hub and tourist Information Centre

Develop the Friarage building as a Heritage Hub and Tourist Information Centre



Christ Church College, Oxford, Visitor Centre

#### Key points

- Centrally located on the headland, the Friarage is the ideal location for visitors to start their tour of the Headland.
- Parking would be required and this could be created (preferably utilising sustainable options). There is the potential for Heugh Battery Museum to utilise the parking which is in walking distance.
- The Friarage would make an ideal exhibition space focussed on the heritage of the Headland along with a possible café space.
- Owned and restored by a charitable trust and run, potentially with support of the Council, it could also allow opportunities for the training and work experience for local people.
- An outdoor space could be retained for an 'heritage herb garden' inspired by the medieval friars.

#### Design Considerations

- A double height space could work well.
- Potential to encourage visitors by providing welfare facilities.

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#### 3. Community health, wellbeing and sports club

Close to the Town Moor and playing fields, the Friarage building could form a community health, wellbeing and sports hub.





Holyhead Market Hall, Anglesey

#### Key points

- The spaces around the Friarage could remain undeveloped, form gardens or be modestly landscaped, along with potential sports areas. An area could form a community garden / edible garden encouraging interaction with the natural environment, encourage healthy eating, involving the community in growing food and gardening. This might supply a small café on the site.
- Potential to provide facilities for functions and events. There is a demand for alternative venues for business uses such as meeting, training and conferences, as well as leisure events such as weddings.
- Parking would be required and this could be created (preferably utilising sustainable options). There is the potential for Heugh Battery Museum to utilise the parking which is in walking distance.
- A business case and viability assessment would be recommended to take place
- Opportunity to promote active travel. The building could become a hub for walking and cycling in the local area.

#### Design Considerations

- It would be beneficial to direct views from the building towards the sports pitch to the east of the site.
- With alteration and extension, the Friarage could work well as a hall for functions. There would need to be a significant investment in catering and welfare facilities. Noise would have to be a carefully considered as the building is close to residential buildings.



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12.10.6 Potential for extension showing the footprint of previous buildings (green) and preferred location for extending (red)



Site Analysis of the Friarage site

If an extension to the Friarage building is desirable as part of the development of the site. It would be preferable to contain

the development of the site. It would be preferable to contain expansion of the building within the footprint of the previous existing buildings, in order to minimise disturbance of any potential archaeology. It would also be beneficial to retain visibility of the east and south elevations of the Friarage building, which are finer than those of the north and west elevations.

The primary option for extension of the building would therefore be to the south-west of the building. This would also have the effect of creating a semi enclosed courtyard which may be beneficial as part of the development of a development scheme.

#### Action 14:

Hartlepool Borough Council will continue to work with the owners of the Friarage Manor House site, developing options and working to ensure that any redevelopment is of the highest quality which will respond to its setting and make a positive contribution to the conservation area, will benefit the local community and help grow the visitor economy.

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### Caring for the Headland's Streets and Spaces

12.11.1 Highways, Paving and Surfaces

Aside from those areas along the seafront and the Town Square, most areas of the Conservation Area are surfaced in the standard materials of tarmac and concrete slabs. Where historic surfacing remains, it will be retained, and potentially used to inspire new surfacing schemes. Where tarmac surfaces are used, they will be appropriately repaired to maintain the appearance of the Headland.

Road markings need to be clear, well positioned and used only when necessary. Where yellow lines are required they should be reduced to a width of 50mm (with a gap of 50mm between double yellow lines). The bright yellow paint colour should be replaced with Primrose Yellow (BS 310).

Guardrails erected purely to prevent vehicles from mounting the footway can in certain circumstances be replaced with less obstructive and more attractive alternatives such as bollards, planters or public art.

Public realm improvements in the Town Square

Top Tips

- replacement paving should be in historically authentic

- Use of concrete slabs and tarmac should be avoided

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#### GUIDANCE ON STREET ART

Street art has become a feature of the Headland Conservation Area, adding to its vibrancy and appeal; street art includes paintings, writing and murals on buildings, walls, or other structures.

For anyone considering adding to the Headland's street art, the following guidance should be followed:

#### New Art Works

Before considering commissioning or carrying out new street art, contact the Council to ensure you have permission to do so. Written permission will be required from the owner of any building or structure that is to be painted - be aware that tenants do not have the right to grant permission.

If the building or structure lies within the boundary of the conservation area, planning permission from Hartlepool Council may be required. You may also need planning permission if the piece of art lies outside of the conservation area – it is always best to check first. Street art will not usually be considered acceptable on a listed building and will require Listed Building Consent.

#### The Design

It is advisable to carefully consider the context within which the new work is proposed. The Headland has a rich history with significant maritime and military associations, some of which are already celebrated in the area's artwork. New works which continue to celebrate Headland's heritage are preferred above artwork which has little or no relationship to its context. Work should also be respectful and not cause offence.

#### Consult with the Local Community

Talk to the people and businesses around the proposed site; engaging people in your project will increase understanding and support.

#### Protecting and Maintaining Art Work

To ensure that the Headland remains attractive, it will be important to consider the ongoing maintenance and care of the new artwork. Artwork should be protected with anti-graffiti coating to minimise damage, allowing graffiti or tagging to be easily removed. Where damage cannot be cleaned off, the work may need to be overpainted, or removed altogether. Overtime, artwork may deteriorate if not protected and maintained. If this happens, there is the potential for it to be viewed as an eyesore and detrimental to the conservation area. This might prevent new works being wanted by the local community or being granted permission by the Council.

#### Non-Compliance

Where the above guidelines are not followed, those responsible may be charged by the Council for its removal and any other costs incurred.

There may be occasions where graffiti and street art amounts to a criminal offence under the Criminal Damage Act 1971.<sup>04</sup> The maximum sentence for serious offences is 10 years in prison, where damage amounts to more than £10,000. Alternatively a fine or community service order may be given.

04 Criminal Damage Act 1971 <u>https://www.legislation.gov.</u> <u>uk/ukpga/1971/48/contents</u> [last accessed 9th February 2023]

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Layouts that integrate new public art, seating, trees and lighting can contribute to a more visually pleasing environment and furniture sited in ways that increase visibility helps create a safe environment for all but it should not dominate the street scene.

Public realm furniture with a coordinated approach will enhance the streetscape. Going forward, it will be important that public realm furniture is of the highest quality of design and materials, with a cohesive approach across the conservation area.

The best street furniture is elegant and simple, yet functional and easily maintained. The following section includes suggestions for the type and styles of furniture which are appropriate in the Headland Conservation Area, as well as examples already found.

#### Benches

There are a variety of styles of benches within the conservation area ranging from elegant traditional forms with cast-iron ends and timber slats, to basic but practical seats in composite plastic. Seats in the Headland are usually positioned to take in a view, as they do along the seafront, or enhancing an appreciation of a historic building or gardens as can be seen on the Town Square. Placing benches in shade from the sun will also be an increasingly important consideration. Shelters with seating are recommended for areas like the children's paddling pool area, especially as the country experiences increasingly high summer temperatures.

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Traditional benches will be retained and maintained. Inappropriate examples will be phased out. As highlighted within the <u>Section 11</u>, the Council should issue guidance to families regarding public memorial benches, including their appropriate use and maintenance.

### Тор Тір

- Seats should not be placed where they might prove an obstruction.
- Design seating as an integral part of the street and consider ongoing maintenance needs.
- Locate seats in places of interest or activity.
- Seats should be simple, functional and robust
- Create a 'seat with a view.'
- Avoid overly cheap and shiny materials
- Consider more shelters with seating in specific locations from the sun and precipitation.



The Broxap Eastgate Cast-Iron Framed Seat BX 2020 (or similar) is recommended and used successfully in a number of locations within the conservation area.

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#### Bollards and Finger Posts

Bollards restrict vehicle movement and delineate space; however, good design can reduce the need for bollards and other physical constraints which is preferential to adding additional furniture to the streetscape. The delineation of streets and pedestrian spaces can be achieved through a distinct change in material rather than physical barriers.

Where new bollards are deemed by the Council's highways department as absolutely necessary, standard catalogue designs may dilute local character but consistency of approach and design is important along with choice of materials.

The Broxap Manchester Bollard (BX 1539), or similar, has been used successfully in a number of areas in the Headland. For a bespoke approach, designs such as Furnitubes' BELL100 Bell may be used to further reinforce and add local character for higher significance areas. Timber bollards may be more suitable for parks or green areas.

Cast-iron finger posts aid in navigating around the Headland. The design is suitable for the conservation area but to ensure they remain both aesthetically pleasing and useful, their regular maintenance is required.

#### Top Tips

- Avoid the need for bollards through integrated street designs.
- Timber bollards may be appropriate for park or green spaces with cast-iron Broxap Manchester Bollard recommended for areas like the Town Square.
- To help with visitor navigation, ensure the finger posts are regularly inspected and maintained to ensure they remain legible.

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#### Lighting Columns

A 'heritage' style streetlight imitating a gas lamp, has been used in many areas of the conservation area, whilst a contemporary lighting column has been recently installed on Town Moor. There are a few instances of poorly designed contemporary lighting columns in sensitive areas. Additionally, the coastal climate and lack of maintenance can sometimes lead to the poor appearance of public realm furniture. It will be important, going forward that maintenance is carried out on a regular basis to ensure the continuing appearance of the conservation area.

In some instances wall mounted lighting may be appropriate to avoid cluttering the pavement, however, this assumes an acceptance by the owner and that harm is not caused to the host building - each instance should be viewed on a case-by-case basis.

Councils around the country are committed to reducing energy consumption and the use of LED lighting will be adopted in the town centre. Incorporate power supply access to enable festive lighting should also be adopted. Low wattage whiter light is preferable to orange sodium lighting throughout the conservation area.

#### Top Tips

- Select lighting which suits the character and significance of the area.
- Avoid light pollution and over lighting spaces.
- Avoid clutter by mounting lights on buildings where possible.
- Heritage-style lighting is recommended for high significance spaces, such as around St Editha's Church or along historic terraces, whereas a highquality contemporary but consistent approach may be acceptable elsewhere.
- The height of lamp columns should be in proportion with the significance of the space, the surrounding buildings as well as the category of the highway.



An example of one of the Headland's traditional lighting columns in a sensitive location. The modern lighting column behind is inappropriate in this location and should be replaced.

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#### Rubbish Bins

Litter bins are an essential component of the street scene, but great care is needed over their colour, design and siting. Maintenance is also important to ensure the appearance of the streetscape is retained. They should be fixed to the ground to prevent vandalism and coordinated with surrounding street elements, in both siting and colour. New units should be designed as part of a family of street furniture. As part of a cohesive design black metal litter bins would provide cohesion with the cast- iron bollards and other items of the Headland's streetscape. Plastic bins or shiny metal bins should be avoided. The Broxap Round Medium Cast-Iron Bin (BX 2319) is commonly used in conservation areas.

Domestic and commercial bins can also impact on the streetscape of the Headland. Outside of collection days, bins should be discreetly located away from public view. Collective bins stores which are screened should be created away from the public realm.

#### Top Tips

- The Headland Conservation Area will utilise a coordinated design for all its rubbish bins such as the Broxap Round Medium Cast-Iron Bin (BX 2319).
- Large commercial wheelie bins are inappropriate in the conservation area.
- Commercial, domestic rubbish and recycling bins will be located away from the public view to the rear of buildings, or within screened communal bin stores.



Broxap Round Medium Cast Iron Bin (BX 2319).

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#### Cycle Parking

The siting and design of cycle stands should be inspired by the local surroundings, especially in sensitive historic locations. Stands must be easy to use, constructed of durable materials and be part of a consistent family of street furniture in the Headland.

Cycle parking is limited in the Headland and could be improved especially as part of wider plans to improve cycle routes in Hartlepool. They should be located in an area with natural surveillance and good lighting. This will help deter vandals and thieves and generate a feeling of security amongst users. Provide stands in small groups more frequently rather than large cycle parks, as these are more convenient to users and less visually intrusive.



#### Action 15:

Hartlepool Borough Council will continue to carry out public realm improvements in the Headland utilising high quality materials and finishes appropriate for their setting. Future projects should include:

- the Headland's main car park
- replacement of poor quality concrete pavements
- improvements to road surfaces.

#### Action 16:

Hartlepool Borough Council will ensure a consistent approach to the design of street furniture to ensure a highquality and co-ordinated appearance suitable for the Headland Conservation Area.

#### Action 17:

Hartlepool Borough Council will ensure the regular maintenance and repair of street furniture.

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#### 12.12 GREEN SPACES, PLANTING AND TREES

There is a good balance of formal and informal green spaces in the Headland Conservation Area, from the formal Redheugh Gardens to the open spaces of Town Moor. Green areas like the Town Square provide an important contrast to areas of built development. Green spaces make an important contribution to the character of the conservation area, as well as being community assets, breathing spaces and places for formal and informal activities. Unlike the more modern housing estates, historic residential developments lack private gardens making public green spaces all the more important. However, it is recognised that planting in coastal locations has significant challenges (see <u>Section 11</u>), but the benefits are clear for residents, visitors and for local biodiversity. Existing green spaces should be preserved, the opportunity for enhancing areas with planting should continue to be explored and new areas encouraged as part of new development schemes or public realm initiatives. A special consideration should also be given to planting in areas which could soften or screen modern development.

#### Top Tip:

- Maintain existing trees.
- Replace significant trees if they come to the end of their life.
- Works to trees with a diameter of 75mm or more, measured at 1.5m from ground level, require prior notification via a Tree Works Application so that Hartlepool Borough Council can determine whether a Tree Preservation Order (TPO) is required.
- New development within the conservation area should include planting and soft landscaping.
- Public realm schemes should include new planting trees and landscaping.

#### Action 18:

Hartlepool Borough Council will review planning applications for change to ensure trees are protected and new development includes soft landscaping where appropriate.

#### Action 19:

Hartlepool Borough Council will maintain existing trees within the public realm, replace them when they come to the end of the life and will continue to review the possibility of new planting in public areas.

#### Action 20:

Hartlepool Borough Council will ensure the regular maintenance of public gardens and green spaces.

#### Action 21:

Hartlepool Borough Council will explore options for commercial / private sponsorships to help shoulder the burden of maintaining the Headland's green spaces.

#### Action 22:

Hartlepool Borough Council and the Parish Council will work with the owners of the Friarage Manor House site to improve its appearance through a scheme of light-touch landscaping.

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#### Making Connections and Developing the Visitor Economy

#### 12.13 VISITOR ECONOMY

Growing the visitor economy will ensure a sustainable future for the Headland and bring wider social and economic benefits. The previous section identified Heugh Battery Museum, St Hilda's church as cornerstones of the Headland's heritage offering. Additionally, Borough Hall and Elephant Rock Arena will add to this through high quality cultural offering of music and the performing arts, as well as art exhibitions, food and craft markets or fayres to name but a few. The potential options for the Friarage Site have been explored, suggesting that it too could play a key role in the visitor economy. Supporting stakeholders with fundraising and exploring commercial opportunities will help these heritage assets achieve an economically sustainable future. Support and collaboration between stakeholders and HBC will bring success through sharing ideas, experience and assistance with funding and promotion. Collaboration should go beyond the Headland and seek partnerships with other organisations within Hartlepool and the wider North East, such as collaboration in major events like Waterfront festival, in shared events like food or music festivals. Improved marketing will also be key to growing the Headland's visitor economy.

As part of growing the visitor economy, improvements to the tourist infrastructure will include a review of the provision of toilet facilities, the potential for offering changing and shower facilities and in particular, increased parking provision for Heugh Battery and Elephant Rock Arena. Improvements to public transport should include a consideration for offering a shuttle bus service in peak periods, the provision of cycle and scooter hire, as well as linking the Headland with other tourist areas by water during the tourist season.

#### Action 23:

HBC, businesses and stakeholders of visitor attractions, sites, venues and events will work collaboratively to grow the visitor economy in the Headland and in the wider borough. HBC will consider setting up a working party in support collaboration.

#### Action 24:

HBC will continue to carry out improvements to the Headland's visitor infrastructure including:

- Improved parking provision for Heugh Battery Museum and Elephant Rock Arena;
- Improvements to toilet facilities;
- Additional toilet / changing / shower facilities;
- Exploring the potential for cycle / scooter hire and promotion of eco-friendly routes;
- Provision of additional public transport / shuttle bus provision during peak tourist season;
- Exploring the potential for a ferry boat service connecting coastal areas such as Hartlepool's Historic Quay and Waterfront and Seaton Carew seaside resort.

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#### **Responding to the Climate Emergency**

#### 12.14 CLIMATE EMERGENCY

Hartlepool Council recognises the serious threat that climate change poses to the area which has witnessed the impacts in recent years, including coastal flooding and severe weather events. Policies to tackle climate change are embedded in all aspects of local planning policy.<sup>05</sup> The Council is therefore taking a proactive approach in seeking opportunities for changes to both buildings and within the public realm.

In line with the Local Plan objectives, opportunities will be explored which reduce carbon emissions, reduce pollution and reduce flood risk. The historic building stock in the Headland has an important role to play in addressing climate change. Property owners are encouraged to find sensitive solutions to improve energy efficiency (see <u>information box</u>). This can be achieved through the regular maintenance and repair of properties, ensuring they are draft free, attics are insulated, and properties are in good condition.

It has been long recognised that the continuing use or re-use of existing historic buildings can reduce the need for new carbongenerating construction activities. The retrofitting of older buildings will, however, be required if they are to help reduce carbon emissions. However, there is no 'one-size-fits-all' solution, so it is recommended that the Council develop a retrofit strategy to cover a range of building types in Hartlepool. These changes will make homes more comfortable whilst reducing fuel bills. Additionally, it recognises that ensuring new homes are also low carbon from the outset is crucial if we are to reach Net Zero targets.

The use of microgeneration such as air or ground-source heat pumps, biomass boilers, micro wind turbines, or solar technologies should be considered, although care is required to ensure that such measures do not harm the character and appearance of the conservation area. Listed building consent or planning permission may be required. Even the smallest of changes such as household recycling can have a beneficial impact.

Within the public realm, opportunities for retaining existing or increasing green landscaping should be pursued. Green landscaping can help to cool our built environment in the summer and offer shelter from the sun's heat whilst helping to reduce surface run-off during heavy rain, thus reducing flood risk. Green spaces can also be essential for wildlife which is also being severely impacted by climate change.

Opportunities to reduce vehicle pollution in the conservation area by reducing car speeds, encouraging alternative forms of transport including cycling, electric scooters, walking and public transport, will be combined with finding suitable locations for electric vehicle charging points. Car clubs actively reduce the number of cars on our streets and make electric cars accessible to many.

#### Action 25:

The Hartlepool Borough Council and building owners will ensure the historic environment plays a positive role in addressing climate change, working to achieve a Net Zero target. The Council will continue to encourage sustainability in new developments through planning policies, driving forward retrofit projects and home insulation, alongside encouraging greener travel and recycling initiatives. The reuse of historic buildings is recognised as a key element of this process. The energy efficiency of historic buildings will be improved, whilst the introduction of microgeneration equipment will be sensitively explored so as not to harm the special character and appearance of the conservation area.

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<sup>05</sup> Local Plan 2018, Chapter 7, p28 - 45 <u>https://www.hartlepool.gov.uk/downloads/file/4393/hartlepool\_local\_plan\_\_</u> adopted\_may\_2018pdf



#### Energy Efficiency and Retrofitting Older Homes

Historic England provide information online to help owners of older properties in the retrofitting of older properties, making homes more energy efficient. Combined with appropriate repairs and maintenance, their guidance can help Hartlepool achieve its Net Zero goal.

Guidance on energy efficiency and your home: https://historicengland.org.uk/images-books/ publications/eehb-how-to-improve-energy-efficiency/ heag094-how-to-improve-energy-efficiency/

Saving energy and cutting carbon emissions: https://historicengland.org.uk/advice/your-home/ energy-efficiency/making-changes-to-save-energy/

Technical Advice note 14 on Energy Efficiency: https://historicengland.org.uk/images-books/ publications/energy-efficiency-and-traditional-homesadvice-note-14/

Guidance on retrofitting: https://historicengland.org.uk/advice/technicaladvice/retrofit-and-energy-efficiency-in-historicbuildings/ Historic England

Energy Efficiency and Traditional Homes Historic Ergland Achice Note 14



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Celebrate and Promote The Heritage of the Headland

#### 12.15 HERITAGE OF THE HEADLAND

The heritage of the Headland can be used to positively promote the area for residents and visitors alike. Engaging with the local community can increase civic pride, and an understanding and appreciation can lead to positive actions such as the care and protection of the historic environment. There continues to be opportunities to improve perceptions of the area through engagement with the local community and dialogue with existing local interest groups and stakeholders. Additionally, developing partnerships with local schools and colleges could draw in a new generation of stakeholders. Future development projects have the potential to involve the local community in their heritage, for example, in volunteering and in community archaeology.

As identified within the Issues and Opportunities, there are a number of key heritage assets in poor condition. The church of St Hilda and church of St Mary are both on the 2022 Heritage At Risk Register. Funding opportunities are being pursued for both churches to address condition. Similarly Heugh Battery Museum, a scheduled monument, is in danger of being placed on the register without future intervention. Current funding is being pursued for the above assets with various bodies including the National Lottery Heritage Fund and the Museum Estate and Development Fund (MEND). It will be essential for the future of the Headland for its key heritage assets to be repaired and enhanced, whilst securing their future use and sustainability.

#### Action 26:

HBC and stakeholders will ensure that key heritage assets of the church of St Hilda, the church of St Mary, Heugh Battery Museum and the Friarage Manor House are maintained / repaired / enhanced for the benefit of the conservation area and the visitor economy of the Headland.

#### Action 27:

HBC will develop a marketing plan for the Headland to promote the historical and natural assets to visitors including the use of the Council's Explore website.

#### Action 28:

HBC and stakeholders will actively support and promote the Headland's heritage to schools within and beyond the Hartlepool area.

#### Action 29:

Reintroduce the Hartlepool Conservation Area Advisory Committee.

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Funding Opportunities

#### 12.16 FUNDING

In January of this year, the Council were awarded £16.5 million from the Department for Levelling Up, Housing and Communities Fund to support a new 'Production Village' in central Hartlepool. This is addition to funding secured as part of the £25m Hartlepool Town Deal supporting key regenerations projects. The Council's success in attracting funding focussed on the historic environment can be seen in the Regional Capacity Building grant from Historic England which has supported the preparation of this document.

There remains significant opportunities for future funding applications and initiatives to be instigated by the community /local groups working in partnership with the local authority (or other relevant bodies) to bring forward some of the recommendations within this management plan.

Potential funding sources and opportunities:

• <u>The Heritage Fund</u> is the largest dedicated grant funder of the UK's heritage distributing National Lottery grants, non-Lottery funding, including grant-in-aid/government funding and loans, to heritage organisations. Grant opportunities and requirements change and the Local Authority should ensure it is up to date on any current funding opportunities.

- <u>The Architectural Heritage Fund</u> (AFH) has worked for 40 years to promote the conservation and sustainable re-use of historic buildings for the benefit of communities across the UK, particularly in economically disadvantaged areas. The AHF provides advice, grants and loans, aiming at putting sustainable heritage at the heart of vibrant local economies.
- A Building Preservation Trust (BPT) is a not-for-profit organisation whose main aims include the preservation and regeneration of historic buildings. Setting up a BPT may be an option in preserving and restoring a specific building in the Headland. As a charitable organisation, funding opportunities are likely to be available. Help and support is provided by the <u>Heritage Trust Network</u>.
- <u>Historic England</u> offer limited grant schemes which are intended for Local Authorities, for sites and buildings in their area, particularly where heritage projects are at the heart of local regeneration schemes.
- <u>Museum Estate and Development Fund</u> (MEND) from the Arts Council England is an open-access capital fund targeted at non-national Accredited museums and local authorities based in England to apply for funding to undertake vital infrastructure and urgent maintenance backlogs which are beyond the scope of day-to-day maintenance budgets.
- There are potential opportunities for carbon reduction initiatives in the conservation area to help meet local and national targets for net-zero, including the <u>Public Sector</u> <u>Decarbonisation Scheme</u> for council owned buildings.

- Third party directories such as <u>Grant Finder</u> and <u>Heritage</u> <u>Funding Directory</u> can be consulted to identify further funding opportunities.
- The council should consider establishing a committee made up of relevant experts to coordinate and support community-led funding applications. Collaboration, partnerships and sources of funding would form part of the output.
- The residents of the Headland have the potential to take control and seek funding towards projects which will improve their lives and the live of others. Hartlepower supports community groups in their development and aims to empower them to achieve their intended goals: <u>https://hartlepower.co.uk/</u>

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- The Council will explore additional support through local training initiatives focussed on the future sustainable management of the historic environment, to include:
  - o Building conservation and traditional skills
  - Heritage interpretation, arts and culture

#### Action 30:

The Council will continue to build on the momentum of successful grant applications and continue to seek new funding streams to preserve and enhance the conservation area. They will support and signpost building owners and organisations to potential sources and appropriate funding channels, and opportunities for collaborative bids.

#### 12.17 BOUNDARY REVIEW

In order to ensure that the boundary of the Headland Conservation Area remains relevant, this appraisal has reviewed the extent of the designation and has recommended alterations to the boundary which are detailed below.

The process is in accordance with the Planning (Listed Buildings and Conservation Areas) Act 1990 and the NPPF (paragraph 191) which require that local planning authorities 'ensure that an area justifies such status because of its special architectural or historic interest, and that the concept of conservation is not devalued through the designation of areas that lack special interest.<sup>706</sup>

The boundary of the conservation area was last reviewed in 2007 when the Breakwater was recommended for inclusion. The current review makes no further recommendations for addition, whilst there are five recommended deletions from the boundary. The changes are shown on the map on <u>page 157</u>.

The proposed deletions are as follows:

01 The Friendship Lane modern development (not including The Fisherman's Arms and 1-3 Union Mews).

Justification: A modern development which makes no contribution to the character of the conservation area and lacks architectural and historic interest.



02 A small area to rear of Borough Hall, now within the footprint of the Headland Sports Centre.

Justification: The boundary in this area lacks coherence; it originally took in buildings to the rear of Borough Hall. These have been removed and the area redeveloped as part of the Sports Centre, the adjusted boundary ensures only the Borough Hall and associated historic buildings are located within the conservation area.

06 NPPF 2021 para 191 <u>https://www.gov.uk/government/</u> <u>publications/national-planning-policy-framework--2</u> [last accessed 9th February 2023]

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#### 03 Lumley Square modern development between Durham Street and Friar Street.

Justification: Lumley Square features on historic Ordnance Survey maps off Lumley Street. The historic buildings in this area were replaced in the later 20th century by the present modern housing development. The modern development makes limited reference to the earlier street layout; Lumley Street has disappeared and the area of Lumley Square is now a green space lacking any references to its historic predecessor. The housing development itself makes no contribution to the character of the conservation area and lacks architectural and historic interest.



#### 04 Durham Court, Durham Street

Justification: A modern development which makes no contribution to the character of the conservation area and lacks architectural and historic interest.

#### 05 Galleysfield Court, 1-8 Moor Parade, 8-9 Henry Smiths Terrace and modern garages to rear.

Justification: Galleysfield Court's was bult in the later 20th century replacing a school on the same footprint. Its form and massing is intrusive within the conservation area. The post-war terrace of 1-8 Moor Parade and the later 20th century housing of 8-9 Henry Smiths Terrace, make no contribution to the character of the conservation area and lack architectural and historic interest whilst the modern garages to the rear are also intrusive.





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## 12.18 ADOPTION AND CONSERVATION AREA REVIEW Consultation and date of adoption TBC

Hartlepool Borough Council, building owners, occupiers and other stakeholders are responsible for the implementation of this plan. It is the responsibility of building owners to make the necessary consents for any changes to their property and to avoid making unlawful changes without consent. It is Hartlepool Borough Council's responsibility to review and determine planning permission for changes within the area, monitor the condition of the conservation area, maintain and enhance the public realm, keep building owners informed of the conservation area designation and to review and update this plan on a regular basis.

#### Action 32:

Hartlepool Borough Council will adopt the Conservation Area Appraisal and Management Plan and ensure the implementation. Hartlepool Borough Council will monitor the condition of the Headland Conservation Area periodically.



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#### 13.1 INTRODUCTION

'A Heritage Strategy for Hartlepool Headland, 2020-2030 – an audit of potential and opportunity' was produced in 2020. The importance of the Headland's heritage to Hartlepool is clearly shown and the vision for the Headland is summarised as:

"Our vision for the Headland is a place that celebrates the story of the Headland, making the most of our remarkable assets to drive forward a future that sustains the preservation of our heritage and brings social, economic and environmental benefits for all."

The many qualities of the Headland have been outlined throughout this document, including the many opportunities as outlined in <u>Section 11</u>. Heritage is, however, vulnerable to loss without proactive care and protection and <u>Section 12</u> outlines how change can be managed sensitively to ensure the special nature of the place is maintained and enhanced. The Council recognise the need to create an action plan for key heritage assets in the Headland in order to realise its long-term objectives. These are:

- 01 To safeguard our heritage by actively protecting and enhancing key assets and aspects of the Headland.
- 02 To develop our heritage in the way that secures the future of our heritage delivering economic, social and environmental benefits that will sustain the heritage.
- O3 To promote our heritage in a way that engenders pride in local people and significantly raises awareness of the national and regional significance of our heritage.

This section provides an action plan for key heritage assets which will become part 2 of HBCs Heritage Strategy for the Headland. The action plan below identifies the actions and projects that are best placed to deliver the strategic objectives above. These are shown in the table below as short (one year), medium (two-five years) or long-term (five-ten years) actions and will identify those leading on the delivery of each action or project.

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#### 13.2 TEN YEAR ACTION PLAN

PRIORITY AREA	SHORT TERM	MEDIUM TERM	long-term
Promotion and Enjoyment of Heritage	<ul> <li>Collaborative working - establish a Headland Heritage Partnership Group amongst all stakeholders for the Headland including custodians of key heritage sites, local businesses, communities, Parish Council etc. to share knowledge, skills, experience amongst stakeholders and help with the efficient use of resources and capacity (HBC).</li> <li>Promotion - promote all heritage events and sites (e.g. St Hilda's Church, Heugh Battery Museum) through appropriate publicity and ensure heritage themes are embedded into all events and festivals held on the Headland (HBC / stakeholders).</li> <li>Partnerships - explore the potential for suitable cross border heritage links with other heritage destination, including partnering with other councils, authorities, organisations etc. elsewhere (HBC).</li> <li>Determine whether other heritage assets or aspects could form part of the Headland unique offering, e.g. Fish Quay, bird and sea watching, and form (HBC).</li> </ul>	<ul> <li>Interpretation – revitalise Heritage Interpretation Boards (HBC / Parish Council / stakeholders).</li> <li>Heritage Trails - Continue to explore possible new heritage trails which link the Headland and other sites (HBC, Parish Council, stakeholders).</li> <li>Further develop promotional package for the Headland. Develop dedicated website (HBC, stakeholders).</li> </ul>	<ul> <li>Place branding - Explore potential for engaging consultant on place-branding (HBC)</li> </ul>

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PRIORITY AREA	SHORT TERM	MEDIUM TERM	LONG-TERM
Heugh Battery Museum	<ul> <li>Explore partnership activities and events with key Headland heritage sites and further afield (custodians, stakeholders)</li> </ul>	<ul> <li>Built Fabric - Ensure the built fabric is maintained (custodians / stakeholders).</li> </ul>	<ul> <li>Built Fabric - Ensure the built fabric is maintained in accordance with a maintenance plan (custodians).</li> </ul>
	<ul> <li>Built Fabric - Ensure the built fabric is repaired and in good order. Apply for MEND funding where necessary (custodians / stakeholders/ HE / HBC).</li> </ul>	<ul> <li>Visitor experience – respond to recommendations following survey (custodians / stakeholders).</li> <li>Visitor experience - refurbish the public toilets near Heugh Battery (HBC).</li> </ul>	<ul> <li>Continue to work to improve visitor and educational facilities (custodians / stakeholders).</li> </ul>
	<ul> <li>Visitor experience – carry out / commission a visitor experience study (HBC / custodians).</li> <li>Promote educational opportunities to schools</li> </ul>	<ul> <li>Parking – improve parking for the Heugh Battery. Consider as part of provision for Elephant Rock Event Space or as part of future plans of the Friarage site (HBC and partners).</li> </ul>	
	in the Borough and more widely (custodians / stakeholders / HBC).	<ul> <li>Conservation Management Plan - Encourage and support the preparation with custodians of the development of Conservation Management Plans (HBC, custodians and stakeholders).</li> </ul>	

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PRIORITY AREA	SHORT TERM	MEDIUM TERM	long-ter <i>m</i>
St Hilda's Church	<ul> <li>Explore partnership activities and events with key Headland heritage sites and further afield (custodians, stakeholders)</li> <li>Built Fabric - Ensure the built fabric is repaired and in good order. Apply for NHLF funding where necessary (custodians / stakeholders / HE).</li> <li>Visitor experience - carry out / commission a visitor experience study (custodians / stakeholders).</li> <li>Promote educational opportunities to schools in the Borough and more widely (custodians / stakeholders / HBC).</li> <li>Improve appearance of church yard. Public Realm - improve appearance of public realm (pavements / road surfaces and car park) around the church (HBC).</li> </ul>	<ul> <li>Built Fabric - Ensure the built fabric is maintained (custodians / stakeholders).</li> <li>Visitor experience - respond to recommendations following survey (custodians / stakeholders).</li> <li>Public Realm - maintain appearance of public realm (pavements / road surfaces and car park) around the church (HBC).</li> <li>Conservation Management Plan - encourage and support the preparation with custodians of the development of Conservation Management Plans (HBC, custodians, and stakeholders).</li> </ul>	<ul> <li>Built Fabric - Ensure the built fabric is maintained in accordance with a maintenance plan (custodians).</li> <li>Continue to work to improve visitor and educational facilities (custodians / stakeholders).</li> <li>Public Realm - maintain appearance of public realm (pavements / road surfaces and car park) around the church (HBC).</li> </ul>
Town Walls & Promenade	<ul> <li>Built Fabric and public realm – continue to maintain fabric and appearance of public realm (HBC).</li> </ul>	<ul> <li>Built Fabric and public realm – continue to maintain fabric and appearance of public realm (HBC).</li> </ul>	<ul> <li>Built Fabric and public realm – continue to maintain fabric and appearance of public realm (HBC).</li> </ul>

## 13.0: ACTION PLAN FOR THE HEADLAND



PRIORITY AREA	SHORT TERM	MEDIUM TERM	long-term
The Friarage Site	<ul> <li>SHORTTERM</li> <li>See Section 12 of the CAMP for recommendations.</li> <li>Maintain regular dialogue with owners (HBC, Town Council, owners).</li> <li>Ensure the site is watertight and maintained in the short term (owners).</li> <li>Ensure maintenance / landscaping to improve the appearance of the surrounding setting (owners).</li> <li>Support and guide owners in decision-making regarding the site (HBC).</li> <li>Survey local community and potential business partners for ideas and desire for a possible collaborative approach and options for the Friarage site (HBC).</li> <li>Commission detailed viability including business case of potential options and exploration of potential funding sources for restoration and reuse</li> </ul>	<ul> <li>Guide and support owners in realising a sensitive housing scheme for the site (HBC);</li> <li>Or</li> <li>Support property acquisition by a third sector organization or private business(es) and alternative scheme for the site (HBC).</li> </ul>	• Put the Friarage building at the heart of a sustainable scheme of restoration and reuse (HBC, owners / stakeholders)
	of the Friarage Site (HBC or partners).		

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PRIORITY AREA	SHORT TERM	MEDIUM TERM	LONG-TERM
Elephant Rock Arena and Borough Hall	<ul> <li>Assess current offering and facilities of Elephant Rock Arena and Borough Hall. Consider if this can be improved (HBC).</li> <li>Explore partnership activities and events with key Headland heritage sites and further afield (custodians, stakeholders).</li> </ul>	<ul> <li>Action improvements to facilities of Borough Hall and Elephant Rock Arena (HBC).</li> </ul>	<ul> <li>Continue to improve offering and facilities of Borough Hall and Elephant Rock Arena (HBC).</li> </ul>
Care of the Headland Conservation Area	<ul> <li>The Conservation Area Management Plan will be adopted (HBC).</li> <li>The Conservation Area Management Plan will be published and promoted to all residents, businesses, and stakeholders to ensure they understand their role in protecting the special nature of the Headland (HBC).</li> <li>Ongoing management of the Conservation Area. Proactive work with property owners and the Building Control team to reduce need for formal enforcement work (HBC).</li> <li>Reconvene the Conservation Area Advisory Panel (HBC).</li> </ul>	<ul> <li>Ongoing awareness and care of the Conservation Area (residents, businesses and stakeholders) (HBC).</li> <li>Ongoing management of the Conservation Area. Proactive work with property owners and the Building Control team to reduce need for formal enforcement work (HBC).</li> <li>Conservation Area Advisory Committee to continue to meet (HBC).</li> </ul>	<ul> <li>Removal of Headland Conservation Area from risk register (HBC).</li> <li>Ongoing management of the Conservation Area. Proactive work with property owners and the Building Control team to reduce need for formal enforcement work (HBC).</li> <li>Ongoing awareness and care of the Conservation Area (all owners and stakeholders) (HBC).</li> <li>HBC to carry out a review and update within 10 years (HBC).</li> <li>Conservation Area Advisory Committee to continue to meet (HBC).</li> </ul>

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The preservation and enhancement of the character, appearance and special architectural interest of the conservation area should be at the heart of changes made within the area. All its residents have the opportunity to contribute to the preservation and enhancement of the area and ensure that it is passed on to future generations. This section provides background to the legislation and policy which underpins conservation areas and provides useful links and advice regarding planning change. Additionally, guidance on caring for historic buildings can also be found below.

# 13.1 PLANNING LEGISLATION, POLICY AND GUIDANCE

Planning legislation, policy and guidance is utilised when considering development or other changes within Hartlepool's conservation areas. This is to ensure that proposals seek to preserve or enhance an area's character and appearance, including its setting.

The primary legislation governing conservation areas is the Planning (Listed Buildings and Conservation Areas) Act 1990. The Act defines what a conservation area is and is the legislative mechanism for ensuring their preservation and enhancement.

The National Planning Policy Framework (2021) sets out the overarching requirement for local planning authorities to identify and protect areas of special interest (paragraph 190). Government guidance on the historic environment is found within the relevant section of the National Planning Practice Guidance Hartlepool's Local Plan (2019) sets out the Council's own policies which guide development within the Borough, including policies and guidance for protecting and enhancing the historic environment including conservation areas. Policies relevant to the conservation area are:

HE3: Conservation Areas HE4: Listed Buildings and Structures HE5: Locally Listed Buildings and Structures

In addition to these legislative and policy requirements, this CAMP has been prepared in line with the following best practice guidance published by Historic England, the public body who manage the care and protection of the historic environment:

- <u>Conservation Area Appraisal, Designation and</u> <u>Management: Historic England Advice Note 1 (Second</u> <u>Edition), February 2019</u>
- <u>Conservation Principles, Policies and Guidance, April 2008</u>
- Understanding Place: Historic Area Assessments, Historic England, April 2017
- Valuing Places: Good Practice in Conservation Areas, Historic England, January 2011
- <u>The Setting of Heritage Assets Good Practice Advice in</u> <u>Planning Note 3 (Second Edition), December 2017</u>
- <u>Statements of Heritage Significance: Analysing Significance</u> in Heritage Assets Historic England Advice Note 12, October 2019

#### 13.2 PLANNING ADVICE

If you need further advice on buildings within conservation areas, design guidance and planning permissions visit the Planning pages on the Council's website: <u>https://www.hartlepool.gov.uk/</u> info/20222/planning

The council have also produced a number of guidance notes, published as Supplementary Planning Documents) which can also be found on their website:

Shopfront Design Guide: <u>https://www.hartlepool.gov.uk/</u> downloads/file/420/shop fronts and commercial frontages <u>design\_guide\_spd</u>

Residential Design Guide:

https://www.hartlepool.gov.uk/downloads/file/4776/ residential\_design\_spd\_\_adopted\_september\_2019

## 13.3 FINDING A CONSERVATION ARCHITECT, CONSULTANT OR CONTRACTOR

When undertaking work to an historic building it is important to employ contractors who have worked with them before and understand what would be appropriate in terms of change. There are several organisations that maintain lists of experienced conservation and heritage professionals from architects and surveyors to lead workers and roofers.

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## 14.0: FURTHER INFORMATION



The following are databases of consultants who have a proven track record of working with historic buildings:

- The Institute of Historic Building Conservation (IHBC), who have a database of accredited practitioners.
- Royal Institute for British Architects (RIBA) list of conservation architects.
- The Register of Architects Accredited in Building Conservation (AABC).

## 13.4 TRACKING OR COMMENTING ON PLANNING APPLICATIONS

If you or a neighbour submits a planning application, there will be a period when members of the public can comment on the application. This can be done electronically online via the Council's Planning website: <a href="https://www.hartlepool.gov">https://www.hartlepool.gov</a>. <a href="https://www.hartlepool.gov">uk/info/2022/planning/380/search for a planning application/1</a>

If you are planning works to your own property, it can be useful to check the planning applications that have been approved for similar works in the area to understand what might be acceptable.

It may also be useful to review the planning history for your own site to find out what changes may have been made to your property prior to your ownership. Note that the council only holds planning application records online for recent years.

## 13.5 RESEARCHING THE HISTORY OF A BUILDING OR SITE

Before proposing any change, it is important to understand the history of a building or site which will require some research into its historical development. Some useful places to start your search are detailed below.

The National Heritage List for England, to find out whether your building is listed and now gives detailed histories on many of the historic buildings in the conservation area: <u>https://</u> <u>historicengland.org.uk/listing/the-list/</u>

'Hartlepool History, Then and Now' continues to build an archive of everyday life in Hartlepool including over 11,000 images: <u>https://www.hhtandn.org/</u>

Visit the 'Explore Hartlepool' to find out more about the area's fascinating history including walking tours: <u>https://</u> www.explorehartlepool.com/directory-categories/discover/ heritage/

Teesside Archives holds the archives for the Teesside area: https://www.middlesbrough.gov.uk/leisure-events-librariesand-hubs/teesside-archives

Tees Archaeology maintains a record (Historic Environment Record, or HER) of archaeological sites and buildings of historic interest in Hartlepool and Stockton-on-Tees: <u>http://www.</u> teesarchaeology.com/projects/HER/HER.html

The National Archives. These are located at Kew, London, but the catalogue can be searched online at: <u>https://discovery.</u> nationalarchives.gov.uk/ British Newspaper Archive Online, which can often be a useful source of local history information: <u>https://www.britishnewspaperarchive.co.uk/</u>

National Library of Scotland, which allows you to view numerous historic plans online: <a href="https://maps.nls.uk/">https://maps.nls.uk/</a>

#### 13.6 CARING FOR HISTORIC BUILDINGS

Like a car, buildings require regular care and maintenance to keep them in good order. Timely repairs and regular maintenance can save money in the long run. However, maintaining a historic building requires a slightly different approach to a modern one. If you own or care for a historic building, practical information can be found online and in a number of published forms.

Historic England has a wealth of advice and guidance on how to maintain and repair historic buildings, as well as advice on the types of materials and treatment methods to use: <u>https://</u> <u>historicengland.org.uk/advice/</u>

Their advice includes such themes as the care and upgrading of Traditional Windows.

The Society for the Protection of Ancient Buildings' (SPAB) philosophy emphasises the importance of good maintenance to buildings of all ages and types. Its website provides maintenance advice for historic buildings and also offers practical courses on their care and maintenance.

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Technical Advice Notes from the SPAB include topics such as damp, lead plumbing, old floorboard repairs, repair of timber windows, how old buildings must be allowed to 'breathe' to avoid dampness and decay, fireplaces, flues and chimneys: <u>https://www.spab.org.uk/advice/technicaladvice-notes</u>

Online courses by the SPAB include understanding old buildings and advice on repairing them: <u>https://www.spab.org.uk/whatson/online-learning</u>

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## 15.0: GLOSSARY OF TERMS



Active frontage:	Ground floor level frontages that are not blank, in order to encourage human interaction. For example, windows, active doors, shops,	F
	restaurants and cafés.	F
Anglo-Saxon period:	Denotes the period in Britain between about AD 450 and 1066.	C
Ashlar:	Stone walling consisting of courses of finely jointed and finished blocks to give a smooth appearance.	C
Chare:	Narrow, winding lane.	F
Conservation Area:	'An area of special architectural or historic interest, the character or appearance of which it is desirable to preserve or enhance', designated under what is now s69 of the Planning (Listed Buildings and Conservation Areas) Act 1990 (HE, Conservation Principles, 2008, 71).	L
Designated Heritage Asset:	buildings, monuments, sites, places, areas, landscapes or archaeology that are protected by legislation: World Heritage Site, Scheduled Monument, Listed Building, Registered Park and Garden, Registered Battlefield and Conservation Area.	L
Edwardian:	The architectural period broadly from 1901 to 1919.	N
Elevation:	View of a structure in the vertical plane at 90 degrees from the viewer.	

Façade:	Front (or sides) of a building facing a public space.			
Fenestration:	The arrangement and style of windows.			
Georgian:	The architectural style between 1714 and 1837.			
Gothick:	A style of architecture loosely based upon medieval Gothic forms which was popular in the later 18th and early 19th centuries, often characterised by the pointed arch.			
Hipped roof:	A pitched roof with four slopes of equal pitch.			
Landmark:	A prominent building or structure (or sometimes space). Its prominence is normally physical (such as a church tower) but may be social (a village pub) or historical (village stocks).			
Legibility:	The ability to navigate through, or 'read', the urban environment. Can be improved by means such as good connections between places, landmarks and signage.			
Massing:	The arrangement, shape and scale of individual or combined built form.			
Medieval:	The period from the Norman Conquest in 1066 through to the succession of the Tudor dynasty in 1485.			

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#### 15.0: GLOSSARY OF TERMS



Movement:	How people and goods move around – on foot, by bike, car, bus, train or lorry.	Repair:	Work beyond the scope of maintenance, to remedy defects caused by decay, damage or use, including minor adaptation to achieve a sustainable outcome, but not involving restoration or alteration (HE,	
Non- designated	A building, monument, site, place, area or landscape identified as having a degree of significance meriting consideration in planning decisions,		Conservation Principles, 2008, 72).	
Heritage Asset:	but which does not have the degree of special interest that would merit designation at the national level, e.g. listing.	Roofscape:	The 'landscape' of roofs, chimneys, towers etc.	
Pitched roof:	A roof with sloping sides meeting at a ridge. Include m-shaped roofs,	Sash Window:	Fixed or moveable (often sliding) window.	
Fliched foot.	hipped roofs and semi-hipped.		Proportion, size or extent usually in relation to surrounding structures.	
Pointing:	Fill and finish the junction between masonry.	Significance (in heritage	The value of a heritage asset to this and future generations because of its	
Post-medieval:	<b>ost-medieval:</b> Generally referred to as the period of the accession of the Tudor monarchy in 1485 through to the start of the 18th century.		heritage interest. The interest may be archaeological, architectural, artist or historic. Significance derives not only from a heritage asset's physical presence, but also from its setting. (NPPF, 2021, 71).	
Preserve:	To keep safe from harm (HE, Conservation Principles, 2008, 72).	Sill:	Stone beam below the opening of a window.	
Public realm:	The publicly-accessible space between buildings – streets, squares, quaysides, paths, parks and gardens – and its components, such as pavement, signage, seating and planting.	Setting:	The aspects of the surroundings of an historic building, structure, landscape, site, place, archaeology or conservation area that contribute to its significance.	
Render:	A material (such as aggregate or stucco plaster) added to the face of a wall to create a uniform decoration.	Significance:	The special historical, architectural, cultural, archaeological or social interest of a building, structure, landscape, site, place or archaeology – forming the reasons why it is valued.	

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Slate: Streetscape:	Thin fissile roofing material of fine grain. Often lustrous or micaceous in finish. May derive from Wales or Cumbria The 'landscape' of the streets – the interaction of buildings, spaces and topography (an element of the wider townscape, see below).	Venetian window (sometimes referred to as a Palladian	Large decorative window surmounted with a semi-circular arch.
		window):	
Stucco:	See render	Vernacular:	Traditional forms of building using local materials.
Townscape:	The 'landscape' of towns and villages – the interaction of buildings, streets, spaces and topography.	Victorian:	The architectural style between 1837 and 1901, i.e. during the reign of Queen Victoria.
Value:	An aspect of worth or importance, here attached by people to qualities of places (HE, Conservation Principles, 2008, 72).		

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#### OTHER:

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Historic England, 'National Heritage List for England: Search the List' <a href="https://historicengland.org.uk/listing/the-list">https://historicengland.org.uk/listing/the-list</a>

National Design Guide (2019): <u>https://assets.publishing.service.</u> gov.uk/government/uploads/system/uploads/attachment\_ data/file/843468/National\_Design\_Guide.pdf

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#### LISTED BUILDINGS

list entry NO.	ΝΑΜΕ	GRADE	LIST DATE	HYPERLINK
1263355	Church Of St Hilda	I	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1263355
1250535	Town Wall And Sandwell Gate	I	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250535
1250117	Numbers 2 And 3 (Duke Of Cleveland's House) And East Extensions	*	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250117
1250109	1-7, Albion Terrace (See Details For Further Address Information)	Ш	19/06/1979	https://historicengland.org.uk/listing/the-list/list-entry/1250109
1250110	Sebastopol Gun	11	17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250110
1250111	Number 3 And Adjoining Wall	Ш	06/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250111
1250263	Church Of St Mary	11	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250263
1250267	Moor House	II	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250267
1250269	Churchyard Boundary Wall And Gate Piers To Church Of St Hilda		31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250269
1250270	Water Pump Approximately 14 Metres To South West Of Number 101		17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250270
1250272	27 And 29, Middlegate		31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250272
1250312	Mayfield House	II	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250312
1250395	9 10 And 11, Regent Square	II	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250395
1250396	Archway Cottage		19/06/1979	https://historicengland.org.uk/listing/the-list/list-entry/1250396

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list entry NO.	NAME	GRADE	LIST DATE	HYPERLINK
1250397	Piercliffe	11	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250397
1250528	Remains Of Town Wall To South East Side Of South Crescent	II	17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250528
1250530	Boundary Wall Railings And Gate Enclosing South East And West Sides Of Number 62		17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250530
1250536	34, Town Wall	Ш	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250536
1250537	36 And 36a, Town Wall	Ш	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250537
1250593	Union House	11	17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250593
1250656	35, Town Wall	II	17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1250656
1250674	Former Church Of St Andrew	II	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1250674
1263065	Victoria Buildings And 2 Middlegate	II	10/06/1993	https://historicengland.org.uk/listing/the-list/list-entry/1263065
1263155	33, Town Wall	II	31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1263155
1263208	Rockhurst		17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1263208
1263209	62, Southgate (See Details For Further Address Information)		17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1263209
1263227	1-6, Regent Street (See Details For Further Address Information)		31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1263227
1263261	1-8, Regent Square		31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1263261

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list entry NO.	ΝΑΜΕ	GRADE	LIST DATE	HYPERLINK
1263296	War Memorial In Redheugh Gardens		17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1263296
1263297	9-21, Regent Street		31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1263297
1263352	United Reformed Church		31/03/1949	https://historicengland.org.uk/listing/the-list/list-entry/1263352
1263353	North East Wing Of St Hilda's Hospital	Ш	12/02/1985	https://historicengland.org.uk/listing/the-list/list-entry/1263353
1263357	Borough Buildings And Borough Hall	II	17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1263357
1263430	8-12, Albion Terrace (See Details For Further Address Information)	П	19/06/1979	https://historicengland.org.uk/listing/the-list/list-entry/1263430
1263435	Remains Of Wayside Cross		17/12/1985	https://historicengland.org.uk/listing/the-list/list-entry/1263435

#### SCHEDULED MONUMENTS

	LIST ENTRY	NAME	SCHEDDATE	LEGACY UID	NGR	HYPERLINK
	1006761	Town Wall and Sandwell Gate		HO 24	NZ 52551 33658	https://historicengland.org.uk/listing/the-list/list-entry/1006761
_	1020801	Heugh coastal artillery battery immediately north west of Heugh Lighthouse	03/09/2002	34717	NZ 53172 33886	https://historicengland.org.uk/listing/the-list/list-entry/1020801

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#### LOCALLY LISTED

NON DESIGNATED HERITAGE ASSET NAME	DATE	STATEMENT OF SIGNIFICANCE
Headland Lighthouse, Bath Terrace	1926	The first lighthouse on The Heugh was built by Stephen Robinson and was lit for the first time on 1st October 1847. It was taken down in 1915 to allow the nearby gun battery clear sight of the sea. The existing structure was erected in 1926. This lighthouse was said to be powered by electricity that gave out a light of the equivilent of over 60,000 candles (Hartlepool Memories, published by True North Books, 2008).
Morison Hall, Church Close	C19	This mid-19th century former Methodist chapel overlooks the church and churchyard of St Hilda's (grade I listed building). Originally known as St Mark's United Methodist Church, William and Mary Booth are thought to have preached in the church prior to establishing the Salvation Army. This property ceased to be used as a place of worship in 1936 and became Morison Hall. The building was purchased by the boys brigade and converted to an activity centre. It was named after Dr Albert Edward "Bertie" Morison, the founder of the Boys and Girls Brigade both in Hartlepool and the North of England who was a surgeon by profession (Let's Go Back to My Place, George Colley, 1989). Classically proportioned symmetircal design with gable enclosed pediment to front and half wheel window. Gabled slate roof. Centre doorway accessed by stair to front with double arched head windows above and similar windows flanking to both floors. Side elevations five sash windows per floor (2 floors and part basement). Red/orange brickwork with detailed eaves course (carried through to gable) and string courses between floors.
The Cosmopolitan, Durham Street	C19	Late 19th century, designed and built as one block with Nos.150 and 152 Durham Street. Slate roof with corbelled chimneys, yellow (Pease) brick to elevations with red/brown terracotta dressings to eaves, gables to roof over upper floor sash windows, oriel bay window, stone cill details with timber sash windows to upper and lower floor. Late 19th century intact timber public house frontage and side entrance door. Curved return to roof and brickwork to corner.
Redheugh Gardens, Cliff Terrace		Triangle of public open space surrounded by a sandstone wall, topped with low railings of a modern design. The central focal point of the gardens is a war memorial off which paths radiate. Seating is incoporated into the exterior of the boundary wall along with further war memorials commemorating both wars with 351 names of men of the Navy, Army and Mercantile Marine, and 52 men, women and children killed in the Bombardment.



#### LOCALLY LISTED (cont'd)

NON DESIGNATED HERITAGE ASSET NAME	DATE	STATEMENT OF SIGNIFICANCE
Bowling greens and tennis courts at Marine Crescent		The Tennis Courts, Bowling Green and Putting Green on Town Moor were opened in conjunction with the now demolished Bathing Pool, at Albion Terrace in August 1923. The work was part of a wider job creation scheme. Now remaining on the site are the bowling greens off Friar Terrace and Marine Crescent and associated buildings. Alongside these tennis courts remain and with other areas converted to play space. The playspace is not of interest.
St Mary's Presbytery, 23 Middlegate		The home of Canon William Knight 1834 - 1874 the first Roman Catholic resident priest in Hartlepool since the reformation. Late 17th to early 18th century. Rendered stone with slate roof. L-shaped in plan. Three storeys. Wood porch in angle with canted bay to right hand side. One window to each floor, in each wing, all modern replacement windows. Rusticated quions to rear element of property. Kneelers and copings to gables. One attic dormer window to rear of the building.
Lamp Post Middlegate	1903	1903 Manufacturer: Rowland Carr and Co., London. Cast Iron, access doors with crest and 'Hartlepool-Electricity Supply 1903'. Egyptian style floral decoration to column, and two bands with medallions. Head of column is turned over to support a pendant lantern, with scoll stay.
Town Square	2006	This area lies at the heart of the Headland and was part of a densely developed area which was cleared in the 1930s and replaced by public open space. More recently the area was redesigned in 2006 by Landscape Architects Fergus & Macallveen (now part of Scott Wilson) providing a more formal garden layout along with a hardscaped area providing space for events and seating. This has been highlighted as an important community space.
Town Moor		During the Middle Ages the Town Moor was designated as common land to be used for pasture by local freeman. These rights were later removed and the area was designated for recreational use by local people. The land stretches from the end of Sea View Terrace down to Jacques Court. Open grassland with a pathway through.

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NON DESIGNATED HERITAGE ASSET NAME	DATE	STATEMENT OF SIGNIFICANCE
Croft Gardens, Sandwell Chare		This area, know as The Croft, was originally the heart of the Headland but clearance works began in the late 1930s with residents reloacted elsewhere. The gardens were created on the site in the early 1950s named after the area they replaced. The enclosed space contains stepped levels with grassed areas boarded by sandstone retaining walls. At the entrance to the gardens is a sandstone sculpture by the artist Mike Disley entitled 'The Big Catch'.
The Ship, Sunniside		Late 18th century public house, red brick with slate hipped roof. The building stands at three storeys with the main elevation facing Middlegate with a door off centre flanked by timber, sliding sash windows to the ground floor (two, to the left hand side, one to the right.) Four timber sliding sash windows can be seen on both the first and second floor. To the side of the property is a single sash window to the ground floor, with an oriel bay over and a further single sash window to the first floor. Two sashes are located on the second floor. A small, rendered extension to this elevation features a timber fascade with pilasters, a fascia board and windows with arched heads.
Breakwater, Headland		The breakwater was first built in 1859 to a length of 720 feet to a design by Messrs Walker and Robinson for the protection of the entrances to the East and West Harbours. In 1870 an extension of 600 feet was started. The first section is constructed in aslar sandstone whilst the extension is of concrete. Two levels, the upper bound by a parapet, the lower by iron railings. The first stage of a proposed Harbour of Refuge in Hartlepool Bay, this was the only part constructed.
Pilot Pier, Headland		15th century pier, very substantially repaired in early 19th century; according to Pevsner (County Durham (1953; 1983) (rev. Elizabeth Williamson)) was rebuilt in 1810 by Mr Shout. Stone pier with inset dock reached by slipway. Timber framed and boarded square light house tower at end, early-mid 19th century replaced by modern structure.

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### APPENDIX B: ENLARGED PLANS







Town Moor

Heugh Battery Museum

The Friarage

St Hilda's Church

The Breakwater



1857 6 inch Ordnance Survey of the Headland published 1861

1897 Ordnance Survey of the part of the Headland (surveyed 1896)

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Extract from the 1947 Ordnance Survey Map (surveyed 1937) showing the start of the 20th century clearances. Also note the outline of the bathing pool to the south of Albion Terrace

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Part 3: Managing Change in The Headland





#### HISTORICAL DEVELOPMENT PLAN - Headland Conservation

- Area Boundary
- Medieval
- 16th-17th Century
- By 1856-7
- By 1896
- 1896-1914
- Post 1914 to Modern

This plan is not to scale



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DESIGNATIONS
<ul> <li>Headland Conservation</li> </ul>
Area Boundary
Grade I
Grade II*
Grade II
💹 Scheduled Area
This plan is not to scale





# VIEWS AND LANDMARK BUILDINGS Headland Conservation Area Boundary ★ Landmark Building ▲ Local Landmark ● Key View ✓ Vista → Sea Views

This plan is not to scale



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SUMMARY OF BUILDING USES WITHIN THE
CONSERVATION AREA
<ul> <li>Headland Conservation</li> </ul>
Area Boundary
Culture and Leisure
Vacant
Commercial and Charity
Public Toilets
Places of Worship
Residential
This plan is not to scale



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00	CALES WITHIN THE
	Headland Conservation
	Area Boundary
	One-Storey
	Two-Storey
	Two-and-a-half-Storey
	Three-Storey
	Three-and-a-half-Storey
	Exceptions to Scale and
M	assing



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#### NOTABLE BOUNDARY TREATMENTS

- Headland Conservation Area Boundary
- Notable Railings
- Notable Hedge
- Notable Brick Wall
- Notable Stone Wall
- Notable Trees and

Vegetation

This plan is not to scale



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# MOVEMENT Headland Conservation Area Boundary Visitor Destinations XX National Cycle Route 14 Headland Trail Key Vehicle Routes Secondary Vehicle Routes Hospitality Car Parks Beach Public Toilets





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### PLAN OF IMPORTANT GREEN SPACES AND VEGETATION

- Headland Conservation Area Boundary
- Notable Green Spaces
- Notable Hedge
- Notable Trees and

Vegetation

This plan is not to scale



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LIU	ted buildings and Sidences with artlce 4
DIR	rections
-	Headland Conservation
	Area Boundary
	Grade I
	Grade II*
	Grade II
///.	Scheduled Area
	Article 4 Directions
This	plan is not to scale



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## PROPOSED CHANGES TO THE HEADLAND CONSERVATION AREA BOUNDARY

- Headland Conservation Area Boundary
- Proposed Deletion

This plan is not to scale



#### East Elevation

The east elevation, appears to be the least altered, retaining eight window openings (the centre two on the first floor are narrower) in moulded stone surrounds with a continuous drip mould on both floors. The stonework is irregularly coursed and the report of 2005 notes that the irregular stones, some with cuts or chamfered edges, suggested it has been re-used from elsewhere. A blocked opening is also visible to the right of the third first floor window which was also depicted in Grimms sketch of 1780. Then it was depicted as a roofless ruin with stone mullions and transoms. These were presumably removed and replaced by timber casements in the 20th century, although a thorough check should be made before any consideration is given to the reinstatement of mullions and transoms. The 1780s sketch also evidences a row of basement windows which are no longer visible.



Sketch of the ruined Manor House with associated buildings to the left as depicted in 1780



Evidence of wall terminating against south corner cut into quoins

Cement render to basement in location of basement windows shown on Grimm's drawing of 1780 East elevation in 2022

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#### South Gable

This elevation features four blocked openings in moulded stone surrounds, in varying condition. The top left retains mullions and transoms, whilst the opening to the left is a door with a mullioned overlight, probably altered from an earlier mullioned window. A continuous drip mould links these two openings, now tooled back and barely discernible. Below are a further two blocked openings with stone moulded surrounds with tooled back drip moulds to take modern plaster when an extension was attached to this elevation. To the left, the window has a modern timber casement, whilst to the right is a door opening. Fabric evidence suggests this door was also modified from a window. The documentary evidence also suggests the first floor openings date to the 19th century. Those to the ground floor which feature jambs of vertical stones, separated by small horizontal stones, could be earlier.

The elevation has a partial-stepped gable (not shown in 1780 but pictured in 1910), though significantly eroded today and formerly rising to a projecting chimney stack, of which only a projecting moulded stone remains. Set in the gable is an inscribed stone in the form of a cross, below which is a straight roof line, probably from the 20th century hospital extension.



South elevation as depicted in 1780 (left) and 1910 (right)





narrow horizontal stones in posible location of transom

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#### West Elevation

The west elevation facing Friary Street is a complex elevation which has seen significant alteration. The more northerly element originally faced onto a courtyard which was later enclosed, with the elevation becoming internal. Below the gabled element, the wing of the manor house continued towards the west. A chimney flue can be seen, partially built in brick below this gable. There are a number of early stone mullioned windows with hoodmoulds on the ground floor (probably three in number) which have been blocked or partially removed by later work. Above, the evidence of window openings is rather more ephemeral. Below the gable are a series of blocked doors, a number of which may have been contemporary with its use as the manor house.



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#### APPENDIX C: FRIARAGE MANOR HOUSE - ADDITIONAL SITE ANALYSIS

#### North Gable

Although similar to the south elevation, this elevation has undergone significant alteration. Constructed in randomly coursed limestone with quoins, it does not have the stepped gable which features on the more prominent southern elevation; instead the gable has ashlar copings. Despite the apparent alteration of this gable end, an earlier arrangement of two windows in stone surrounds on the ground and two on the first can be discerned. All openings have at some point been enlarged (significantly on the right) but the presence of jambs with a narrow horizontal stones can be traced in all windows. The presence of hoodmoulds is difficult to establish. Above the right-hand first floor window and incised into the stonework, is the line of a steeply pitched roof which once covered a twostorey link to another building, now also demolished.



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North Gable

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#### Archaeological Investigations of the Friarage Site Summary of Previous Investigations

There has been a number of significant archaeological investigations within the Friarage site following the demolition of St Hilda's Hospital. These have included test pitting, evaluations, excavations and building recordings. Additionally, the demolition of the Henry Smith's Grammar School to the north, allowed this site to be fully investigated. Details may be found in the Tees Archaeology Monograph, *Hartlepool: An archaeology of the Medieval Town*. A summary is also contained within 'The Friarage, Hartlepool – Heritage Impact Assessment', 2014, by ARS Ltd, written in advance of a proposed development of the site, both of which have aided the collation of the following summary of interventions and investigations.

#### 1982

A large excavation was carried out north of the present Friarage site following the demolition of Henry Smith's Grammar School. The form and phasing of the medieval friar's church was investigated. An earlier building was identified, which was later replaced in masonry. Burials were also excavated both within and to the north of the church. Structures probably relating to the Friarage Manor House were found to overlie the church buildings.

#### 1988

Two areas were excavated to the south of the existing building. The remains of two Anglo-Saxon buildings and other features were recorded along with a substantial ditch. A boundary wall associated with the Manor House was recorded. It was shown that this feature had been constructed with material robbed from the former Friary buildings. Also noted was the impact upon archaeological remains from the 20th century cellars of the former hospital wings which had extended to the south.

#### 1989

The Friary church was further investigated prior to the construction of the present residential housing. Ten new burials were found and evidence possibly of the cloister extending south into the Friary Manor site. A series of four exploratory trial pits were excavated with evidence of medieval agriculture, demolition layers relating to the former Franciscan Friary and surviving floor surfaces of the Friary Manor House were encountered.

#### 1999

Two trial trenches were excavated revealing medieval deposits in both. Robbed out walls believed to relate to the Franciscan Friary were found in the trench to the north, whilst evidence for cellaring was found in the south-west associated with the hospital, along with manor house and Anglo-Saxon deposits.

#### 2004

A building survey carried out on the extant structure.

#### 2007

Six trenches were opened up on the site. The trenches to the west of the existing building encountered evidence of the demolished Manor House and an earlier wall possibly relating to the Friary. Those to the east are thought to have encountered evidence of the Friary cloister and Friary ancillary buildings.

#### 2013

Five test pits with structural foundations potentially of the Manor House and hospital were uncovered along with hospital demolition waste.

#### Survival of Archaeological Deposits

Investigations have established that archaeological deposits are found at various depths across the Friarage site; to the north, bedrock was encountered at a depth of c.0.5m, whilst to the south, bedrock was c.1.0m or up to 2.4m in pockets. The implication is that archaeological deposits may be better preserved in the southern part of the site.<sup>01</sup>

#### 2014 Planning Application

The site is currently owned by Thirteen Group who had originally hoped to develop the site into an affordable residential housing scheme. Approved under planning reference H/2014/0004, they proposed to convert the building into four, two-bedroom apartments along with the erection of five houses, 11 bungalows and 18 apartments within the site boundary. Unfortunately due to various factors including build costs, projected rent returns and archaeological considerations, the project is now considered financially unviable and the site has been mothballed for the time being.

01 Ryder and Daniels, 2005,

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